# City of Prairie Village, Kansas



# 2014 Comprehensive Annual Financial Report

For the year ended December 31, 2014

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### CITY OF PRAIRIE VILLAGE, KANSAS

For the Fiscal Year Ended
December 31, 2014

#### Prepared by:

FINANCE AND ADMINISTRATION DEPARTMENT

City of Prairie Village, Kansas

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended December 31, 2014

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June 8, 2015

To the Honorable Mayor, Members of the City Council and Citizens of the City of Prairie Village:

Kansas statutes require all cities to issue an annual report on its financial position and activity prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants. Pursuant to the requirement, we hereby issue the comprehensive annual report (CAFR) of the City of Prairie Village for the fiscal year ended December 31, 2014.

The responsibility for accuracy, completeness, and fairness of the data presented, including all disclosures, rests with City management. City management is responsible for establishing and maintaining an internal control structure designed to earn the public's confidence and trust. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met in the areas of: safeguarding assets against loss from unauthorized use or disposition, reliability of financial records, and convenience of access for preparing financial statements and maintaining accountability for assets. The City's accounting system is continually evaluated to assure adequacy of internal controls. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management. We believe the report as presented, is accurate in all material aspects and is presented in a manner designed to fairly set forth the financial position of the City, on a Government-wide and Fund basis.

The City of Prairie Village's financial statements have been audited by Berberich Trahan & Co., P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Prairie Village for the fiscal year ended December 31, 2014, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded based on the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Prairie Village's financial statements for the fiscal year ended December 31, 2014, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

Management's discussion and analysis immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. Management's discussion and analysis complements this letter of transmittal and should be read in conjunction with it.

#### **Profile of the Government**

The City of Prairie Village was originally the vision of the late J.C. Nichols. After successfully developing the Country Club Plaza area in Kansas City, Missouri, Mr. Nichols turned his company direction and development toward his native Johnson County just a few miles from the Plaza. He had visions of transforming the rolling hills into a well-planned community of beautiful homes and neighborhood shopping centers. Construction in Prairie Village started in 1941 and Mr. Nichols' dream became reality in 1949 when the City was named the best-planned community in America by the National Association of Home Builders.

The State of Kansas officially recognized Prairie Village as a city in 1951 with a total population of 1,360 and land area of one-half mile. By 1957, it had become a city of the first class. Now, it is one of 20 incorporated cities in Johnson County and has the sixth largest population. It is completely surrounded by other cities, sharing its eastern border, State Line Road, with Kansas City, Missouri. The City has a residential population of approximately 21,769 within its 6.7 square mile city limits.

The City operates under the Mayor-Council form of government with an appointed professional City Administrator. The City is divided into six wards with two councilpersons elected from each ward to serve staggered four-year terms. The Mayor is elected by the City at large for a four-year term. The City Administrator has responsibility for administration of all City programs and departments in accordance with policies and the annual budget adopted by the Council.

City government provides a wide range of services including: police protection and safety programs; construction and maintenance of streets, storm drainage and infrastructure; summer recreational activities and year-round cultural events; residential waste collection, recycling and composting services; and other general services for residents. Fire and health services are provided by the County; utilities are a service provided by the private sector.

The financial reporting entity includes all the funds of the City as legally defined. Component units are legally separate entities for which the primary government is financially accountable. The City has no component units.

In addition to general City activities, the Governing Body exercises or has the ability to exercise oversight of the revised Prairie Village Police Pension Plan Fund and the Supplemental Retirement Plan Fund; therefore, these activities are included in the report.

#### **Local Economy**

The City is located in the Kansas City metropolitan area and is considered one of the most desirable suburban communities in the region. The City is conveniently located between the Kansas City, Missouri business/industrial center and the southern Johnson County business districts. The area has experienced steady economic growth during the past two decades. The cyclical declines in the national economy over the last ten years have had a moderate affect on the City's economic growth.

Although the City is fully-developed and land-locked, the value of tangible property in Prairie Village has been maintained over the past ten years. In 2011 the City created two Community Improvement Districts (CIDs) that have had a positive impact on the local economy. The positive economic environment has also enabled the City to maintain the same quality and level of services without increasing property taxes. The City continues to maintain a favorable financial outlook based on prudent financial practices.

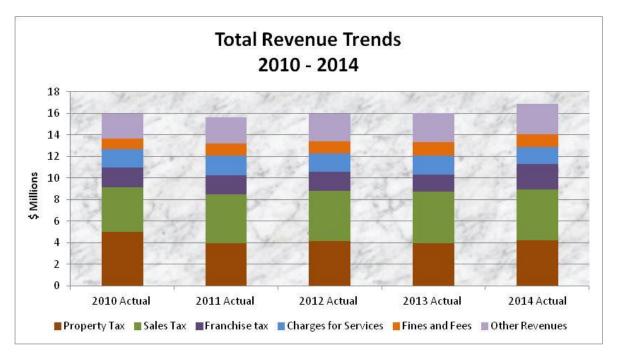
Based on current projections, the City will continue to be a desired location for those who work in the metropolitan area. The City is committed to a program for maintenance of the community and future redevelopment, which will contribute to the quality of life for all of the City's residents.

#### Long Range Financial Plan

In 2001, the Mayor appointed a committee of Council members to analyze financial trends and the economic condition of the community. The committee established a long range financial plan which is used to develop the City's annual budget. In addition, the City engaged consultants in 2005 to prepare a financial analysis to include recommendations for changes that would stabilize the population and revenue base. The City Council adopted the "Village Vision" document in May 2007 and will use this document to guide them in strategic planning efforts to insure the viability of this community for the future.

The City maintains a five-year Capital Infrastructure Program which serves as its planning document to ensure its facilities and infrastructure are well maintained and operating in peak condition. Projects are identified by name, cost and funding sources (property taxes, reserves, bonding, assessments, state/federal funding or other). The City also funds its equipment purchases through its budgetary process annually. This ensures that when a piece of equipment is scheduled to be replaced, a majority (if not all) of the funding is available for the purchase of the equipment. This allows the City to stabilize the impact on property tax revenues by building the required amount over a period of time.





#### 2014 Major Initiatives

As a part of the preparation for the 2014 annual budget, the following priorities were established and achieved by the City Council:

- Maintain high quality services and programs
- Maintain quality streets, parks and infrastructure
- Continue strong financial position
- Maintain Aaa bond rating
- Reduce reliance on fund balance and reserves
- Be mindful of tax burden

Prairie Village is a desirable community in which to live because of its location, the quality of infrastructure and housing maintenance, the school system, and its sense of community, which pervades the services provided to residents. This prevailing climate has created a gradual change, which has helped maintain property values and is transforming the landlocked, fully developed, and aging City into a community which continues to experience improvement and redevelopment of residential and commercial property.

#### 2014 Relevant Financial Policies

During the budget process, the Governing Body directed staff to maintain a minimum unassigned General Fund reserve balance equivalent to 25% of General Fund revenues to provide working capital between semi-annual property tax settlements. The City needs sufficient cash reserves to avoid short-term borrowing to finance operations. The City has unspendable or restricted fund balances for deferrals, prepaid items, and other legal obligations. The City also reports the committed and assigned fund balances for special purposes.

The primary goal of the City's investment policy is to ensure the safety of the principal invested. Cash temporarily idle during the year is invested primarily in certificates of deposit, obligations of the U.S. Treasury, Kansas Municipal Investment Pool, Kansas GO Bonds and Repurchase Agreements. Cash balances from all City funds are pooled into an investment fund and investment income is distributed on a monthly basis based on month end balances. A cash flow analysis is utilized and staggered in a way to meet projected liquidity needs.

Capital financing for major improvements is provided for during the budget or general obligation bonds.

The City of Prairie Village has financial management policies that allow for the planning of adequate funding of services desired by the public, to manage the City finances wisely, and to carefully account for public funds.

In addition to the major initiatives discussed above, the 2014 budget reflected several financial policies the City has established.

- Continue to strive for financial transparency by implementing a Transparent PV link on the City website which gives citizens easy access to City documents
- Conduct a thorough review of all budgeted items at the staff level
- Provide a revenue structure that pays the full cost of current services, and can be responsive to economic conditions
- Maintain financial accounting and budget practices that provide full disclosure of the City's financial affairs
- Assess and plan for technology needs
- Evaluate existing City services to determine the need and efficiency of such services

#### Other Information

#### Awards and acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its CAFR for the fiscal year ended December 31, 2013. This was the twenty-eighth consecutive year the government received this prestigious award. In order to be awarded a Certificate of Achievement, the government must publish an easily readable and efficiently organized CAFR. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The City also received the GFOA's Award for Distinguished Budget Presentation for its annual appropriated budget for the fiscal year beginning January 1, 2014. This is the twenty-sixth year the City has received this prestigious award. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories including policy documentation, financial planning, and organizational guidance.

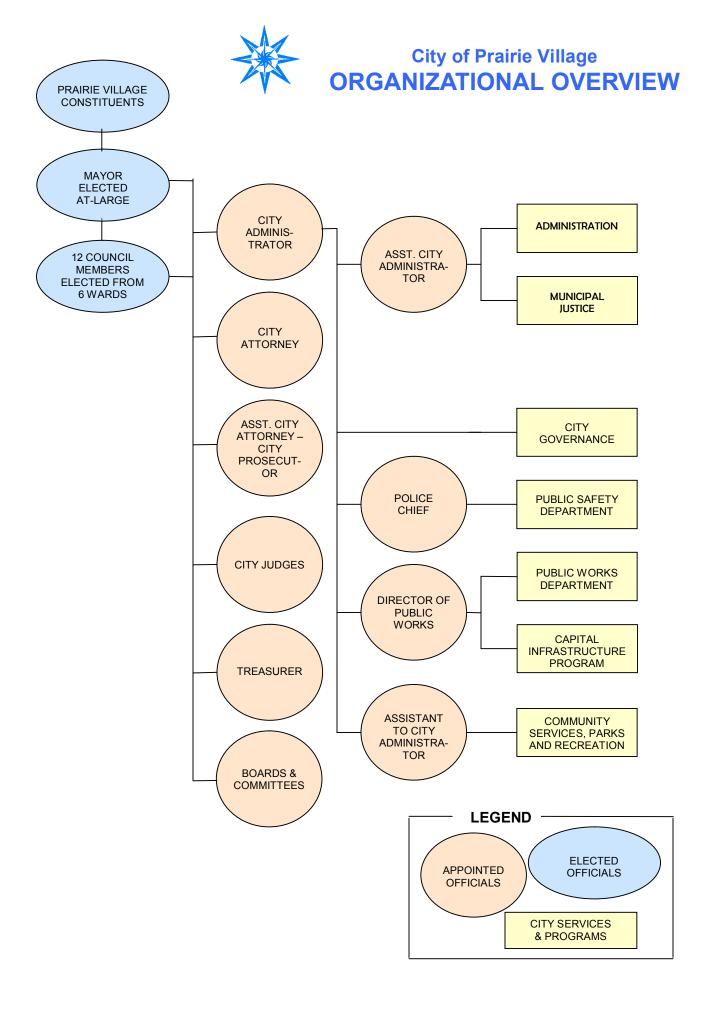
In addition, the City received the GFOA's Award for Outstanding Achievement in Popular Annual Financial Reporting for its PAFR for the fiscal year ended December 31, 2013. This is the second year the City has received this prestigious award. In order to qualify to be awarded an Outstanding Achievement, the government must publish a financial report specifically designed to meet the needs of interested parties who may be unable or unwilling to use traditional financial reports. An Outstanding Achievement is valid for a period of one year only.

The preparation of the CAFR on a timely basis was made possible by the dedicated service of City staff. Those individuals who contributed to the preparation of this report have our sincere appreciation for their efforts.

Although City staff accomplished the preparation and documentation of this report, it is the leadership and support of the Governing Body that provides the policy direction and financial integrity on which the report is based.

Respectfully submitted,

Lisa Santa Maria Finance Director



#### PRINCIPAL OFFICIALS - 2014

#### **Elected Officials**

Ronald L. Shaffer Mayor Council Member - Ward 1 Ashley Weaver Council Member – Ward 1 Jori Nelson Council Member – Ward 2 Steve Noll Council Member – Ward 2 **Ruth Hopkins** Council Member – Ward 3 Eric Mikkelson Council Member – Ward 3 Andrew Wang Council Member – Ward 4 Laura Wassmer Council Member – Ward 4 Brooke Morehead Council Member – Ward 5 David Morrison Council Member – Ward 5 Dan Runion Council Member – Ward 6 Terrence Gallagher Council Member – Ward 6 Ted Odell

#### Appointed Officials

City Administrator
Assistant City Administrator
Chief of Police
Director of Public Works
City Clerk
City Attorney
Assistant City Attorney
Municipal Judge
Municipal Judge
City Treasurer

Quinn Bennion
Kate Gunja
Wes Jordan
Keith Bredehoeft
Joyce Hagen Mundy
Catherine Logan
Stephen Horner
M. Bradley Watson
Mary Virginia Clarke
Fielding North, Jr.



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Prairie Village Kansas

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2013** 

Executive Director/CEO



#### INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and City Council City of Prairie Village, Kansas

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Prairie Village, Kansas (the City), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2014, and the respective changes in financial position and the respective budgetary comparisons for the general fund and major special revenue funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis on pages 3 - 11, and the required schedules for the Prairie Village, Kansas Police Department Retirement Plan and for the other postemployment benefits on pages 64 - 68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Berberich Trahan & Co. P.A.

June 8, 2015 Topeka, Kansas

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For the year ended December 31, 2014

This discussion and analysis of the City of Prairie Village's financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2014. It should be read in conjunction with the letter of transmittal on page I, the basic financial statements, which begin on page 12, and the accompanying notes to those financial statements.

#### **Financial Highlights**

- The City Council approved a \$33 million budget and did not have a property tax increase.
- The City's total assessed valuation increased to \$291,970,272 from \$285,138,296 in 2013, a 2.4% increase.
- The average home sale price in Prairie Village increased 2.95% from 2013 to 2014. Of the 9,720 households in Prairie Village, 78.5% are owned, 18.6% are rented and 2.9% are not currently occupied. And, The City was named the 5<sup>th</sup> Best Suburb in America by *Business Insider Magazine*.
- The composition of the City's property tax base is 14% commercial and 86% residential.
- As a result of this fiscal year's activity, the City's combined net position increased by \$642,589, the majority of which is due to an increase in capital assets and a decrease in current and longterm liabilities.
- The 2014 average unemployment rate in Prairie Village was 3.3% (Kansas avg. was 4.2%).

#### **The Basic Financial Statements**

This annual report consists of a series of financial statements. The basic financial statements include the government-wide financial statements and the fund financial statements. The notes to the financial statements follow the statements and are essential for the reader's understanding of the financial statements. The remaining statements provide other supplementary information for the reader.

**Government-wide financial statements.** The government-wide financial statements have been prepared using the accrual basis of accounting. The focus of these statements is the City's long-term financial picture. All of the fiscal year's revenues and expenses have been reported, regardless of when cash is received or disbursed.

The Statement of Net Position reports all of the City's assets and liabilities. Net position, which is the difference between those assets and liabilities, is an important measure of the City's overall financial health. Changes in net position over time help the reader determine whether the City's financial health is improving or deteriorating.

The Statement of Activities explains how revenues and expenses of the City affected net position during the fiscal year. A unique feature of this statement is how it reports the revenues and expenses of specific programs, and how much of those programs were supported by general revenues such as taxes.

In preparing the government-wide financial statements, management has considered all separate legal entities in which the City could be considered financially accountable for. There are no component units which the City is considered to be financially accountable.

**Fund financial statements.** A fund is a separate entity with a set of self-balancing accounts for the purpose of carrying on specific activities or attaining certain objectives in accordance with regulations, restrictions or limitations. The fund financial statements provide information about the most significant funds, not the City as a whole. The City uses two types of funds to manage its resources: *governmental funds* and *fiduciary funds*.

Governmental funds. All of the City's basic services are reported in governmental funds, which are prepared using the modified accrual basis of accounting. Under the modified basis, revenues are recognized when they become measurable and available, while expenditures are recognized when the related liability is incurred. An exception to this is long-term debt and similar items, which are recorded when due. The focus of these reports is on the short-term financial resources available to the specific function rather than the City as a whole. The reconciliation at the end of the fund financial statements details the relationship between the two types of financial statements.

Fiduciary funds. Resources held by the City for the benefit of a third party are reported in fiduciary funds. Although these resources are not available for operations, and therefore not presented in the government-wide financial statements, the City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

**Notes to the financial statements.** The notes to the financial statements are an integral part of the basic financial statements, containing valuable information necessary for gaining a better understanding of the City's financial statements.

**Other information.** In addition to the basic financial statements and notes described above, required supplementary information regarding the City's funding of its Police Pension Plan has been included to give the reader further insight into the City's pension plan results. The Statistical Section provides statistical data about the City.

#### **Analysis of the Government-wide Financial Statements**

**Net Position.** The combined net position of the City as of December 31 was:

	<u>2013</u>	<u>2014</u>	Percentage <u>Change</u>
Current and other assets	\$25,561,701	\$24,913,569	-2.54%
Capital assets	71,875,139	71,362,867	-0.71%
Total assets	\$97,436,840	\$96,276,436	-1.19%
Long-term liabilities	\$5,451,581	\$4,714,828	-13.51%
Current liabilities	2,116,460	1,037,328	-50.99%
Other liabilities	1,344,319	1,224,053	-8.95%
Deferred inflows of resources	8,588,091	8,721,249	1.55%
Total liabilities and deferred inflows of resources	\$17,500,451	\$15,697,458	-10.30%
Net position:			
Net investment in capital assets	\$64,573,343	\$65,944,703	2.12%
Restricted	3,870,795	1,283,840	-66.83%
Unrestricted	11,492,251	13,350,435	16.17%
Total net position	\$79,936,389	\$80,578,978	0.80%
Total liabilities and deferred inflows of resources & net position	\$97,436,840	\$96,276,436	-1.19%

The City's combined net position increased by \$642,589 or 0.8% from 2013 to 2014. The majority of that increase was due to an increase in capital assets and a decrease in current and long-term liabilities. The change in net position as a percentage of assets is a good indicator of the government's financial position. The positive ratio of 0.8% indicates the City's financial condition has improved.

