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**COUNCIL MEETING AGENDA  
CITY OF PRAIRIE VILLAGE  
Council Chambers  
Monday, December 4, 2023  
6:00 PM**

**I. CALL TO ORDER**

**II. ROLL CALL**

**III. PLEDGE OF ALLEGIANCE**

**IV. APPROVAL OF THE AGENDA**

**V. INTRODUCTION OF STUDENTS AND SCOUTS**

**VI. PRESENTATIONS**

- Recognition of outgoing Councilmembers
- Swearing in of new Councilmembers
- Update from First Washington

**VII. PUBLIC PARTICIPATION**

Participants may speak for up to three minutes. To submit written comment to the Council regarding current agenda items, please email [cityclerk@pvkansas.com](mailto:cityclerk@pvkansas.com) prior to 3 p.m. on December 4. Comments will be shared with Councilmembers prior to the meeting.

**VIII. CONSENT AGENDA**

All items listed below are considered to be routine by the Governing Body and will be enacted by one motion (roll call vote). There will be no separate discussion of these items unless a Council member so requests, in which event the item will be removed from the Consent Agenda and considered in its normal sequence on the regular agenda.

By Staff:

1. Consider approval of regular City Council meeting minutes – November 20, 2023
2. Consider Resolution 2023-06, approving the Prairie Village Arts Council artist receptions in 2024 as special events promoting the arts to allow the serving of free alcohol
3. Consider approval of issuance of cereal malt beverage licenses for 2024
4. Consider renewal of Blue Valley Public Safety contract for the City's outdoor warning siren system maintenance for 2024

5. Submittal of form #1302 to the Kansas Department of Transportation for Windsor Park trail project

**IX. COMMITTEE REPORTS**

**X. MAYOR'S REPORT**

**XI. STAFF REPORTS**

**XII. OLD BUSINESS**

**XIII. NEW BUSINESS**

United Community Services (UCS) presentation  
Erika Garcia Reyes, UCS Director of Resource Allocation

COU2023-71 Consider 2024 contribution allocation recommended by United Community Services for Human Service Fund grants  
Jason Hannaman

COU2023-72 Consider 2024 contribution allocation recommended by the Drug and Alcoholism Council of Johnson County for the 2024 Alcohol Tax Funds and 2024 Opioid Settlement Funds  
Jason Hannaman

**XIV. COUNCIL COMMITTEE OF THE WHOLE (Council President presiding)**

Discuss 2024 legislative platform  
Stuart Little / Mallory Lutz

COU2023-73 2024 Recommended program changes: exterior and sustainability grants  
Nickie Lee

COU2023-74 Consider 2024 property tax rebate program recommendations  
Adam Geffert

COU2023-75 Consider installation of stop signs at the intersection of 69<sup>th</sup> Street and Fonticello  
Keith Bredehoeft

**XV. ANNOUNCEMENTS**

**XVI. ADJOURNMENT**

**If any individual requires special accommodations – for example, qualified interpreter, large print, reader, hearing assistance – in order to attend the meeting, please notify the City Clerk at 913-385-4616, no later than 48 hours prior to the beginning of the meeting. If you are unable to attend this meeting, comments may be received by e-mail at [cityclerk@pvkansas.com](mailto:cityclerk@pvkansas.com).**



**CITY COUNCIL  
CITY OF PRAIRIE VILLAGE  
NOVEMBER 20, 2023**

The City Council of Prairie Village, Kansas, met in regular session on Monday, November 20, at 6:00 p.m. Mayor Mikkelson presided.

**ROLL CALL**

Roll was called by the City Clerk with the following Councilmembers in attendance: Cole Robinson, Chad Herring, Inga Selders, Ron Nelson, Bonnie Limbird, Lauren Wolf, Dave Robinson, Piper Reimer, Greg Shelton, Courtney McFadden, Ian Graves, and Terrence Gallagher. Staff present: Byron Roberson, Chief of Police; Keith Bredehoeft, Director of Public Works; City Attorney David Waters, Spencer Fane LLP; Wes Jordan, City Administrator; Nickie Lee, Deputy City Administrator; Tim Schwartzkopf, Assistant City Administrator; Meghan Boom, Assistant City Administrator; Jason Hannaman, Finance Director; Adam Geffert, City Clerk.

Youth Council members present: Brynn Bettenhouse, John Gagen, Robbie Lashmet, Isabelle Zschoche.

**PLEDGE OF ALLEGIANCE**

**APPROVAL OF AGENDA**

Mr. Cole Robinson made a motion to amend the agenda by removing item COU2023-70: Consideration of Updated Code of Ethics, and to revisit the issue at a date to be determined. Ms. Selders seconded the motion. After discussion, the motion passed unanimously.

Mr. Herring made a motion to approve the agenda as amended. Mrs. McFadden seconded the motion, which passed unanimously.

**INTRODUCTION OF STUDENTS AND SCOUTS**

Two 7<sup>th</sup> grade boy