The City's total net position consists of the following three components:

- 1. Net investment in capital assets. The largest portion of the City's net position (\$65,944,703) represents its investment in capital assets (e.g. land structures and improvements, infrastructure, and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.
- 2. Restricted net position. The City's restricted net position at year-end was \$1,283,840. Asset restrictions are primarily due to external restrictions imposed by State statutes.
- 3. Unrestricted net position. The City's unrestricted net position is \$13,350,435.

**Statement of Activities.** The table below shows the condensed revenues, expenses and changes in net position for 2013 and 2014.

		<u>2013</u>		<u>2014</u>	<u>Change</u>
REVENUES					
Program revenues					
Charges for services	\$	6,772,710	\$	6,582,502	-2.81%
Operating grants and contributions		5,275		6,117	15.96%
Capital grants and contributions		643,633		675,222	4.91%
General revenues:					
Property taxes		5,495,129		5,535,425	0.73%
Sales and use taxes		6,671,852		6,705,394	0.50%
Other taxes		2,231,361		3,058,848	37.08%
Other revenues		1,189,267		1,370,228	15.22%
Total revenues	\$	23,009,227	\$	23,933,736	4.02%
EXPENSES					
Urban management and planning	\$	4,775,294	\$	5,610,397	17.49%
Public works		8,957,601		10,350,103	15.55%
Public safety		5,763,055		5,705,184	-1.00%
Municipal justice		427,211		403,023	-5.66%
Leisure, recreation and education		679,215		1,120,168	64.92%
Interest on long-term debt		137,982		102,272	-25.88%
Total expenses	\$	20,740,358	\$	23,291,147	12.30%
Increase (decrease) in net position	\$	2,268,869	\$	642,589	-71.68%
Prior period adjustment	*	(89,179)	•	-	
Net position, January 1		77,756,699		79,936,389	2.80%
Net position, December 31	\$	79,936,389	\$	80,578,978	0.80%

Overall, total revenues increased by 4.02%. The increase is mostly due to a change in the distribution of electric franchise fees from a semi-annual distribution to a monthly distribution. Franchise fees include electric, gas, telephone, cable and open source video companies. The fee is 5% of gross receipts as defined and permitted by state statues.

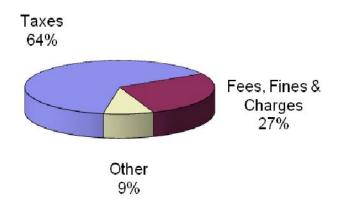
Tax source revenues (property, sales/use and franchise) continue to account for a majority of the City's revenues. Tax source revenues account for 64.0% of total revenues in 2014 compared with 63.0% in 2013. Sales tax and use taxes increased 0.5% and property taxes increased 0.73%. Other taxes increased 37.08% and are mostly made up of franchise fees.

Other revenues increased 15.22% and include investment earnings and any unrealized gains and losses associated with those investments. Actual interest earnings increased during 2014. The gain on disposal of assets increased slightly in 2014 and is included in other revenues.

Total expenses for 2014 were higher when compared with 2013, increasing 12.3%. Interest on long-term debt decreased in 2014 because of the general obligation refunding and improvement bonds issued in 2011. Also, Urban Management and Planning expenses increased as a result of significant activity at the two Community Improvement Districts and an increase in contract services for City related legal fees. The increase in Public Works reflects an increase in utilities, commodities and capital outlay. And, the 64.92% increase in Leisure, recreation and education spending reflects an increase in capital outlay.

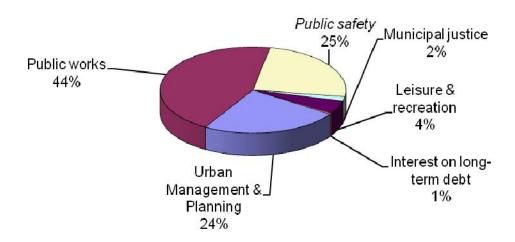
As illustrated by the following graphs, 64% of the City's revenues are tax-related. Another 27% are directly related to the City's solid waste management assessments, stormwater assessments and public safety agreement with the City of Mission Hills.

#### Sources of Revenue - 2014



The second graph illustrates that public works expenses, which include the depreciation of City infrastructure assets, comprise the largest use of resources.

Expenses by Function - 2014



The net cost of each program is an important indicator of the financial burden placed on revenues, primarily tax sources. As shown below, \$16 million of the cost of services was paid by the City's tax payers.

	Total Cost					Net Cost						
Function/Programs		of Services					of Services					
		2013		2014	% Chg	% Chg 2013		2014		% Chg		
Governmental activities:												
Urban management and planning	\$	4,775,294	\$	5,610,397	17.5%	\$	2,896,625	\$	3,622,311	25.1%		
Public works		8,957,601		10,350,103	15.5%		3,017,165		8,035,818	166.3%		
Public safety		5,763,055		5,705,184	-1.0%		6,595,117		3,170,264	-51.9%		
Municipal justice		427,211		403,023	-5.7%		575,812		400,818	-30.4%		
Leisure and recreation		679,215		1,120,168	64.9%		96,039		695,823	624.5%		
Interest on long-term debt		137,982		102,272	-25.9%		137,982		102,272	-25.9%		
Total governmental activities	\$	20,740,358	\$	23,291,147	12.3%	\$	13,318,740	\$	16,027,306	20.3%		

Additional information about program and general revenues may be found on the Statement of Activities located on page 13.

#### **Analysis of the Fund Financial Statements**

**Fund Financial Statements**. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Prairie Village, like other state and local governments, used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**General Fund.** Fund balance decreased 0.92% in the General Fund as a result of planned transfers. The General Fund includes non-budgeted funds for Equipment Reserve, Risk Management Reserve and Economic Development Reserve. Additional information regarding the fund balance may be found on the Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual-Budgetary Basis – General Fund located on pages 20 - 21.

**Solid Waste Management Fund.** The Solid Water Management Fund is used for solid waste collection, recycling, composting services and large item pick up as well as a portion of the City's administrative cost including personal services and supplies. The City collects the Solid Waste fee through a special assessment on property tax bills. The fund balance increased 32.55% as a result of a rate increase from the solid waste contractor, and the City's policy to maintain two months' worth of expenditures as a reserve.

**Bond and Interest Fund.** The City issued general obligation refunding and improvement bonds in 2011 for street infrastructure improvement project expenditures. The City's outstanding debt will be paid off in 2021, provided the City does not issue any new debt or restructure current debt. The outstanding general obligation bonds at December 31, 2014 totaled \$5,350,000. This balance represents a 26% decrease over the 2013 balance, and follows the Bond and Interest payment schedule that was created when the bonds were issued.

**Stormwater Fund.** This fund was established at the end of 2008. It is used to account for the stormwater utility fee and the related stormwater management activities. The stormwater fee appeared on the December 2012 tax bills, the receipts from which are used to fund 2014 operations. All of the funds collected were used in stormwater management activities. The fund balance at December 31, 2014 totaled \$320,111. This balance represents a 22% decrease over the 2013 balance due to an increase in the stormwater program and compliance with NPDES guidelines.

**Capital Projects Fund.** The City's Capital Projects Fund accounts for major infrastructure improvement project expenditures. The 11.13% decrease in fund balance is a result of 25% decrease in infrastructure spending which were primarily street improvements and reflects the end of the improvement bond funds that were issued in 2011.

#### **General Fund Budget**

The legally adopted budget for the General Fund was not amended by the City Council during 2014. Departments within the City are allowed to transfer budget between line items within programs and between programs within the department. In addition, allocations of contingency budget are recorded as a budget transfer to the affected program. As a result of these budget transfers, the original budget and the final budget in some programs may not be the same.

The following revenue and expenditure categories experienced significant differences between the final budget amount and the actual amount. The explanation of the difference is also included.

Category	Explanation
Franchise Fees	Franchise fees increased due to a change in the distribution of Kansas City Power and Light franchise fees from semi-annual to monthly. AT&T franchise fees have been steadily declining since 2009 which is a result in part of the replacement of land lines with cell phones. Franchise fees are also affected by "internet services" which do not contribute to this revenue source.
Charges for services	Charges for services decreased due to a change in the way vehicle maintenance costs are accounted for. This category also includes the fuel center which had a decline in revenue due to fuel costs.
Fine and Forfeitures	Fine and forfeiture revenue increased as a result of an increase in traffic violations.
Interest Earnings	Interest earnings are netted against investment unrealized gains and losses. In 2014 there was an unrealized loss on investments that was more than the earnings.
Recreation Fees	Recreation fees decreased as a result of decreased pool revenue. The pool season is during the summer months only and is affected by summer temperatures and other area surrounding pools.
Mayor and Council	The budget includes funding for consultants that may be needed by the Council during the year. In 2014, the Council did not utilize the full budget for consultants. In addition, the Council did not utilize the full budget for training and conferences.
Legal Services	The amount of legal expenditures depends on the contracts reviewed; ordinances drafted, law suits, etc. In 2014 the City experienced an increase in legal costs due to a number of law suits. These services are provided at an hourly rate.
City Clerk	In 2014, the City Clerk had lower than budgeted personal services costs due to a turn-over in staff.
Public Works Administration	In 2014 the budget for contract services was not fully utilized. Included in contract services are the City Engineer costs.
Public Works Streets & Drains	In 2014, the budget for contract services and commodities was higher than budgeted due to an increase in street and drainage repairs.
Crime Prevention	Personal services, contract services and commodities were lower than budgeted due to a movement of personnel and unfilled positions in 2014.
Patrol	Personal services, contract services and commodities were lower than budgeted due to a movement of personnel and unfilled positions in 2014.
Investigations	Personal services, contract services and commodities were lower than budgeted due to a movement of personnel and unfilled positions in 2014.
Off-Duty Contractual	This program depends on assignments and will vary from year to year.
Traffic	Personal services, contract services and commodities were lower than budgeted due to a movement of personnel and unfilled positions in 2014.
Prosecutor	In 2014 there were not as many appeals as were budgeted for.

#### Capital Assets and Long-Term Debt Activity

**Capital Assets.** As presented below, the total amount invested in capital assets (net of accumulated depreciation) by the City at December 31, 2014 was \$71.4 million. Capital assets decreased 0.71% from 2013.

NETWORK	<u>2013</u>	<u>2014</u>	% Chg
Land	\$ 13,861,866	\$ 13,861,866	0.00%
Buildings	3,504,676	3,341,181	-4.67%
Improvements other than buildings	827,897	791,114	-4.44%
Furniture and equipment	1,854,730	2,108,564	13.69%
Infrastructure	44,454,885	43,832,262	-1.40%
Construction in progress	7,371,085	7,427,880	0.77%
Total	\$71,875,139	\$71,362,867	-0.71%

Improvements other than buildings decreased due to continued depreciation of these assets. Furniture and equipment increased due to the addition of furniture and equipment. Infrastructure decreased due to projects open at the end of 2013. Construction in progress increased because many of the 2014 projects were not completed until early 2015. In conformity with GASB 34, Infrastructure completed in the current year has been capitalized. Infrastructure assets not completed by the year-end have been reported as construction in progress.

Additional information regarding the City's capital assets can be found in Note I, as well as Note 5.

**Long-term debt activity.** As of December 31, 2014, the City had \$5,350,000 of outstanding general obligation bonds. Of the balance outstanding, 55% will be paid off within the next five years.

Attesting to the City's favorable economic conditions and sound financial management, Prairie Villages' general obligation bond rating remains at Aaa, with a stable outlook.

Additional information regarding the City's long-term debt activity can be found in Note 7.

#### **Requests for Information**

This report is intended to give the reader a general overview of the City's finances. Questions about information contained in this report or requests for additional information should be directed to the Finance Director, 7700 Mission Rd, Prairie Village, Kansas 66208.

#### STATEMENT OF NET POSITION

#### December 31, 2014

	Governmental Activities	
Assets:		
Cash and investments	\$	13,739,794
Receivables, net of allowance for uncollectibles:		
Taxes		5,690,997
Other assessments		3,030,252
Accounts		770,819
Due from other governments		1,399,805
Prepaid items		174,246
Restricted cash and investments		80,588
Net pension asset		27,068
Capital assets not being depreciated:		
Land		13,861,866
Construction in progress		7,427,880
Capital assets, net of accumulated depreciation:		
Buildings		3,341,181
Improvements other than buildings		791,114
Furniture and equipment		2,108,564
Infrastructure		43,832,262
Total assets		96,276,436
Liabilities:		
Accounts payable		899,057
Accrued payroll		198,515
Payable from restricted assets		95,048
Accrued interest on long-term debt		31,433
Noncurrent liabilities:		
Due within one year		1,037,328
Due in more than one year		4,714,828
Total liabilities		6,976,209
Deferred inflows of resources:		
Deferred receivable - property taxes		5,690,997
Deferred receivable - other assessments		3,030,252
Total deferred inflows of resources		8,721,249
Net position:		
Net investment in capital assets		65,944,703
Restricted:		, ,
Special highway		78,704
Special parks and recreation		96,464
Grant provisions		529,370
Development		333,033
Debt service		97,451
Special alcohol		148,818
Unrestricted		13,350,435
Total net position	\$	80,578,978

See accompanying notes to basic financial statements.

#### STATEMENT OF ACTIVITIES

#### Year Ended December 31, 2014

				m Revenue			Net (Expense) Revenue and Changes in Net
	Investment earr Gain on disposa Miscellaneous Total general reve Change in net pos Net position, begi	Charges for Services	Gra	perating ants and tributions	Capital Grants and Contribution		Position- Governmental Activities
Function/Programs							
Governmental activities:							
Urban management and planning		\$ 1,988,086	\$	-	\$	-	\$ (3,622,311)
Public works		1,639,063		-		675,222	(8,035,818)
Public safety		2,528,803		6,117		-	(3,170,264)
Municipal justice	•	2,205		-		-	(400,818)
Leisure and recreation	1,120,168	424,345		-		-	(695,823)
Interest on long-term debt	102,272			-			(102,272)
Total governmental activities	\$ 23,291,147	\$ 6,582,502	\$	6,117	\$	675,222	(16,027,306)
	General revenues	s:					
	Property taxes						5,535,425
	Sales and use	tax					6,705,394
	Motor vehicle	tax					663,776
	Franchise tax						2,395,072
	Grants and cor	ntributions not rest	ricted to	specific pr	ogram	IS	1,148,390
	Investment ear	rnings					23,219
							68,700
							129,919
	Total general rev	renues					16,669,895
	Change in net po	osition					642,589
	Net position, beg	ginning					79,936,389
	Net position, end	ling					\$ 80,578,978

#### BALANCE SHEET GOVERNMENTAL FUNDS

#### December 31, 2014

	 General		Solid Waste Ianagement
Assets:			
Cash and investments	\$ 8,662,121	\$	416,182
Receivables:			ŕ
Taxes	5,342,553		-
Other assessments	-		1,454,988
Accounts	447,964		-
Due from other governments	1,047,579		-
Due from other funds	62,405		-
Prepaid items	173,325		-
Restricted assets	 80,588		
Total assets	\$ 15,816,535	\$	1,871,170
Liabilities, deferred inflows of resources and fund balances:			
Liabilities:			
Accounts payable	\$ 334,880	\$	112,110
Accrued payroll	197,125		526
Due to other funds	-		-
Payable from restricted assets	95,048		-
Total liabilities	 627,053		112,636
Deferred inflows of resources:			
Unavailable revenue - property taxes	5,342,553		-
Unavailable revenue - other assessments	<u> </u>		1,454,988
Total deferred inflows of resources	 5,342,553		1,454,988
Fund balances:			
Nonspendable:			
Not in spendable form	173,325		_
Restricted	-		_
Committed	1,942,029		303,546
Assigned	282,421		-
Unassigned	7,449,154		-
Total fund balance	 9,846,929		303,546
Total liabilities, deferred inflows of resources			
and fund balances	\$ 15,816,535	\$	1,871,170

See accompanying notes to basic financial statements.

Bond and Interest				 Capital Projects	G	Other overnmental Funds	 Total Governmental Funds		
\$	128,884	\$	320,111	\$ 3,229,732	\$	982,764	\$ 13,739,794		
	348,444		- 1,575,264 -	- - 322,855		- - -	5,690,997 3,030,252 770,819		
	- - -		<del>-</del> -	- -		352,226 - 921	1,399,805 62,405 174,246		
\$	477,328	\$	1,895,375	\$ 3,552,587	\$	1,335,911	\$ 80,588 24,948,906		
\$	- - - -	\$	- - - -	\$ 376,268 - - -	\$	75,799 864 62,405	\$ 899,057 198,515 62,405 95,048		
				376,268		139,068	1,255,025		
	348,444		- 1,575,264	 <u>-</u>		- -	 5,690,997 3,030,252		
	348,444		1,575,264	-			 8,721,249		
	128,884 - - -		- - 320,111 - -	- - - 3,176,319		921 1,186,389 - 9,533	 174,246 1,315,273 2,565,686 3,468,273 7,449,154		
	128,884		320,111	 3,176,319		1,196,843	 14,972,632		
\$	477,328	\$	1,895,375	\$ 3,552,587	\$	1,335,911	\$ 24,948,906		

## RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

#### December 31, 2014

Total fund balance in Governmental Funds Balance Sheet	\$ 14,972,632
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	71,362,867
The net pension asset is not a financial resource and therefore is not reported in the funds.	27,068
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	(5,783,589)
Net position of governmental activities	\$ 80,578,978

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

#### Year Ended December 31, 2014

Charges for services       1,554,551       1,451,1         Fines and forfeitures       1,195,088         Recreational fees       424,345         Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       Current:	Solid Waste General Management	
Property         \$ 4,680,513         \$           Sales         5,677,422         \$           Franchise         2,395,072         \$           Intergovernmental         139,351         \$           Licenses and permits         513,933         1,8           Charges for services         1,554,551         1,451,1           Fines and forfeitures         1,195,088         \$           Recreational fees         424,345         \$           Interest earnings         (23,178)         5,5           Other         153,327         13,1           Total revenues         16,710,424         1,471,5           Expenditures:         Current:         Current:           Urban management and planning         2,444,146         1,397,0           Public works         5,283,208         Public safety         5,510,387           Municipal justice         403,023         403,023         403,023           Leisure and recreation         481,547         Capital outlay         764,017         Debt service:           Principal         -         -         -         -         -		Revenues:
Sales       5,677,422         Franchise       2,395,072         Intergovernmental       139,351         Licenses and permits       513,933       1,8         Charges for services       1,554,551       1,451,1         Fines and forfeitures       1,195,088         Recreational fees       424,345         Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       Current:       Urban management and planning       2,444,146       1,397,0         Public works       5,283,208       Public safety       5,510,387         Municipal justice       403,023       Leisure and recreation       481,547         Capital outlay       764,017       Debt service:         Principal       -		Taxes:
Franchise       2,395,072         Intergovernmental       139,351         Licenses and permits       513,933       1,8         Charges for services       1,554,551       1,451,1         Fines and forfeitures       1,195,088         Recreational fees       424,345       1         Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       Current:       Urban management and planning       2,444,146       1,397,0         Public works       5,283,208       Public safety       5,510,387       Municipal justice       403,023       Leisure and recreation       481,547       Capital outlay       764,017       Debt service:       Principal       -		Property
Intergovernmental       139,351         Licenses and permits       513,933       1,8         Charges for services       1,554,551       1,451,1         Fines and forfeitures       1,195,088         Recreational fees       424,345       1         Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       2         Current:       Urban management and planning       2,444,146       1,397,0         Public works       5,283,208         Public safety       5,510,387         Municipal justice       403,023         Leisure and recreation       481,547         Capital outlay       764,017         Debt service:       Principal         Principal       -		
Licenses and permits       513,933       1,8         Charges for services       1,554,551       1,451,1         Fines and forfeitures       1,195,088         Recreational fees       424,345       1         Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       2       1         Current:       Urban management and planning       2,444,146       1,397,0         Public works       5,283,208       1         Public safety       5,510,387       1         Municipal justice       403,023       4         Leisure and recreation       481,547       4         Capital outlay       764,017       7         Debt service:       Principal       -		
Charges for services       1,554,551       1,451,1         Fines and forfeitures       1,195,088         Recreational fees       424,345         Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       Current:         Urban management and planning       2,444,146       1,397,0         Public works       5,283,208         Public safety       5,510,387         Municipal justice       403,023         Leisure and recreation       481,547         Capital outlay       764,017         Debt service:       Principal	· · · · · · · · · · · · · · · · · · ·	
Fines and forfeitures       1,195,088         Recreational fees       424,345         Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       Current:         Urban management and planning       2,444,146       1,397,0         Public works       5,283,208         Public safety       5,510,387         Municipal justice       403,023         Leisure and recreation       481,547         Capital outlay       764,017         Debt service:       Principal		
Recreational fees       424,345         Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       2         Current:       Virban management and planning       2,444,146       1,397,0         Public works       5,283,208         Public safety       5,510,387       403,023         Municipal justice       403,023       481,547         Capital outlay       764,017       764,017         Debt service:       Principal       -		
Interest earnings       (23,178)       5,5         Other       153,327       13,1         Total revenues       16,710,424       1,471,5         Expenditures:       -         Current:       -         Urban management and planning       2,444,146       1,397,0         Public works       5,283,208         Public safety       5,510,387         Municipal justice       403,023         Leisure and recreation       481,547         Capital outlay       764,017         Debt service:       -         Principal       -		
Other         153,327         13,1           Total revenues         16,710,424         1,471,5           Expenditures:         Current:           Urban management and planning         2,444,146         1,397,0           Public works         5,283,208           Public safety         5,510,387           Municipal justice         403,023           Leisure and recreation         481,547           Capital outlay         764,017           Debt service:         Principal	· · · · · · · · · · · · · · · · · · ·	
Total revenues         16,710,424         1,471,5           Expenditures:         Current:         Urban management and planning         2,444,146         1,397,0           Public works         5,283,208         9,283,208         1,397,0 <td></td> <td></td>		
Expenditures:  Current:  Urban management and planning  Public works  Public safety  Municipal justice  Leisure and recreation  Capital outlay  Debt service:  Principal  Expenditures:  2,444,146  1,397,0  1,397	153,327 13,101	Other
Current:       Urban management and planning       2,444,146       1,397,0         Public works       5,283,208         Public safety       5,510,387         Municipal justice       403,023         Leisure and recreation       481,547         Capital outlay       764,017         Debt service:       Principal	16,710,424 1,471,574	Total revenues
Urban management and planning       2,444,146       1,397,0         Public works       5,283,208         Public safety       5,510,387         Municipal justice       403,023         Leisure and recreation       481,547         Capital outlay       764,017         Debt service:       -         Principal       -		Expenditures:
Public works       5,283,208         Public safety       5,510,387         Municipal justice       403,023         Leisure and recreation       481,547         Capital outlay       764,017         Debt service:       -         Principal       -		Current:
Public safety 5,510,387  Municipal justice 403,023  Leisure and recreation 481,547  Capital outlay 764,017  Debt service:  Principal -	2,444,146 1,397,031	Urban management and planning
Municipal justice 403,023 Leisure and recreation 481,547 Capital outlay 764,017 Debt service: Principal -	5,283,208 -	Public works
Leisure and recreation 481,547 Capital outlay 764,017 Debt service: Principal -	5,510,387 -	Public safety
Capital outlay 764,017 Debt service: Principal -		
Debt service: Principal -	481,547 -	Leisure and recreation
Principal -	764,017 -	
Interest	-	
		Interest
Total expenditures 14,886,328 1,397,0	14,886,328 1,397,031	Total expenditures
Excess (deficiency) of revenues over		Excess (deficiency) of revenues over
(under) expenditures 1,824,096 74,5	1,824,096 74,543	(under) expenditures
Other financing sources (uses):		Other financing sources (uses):
Transfers in 511,067	511,067 -	Transfers in
Transfers out (2,495,751)	(2,495,751)	Transfers out
Proceeds from sale of general capital assets 68,700	- 68,700	Proceeds from sale of general capital assets
Total other financing sources (uses) (1,915,984)	(1,915,984)	Total other financing sources (uses)
Net change in fund balances (91,888) 74,5	(91,888) 74,543	Net change in fund balances
Fund balances, beginning 9,938,817 229,0	9,938,817 229,003	Fund balances, beginning
Fund balances, ending \$ 9,846,929 \$ 303,5	\$ 9,846,929 \$ 303,546	Fund balances, ending

See accompanying notes to basic financial statements.

 Bond and Interest		Stormwater		Capital Projects		Other Governmental Funds		Total Sovernmental Funds
\$ 1,518,688	\$	-	\$	-	\$	-	\$	6,199,201
-		-		-		1,027,972		6,705,394
-		-		-		-		2,395,072
-		4 200		675,222		851,790		1,666,363
-		4,200 1,564,277		-		-		519,991 4,569,935
-		1,304,277		_		_		1,195,088
-		_		_		_		424,345
2,383		4,910		29,297		4,299		23,219
				-				166,428
 1,521,071		1,573,387		704,519		1,884,061		23,865,036
_				_		1,442,134		5,283,311
-		_		<u>-</u>		1,442,134		5,283,208
-		-		-		81,049		5,591,436
-		-		-		-		403,023
-		-		-		14,915		496,462
-		-		4,808,020		-		5,572,037
1,870,000		-		-		-		1,870,000
 129,003		-		-		-		129,003
 1,999,003				4,808,020		1,538,098		24,628,480
(477,932)		1,573,387		(4,103,501)		345,963		(763,444)
563,368		_		3,705,751		_		4,780,186
-		(1,664,435)		-		(620,000)		(4,780,186)
_		-	1			-	,	68,700
 563,368		(1,664,435)		3,705,751		(620,000)		68,700
85,436		(91,048)		(397,750)		(274,037)		(694,744)
43,448		411,159		3,574,069		1,470,880		15,667,376
\$ 128,884	\$	320,111	\$	3,176,319	\$	1,196,843	\$	14,972,632

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### Year Ended December 31, 2014

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds.	\$ (694,744)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their	(512.252)
estimated useful lives and reported as depreciation expense.	(512,272)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	1,870,000
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported	
as expenditures in governmental funds.	(20,395)
Change in net position of governmental activities	\$ 642,589

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND

#### Year Ended December 31, 2014

	Original and Final Budgeted Amounts	Actual Amounts	Variance With Final Budget - Positive (Negative)
Revenues:			
Taxes	\$ 10,182,041	\$ 10,357,935	\$ 175,894
Intergovernmental	120,000	139,351	19,351
Franchise fees	1,769,229	2,395,072	625,843
Licenses and permits Charges for services	472,497 1,733,534	513,933 1,554,551	41,436 (178,983)
Fines and forfeitures	1,112,689	1,195,088	82,399
Recreation fees	483,315	424,345	(58,970)
Interest earnings	80,000	(39,908)	(119,908)
Other	75,000	153,327	78,327
Total revenues	16,028,305	16,693,694	665,389
Expenditures:			
Urban management and planning:			
City governance:			
Mayor and council	188,778	127,026	61,752
Management and planning Administrative services:	465,139	463,030	2,109
Information technology	207,564	206,967	597
Legal services	160,000	420,562	(260,562)
Human resources	169,902	171,035	(1,133)
Financial management	265,142	266,789	(1,647)
Codes administration	467,173	356,113	111,060
City clerk	301,930	283,601	18,329
Total urban management and planning	2,225,628	2,295,123	(69,495)
Public works and improvements:			
Administration	813,164	730,894	82,270
Vehicle and equipment maintenance	225,943	212,656	13,287
Streets and drain	2,476,670	2,652,643	(175,973)
Drainage operation and maintenance	367,376 369,925	341,450	25,926
Miscellaneous operation and maintenance Buildings and grounds	1,164,479	383,577 1,144,409	(13,652) 20,070
Total public works and improvements	5,417,557	5,465,629	(48,072)
Public safety:			
Administration	418,036	424,583	(6,547)
Staff services	782,860	752,594	30,266
Community services	196,567	175,478	21,089
Community policing	86,509	12,811	73,698
Patrol	3,011,413	2,912,049	99,364
Investigations	636,491	584,749	51,742
Special investigations	180,763	181,227	(464)
Professional standards	171,732	165,941	5,791
Off duty contractual Traffic	55,632 370,157	48,380 352,838	7,252 17,319
Total public safety	\$ 5,910,160	\$ 5,610,650	\$ 299,510

(Continued)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL- BUDGETARY BASIS - GENERAL FUND (Continued)

#### Year Ended December 31, 2014

		Original and nal Budgeted Amounts	 Actual Amounts		Variance With Final Budget - Positive (Negative)
Municipal justice: Judicial	\$	24.500	\$ 34,921	\$	(412)
Prosecutor	2	34,509 50,500	\$ 20,047	\$	(412) 30,453
Court clerks		379,070	348,055		31,015
Total municipal justice		464,079	403,023		61,056
Leisure and recreation:	<u> </u>				
Community programs		152,735	144,716		8,019
Swimming pool		338,740	312,382		26,358
Swimming pool food service		76,695	53,433		23,262
Tennis		19,979	13,873		6,106
Total leisure and recreation		588,149	524,404		63,745
Contingency		500,000	 -		500,000
Total expenditures		15,105,573	14,298,829		806,744
Excess of revenues over expenditures		922,732	2,394,865		1,472,133
Other financing sources (uses)					
Transfer in		423,467	423,467		_
Transfers out		(6,105,190)	(3,134,594)		2,970,596
Sale of general capital assets		(0,103,190)	68,700		68,700
Suic of general capital assets			 00,700	-	00,700
Total other financing sources (uses)		(5,681,723)	 (2,642,427)		3,039,296
Net change in fund balance		(4,758,991)	(247,562)		4,511,429
Fund balance, beginning, budget basis		5,819,529	 7,306,799		1,487,270
Fund balance, ending, budget basis	\$	1,060,538	7,059,237	\$	5,998,699
Reconciliation to GAAP					
Current year encumbrances			282,421		
Fund balances on the basis of GAAP - General Fund only			7,341,658		
Fund balances for non-budgeted funds included with the General Fund on GAAP basis financials:  Equipment reserve Risk management reserve Economic development			560,882 2,360 1,942,029		
Total fund balance, ending			\$ 9,846,929		

See accompanying notes to basic financial statements.

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY BASIS - SOLID WASTE MANAGEMENT FUND

#### Year Ended December 31, 2014

	Original and Final Budgeted Amounts	Actual Amounts Budgetary Basis	Variance With Final Budget - Positive (Negative)
Revenues:			
Licenses and permits	\$ 1,900	\$ 1,858	\$ (42)
Charges for services	1,456,473	1,451,107	(5,366)
Interest earnings	2,000	5,508	3,508
Other	17,000	13,101	(3,899)
Total revenues	1,477,373	1,471,574	(5,799)
Expenditures:			
Urban management and planning	1,475,470	1,397,031	78,439
Net change in fund balance	1,903	74,543	72,640
Fund balance, beginning	215,159	229,003	13,844
Fund balance, ending	\$ 217,062	\$ 303,546	\$ 86,484

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY BASIS - STORMWATER FUND

#### Year Ended December 31, 2014

	Original and Final Budgeted Amounts	Actual Amounts Budgetary Basis	Variance With Final Budget - Positive (Negative)
Revenues:			
Licenses and permits	\$ 4,000	\$ 4,200	\$ 200
Charges for services	1,532,627	1,564,277	31,650
Interest earnings	1,000	4,910	3,910
Total revenues	1,537,627	1,573,387	35,760
Other financing uses: Transfers out	(1,664,435)	(1,664,435)	_
Net change in fund balance	(126,808)	(91,048)	35,760
Fund balance, beginning	343,694	411,159	67,465
Fund balance, ending	\$ 216,886	\$ 320,111	\$ 103,225

### STATEMENT OF FIDUCIARY NET POSITION

### December 31, 2014

	Pension Trust Fund
Assets: Restricted cash	\$ 413,494
Restricted cash Restricted investments, at fair value:	\$ 413,494
Common stock Fixed income	7,831,145 3,796,982
Total restricted investments	11,628,127
Interest receivable	32,500
Total assets	12,074,121
Liabilities	
Net position: Restricted for pension	\$ 12,074,121

### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

### Year Ended December 31, 2014

	Pension Trust Fund				
Additions:					
Contributions:	Φ	450.000			
Employer	\$	450,000			
Plan members		103,250			
Total contributions		553,250			
Investment earnings:					
Interest and dividends on investments		257,658			
Net increase in the fair value of investments		425,844			
		,			
Total investment earnings		683,502			
Total additions		1,236,752			
Deductions:					
Benefits		671,716			
Changes in net position		565,036			
Net position restricted for pension, beginning		11,509,085			
Net position restricted for pension, ending	\$	12,074,121			

#### NOTES TO BASIC FINANCIAL STATEMENTS

December 31, 2014

### 1 - <u>Summary of Significant Accounting Policies</u>

### Reporting Entity

The City of Prairie Village, Kansas (the City) is located in Johnson County and was incorporated in 1951. The City is a city of the first class and operates under a Mayor-Council form of government, providing services to its approximately 22,000 residents in many areas, including urban management and planning; public works; public safety; municipal justice; and leisure and recreation

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. All nonfiduciary activities of the City are governmental activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Each fund is considered to be a separate accounting entity, accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues and expenditures. Governmental resources are allocated to and accounted for within individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual criteria are met.

Property, sales, utility franchise taxes, interest associated with the current fiscal period, and certain state and federal grants and entitlements are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

While property taxes receivable and special assessments receivable are shown on the balance sheet as current assets of the City, they are not recognized as revenue at year end because statutory provisions prohibit their use until the year for which they were raised and budgeted. Instead, they are offset by unavailable revenue accounts.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The Pension Trust fund is reported using the economic resources measurement focus and the accrual basis of accounting.

The City reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund

The *Solid Waste Management Fund* is used to account for the operation of the City's solid waste management system, which provides for the collection, storage, and transportation of solid waste in a manner which ensures protection of the health, safety, and welfare of City residents and is funded by the solid waste management fee, a special assessment on all properties in the City based on square feet of impervious area.

The *Bond and Interest Fund* is used to account for the accumulation of resources and payment of the City's long-term debt.

The *Stormwater Fund* is used to account for the operation of the City's stormwater management program and is funded by the stormwater utility fee, a special assessment on all properties in the City based on square feet of impervious area.

The Capital Projects Fund accounts for major infrastructure project expenditures.

Additionally the City reports the following fiduciary fund type:

Pension Trust Fund, which reports the Revised Prairie Village Police Pension Fund, is used to accumulate the resources for pension benefit payments to qualified public safety employees.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Deposits and Investments**

The City's cash and investments are considered to be demand deposits, time deposits, and cash held by the State of Kansas Municipal Investment Pool.

Investments are reported in the accompanying financial statements at fair value, except for certain certificates of deposit and investment contracts that are reported at cost because they are nontransferable, with terms unaffected by changes in market interest rates.

Changes in fair value that occur during the fiscal year are recognized as investment revenue reported for that fiscal year. Investment revenue includes interest earnings, changes in fair value, and any gains or losses realized upon the liquidation, maturity, or sale of investments.

### Receivables and Payables

Receivables are reported on the government-wide financial statements net of an allowance for uncollectibles. The largest allowance for uncollectibles is for property taxes, equal to 1.67% of the fiscal year's total property taxes assessment.

Tax statements are mailed November 1 each year and may be paid in full or one-half on or before December 20 with the remaining one-half due on or before May 10 of the following year. Taxes that are unpaid on the due dates are considered delinquent and accrue interest at a per annum rate established by State law until paid or until the property is sold for taxes. Real estate bearing unpaid taxes is advertised for sale on or before August 1 of each year and is sold by the County for taxes and all legal charges on the first Tuesday in September. Properties that are sold and not redeemed within two years after the tax sale are subject to foreclosure sale, except homestead properties which are subject to foreclosure sale after three years.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

### Receivables and Payables (Continued)

Personal taxes are due and may be paid in the same manner as real estate taxes, with the same interest applying to delinquencies. If personal taxes are not paid when due, and after written notice, warrants are issued and placed in the hands of the sheriff for collection. If not paid on or before October 1, legal judgment is entered and the delinquent tax becomes a lien on the property. Unless renewed, a non-enforced lien expires five years after it is entered.

Motor vehicle taxes are collected periodically throughout the year concurrently with the renewal of motor vehicle tags based upon the value of such vehicles. Such tax receipts are distributed to all taxing subdivisions, including the State of Kansas, in proportion to the number of mills levied within each taxpayer's tax levy unit.

The City may levy taxes in accordance with the requirements of its adopted budget. Property tax levies are based on the adopted budget of the City and the assessed valuations provided by the County appraiser.

The City also assesses fees for the solid waste and stormwater funds that are collected through the tax statements mailed on November 1 each year.

Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the governmental funds unavailable revenue is reported as follows:

General fund property taxes receivable	\$ 5,342,553
Solid waste management fund other assessments receivable	1,454,988
Stormwater fund other assessments receivable	1,575,264
Bond and interest property taxes receivable	348,444
	_
	\$ 8,721,249

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

### Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items of governmental funds are recorded as expenditures when consumed rather than when purchased.

### Restricted Assets

Certain cash and investments are classified as restricted assets on the statement of net position and balance sheet because their use is limited to repay Municipal Court bonds, fire/explosion cleanup bonds or employee Section 125 plan expenses.

### Capital Assets

Capital assets, which include land, buildings, improvements, equipment, and infrastructure assets (streets, curbs, sidewalks, drainage systems, etc.), and construction in progress are reported in the government-wide financial statements as assets. Capital assets are defined by the City as assets with an initial, individual cost of more than \$ 5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Preservation costs, which are expected to extend the life of the asset, are capitalized.

Capital assets, excluding land and infrastructure assets, are depreciated using the straight-line method and the estimated asset useful lives listed below. Depreciation expense for infrastructure assets is calculated using a composite rate based on the estimated historical cost and estimated useful lives as follows:

Buildings	40 years
Improvements other than buildings	15 years
Vehicles	2 - 12 years
Office equipment	3 - 25 years
Field equipment	5 - 20 years
Infrastructure	20 - 40 years

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has only one type of item that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported in the governmental funds balance sheet and the governmental activities in the government-wide statement of net position. The governmental funds and governmental activities report unavailable revenues from two sources: property taxes and other assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

### **Compensated Absences**

Full-time City employees earn vacation leave based upon length of service, and unused vacation days can be carried forward to future years with certain limitations. Sick leave is earned at a rate of one day per month of employment, with a total accumulation limited to 1,120 hours or 142 days.

All vested or accumulated vacation and scheduled holiday leave is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The City estimates that the entire compensated absence liability, as of December 31, 2014, will be due within one year.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### Fund Balances

As prescribed by GASB Statement No. 54, governmental funds report fund balance classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. As of December 31, 2014, fund balances for governmental funds are made up of the following:

Nonspendable fund balance – includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term notes receivable.

Restricted fund balance – includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

Committed fund balance – includes amounts that can only be used for specific purposes determined by a formal action, an ordinance, of the City's highest level of decision-making authority, the City Council. Commitments may be changed or lifted only by the City Council taking the same formal action, an ordinance, that imposed the constraint originally.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

### Fund Balances (Continued)

Assigned fund balance – includes amounts intended to be used by the City for specific purposes that are neither restricted nor committed. The City Council authorizes by resolution the City Administrator to assign fund balance. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of the assignment.

*Unassigned fund balance* – is the residual classification for the General Fund and includes all amounts not contained in other classifications. Unassigned amounts are technically available for any purpose.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned, and unassigned.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

The following is the detail for fund balance classifications in the financial statements:

	Major Governmental Funds													
		General		olid Waste anagement		nd and terest	Sto	rmwater	Capital Projects		Other Governmental Funds		Total Governmenta Funds	
Fund balances:														
Nonspendable for:														
Prepaid items	\$	173,325	\$	-	\$	-	\$	-	\$	-	\$	921	\$	174,246
Restricted for:														
Grants		-		-		-		-		-		529,370		529,370
Park redevelopment		-		-		-		-		-		96,464		96,464
Community improvement districts		-		-		-		-		-		411,737		411,737
Alcohol awareness programs		-		-		-		-		-		148,818		148,818
Debt		-		-	1	28,884		-		-		-		128,884
Committed for:														
Trash and recycling services		-		303,546		-		-		-		-		303,546
City infrastructure needs		1,942,029		-		-	3	320,111		-		-		2,262,140
Assigned for:														
Urban management and planning		282,421		-		-		-		-		-		282,421
Public works		-		-		-		-		3,176,319		7,516		3,183,835
Leisure and recreation		-		-		-		-		-		2,017		2,017
Unassigned		7,449,154		-		-		-				-		7,449,154
Total fund balances	\$	9,846,929	\$	303,546	\$ 1	28,884	\$ 3	320,111	\$	3,176,319	\$	1,196,843	\$	14,972,632

### **Net Position**

In the government-wide financial statements, equity is displayed in three components as follows:

Net Investment in Capital Assets – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – This consists of net position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation. Restricted net position includes \$333,033 for enabling legislation.

*Unrestricted* – This consists of net assets that do not meet the definition of "restricted" or "net investment in capital assets."

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

#### Use of Estimates

The preparation of financial statement in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### Pending Governmental Accounting Standards Board Statements

At December 31, 2014, the Governmental Accounting Standards Board (GASB) had issued several statements not yet implemented by the City. The statements that might impact the City are as follows:

GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, was issued in June 2012. The objective of this statement is to improve the decision-usefulness of information in employer and governmental nonemployer contributing entity financial reports and to enhance its value for assessing accountability and interperiod measure of pension expense. This statement enhances decision-usefulness and accountability through new note disclosures and required supplementary information. This statement also improves the consistency and transparency of the information reported by employers and governmental nonemployer contributing entities about pension transactions. Additionally, this statement improves the comparability of reported pension information through changes related to the attribution method used to determine service cost and the total pension liability, requirements for immediate recognition in pension expense of certain items, and the establishment of standardized expense recognition periods for amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions. The provisions of this statement are effective for periods beginning after June 15, 2014.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 1 - <u>Summary of Significant Accounting Policies (Continued)</u>

### Pending Governmental Accounting Standards Board Statements (Continued)

GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No. 68, was issued in November 2013. The objective of this Statement is to address an issue regarding application of the transition provisions of Statement No. 68, Accounting and Financial Reporting for Pensions. The issue relates to amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability. This Statement amends paragraph 137 of Statement 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. Statement 68, as amended, continues to require that beginning balances for other deferred outflows of resources and deferred inflows of resources related to pensions be reported at transition only if it is practical to determine all such amounts. The provisions of this Statement are required to be applied simultaneously with the provisions of Statement 68.

GASB Statement No. 72, Fair Value Measurement and Application, was issued in February 2015. The objective of this statement is to address financial reporting issues related to fair value measurements. The statement provides guidance for determining a fair value measurement for financial reporting purposes and for applying fair value to certain investments and disclosures related to all fair value measurements. The provisions of this statement are effective for periods beginning after June 15, 2015.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 2 - Reconciliation of Government-wide and Fund Financial Statements

Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net position of governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that "Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$ (5,783,589) difference are as follows:

Bonds payable	\$ (5,350,000)
Less: Issuance premium	(68,164)
Accrued interest payable	(31,433)
Compensated absences	(312,328)
Other postemployment benefits	(21,664)
Net adjustment to reduce fund balance - total governmental funds to	
arrive at net position - governmental activities	\$ (5,783,589)

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 2 - Reconciliation of Government-wide and Fund Financial Statements (Continued)

Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net change in fund balances – total governmental funds and change in net position of governmental activities as reported in the government-wide statement of activities. One element of the reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of the \$ (512,272) difference are as follow:

Capital outlay	\$ 3,372,677
Depreciation expense	(3,884,949)
Net adjustment to reduce net change in fund balances - total	
governmental funds to arrive at change in net position of	
governmental activities	\$ (512,272)

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$ (20,395) difference are as follows:

Compensated absences	\$ (65,868)
Other postemployment benefits	(1,880)
Pension related cost	20,622
Amortization of bond premium	13,633
Accrued interest	 13,098
Net adjustment to reduce net change in fund balances - total governmental	
funds to arrive at change in net position of governmental activities	\$ (20,395)

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 3 - <u>Stewardship, Compliance and Accountability</u>

### **Budgetary Information**

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), and the debt service fund. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1<sup>st</sup>.
- 2. Publication in the local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5<sup>th</sup>.
- 3. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of the notice of hearing.
- 4. Adoption of the final budget on or before August 25<sup>th</sup>.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time.

The statutes permit management to transfer budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when cash is received. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year end. Encumbered appropriations are carried forward.

A legal operating budget is not required for the Grant Fund, Corinth CID Fund, PV Shops CID Fund, Capital Projects Fund and the fiduciary fund.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 3 - <u>Stewardship, Compliance and Accountability (Continued)</u>

### **Budgetary Information (Continued)**

Spending in funds which are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

The City uses encumbrances to control expenditure commitments for the year and to enhance cash management. Encumbrances represent commitments related to executory contracts not yet performed and purchase orders not yet filled. Commitments for such expenditure of monies are encumbered to reserve a portion of applicable appropriations. Encumbrances still open at year-end are not accounted for as expenditures and liabilities, but, rather, as restricted, committed, or assigned fund balance. At December 31, 2014, the City's recorded encumbrances in governmental funds were as follows:

General fund \$ 282,421

### 4 - Deposits and Investments

### **Deposits**

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. Kansas statutes require that deposits be collateralized, and that collateral pledged must have a fair market value equal to 100% of the deposits and investments, less insured amounts, and must be assigned for the benefit of the City. The City's deposit policy for custodial credit risk requires that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to K.S.A. 9-1402. If any mortgage is involved in the underlying value of the instruments pledged as security by an institution, City funds should be collateralized at market to 120% of total investment.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 4 - <u>Deposits and Investments (Continued)</u>

### Deposits (Continued)

Custodial Credit Risk – Deposits (Continued)

The City's cash is considered to be active funds by management and is invested according to K.S.A. 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county or adjoining county in which the City is located and the banks provide an acceptable rate for active funds.

The City maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is included in cash and investments on the balance sheet. At December 31, 2014, the City's carrying amount of deposits, including certificates of deposit, was not exposed to custodial credit risk.

### **Investments**

On December 31, 2014, the City's investments were as follows:

			Maturity (in Years)						
Investment Type	 Fair Value	Rating	I	ess Than 1	1 - 2		3 - 5		6 - 10
State of Kansas Municipal Investment Pool	\$ 721,959	AAAF/S1+	\$	721,959	\$ -	\$	-	\$	-
Municipal bonds	5,481,467	AA- AAA		3,981,048	1,398,140		-		102,279
U.S. Agencies	 1,242,245	AA+		-	347,845		894,400		
	\$ 7,445,671		\$	4,703,007	\$ 1,745,985	\$	894,400	\$	102,279

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 4 - Deposits and Investments (Continued)

### <u>Investments (Continued)</u>

At December 31, 2014, the City has the following investments in its fiduciary fund:

			Maturity (in Years)							
	Fair		I	Less Than						
Investment Type	 Value	Rating		5		5 - 10		10 - 15		16+
Fixed income:										
FHLMC	\$ 338,318	AA+	\$	143,822	\$	116,183	\$	57,495	\$	20,818
FNMA	423,164	N/A		261,486		161,678		-		-
GNMA	250,365	N/A		78,860		21,384		-		150,121
U.S. Treasury Note	376,575	N/A		376,575		-		-		-
Doubleline Total Return Bond Fund	104,104	NR		-		-		-		104,104
Victory Fund for Income	130,691	NR		-		-		-		130,691
AFLAC	102,891	A		102,891		-		-		-
Amphenol Corp.	40,278	BBB+		40,278		-		-		-
Autonation Inc.	93,220	BBB-		-		93,220		-		-
Bank of America Corp.	99,238	A-		99,238		-		-		-
BB&T Corporation	105,215	A-		105,215		-		-		-
Bunge	102,824	BBB-		102,824		-		-		-
Con Way, Inc.	73,867	BBB-		73,867		-		-		-
Constellation Energy Group, Inc.	99,648	BBB-		-		99,648		-		-
Daimler Finance North America, LLC	76,564	A-		76,564		-		-		-
Dayton Power	60,663	BBB-		60,663		-		-		-
Dodge & Cox Income Fund	188,897	NR		-		-		-		188,897
Ford Motor Credit Co., LLC	111,476	BBB-		111,476		-		-		-
General Electric Corp.	66,253	AA+		66,253		-		-		-
Georgia Power	82,240	A		82,240		-		-		-
Glendale, AZ Mun. Prop.	39,399	AA		-		39,399		-		-
Goldman Sachs Group, Inc.	140,087	A-		-		140,087		-		-
Health Care REIT, Inc.	107,445	BBB		107,445		-		-		-
JPMorgan Chase	50,476	A		50,476		-		-		-
Morgan Stanley	111,115	A-		111,115		-		-		-
Rio Tinto Fin. USA	30,241	A-		30,241		-		-		-
St. Charles, MO. School District	52,858	AA+		52,858		-		-		-
Spectra Energy Partners	102,339	BBB		102,339		-		-		-
Stryker Corp.	26,730	A+		-		26,730		-		-
Suntrust Banks, Inc.	103,140	BBB+		103,140		-		-		-
Vale Overseas LTD	 106,661	BBB+		106,661		-		-		-
Total fixed income	3,796,982		\$	2,446,527	\$	698,329	\$	57,495	\$	594,631
Common stock	 7,831,145						_			
Total	\$ 11,628,127									

NA - not applicable NR - not rated

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 4 - <u>Deposits and Investments (Continued)</u>

<u>Investments (Continued)</u>

Credit Risk

Various City investments are considered to be idle funds by management and are invested according to K.S.A. 12-1675. The statute requires that the City invest its idle funds in only temporary notes of the City, bank certificates of deposit, repurchase agreements, and if eligible banks do not offer an acceptable rate for the fund: U.S. Treasury bills or notes or the Kansas Municipal Investment Pool (KMIP). The City's investments in the Municipal Investment Pool were rated AAAf/S1+ by Standard & Poor's. Maturities of the above investments may not exceed two years by statute.

The municipal investment pool is under the oversight of the Pooled Money Investment Board (the Board). The Board is comprised of the State Treasurer and four additional members appointed by the State Governor. The Board reports annually to the Kansas legislature. State pooled monies may be invested in direct obligations of, or obligations that are insured as to principal and interest by the U.S. government or any agency thereof, with maturities up to four years. No more than 10 percent of those funds may be invested in mortgage-backed securities. In addition, the State pool may invest in repurchase agreements with Kansas banks or with primary government securities dealers. The fair value of the City's position in the municipal investment pool is substantially the same as the value of the pool shares.

Some of the City's investments are of bond proceeds invested pursuant to K.S.A. 10-131. This statute allows additional investment authority beyond that of K.S.A. 12-1675. Investments of bond proceeds may follow K.S.A. 12-1675 or include other investments such as the KMIP, direct obligations of the U.S. government or any agency thereof, investment agreements with a financial institution the obligations of which at the time of investment are rated in either of the three highest rating categories by Moody's investors service or Standard and Poor's corporation, and various other investments as specified in K.S.A. 10-131.

The Pension Trust Fund investments are held by a bank's trust department in the City's name. By City policy, investments should be rated A or higher. Corporate debt securities should be of investment grade or better and only domestic fixed income securities are allowed. No more than 10% of the fair value of the fixed income portion of the portfolio can be invested in any obligation of a single issuer, except for the U.S. Government and its agencies. In regard to interest rate risk, the portfolio duration will not vary from the duration of the benchmark by plus or minus 20%.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 4 - <u>Deposits and Investments (Continued)</u>

### <u>Investments (Continued)</u>

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of managing its exposure to fair value losses arising from increasing interest rates, the City has a formally adopted investment policy that limits investment maturities. The policy states that the City must attempt to match investments with anticipated cash flow requirements.

### Concentrations of Credit Risk

The City policy states that funds held in the General Fund and other funds shall be diversified to eliminate the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer or a specific class of securities. Diversification strategies shall be established, with periodic review and revision, as appropriate. Before a significant change in type of investments is made, staff will consult with the Finance Committee.

In establishing specific diversification strategies, the following general policies and constraints will apply:

Maturities will be staggered in a way that avoids undue concentration of assets in a specific maturity sector. Maturities will be selected which provide for income stability and reasonable liquidity.

For short term cash management fund liquidity, investment practices will be followed which ensure that funds required for the next disbursement date and payroll date are covered through maturing investments or marketable U.S. Treasury securities.

#### Custodial Credit Risk-Investments

For an investment, custodial credit risk in the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At December 31, 2014, the City's investments were not exposed to custodial credit risk.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 5 - <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2014 was as follows:

	Beginning Balance	Increase	Decrease	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 13,861,866	\$ -	\$ -	\$ 13,861,866
Construction in progress	7,371,085	4,807,357	4,750,562	7,427,880
Total capital assets, not being				
depreciated	21,232,951	4,807,357	4,750,562	21,289,746
•				
Capital assets being depreciated:				
Buildings	6,774,928	-	-	6,774,928
Improvements other than buildings	1,445,899	-	-	1,445,899
Furniture and equipment	5,432,495	669,107	820,285	5,281,317
Infrastructure	105,920,924	2,646,775	7,020,888	101,546,811
Total capital assets being depreciated	119,574,246	3,315,882	7,841,173	115,048,955
Less accumulated depreciation for:				
Buildings	3,270,252	163,495	_	3,433,747
Improvements other than buildings	618,002	36,783	_	654,785
Furniture and equipment	3,577,765	415,273	820,285	3,172,753
Infrastructure	61,466,039	3,269,398	7,020,888	57,714,549
Total accumulated depreciation	68,932,058	3,884,949	7,841,173	64,975,834
Total capital assets being				
depreciated, net	50,642,188	(569,067)		50,073,121
Communication to a second				
Governmental activities capital assets, net	\$ 71,875,139	\$ 4,238,290	\$ 4,750,562	\$ 71,362,867

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 5 - <u>Capital Assets (Continued)</u>

Depreciation expense was charged to functions/programs of the City as follows:

### Governmental activities:

Urban management and planning	\$ 248,456
Public works	3,565,699
Public safety	 70,794
Total depreciation expense	\$ 3,884,949

### Capital Projects

The City is currently working on paving projects and performing various improvements. These projects are being funded primarily by the issuance of bonds.

Following is a summary of costs to December 31, 2014 for capital projects compared to the amount authorized:

				Remaining		
Project	Spent-to-Date			ommitments		
_						
Street improvements	\$	7,925,019	\$	1,157,670		
Drainage programs		1,014,006		71,405		
Park projects		1,088,547		383,515		
Aquatic center		7,501		42,499		
City hall improvements		-		76,500		
ADA impovements		164,132		18,677		
Total	\$	10,199,205	\$	1,750,266		

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 6 - <u>Interfund Receivables, Payables, and Transfers</u>

Receivables/Payables

The composition of interfund balances as of December 31, 2014, is as follows:

Receivable Fund	Payable Fund	_	Amount
General	Nonmajor governmental	\$	62,405

The interfund balances result from the time lag between the dates that (1) transactions are recorded in the accounting system, and (2) payments between funds are made.

### **Transfers**

Transfers to fund capital projects, insurance reserves and economic development activities by fund for the year were as follows:

		Transfers in					
			Capital	_			
	General	Bond and	Projects				
Transfers out	Fund	Interest Fund	Fund	Total			
General	\$ -	\$ -	\$ 2,495,751	\$ 2,495,751			
Stormwater	511,067	563,368	590,000	1,664,435			
Nonmajor governmental funds			620,000	620,000			
	\$ 511,067	\$ 563,368	\$ 3,705,751	\$ 4,780,186			

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 7 - <u>Long-Term Debt</u>

### **General Obligation Bonds**

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities such as the swimming pool, various public parks, and the public safety facility.

General obligation bonds payable at December 31, 2014 are comprised of the following issues:

	Interest Rates	 Original Issue	Final Maturity	cipal Payments During 2014	Outstanding December 31, 2014
General obligation bonds:					
Series 2009-A	2.00 - 3.00%	\$ 10,085,000	9/1/2019	\$ 1,785,000	\$ 1,050,000
Series 2011-A	.40 - 2.00%	4,555,000	9/1/2021	 85,000	 4,300,000
				\$ 1,870,000	\$ 5,350,000

Call provisions at the option of the City included in the above bonds are as follows:

Series 2009-A: Callable September 1, 2014 at par plus accrued interest Series 2011-A: Callable September 1, 2016 at par plus accrued interest

The installment ranges for the general obligation bonds are as follows:

	 Installment Range			
	 Low	High		
General Obligation Bonds: 2009-A 2011-A	\$ 200,000 525,000	\$	225,000 815,000	

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 7 - <u>Long-Term Debt (Continued)</u>

### General Obligation Bonds (Continued)

Annual debt service requirements through maturity for general obligation bonds are as follows:

Year	 Principal	 Interest	 Total
2015	\$ 725,000	\$ 92,750	\$ 817,750
2016	730,000	84,050	814,050
2017	745,000	73,750	818,750
2018	755,000	61,288	816,288
2019	780,000	47,008	827,008
2020 - 2024	 1,615,000	 47,400	 1,662,400
Total	\$ 5,350,000	\$ 406,246	\$ 5,756,246

### Change in Long-Term Liabilities:

Long-term liability activity for the year ended December 31, 2014 was as follows:

	D	Balance December 31, 2013	1	Additions	Reductions	Е	Balance December 31, 2014	Current Portion
Governmental activities:								
Bonds payable:								
General obligation bonds	\$	7,220,000	\$	-	\$ 1,870,000	\$	5,350,000	\$ 725,000
Premium		81,797		-	13,633		68,164	-
Total bonds payable		7,301,797		-	1,883,633		5,418,164	725,000
Compensated absences		246,460		400,398	334,530		312,328	312,328
Other postemployment benefits		19,784		11,877	 9,997		21,664	 -
	\$	7,568,041	\$	412,275	\$ 2,228,160	\$	5,752,156	\$ 1,037,328

For the governmental activities, compensated absences and the net OPEB benefit obligation are generally liquidated by the general, solid waste management and special alcohol funds.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 7 - <u>Long-Term Debt (Continued)</u>

### **Conduit Debt Obligations**

The City has issued debt for economic development in prior years. This debt is issued for the benefit of third parties and the City has no obligation beyond the initial lease or loan which has been assigned to various financial or banking entities. Therefore, the bonds are not reported as a liability in the accompanying financial statements. The following is a list of the outstanding bonds as of December 31, 2014.

Bond Issue	Interest Rate	Date Issue	Original Issue Amount	Final Maturity	Balance Outstanding
JC Nichols Claridge Court	Variable 8.50 - 8.75%	12/1/1985 8/28/2003	\$ 4,500,000 9,410,000	12/1/2015 8/1/2023	\$ 4,500,000 9,410,000
			\$ 13,910,000		\$ 13,910,000

### 8 - Employee Retirement Systems and Pension Plans

### Pension Plans

All employees of the City, after meeting eligibility requirements, are covered under the Kansas Public Employees Retirement System (KPERS), except commissioned police officers, who are covered by the Prairie Village, Kansas Police Department Retirement Plan (the Plan). The Plan is accounted for as a separate Pension Trust Fund, while KPERS is administered by the State of Kansas. Each plan is described below.

### Kansas Public Employees Retirement System

The City participates in the Kansas Public Employees Retirement System (KPERS). KPERS is part of a cost-sharing multiple-employer defined benefit pension plan as provided by Kansas law. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by writing to KPERS (611 S. Kansas Avenue, Suite 100; Topeka, Kansas 66603-3803) or by calling 1-888-275-5737.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 8 - Employee Retirement Systems and Pension Plans (Continued)

### Kansas Public Employees Retirement System (Continued)

K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. Effective July 1, 2009 KPERS has two benefit structures and funding depends on whether the employee is a Tier 1 or Tier 2 member. Tier 1 members are active and contributing members hired before July 1, 2009. Tier 2 members were first employed in a covered position on or after July 1, 2009. Kansas law establishes the KPERS member-employee contribution rate at 5% of covered salary for Tier 1 members and at 6% of covered salary for Tier 2 members. The employer collects and remits member-employee contributions according to the provisions of Section 414(h) of the Internal Revenue Code. Kansas law provides that the employer contribution rates be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the employer contribution rates. The KPERS employer rate established by statute from January through December 2014 was 9.69%. Included in this rate is the contribution for Group Death and Disability Insurance of .85%. The employer contributions to KPERS for the years ended December 31, 2014, 2013 and 2012 were \$284,749, \$237,308, and \$241,276, respectively, equal to the statutory required contributions for each year.

### Prairie Village, Kansas Police Department Retirement Plan

#### Plan Description

#### Plan Administration

The City of Prairie Village, Kansas established and appointed the City of Prairie Village Police Pension Board of Trustees with responsibility to manage and administer the Prairie Village, Kansas Police Department Retirement Plan (the Plan), a single-employer defined benefit pension plan. The Plan provides pension benefits to eligible full-time commissioned law enforcement officers of the City who have been continually employed by the City for at least one year.

The Board of Trustees is composed of three members, with two of the members designated by the City and one member designated by the employees.

The Plan does not issue a stand-alone financial report but is included as a pension trust fund of the City.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 8 - Employee Retirement Systems and Pension Plans (Continued)

#### Prairie Village, Kansas Police Department Retirement Plan (Continued)

Plan Membership

As of January 1, 2014, pension plan membership consisted of the following:

Inactive plan members (or beneficiary) currently receiving benefits	37
Inactive plan members entitled to but not yet receiving benefits	11
Active plan members	44
	92

### Benefits Provided

Retirement benefits for members are calculated as 2.5% of the member's 3-year final average salary times the member's years of service (capped at 25). Plan members may retire at age 55 with 5 years of service or at any age with 20 years of service.

Disability retirement benefits are determined in the same manner as retirement benefits and are payable immediately with an actuarial reduction. Death benefits are determined as a lump sum of the actuarial value of the member's accrued benefit reduced by any life insurance proceeds provided by the City.

The Pension Committee reserves the right to amend the provisions of the Plan.

#### Contributions

Members contribute 4.0% of annual earnings. The City makes annual contributions based on a recommendation by an independent actuary. The 5-year average contribution rate for plan years beginning 2010-2014 is 17.71% of annual payroll.

City contributions are authorized by local ordinances. The City may terminate the plan or its contributions at any time. The actual employer contribution to the Plan during the year ended December 31, 2014 was \$ 450,000.

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 8 - Employee Retirement Systems and Pension Plans (Continued)

Prairie Village, Kansas Police Department Retirement Plan (Continued)

#### Investments

Investment Policy

Investment decisions are governed by the Police Pension Board of Trustees. The objective of the Plan's investment policy is to provide present and future retirement benefits by achieving an investment return that, at a minimum, equals the Plan's actuarial interest rate assumption on an ongoing basis without exposing the Plan to undue risk. The following is the target asset allocation approved by the Board:

Asset Class	Target Allocation
Large Cap Domestic Equity	25%
Mid Cap Domestic Equity	10%
Small Cap Domestic Equity	10%
International Equity	15%
Fixed Income	35%
Other	5%
Cash	0%
Total	100%

#### Method Used to Value Investments

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

### Rate of Return

For the year ended December 31, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 5.88%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The cash flows used as inputs in the calculation are determined on a monthly basis.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 8 - Employee Retirement Systems and Pension Plans (Continued)

Prairie Village, Kansas Police Department Retirement Plan (Continued)

### **Net Pension Liability of the City**

The components of the net pension liability at December 31, 2014 were as follows:

Total pension liability Plan fiduciary net position	\$ 14,427,576 (12,074,121)
Net pension liability	\$ 2,353,455

Plan fiduciary net position as a percentage of the total pension liability

83.69%

### Actuarial Assumptions

The pension liability was determined by an actuarial valuation as of January 1, 2014, using the following actuarial assumptions:

Investment rate of return	7.75%
Discount rate	7.75%
Inflation rate	N/A
Salary scale	5.00%
Mortality table	RP 2000
Actuarial cost method	Entry age normal

## NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 8 - Employee Retirement Systems and Pension Plans (Continued)

Prairie Village, Kansas Police Department Retirement Plan (Continued)

### **Net Pension Liability of the City (Continued)**

Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using benchmarking, recent performance and historical data to develop estimates of future real rates of return for each major asset class. These rates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage. Best estimates of arithmetic real ratio of return for each major asset class included in the pension plan's target asset allocation are summarized in the following table:

	Long-Term
	Expected Real
Asset Class	Rate of Return
Large Cap Domestic Equity	2%
Mid Cap Domestic Equity	1%
Small Cap Domestic Equity	1%
International Equity	1%
Fixed Income	3%
Other	0%
Cash	0%

### Discount Rate

The discount rate used to measure the total pension liability as of December 31, 2014 was 7.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at 17.71% of covered payroll of current plan members for each year in the future plus contributions for future members in excess of their service costs. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 8 - Employee Retirement Systems and Pension Plans (Continued)

Prairie Village, Kansas Police Department Retirement Plan (Continued)

### **Net Pension Liability of the City (Continued)**

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability, calculated using the discount rate of 7.75%, as well as the net pension liability calculated using a discount rate that is 1-percentage point lower (6.75%) or 1-percentage point higher (8.75%) than the current rate:

	19	% Decrease 6.75%	Current Discount Rate 7.75%		1% Increase 8.75%	
Net Pension Liability	\$	4,099,979	\$	2,353,455	\$	885,137

#### **Annual Pension Cost and Net Pension Asset**

The Plan has adopted GASB 67 for the purposes of this financial report. Until the implementation of GASB 68 in 2015, the City as the employer continues to follow GASB 27 which requires the reporting of certain information such as the annual pension cost and the net pension obligation or asset.

The City's annual pension cost and changes in the City's net pension asset/obligation consisted of the following for the year ended December 31, 2014:

Annual required contribution Interest on net pension obligation Adjustment to annual required contribution	\$ 429,284 (499) 593
Annual pension cost	\$ 429,378

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 8 - Employee Retirement Systems and Pension Plans (Continued)

Prairie Village, Kansas Police Department Retirement Plan (Continued)

### **Annual Pension Cost and Net Pension Asset (Continued)**

Annual pension cost	\$ 429,378
Less contributions made	 450,000
Increase in net pension asset	20,622
Net pension asset, beginning of year	6,446
Net pension asset, end of year	\$ 27,068

The following is a schedule of employer contributions for the past three years:

	Annual		Annual	
	Required	Percentage	Pension	Net
	Contribution	of ARC	Cost	Pension
	(ARC)	Contributed	(APC)	Asset
Year:				
2012	\$ 428,111	105%	\$ 428,160	\$ 7,368
2013	450,838	100%	450,922	6,446
2014	429,284	105%	429,378	27,068

As of January 1, 2014, the most recent actuarial valuation date, the plan was 89.4% funded. The actuarial accrued liability for benefits was \$13,707,141 and the actuarial value of assets was \$12,247,684, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,459,457. The covered payroll (annual payroll of active employees covered by the plan) was \$2,602,453, and the ratio of the UAAL to the covered payroll was 56.1%.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

# NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

### 8 - Employee Retirement Systems and Pension Plans (Continued)

Prairie Village, Kansas Police Department Retirement Plan (Continued)

### **Annual Pension Cost and Net Pension Asset (Continued)**

The aggregate actuarial cost method is used to calculate the ARC. Because this method does not identify or separately amortize unfunded actuarial liabilities, information about funded status and funding progress has been prepared using the entry age actuarial cost method and the information presented is intended to serve as a surrogate for the funded status and funding progress of the plan.

Additional information as of the latest actuarial valuation follows:

Valuation date January 1, 2014 Actuarial cost method Aggregate

Asset valuation method

Actuarial value of plan assets as of the beginning of the prior year, increased by contributions paid and

assumed interest earnings at the valuation interest rate, reduced by benefit payments during the year.

Amortization method Average remaining service Remaining amortization period Approximately five years

Actuarial assumptions:

Investment rate of return

7.75% per annum

Projected salary increases - due to merit 5.0% per year Projected salary increases - inflation 3.0% per year

Mortality rates RP2000 mortality table

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 8 - Employee Retirement Systems and Pension Plans (Continued)

Prairie Village, Kansas Police Department Retirement Plan (Continued)

#### <u>Deferred Compensation Plan</u>

The City offers City employees a deferred compensation plan created in accordance with the Internal Revenue Code, Section 457. The assets of the plan are held in trust as described in IRC Section 457(g) for the exclusive benefit of the participants (employees) and their beneficiaries. The custodian thereof for the exclusive benefit of the participants holds the custodial account for the beneficiaries of this Section 457 plan, and the assets may not be diverted to any other use. The administrators are agents of the employer for purposes of providing direction to the custodian of the custodial account from time to time for the investment of the funds held in the account, transfer of assets to or from the accounts and all other matters. Plan balances and activities are not reflected in the City's financial statements.

#### 9 - Risk Management

The City is exposed to various risks of loss related to torts; damage to and destruction of assets; business interruptions; errors and omissions; employee injuries and illnesses; natural disasters; and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the three preceding years. There have not been significant reductions in coverage from prior years.

#### 10 - Other Postemployment Healthcare Plan

Plan Description. The City offers postemployment health insurance for retired employees. The benefits are provided through a single employer defined benefit postemployment healthcare plan administered by the City. The Employee Benefit Plan (the Plan) provides medical benefits to eligible early retirees and their spouses. K.S.A. 12-5040 requires all local governmental entities in the state that provide a group health care plan to make participation available to all retirees and dependents until the retiree reaches the age of 65 years. No separate financial report is issued for the Plan.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 10 - Other Postemployment Healthcare Plan (Continued)

Funding Policy. The contribution requirements of plan participants and the City are established and amended by the City. The required contribution is based on projected pay-as-you-go financing requirements. If the employee retired prior to January 1, 2009, the contributions are equal to 100% of the full active premium. If the employee retired on or after January 1, 2009, the contributions are equal to 125% of the full active premium except if the employee accepted the early retirement incentive program during 2009 they pay only 100% of the full active premium.

In 2014, the City made contributions of \$ 9,997 to the plan. Plan members receiving benefits contributed \$ 27,620.

Annual OPEB Cost and Net OPEB Obligations. The City's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the City's annual OPEB cost for the Plan for the year, the amount actually contributed to the plan, and the changes in the City's net OPEB obligation to the Plan:

Annual required contribution Interest on net OPEB obligation	\$ 12,151 890
Adjustment to annual required contribution	(1,164)
Annual OPEB cost Contributions made	11,877 (9,997)
Change in net OPEB obligation Net OPEB obligation, beginning of year	1,880 19,784
Net OPEB obligation, end of year	\$ 21,664

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 10 - Other Postemployment Healthcare Plan (Continued)

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for the year ended December 31, 2014 and the two preceding years was as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation		
2012	\$ 12,387	73%	\$ 17,154		
2013	12,151	78%	19,784		
2014	11,877	84%	21,664		

Funding Status and Funding Progress. As of January 1, 2012, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$ 117,100 and the actuarial value of assets was \$ -0-, resulting in an unfunded actuarial accrued liability (UAAL) of \$ 117,100. The covered payroll (annual payroll of active employees covered by the plan) was \$ 5,667,954, and the ratio of the UAAL to the covered payroll was 2.1%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statement, presents multiyear trend information about whether the actuarial value of plan assets (if any) are increasing or decreasing over time relative to the actual accrued liabilities for benefits.

### NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

#### 10 - Other Postemployment Healthcare Plan (Continued)

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan participants) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan participants to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2012 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 4.5% investment rate of return, which is the rate of the employer's own investments as there are no plan assets and an annual healthcare cost trend of 8% initially, reduced by decrements to an ultimate rate of 5% after ten years. The inflationary impact assumption is 2%. The UAAL is being amortized as a level dollar over an open thirty-year period.



#### PRAIRIE VILLAGE, KANSAS POLICE DEPARTMENT RETIREMENT PLAN

#### December 31, 2014

#### Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
1/1/2012	\$ 10,715,139	\$ 12,262,230	\$ 1,547,091	87.4%	\$ 2,686,248	57.6%
1/1/2013	11,471,397	13,212,785	1,741,388	86.8%	2,546,753	68.4%
1/1/2014	12,247,684	13,707,141	1,459,457	89.4%	2,602,453	56.1%

#### Schedule of Employer Contributions

	Annual	
	Required	Percentage of
Fiscal Year	Contribution	ARC
Ended	(ARC)	Contributed
2009	\$ 445,120	97%
2010	469,045	96%
2011	444,541	101%
2012	428,111	105%
2013	450,838	100%
2014	429,284	105%

#### PRAIRIE VILLAGE, KANSAS POLICE DEPARTMENT RETIREMENT PLAN

#### SCHEDULE OF CHANGES IN NET PENSION LIABILITY

	2014				
Total Pension Liability					
Service cost Interest on the total pension liability Changes of benefit terms	\$	330,280 1,049,818			
Difference between expected and actual experience Changes of assumptions Benefit payments		(162,703) - (671,716)			
Net change in total pension liability		545,679			
Total pension liability, beginning of year		13,881,897			
Total pension liability, end of year (a)	\$	14,427,576			
Plan Fiduciary Net Position					
Contributions - employer Contributions - member Net investment income Benefit payments Administrative expenses	\$	450,000 103,250 683,502 (671,716)			
Net change in plan fiduciary net position		565,036			
Plan fiduciary net position, beginning of year		11,509,085			
Plan fiduciary net position, end of year (b)	\$	12,074,121			
Net pension liability (a) - (b)	\$	2,353,455			
Plan fiduciary net position as a percentage of the total pension liability		83.69%			
Covered-employee payroll	\$	2,602,453			
Net pension liability as a percentage of the covered-employee payroll		90.43%			

#### PRAIRIE VILLAGE, KANSAS POLICE DEPARTMENT RETIREMENT PLAN

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS

	2014		
Actuarially determined contributions	\$ 429,284		
Actual contributions recognized during the year	 450,000		
Contribution deficiency (excess)	\$ (20,716)		
Covered-employee payroll	\$ 2,602,453		
Contributions as a percentage of covered-employee payroll	17.29%		

Methods and assumptions for actuarially determined contribution

Actuarial cost method	Aggregate
Amortization method	Average remaining service
Salary scale	5.00%
Investment rate of return	7.75%
Mortality table	RP 2000

## PRAIRIE VILLAGE, KANSAS POLICE DEPARTMENT RETIREMENT PLAN SCHEDULE OF INVESTMENT RETURNS

Annual Money-Weighted Rate of Return

Fiscal Year

2014 5.88%

#### RETIREE HEALTH CARE BENEFIT PLAN TRUST AND PENSION PLAN

#### December 31, 2014

#### Schedule of Funding Progress

Actuarial	Act	tuarial	4	Actuarial	1	Unfunded	Funded			Percent of
Valuation	Va	lue of		Accrued		AAL	Ratio	Covere	ed	Payroll
Date	Ass	ets (a)	L	iability (b)		(b) - (a)	 (a/b)	Payroll	(c)	(b-a)/(c)
1/1/2008	\$	-	\$	187,455	\$	187,455	0.0%	\$ 4,992,3	96	3.8%
1/1/2009		-		107,201		107,201	0.0%	5,242,0	16	2.0%
1/1/2012		-		117,100		117,100	0.0%	5,667,9	54	2.1%



#### COMBINING STATEMENTS – NONMAJOR GOVERNMENTAL FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

- 1. Special City Street and Highway Fund This fund accounts for gasoline taxes designated for construction and maintenance of the City streets and curbing and related expenditures.
- **2. Special Parks and Recreation Fund** This fund is used to fund various City-sponsored park and recreation activities funded by the state liquor tax.
- **3. Special Alcohol Fund** This fund accounts for the operation of services and programs pertaining to alcohol misuse and is funded by the state liquor tax.
- **4. Grant Fund** This fund accounts for the revenues and expenditures related to state and federal grants.
- **5. Corinth CID** This fund accounts for monies received from the Community Improvement District additional 1% sales tax to be expended on development within Corinth Square.
- **6. PV Shops CID** This fund accounts for monies received from the Community Improvement District additional 1% sales tax to be expended on development within PV Shops.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

#### December 31, 2014

		Special Revenue									Total			
	S	pecial City Street and Highway	F	Special Parks and ecreation		Special Alcohol		Grant		Corinth CID	I	PV Shops CID		Nonmajor overnmental Funds
Assets:														
Cash and investments	\$	-	\$	97,301	\$	150,962	\$	529,370	\$	75,969	\$	129,162	\$	982,764
Prepaid items		142 102		-		921		-		101.504		100.460		921
Due from other governments		142,182		-		-		-	_	101,584		108,460		352,226
Total assets	\$	142,182	\$	97,301	\$	151,883	\$	529,370	\$	177,553	\$	237,622	\$	1,335,911
Liabilities:														
Accounts payable	\$	-	\$	-	\$	100	\$	-	\$	12,916	\$	62,783	\$	75,799
Accrued payroll		-		-		864		-		-		-		864
Due to other funds		62,405		-		-		-		-		-		62,405
Total liabilities		62,405		-		964		-	_	12,916		62,783		139,068
Fund balances:														
Nonspendable:														
Not in spendable form		-		-		921		-		-		-		921
Restricted		78,704		96,464		148,818		529,370		162,801		170,232		1,186,389
Assigned		1,073	_	837	_	1,180	_	-		1,836	_	4,607	_	9,533
Total fund balances		79,777		97,301		150,919		529,370		164,637		174,839		1,196,843
Total liabilities and fund	•	142 102	•	07.201	•	151 002	•	520 270	•	177.552	e.	227 (22	•	1 225 011
balances	\$	142,182	\$	97,301	\$	151,883	\$	529,370	\$	177,553	\$	237,622	\$	1,335,911

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

	Sepcial Revenues								
	Special City Street and Highway	Special Parks and Recreation	Special Alcohol	Grant	Corinth CID	PV Shops CID	Nonmajor Governmental Funds		
Revenues:									
Sales tax	\$ -	\$ -	\$ -	\$ -	\$ 516,652	\$ 511,320	\$ 1,027,972		
Intergovernmental	566,971	139,351	139,351	6,117	-	-	851,790		
Interest earnings	988	553	712		580	1,466	4,299		
Total revenues	567,959	139,904	140,063	6,117	517,232	512,786	1,884,061		
Expenditures:									
Current:									
Urban management and planning	-	-	-	(3,452)	519,314	926,272	1,442,134		
Public safety	-	-	81,049	-	-	-	81,049		
Leisure and recreation	-	-	14,915	-	-	-	14,915		
Total expenditures			95,964	(3,452)	519,314	926,272	1,538,098		
Excess of revenues over (under) expenditures	567,959	139,904	44,099	9,569	(2,082)	(413,486)	345,963		
Other financing uses:									
Transfers out	(500,000)	(120,000)					(620,000)		
Net change in fund balances	67,959	19,904	44,099	9,569	(2,082)	(413,486)	(274,037)		
Fund balances, beginning	11,818	77,397	106,820	519,801	166,719	588,325	1,470,880		
Fund balances, ending	\$ 79,777	\$ 97,301	\$ 150,919	\$ 529,370	\$ 164,637	\$ 174,839	\$ 1,196,843		

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL BUDGETARY BASIS SPECIAL CITY STREET AND HIGHWAY FUND

	Original and Final Budgeted Amounts			Final Amounts adgeted Budgetary		
Revenues: Intergovernmental Interest earnings	\$	555,662	\$	566,971 988	\$	11,309 988
Total revenues		555,662		567,959		12,297
Other financing uses: Transfers out		(500,000)		(500,000)		<u>-</u>
Net change in fund balance		55,662		67,959		12,297
Fund balance, beginning		11,818		11,818		
Fund balance, ending	\$	67,480	\$	79,777	\$	12,297

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL BUDGETARY BASIS SPECIAL PARKS AND RECREATION FUND

	Original and Final Budgeted Amounts	Actual Amounts Budgetary Basis	Variance With Final Budget - Positive (Negative)
Revenues: Intergovernmental Intrerest earnings	\$ 120,000	\$ 139,351 553	\$ 19,351 553
Total revenues	120,000	139,904	19,904
Other financing uses: Transfers out	(120,000)	(120,000)	
Net change in fund balance	-	19,904	19,904
Fund balance, beginning	36,712	77,397	40,685
Fund balance, ending	\$ 36,712	\$ 97,301	\$ 60,589

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL BUDGETARY BASIS SPECIAL ALCOHOL FUND

	Budgeted Amounts					Actual		iance With
	Original			Final		Amounts Budgetary Basis	]	al Budget - Positive Vegative)
Revenues:								
Intergovernmental Interest earnings	\$	120,000	\$	120,000	\$	139,351 712	\$	19,351 712
Total revenues		120,000		120,000		140,063		20,063
Expenditures:								
Public safety		77,920		97,920		81,049		16,871
Leisure and recreation		15,000		15,000		14,915		85
Total expenditures		92,920		112,920		95,964		16,956
Net change in fund balance		27,080		7,080		44,099		37,019
Fund balance, beginning		74,754		74,754		106,820		32,066
Fund balance, ending	\$	101,834	\$	81,834	\$	150,919	\$	69,085

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL BUDGETARY BASIS BOND AND INTEREST FUND

	Original and Final Budgeted Amounts	Actual Amounts Budgetary Basis	Variance With Final Budget - Positive (Negative)
Revenues:	Ф 1 <b>505</b> 005	Ф 1 510 600	ф. (6.40 <b>7</b> )
Taxes Interest earnings	\$ 1,525,095	\$ 1,518,688 2,383	\$ (6,407) 2,383
Total revenues	1,525,095	1,521,071	(4,024)
Expenditures: Debt service:			
Principal	1,883,632	1,870,000	13,632
Interest and other charges	129,003	129,003	
Total expenditures	2,012,635	1,999,003	13,632
Deficiency of revenues under expenditures	(487,540)	(477,932)	9,608
Other financing sources: Transfers in	563,368	563,368	
Net change in fund balance	75,828	85,436	9,608
Fund balance, beginning	24,804	43,448	18,644
Fund balance, ending	\$ 100,632	\$ 128,884	\$ 28,252

#### Statistical Section

This part of the City of Prairie Village's *Comprehensive Annual Financial Report (CAFR)* presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### **Contents**

Financial Trends 75 - 81These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. Revenue Capacity 82 - 88 These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax. Debt Capacity 89 - 93 These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. Demographic and Economical Information 94 - 95These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place. Operating Information 96 - 98

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report related to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Financial Report for the relevant year.

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#### CITY OF PRAIRIE VILLAGE, KANSAS

### NET POSITION BY COMPONENT LAST TEN YEARS

(accrual basis of accounting)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Governmental activities:										
Net investment in capital										
assets	\$ 46,196,856	\$ 52,232,309	\$ 55,776,952	\$ 58,921,876	\$ 62,148,880	\$ 57,070,636	\$ 57,840,817	\$ 60,262,019	\$ 64,573,343	\$ 65,944,703
Restricted	168,564	230,513	197,827	258,683	233,847	241,470	815,844	4,174,238	3,870,795	1,283,840
Unrestricted	9,826,449	11,662,290	10,370,135	9,283,608	7,107,359	13,092,359	15,547,991	13,320,442	11,492,251	13,350,435
Total net position	\$ 56,191,869	\$ 64,125,112	\$ 66,344,914	\$ 68,464,167	\$ 69,490,086	\$ 70,404,465	\$ 74,204,652	\$ 77,756,699	\$ 79,936,389	\$ 80,578,978

### CHANGE IN NET POSITION LAST TEN YEARS

(accrual basis of accounting)

Public works       6,174,532       8,807,244       8,2         Public safety       4,606,977       4,919,202       5,0         Municipal justice       280,708       343,226       3         Leisure and recreation       787,935       824,395       9         Interest on long-term debt       130,238       112,434         Total primary government expenses         Program revenues         Governmental activities:         Fees, fines, and charges for services:         Urban management and planning       1,582,253       1,591,817       1,6         Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	
Governmental activities:         2,929,560         \$ 2,843,021         \$ 2,929,560           Public works         6,174,532         8,807,244         8,2           Public safety         4,606,977         4,919,202         5,0           Municipal justice         280,708         343,226         3           Leisure and recreation         787,935         824,395         9           Interest on long-term debt         130,238         112,434           Total primary government expenses         14,909,950         17,849,522         17,60           Program revenues         Governmental activities:         Fees, fines, and charges for services:         1,582,253         1,591,817         1,60           Public works         53,508         72,508         72,508         72,508         72,508           Public safety         1,830,196         2,139,920         2,1         46,916         65,557	
Urban management and planning       \$ 2,929,560       \$ 2,843,021       \$ 2,99         Public works       6,174,532       8,807,244       8,2         Public safety       4,606,977       4,919,202       5,0         Municipal justice       280,708       343,226       3         Leisure and recreation       787,935       824,395       9         Interest on long-term debt       130,238       112,434         Total primary government expenses         Program revenues         Governmental activities:         Fees, fines, and charges for services:         Urban management and planning       1,582,253       1,591,817       1,6         Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	
Public works       6,174,532       8,807,244       8,2         Public safety       4,606,977       4,919,202       5,0         Municipal justice       280,708       343,226       3         Leisure and recreation       787,935       824,395       9         Interest on long-term debt       130,238       112,434         Total primary government expenses         Program revenues         Governmental activities:         Fees, fines, and charges for services:         Urban management and planning       1,582,253       1,591,817       1,6         Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	94,369
Public safety       4,606,977       4,919,202       5,0         Municipal justice       280,708       343,226       3         Leisure and recreation       787,935       824,395       9         Interest on long-term debt       130,238       112,434         Total primary government expenses       14,909,950       17,849,522       17,6         Program revenues       Sees, fines, and charges for services:       1,582,253       1,591,817       1,6         Public works       53,508       72,5	03,302
Municipal justice       280,708       343,226       3         Leisure and recreation       787,935       824,395       9         Interest on long-term debt       130,238       112,434         Total primary government expenses       14,909,950       17,849,522       17,6         Program revenues       Sees, fines, and charges for services:       1,582,253       1,591,817       1,6         Public works       53,508       72,508	63,596
Leisure and recreation       787,935       824,395       9         Interest on long-term debt       130,238       112,434         Total primary government expenses       14,909,950       17,849,522       17,6         Program revenues       Governmental activities:         Fees, fines, and charges for services:         Urban management and planning       1,582,253       1,591,817       1,6         Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	49,769
Interest on long-term debt         130,238         112,434           Total primary government expenses         14,909,950         17,849,522         17,6           Program revenues         Governmental activities:           Fees, fines, and charges for services:         Urban management and planning Public works         1,582,253         1,591,817         1,6           Public safety         53,508         72,508         72,508           Public safety         1,830,196         2,139,920         2,1           Municipal justice         46,916         65,557	24,399
Program revenues         Governmental activities:       Fees, fines, and charges for services:         Urban management and planning       1,582,253       1,591,817       1,6         Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	93,165
Governmental activities:         Fees, fines, and charges for services:         Urban management and planning       1,582,253       1,591,817       1,6         Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	28,600
Fees, fines, and charges for services:       1,582,253       1,591,817       1,6         Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	
Urban management and planning       1,582,253       1,591,817       1,6         Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	
Public works       53,508       72,508         Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	
Public safety       1,830,196       2,139,920       2,1         Municipal justice       46,916       65,557	06,386
Municipal justice 46,916 65,557	72,054
1 7	63,163
100010	59,540
	41,399
Operating grants and contributions:	
Urban management and planning	-
Public works	-
Public safety 71,318 3,197	11,821
Capital grants and contributions:	
Public works 544,352 517,484 1,9	18,004
Public safety	-
Total primary government program revenues 4,555,489 4,826,524 6,2	72,367
Total primary government net (expense) (10,354,461) (13,022,998) (11,3	56,233)
General revenues and other changes in net position	
Governmental activities:	
Taxes:	
Property 4,149,331 4,217,789 4,4	76,911
Sales and use 5,298,202 5,301,867 5,2	62,107
Motor vehicle 569,568 556,985 5	31,497
Franchise 1,629,419 1,629,706 1,6	81,147
Grants and contributions not restricted to specific programs 935,916 957,868 9	12,307
Investment earnings 309,886 579,452 6	62,691
Gain (loss) on disposal of assets	-
Miscellaneous 63,695 110,661	49,375
Total primary government 12,956,017 13,354,328 13,5	76,035
Change in net position governmental activities \$ 2,601,556 \$ 331,330 \$ 2,2	19,802

<sup>(1)</sup> The decrease in the change in net assets between 2005 and 2006 is due to additional depreciation expense in 2006 resulting from the retroactive addition of the Drainage Channel and Sidewalk infrastructure networks. In addition, the City incurred additional street maintenance expenses.

2008	2009	2010	2011	2012	2013	2014
\$ 3,132,048 7,684,541 5,102,560 370,433 917,170 72,658 17,279,410	\$ 3,354,849 8,834,376 5,453,093 389,952 713,252 88,186 18,833,708	\$ 3,272,655 9,767,738 5,111,387 370,192 689,398 186,968	\$ 3,895,696 8,609,223 5,596,720 395,493 700,072 164,465 19,361,669	\$ 4,244,767 8,594,229 5,869,808 417,302 692,551 185,077 20,003,734	\$ 4,775,294 8,957,601 5,763,055 427,211 679,215 137,982 20,740,358	\$ 5,610,397 10,350,103 5,705,184 403,023 1,120,168 102,272 23,291,147
1,723,680 107,855 2,204,404 64,725 429,579	1,767,715 1,498,500 2,213,361 43,313 437,850	1,905,694 1,550,652 2,326,639 3,826 473,123	2,128,353 1,632,368 2,544,678 2,675 457,726	2,163,143 1,887,904 2,352,645 1,215 482,082	1,878,669 1,938,196 2,521,270 1,910 432,665	1,988,086 1,639,063 2,528,803 2,205 424,345
- - 6,564	15,000 - 22,890	2,517 169,534 11,016	3,472 - 270,790	- - 248,815	- - 5,275	- - 6,117
728,705	354,076	30,197 201,359	1,078,160	667,306	643,633	675,222
5,265,512 (12,013,898)	6,352,705 (12,481,003)	6,674,557 (12,723,781)	8,118,222 (11,243,447)	7,803,110 (12,200,624)	7,421,618 (13,318,740)	7,263,841 (16,027,306)
5,177,298 5,219,057 513,573 1,829,831 971,712 335,599 - 86,081	5,265,998 4,839,903 544,505 1,717,002 919,500 125,136 - 80,613	5,278,073 4,843,179 551,265 1,792,180 935,569 126,307 - 111,587 13,638,160	5,299,216 6,197,430 555,579 1,820,275 955,456 62,015 - 153,663	5,469,028 6,414,899 591,098 1,798,641 1,073,000 10,973 29,683 186,339	5,495,129 6,671,852 637,276 1,594,085 1,077,749 (25,845) 36,200 101,163	5,535,425 6,705,394 663,776 2,395,072 1,148,390 23,219 68,700 129,919
\$ 2,119,253	\$ 1,011,654	\$ 914,379	\$ 3,800,187	\$ 3,373,037	\$ 2,268,869	\$ 642,589

### FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN YEARS

(modified accrual basis of accounting)

2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
s -	s -	s -	s -	s -	s -	\$ 96.836	\$ 103 927	\$ 108 959	\$ 173,325
_	_	<u>-</u>	_	_	_	-	-	-	-
_	_	_	_	_	_	1 659 165	2.053.036	1 994 854	1,942,029
_	_	_	_	_	_				282,421
_		_	_	_		-		-	7,449,154
			278 300				7,304,020	7,704,714	7,447,154
						-	_	-	-
8,319,287	8,901,313	0,379,448	4,273,620	4,038,904	4,010,498		·		
\$ 8,620,826	\$ 9,068,251	\$ 6,840,859	\$ 4,551,929	\$ 4,900,485	\$ 4,834,105	\$ 6,636,658	\$ 10,014,262	\$ 9,938,817	\$ 9,846,929
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,049	\$ 1,097	\$ 864	\$ 921
-	-	-	-	-	-	6,869,182	3,150,862	757,583	1,315,273
-	-	-	-	-	-	2,699,470	1,708,872	1,390,809	623,657
1,017,735	945,184	1,116,475	131,782	274,972	36,225	-	-	-	-
=	-	-	_	_	-	_	2,888,400	3,579,303	3,185,852
155,504	233,061	1,783,241	2,879,583	3,204,956	3,426,679	-	-	-	-
482,713	1,978,556	1,186,432	2,382,006	11,060,360	5,604,888	-			
\$ 1,655,952	\$ 3,156,801	\$ 4,086,148	\$ 5,393,371	\$ 14,540,288	\$ 9,067,792	\$ 9,569,701	\$ 7,749,231	\$ 5,728,559	\$ 5,125,703
	\$ - - 301,539 8,319,287 \$ 8,620,826 \$ - - 1,017,735 - 155,504 482,713	\$ - \$	\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	\$ - \$ - \$ - \$ - \$ - \$ - \$ 96,836	\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ 96,836 \$ 103,927 1,659,165 2,053,036 1,659,165 2,053,036 1,659,165 2,053,036 1,659,165 2,053,036 224,674 273,273 4,655,983 7,584,026 301,539 106,738 261,411 278,309 241,521 223,607	\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -

### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN YEARS

(modified accrual basis of accounting)

	2005	2006	2007
Revenues:			
Taxes	\$ 11,639,349	\$ 11,709,149	\$ 11,927,153
Intergovernmental	1,475,639	1,387,941	2,746,509
Licenses and permits	384,820	390,233	396,755
Charges for services	2,551,749	2,678,435	2,781,749
Fines and forfeitures	820,766	1,047,023	999,862
Recreational fees	426,946	436,041	441,399
Interest earnings	312,631	579,452	662,691
Other	63,249	110,661	49,393
Total revenues	17,675,149	18,338,935	20,005,511
Expenditures:			
Urban management and planning	2,897,745	2,801,131	2,960,677
Public works	3,194,551	3,721,868	4,080,429
Public safety	4,720,791	4,946,932	4,999,368
Municipal justice	279,083	333,271	359,473
Leisure and recreation	658,556	713,470	699,781
Capital outlay	3,891,276	3,320,269	7,648,966
Debt service:			
Principal	415,000	435,000	455,000
Interest and other charges	136,338	118,720	99,862
Total expenditures	16,193,340	16,390,661	21,303,556
Excess of revenues over (under) expenditures	1,481,809	1,948,274	(1,298,045)
Other financing sources (uses):			
Transfers in	3,505,769	4,230,400	7,173,939
Transfers out	(3,505,769)	(4,230,400)	(7,173,939)
Bond premium	-	-	-
Sale of bonds	-	-	-
Proceeds from sale of general capital assets			
Total other financing sources (uses)			
Net change in fund balances	\$ 1,481,809	\$ 1,948,274	\$ (1,298,045)
Debt service as a percentage of noncapital expenditures	4.48%	4.24%	4.06%

2008	2009	2010	2011	2012	2013	2014
\$ 12,727,35	6 \$ 12,349,694	\$ 12,464,717	\$ 13,857,373	\$ 14,273,666	\$ 14,398,342	\$ 15,299,667
1,590,35		1,232,019	2,187,709	1,845,599	1,573,842	1,666,363
459,55		441,168	468,647	462,139	513,642	519,991
2,953,84		4,665,931	4,976,771	4,974,070	4,693,746	4,569,935
1,006,36		992,645	1,154,857	1,075,209	1,239,844	1,195,088
429,57		473,123	457,726	482,082	432,664	424,345
335,60	, , , , , , , , , , , , , , , , , , ,	126,307	59,316	10,973	(25,845)	23,219
86,08	80,625	119,116	173,311	223,350	146,790	166,428
19,588,73	7 20,030,588	20,515,026	23,335,710	23,347,088	22,973,025	23,865,036
3,154,43	3 3,314,992	3,338,416	3,743,801	4,000,735	4,739,654	5,283,311
4,301,88		5,010,474	5,102,754	4,906,355	5,125,576	5,283,208
5,363,20	, ,	5,386,918	5,448,152	5,583,686	5,413,123	5,591,436
372,21		393,875	391,753	399,844	410,721	403,023
759,29		520,703	531,525	526,896	483,523	496,462
6,064,64		9,443,862	6,793,162	5,021,011	6,933,360	5,572,037
475,00	0 1,060,000	1,790,000	2,130,000	1,810,000	1,835,000	1,870,000
79,77		169,654	275,459	190,486	164,385	129,003
20,570,44	20,756,444	26,053,902	24,416,606	22,439,013	25,105,342	24,628,480
(981,70	7) (725,856)	(5,538,876)	(1,080,896)	908,075	(2,132,317)	(763,444)
6,795,06		5,570,381	2,921,149	3,784,649	4,744,041	4,780,186
(6,795,06		(5,570,381)	(3,299,379)	(3,784,649)	(4,744,041)	(4,780,186)
-	136,329	=	-	-	=	-
-	10,085,000	- -	4,555,000	29,683	36,200	- 68,700
	10,221,329		4,176,770	29,683	36,200	68,700
	10,221,329	·	4,170,770	27,003	30,200	00,700
\$ (981,70	9,495,473	\$ (5,538,876)	\$ 3,095,874	\$ 937,758	\$ (2,096,117)	\$ (694,744)
3.8	2% 7.25%	11.80%	13.65%	11.49%	10.73%	9.40%

### TAX REVENUES OF GOVERNMENTAL FUNDS BY SOURCE LAST TEN YEARS

#### December 31, 2014

otal
,639,349
,709,149
,927,153
,727,356
,349,694
,464,717
,857,373
,273,666
,398,342
,299,667
1 1 2 2 2 3 4 4

### -<del>8</del>2

#### CITY OF PRAIRIE VILLAGE, KANSAS

### LOCAL SALES TAX COLLECTIONS LAST TEN YEARS

#### December 31, 2014

#### Local Sales Tax Collected

Category	 2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Gas station	\$ 15,377	\$ 14,927	\$ 20,631	\$ 15,954	\$ 10,932	\$ 20,727	\$ 19,393	\$ 8,862	\$ 4,673	\$ 6,025
Grocery store	526,631	524,210	549,053	577,775	565,778	553,777	557,984	550,431	579,481	641,434
Home occupation	15,336	15,409	18,424	14,835	11,147	12,515	11,138	21,640	-	-
Restaurant	210,468	219,634	217,308	215,035	203,252	225,575	279,777	302,587	307,726	331,021
Retail	830,545	854,960	863,501	799,277	755,276	709,671	694,473	761,662	815,508	843,497
Utility	 372,401	 343,490	352,816	430,340	407,539	 501,465	 495,168	483,339	 490,445	 512,936
Total	\$ 1,970,758	\$ 1,972,630	\$ 2,021,733	\$ 2,053,216	\$ 1,953,924	\$ 2,023,730	\$ 2,057,933	\$ 2,128,521	\$ 2,197,833	\$ 2,334,913

(Continued)

Source: Kansas Department of Revenue.

Note: The City of Prairie Village's sales tax rate is 1%.

Note: Beginning in 2013 Home Occupation was included in Retail for reporting purposes.

## LOCAL SALES TAX COLLECTIONS LAST TEN YEARS (Continued)

December 31, 2014

Taxable Sales

Category	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
			2007				2011			
Gas station	\$ 1,537,700	\$ 1,492,700	\$ 2,063,100	\$ 1,595,400	\$ 1,093,200	\$ 2,072,700	\$ 1,939,300	\$ 886,200	\$ 467,301	\$ 602,500
Grocery store	52,663,100	52,421,000	54,905,300	57,777,500	58,577,800	56,377,700	55,798,400	55,043,100	57,948,062	64,143,400
Home occupation	1,533,616	1,540,900	1,842,400	1,483,500	1,114,700	1,251,500	1,113,800	2,164,000	-	-
Restaurant	21,046,800	21,963,400	21,730,800	21,503,500	20,325,200	22,557,500	27,977,700	30,258,700	30,772,622	33,102,100
Retail	83,054,500	85,496,000	86,350,100	79,927,700	75,527,604	70,967,100	69,447,300	76,166,200	81,550,844	84,349,700
Utility	37,240,100	34,349,000	35,281,600	43,034,000	40,753,900	50,146,400	49,516,800	48,333,900	49,044,497	51,293,600
Total	\$ 197,075,816	\$ 197,263,000	\$ 202,173,300	\$ 205,321,600	\$ 197,392,404	\$ 203,372,900	\$ 205,793,300	\$ 212,852,100	\$ 219,783,326	\$ 233,491,300

Source: Kansas Department of Revenue.

#### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY (1) LAST TEN YEARS

December 31, 2014

 Real Pro	operty (1)		Personal I	Property (2)				
Assessed	Estimated		Assessed		Estimated			
 Value	Actual Value		Value		Actual Value			
\$ 259,785,677	\$ 2,188,001,305	\$	9,613,535	\$	32,061,045			
266,529,461	2,285,977,515		10,021,010		32,062,360			
278,114,544	2,382,712,905		10,021,789		29,639,819			
284,173,687	2,440,934,520		9,330,574		25,875,024			
279,586,647	2,411,417,190		8,211,168		23,451,017			
273,059,648	2,364,085,300		7,465,621		22,538,872			
275,222,619	2,384,685,380		6,395,619		20,012,266			
276,238,682	2,384,270,380		6,120,366		19,118,449			
278,850,945	2,389,964,100		6,287,981		19,615,340			
286,327,787	2,413,478,020		5,642,485		17,548,536			
\$	Assessed Value \$ 259,785,677 266,529,461 278,114,544 284,173,687 279,586,647 273,059,648 275,222,619 276,238,682 278,850,945	Assessed Estimated Actual Value  \$ 259,785,677  \$ 2,188,001,305   266,529,461	Assessed Estimated Actual Value  \$ 259,785,677 \$ 2,188,001,305 \$ 266,529,461 \$ 2,285,977,515 \$ 278,114,544 \$ 2,382,712,905 \$ 284,173,687 \$ 2,440,934,520 \$ 279,586,647 \$ 2,411,417,190 \$ 273,059,648 \$ 2,364,085,300 \$ 275,222,619 \$ 2,384,685,380 \$ 276,238,682 \$ 2,384,270,380 \$ 278,850,945 \$ 2,389,964,100	Assessed Value         Estimated Actual Value         Assessed Value           \$ 259,785,677         \$ 2,188,001,305         \$ 9,613,535           266,529,461         2,285,977,515         10,021,010           278,114,544         2,382,712,905         10,021,789           284,173,687         2,440,934,520         9,330,574           279,586,647         2,411,417,190         8,211,168           273,059,648         2,364,085,300         7,465,621           275,222,619         2,384,685,380         6,395,619           276,238,682         2,384,270,380         6,120,366           278,850,945         2,389,964,100         6,287,981	Assessed Value Actual Value Value Value  \$ 259,785,677 \$ 2,188,001,305 \$ 9,613,535 \$ 266,529,461 2,285,977,515 10,021,010 278,114,544 2,382,712,905 10,021,789 284,173,687 2,440,934,520 9,330,574 279,586,647 2,411,417,190 8,211,168 273,059,648 2,364,085,300 7,465,621 275,222,619 2,384,685,380 6,395,619 276,238,682 2,384,270,380 6,120,366 278,850,945 2,389,964,100 6,287,981			

- (1) The County Assessor values real property as required by State Statute and rulings of the State Board of Tax Appeals. Prior to 1989, real property was valued at 24% of estimated values. Real property is now valued at different percentages which reflect the property's use. Residential land, improvement, and vacant lots (estimated at 83% of real property) are assessed at 11.5% of actual value. Commercial land and improvements are assessed at 25% of actual value.
- (2) Personal property is assessed at 30% of actual value. State assessed utilities are assessed at 33%.

Total Assessed Value			Motor Vehicles Assessed Value		ecreational Vehicles essed Value	Total Direct Tax Rate
\$ 269,399,212	\$2,220,062,350	12.13%	\$ 32,826,881	\$	103,536	15.720
276,550,471	2,318,039,875	11.93%	32,518,171	4	92,267	16.133
288,136,333	2,412,352,724	11.94%	32,353,006		82,897	18.166
293,504,261	2,466,809,544	11.90%	32,244,915		69,068	18.182
287,797,815	2,434,868,207	11.82%	31,919,314		63,215	18.179
280,525,269	2,386,624,172	11.75%	31,100,970		62,281	18.877
281,618,238	2,404,697,646	11.71%	30,896,870		59,999	19.491
282,359,048	2,403,388,829	11.75%	30,641,443		55,022	19.478
285,138,926	2,409,579,440	11.83%	31,498,552		37,086	19.490
291,970,272	2,431,026,556	12.01%	32,571,090		63,084	19.493

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#### CITY OF PRAIRIE VILLAGE, KANSAS

## DIRECT AND OVERLAPPING PROPERTY TAX RATES PER \$ 1,000 OF ASSESSED VALUATION LAST TEN YEARS

#### December 31, 2014

							Johnson				Johnson
							County	Consolidated	Unified	Johnson	County
Year Ended			Debt	Total		School	Community	Fire	Waste	County	Parks and
December 31,	State	General	Service	City	County	District	College	District	Water	Library	Recreation
2005	\$1.5	\$13.961	\$1.759	\$15.720	\$17.9220	\$49.7480	\$8.960	\$9.405	\$0.000	\$2.96	\$2.29
2006	1.5	14.451	1.682	16.133	17.9490	51.9800	8.872	9.335	0.000	2.960	2.290
2007	1.5	16.418	1.748	18.166	17.9850	52.0080	8.749	9.356	0.000	2.962	2.295
2008	1.5	16.897	1.285	18.182	17.7670	52.0940	8.768	8.992	0.000	3.057	2.341
2009	1.5	17.277	0.902	18.179	17.7160	55.3180	8.784	8.991	0.000	3.151	2.346
2010	1.5	14.101	4.776	18.877	17.7480	57.1920	8.799	10.074	0.000	3.158	2.350
2011	1.5	14.763	4.728	19.491	17.7000	56.1350	8.776	10.098	0.000	3.145	2.343
2012	1.5	13.898	5.580	19.478	17.7170	55.7660	8.785	10.187	0.000	3.149	2.344
2013	1.5	14.790	4.700	19.490	17.7450	55.6110	9.551	11.004	0.000	3.155	2.347
2014	1.5	18.300	1.193	19.493	17.7640	55.9110	9.461	11.003	0.000	3.157	2.349

Information provided by the Johnson County, Kansas County Clerk's Annual Abstract of Taxes.

Note A: Overlapping rates are those of local and county government that apply to property owners within the City of Prairie Village. Not all overlapping rates apply to all Prairie Village property owners.

#### PRINCIPAL PROPERTY TAXPAYERS

#### December 31, 2014 and Ten Years Ago

		2014 Assessed		% of Total Assessed	2004 Assessed		% of Total Assessed
Taxpayer	Type of Business	Valuation	Rank	Valuation	Valuation	Rank	Valuation
Highwood Realty Limited	Real Estate				\$ 15,053,047	1	5.87%
GRI Prairie Village, LLC	Real Estate	6,690,371	1	2.29%	, ,,,,,,,,		
GRI Corinth North, LLC	Real Estate	5,178,500	2	1.77%			
Prairie Property LL, LLC	Real Estate	4,425,660	3	1.52%			
Tower Properties Company	Real Estate	3,265,892	4	1.12%			
State Line OPCO, LLC	Real Estate	2,939,001	5	1.01%	2,817,501	2	1.10%
SM Properties, LP	Real Estate				2,562,409	3	1.00%
Kansas City Power & Light	Utility						
GRI Corinth South, LLC	Real Estate	1,845,750	6	0.63%			
TVO Kenilworth LLC	Real Estate				1,769,839	4	0.69%
HCP MA4 Kansas City, KS, LP	Real Estate	1,621,500	7	0.56%			
May Department Stores Company	Retail				1,543,425	5	0.60%
CNL Retirement	Adult Living Facility				1,355,988	6	0.53%
MVS, LLC	Real Estate	1,011,610	8	0.35%			
Melody W Sutherland	Real Estate				1,045,000	7	0.41%
MB -18, LLC	Insurance Agent	969,353	9	0.33%			
Prairie Village Office Center	Real Estate	956,500	10	0.33%			
Southwestern Bell Telephone	Utility				955,320	8	0.37%
TVO Corinth Paddock LLC	Real Estate				828,886	9	0.32%
Meadowbrook Center, LLC	Real Estate				742,051	10	0.29%
Total		\$ 28,904,137		9.91%	\$ 28,673,466	:	11.18%

Source: Johnson County Clerk's Office

### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

#### December 31, 2014

Year Ended December 31,	Total Tax Levy	Current Taxes Collected	Percent of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Ratio of Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Total Levy
2005	\$ 4,170,531	\$ 4,101,195	98.34%	\$ 40,963	\$ 4,142,158	99.3%	\$ 423,482	10.15%
2006	4,387,093	4,177,028	95.21%	40,761	4,217,789	96.1%	592,786	13.51%
2007	4,461,602	4,404,837	98.73%	47,565	4,452,402	99.8%	601,986	13.49%
2008	5,223,069	5,151,333	98.63%	25,965	5,177,298	99.1%	647,757	12.40%
2009	5,316,020	5,229,025	98.36%	36,973	5,265,998	99.1%	697,779	13.13%
2010	5,290,573	5,197,682	98.24%	80,391	5,278,073	99.8%	710,279	13.43%
2011	5,489,021	5,244,806	95.55%	54,410	5,299,216	96.5%	900,084	16.40%
2012	5,499,790	5,434,660	98.82%	34,368	5,469,028	99.4%	930,846	16.93%
2013	5,557,359	5,445,494	97.99%	49,635	5,495,129	98.9%	993,077	17.85%
2014	5,690,849	5,490,171	96.47%	45,253	5,535,424	97.3%	1,147,435	20.16%

- (1) The County Assessor values real property as required by State Statute and rulings of the State Board of Tax Appeals. Prior to 1989, real property was valued at 24% of estimated values. Real property is now valued at different percentages which reflect the property's use. Residential land, improvement, and vacant lots (estimated at 83% of real property) are assessed at 11.5% of actual value. Commercial land and improvements are assessed at 25% of actual value.
- (2) Personal property is assessed at 30% of actual value. State assessed utilities are assessed at 33%.
- (3) Starting July 1, 2013 watercraft will not be assessed as Personal property (30% of actual value). Instead watercraft will be assessed at the rate discussed below:

79-5501. Taxation of watercraft. (a) On and after July 1, 2013, watercraft shall be appraised at fair market value determined therefor pursuant to K.S.A. 79-503a, and amendments thereto, and assessed at the percentage of value as follows: (1) 11.5% in tax year 2014; and (2) 5% in tax year 2015 and all tax years thereafter. In no case shall the assessed value of any watercraft, as determined under the provisions of this section, cause the tax upon such watercraft to be less than \$12. (b) As used in this section, "watercraft" means any vessel requiring numbering pursuant to K.S.A. 32-1110, and amendments thereto. Each watercraft may include one trailer which is designed to launch, retrieve, transport and store such watercraft and any nonelectric motor or motors which are necessary to operate such watercraft on the water. History: L. 2013, ch. 87, § 10; Apr. 25.

### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

#### December 31, 2014

Fiscal Year	General Obligation Bonds	Total	City Population	Personal Income	Debt Per Capita	Percentage of Personal Income
2005	\$ 2,570,000	\$ 2,570,000	21,887	\$ 758,975,499	\$ 117	0.34%
2006	2,135,000	2,135,000	21,511	745,936,947	99	0.29%
2007	1,680,000	1,680,000	21,414	742,573,278	78	0.23%
2008	1,205,000	1,205,000	21,422	742,850,694	56	0.16%
2009	10,366,329	10,366,329	21,479	744,827,283	483	1.39%
2010	8,562,696	8,562,696	21,447	743,717,619	399	1.15%
2011	10,974,064	10,974,064	21,447	743,717,619	512	1.48%
2012	9,150,430	9,150,430	21,795	1,060,108,800	420	0.86%
2013	7,301,797	7,301,797	21,769	1,068,139,523	335	0.68%
2014	5,418,164	5,418,164	21,892	1,010,315,800	247	0.54%

Source: U.S. Census Bureau and City of Prairie Village Records.

### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

#### December 31, 2014

									Ratio of			Ratio of
									Net Bonded			Net Bonded
				Gross	I	Less Debt		Net	Debt to	Ne	t Bonded	Debt to
Year Ended			Assessed	Bonded		Service		Bonded	Assessed	Γ	Oebt Per	Actual
December 31,	Population <sup>(1)</sup>	_	Value	 Debt <sup>(2)</sup>	_	Fund	_	Debt	Value		Capita	Value
2005	21,887	\$	269,806,687	\$ 2,570,000	\$	52,633	\$	2,517,367	0.93%	\$	115	0.11%
2006	21,511		276,551,250	2,135,000		48,310		2,086,690	0.75%		97.01	0.09%
2007	21,414		288,136,333	1,680,000		30,121		1,649,879	0.57%		77.05	0.07%
2008	21,422		293,504,261	1,205,000		35,735		1,169,265	0.40%		54.58	0.05%
2009	21,479		287,797,815	10,366,329		20,013		10,346,316	3.59%		481.69	0.42%
2010	21,447		280,525,269	8,562,696		35,287		8,527,409	3.04%		397.60	0.36%
2011	21,447		281,618,238	10,974,064		4,442		10,969,622	3.90%		511.48	0.46%
2012	21,795		282,359,048	9,150,430		3,479		9,146,951	3.24%		419.68	0.41%
2013	21,769		285,138,926	7,301,797		43,448		7,258,349	2.55%		333.43	0.30%
2014	21,892		291,970,272	5,418,164		128,884		5,289,280	1.81%		241.61	0.22%

 $<sup>(1)\</sup> Information\ provided\ by\ the\ Johnson\ County\ Economic\ Research\ Institute.$ 

<sup>(2)</sup> This is the general bonded debt, net of original issuance discounts and premiums.

#### DIRECT AND OVERLAPPING DEBT

#### December 31, 2014

Name of Governmental Unit	Net Debt Obligation	Percentage Applicable to City of Prairie Village	Amount Applicable to City of Prairie Village
Direct debt:			
City of Prairie Village, Kansas	\$ 5,418,164	100.00%	\$ 5,418,164
Overlapping debt: (1)			
Johnson County	316,465,935	3.65%	11,551,007
Shawnee Mission School (U.S.D. 512)	194,477,739	9.77%	19,000,475
Fire District #2	725,000	39.50%	286,375
Johnson County Parks and Recreation	2,315,000	3.65%	84,498
Total overlapping debt	513,983,674		30,922,355
Total direct and overlapping debt	\$ 519,401,838		\$ 36,340,519
Direct and overlapping debt per capita	1,659.99		
Direct and overlapping debt as a percentage of assessed valuation	12.45%		
Direct and overlapping debt as a percentage of actual value	1.49%		

#### (1) Information provided by Johnson County Clerk's Office.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the overlapping debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the City's boundaries and dividing it by each unit's total taxable assessed value. This approach was also applied to the other debt of the overlapping governmental units.

#### LEGAL DEBT MARGIN LAST TEN FISCAL YEARS

	2005	2006	2007	2008
Total assessed valuation of taxable property	\$ 269,806,687	\$ 276,551,250	\$ 287,445,118	\$ 292,384,855
Debt limit percent of assessed value	30.00%	30.00%	30.00%	30.00%
Debt limit	80,942,006	82,965,375	86,233,535	87,715,457
Total net debt applicable to limit	2,570,000	2,135,000	1,680,000	1,205,000
Legal debt margin	\$ 78,372,006	\$ 80,830,375	\$ 84,553,535	\$ 86,510,457
Total net debt applicable to the limit as a percentage of debt limit	3.18%	2.57%	1.95%	1.37%

Note: Under State finance law, the City's outstanding general obligation debt should not exceed 30 percent of the total assessed property value.

Source: Assessed valuation from Johnson County Clerk.

2009	2010	2011	2012	2013	2014
\$ 287,052,268	\$ 280,265,557	\$ 281,618,238	\$ 282,359,048	\$ 285,138,926	\$ 291,970,272
30.00%	30.00%	30.00%	30.00%	30.00%	30.00%
86,115,680	84,079,667	84,485,471	84,707,714	85,541,678	87,591,082
10,366,329	8,562,696	10,974,064	9,150,430	7,301,797	5,418,164
\$ 75,749,351	\$ 75,516,971	\$ 73,511,407	\$ 75,557,284	\$ 78,239,881	\$ 82,172,918
12.040/	10 100/	12.99%	10.000/	0.540/	ć 100/
12.04%	10.18%	12.99%	10.80%	8.54%	6.19%

### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

December 31, 2014

Fiscal		School	Unemployment	P	er Capita	
Year	Population (1)	Enrollment	Rate (1)	Pers	onal Income	Personal Income
					_	
2005	21,887	6,145	4.5%	\$	34,677	\$ 758,975,499
2006	21,511	6,054	4.1%		34,677	745,936,947
2007	21,414	5,992	4.0%		34,677	742,573,278
2008	21,422	5,884	4.8%		34,677	742,850,694
2009	21,479	5,833	4.8%		34,677	744,827,283
2010	21,447	5,120	6.8%		34,677	743,717,619
2011	21,447	5,730	5.1%		34,677	743,717,619
2012	21,795	5,567	4.5%		48,640	1,060,108,800
2013	21,769	5,593	4.7%		49,067	1,068,139,523
2014	21,892	5,573	3.3%		46,150	1,010,315,800

<sup>(1)</sup> Obtained from Johnson County Economic Research Institute and Bureau of Census. Unemployment rates are for Johnson County.

#### PRINCIPAL EMPLOYERS

#### December 31, 2014 and Ten Years Ago

	December 31, 2014		Dece	004		
			Percentage of Total	Employees		Percentage of Total
Employer	Employees	Rank	Employment	(1)	Rank	Employment
USD #512	452	1	2.06%	Not Available		0.00%
Hy-Vee	196	2	0.90%	Not Available		0.00%
Claridge Court	141	4	0.64%	Not Available		0.00%
City of Prairie Village	131	3	0.60%	Not Available		0.00%
Brighton Gardens	110	5	0.50%	Not Available		0.00%
Hen House #22	102	6	0.47%	Not Available		0.00%
Better Homes & Gardens						
Real Estate	100	7	0.46%	Not Available		0.00%
Macy's	99	8	0.45%	Not Available		0.00%
Bijin Salon	90	9	0.41%	Not Available		0.00%
Consentino Service Corp.	79	10	0.36%	Not Available		0.00%
Total	1,500		6.85%			0.00%

Source: City of Prairie Village.

### FULL TIME CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

Function/Program	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005
General government:										
City administrator	-	-	-	-	-	-	3.9	3.9	3.9	3.9
Legal	-	-	-	-	-	-	0.1	0.1	0.1	0.1
Licensing/personnel	-	-	-	-	-	-	6.0	6.0	6.0	6.0
Finance (includes IT)	-	-	-	-	-	-	2.1	2.1	2.1	2.1
Municipal court	-	-	-	-	-	-	6.1	6.1	6.1	4.8
Planning	-	-	-	-	-	-	3.1	3.1	3.1	3.1
City governance*	2.4	2.4	2.4	2.4	2.4	2.4	-	-	-	-
Administrative services*	12.2	12.2	12.2	11.7	11.7	12.7	-	-	-	-
Municipal court*	6.1	6.1	6.1	6.1	6.1	6.1	-	-	-	-
Public works	28.0	28.0	28.0	28.0	28.0	29.0	29.0	29.0	29.0	29.0
Police	61.0	63.0	63.0	62.0	61.0	61.0	62.0	61.0	61.0	58.0
Parks and recreation	20.8	20.8	20.8	20.8	20.8	20.8	20.8	21.0	21.0	20.8
Total	130.5	132.5	132.5	131.0	130.0	132.0	133.1	132.3	132.3	127.8

Source: City of Prairie Village Budget Document.

<sup>\*</sup> Note: Categories changed to reflect the categories used in the budget document.

#### OPERATING INDICATORS BY FUNCTION/PROGRAM

#### LAST NINE FISCAL YEARS

Function/Program	2014	2013	2012	2011	2010	2009	2008	2007	2006
Public safety/municipal justice:									
911 calls received	7,599	7,602	7,414	7,720	7,569	7,806	7,999	8,115	8,055
DUI arrests	251	290	221	249	292	236	228	208	200
Traffic/parking complaints	8,002	9,475	7,971	7,643	8,426	7,099	9,815	8,563	11,960
Accidents	405	465	523	568	531	444	585	615	593
Investigations cases	395	333	386	437	560	414	417	449	441
Total court cases processed	12,707	15,419	12,677	13,279	12,597	11,687	13,729	11,849	12,522
Public works:									
Curb miles swept	2,950	3,229	3,101	1,970	1,933	2,106	2,897	1,630	1,360
Number of catch basins cleaned	3,255	2,131	1,713	1,818	1,557	1,923	2,492	1,851	2,056
Number of potholes patched	1,336	2,392	1,244	3,951	7,986	2,124	4,660	2,874	1,002
Streets slurry sealed (square yards)	92,866	84,094	72,332	69,650	63,513	68,725	64,668	86,743	95,925
Streets milled and overlaid (liner feet)	21,648	8,500	14,450	26,500	17,451	12,350	13,482	15,759	11,895
Sidewalk replaced (square yards)	9,396	9,301	7,806	12,583	10,966	5,713	7,556	6,023	3,951
Curb and gutter replaced (linear feet)	27,696	27,722	32,121	49,797	52,925	36,016	33,982	37,251	27,097
Acres of lawn mowed	1,219	1,203	1,187	1,230	1,231	1,160	1,214	1,314	1,319
Urban management and planning:									
Building permits processed	1,315	1,390	1,313	1,157	1,138	973	1,007	1,215	1,169
Building inspections performed	2,931	3,602	2,622	2,477	2,371	2,041	2,230	2,621	2,309
Plan reviews performed	284	297	272	241	260	235	259	293	333
Leisure and recreation:									
Facility reservations processed	1,097	866	755	855	675	724	1,016	1,392	1,415
Facility reservation revenue	40,747	41,264	41,025	39,983	32,536	35,578	27,557	27,028	22,750
Pool membership sold	4,108	3,706	4,163	4,119	4,583	4,018	4,192	4,317	4,724
Pool revenue	335,478	338,941	397,568	384,098	396,373	365,902	357,444	400,951	198,717
Tennis lessons taught	107	132	136	140	258	192	133	121	186
Junior tennis league memberships sold	70	70	72	64	67	68	82	98	104
Tennis program revenue	13,019	12,209	13,563	12,049	13,514	14,293	16,742	13,421	14,574

Source: City of Prairie Village

Data became available in 2006, therefore, 10 years of data is unavailable.

### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

Function/Program	2014	2013	2012	2011	2010	2009	2008	2007	2006	2005
Police:										
Stations	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Public works:										
Miles of streets	114.4	114.4	114.4	114.4	114.4	114.4	114.4	112.5	112.5	112.5
Streetlights	2,091.0	2,091.0	2,091.0	2,091.0	2,165.0	2,165.0	2,165.0	2,154.0	2,146.0	1,990.0
Parks and recreation:										
Parks	12.0	12.0	12.0	12.0	12.0	12.0	12.0	11.0	11.0	9.0
Park acreage	61.6	61.6	61.6	61.6	64.0	64.0	64.0	64.0	64.0	64.0
Pools	6.0	6.0	6.0	6.0	6.0	6.0	6.0	5.0	6.0	5.0
Golf courses (private)	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0

Source: City of Prairie Village Budget Document.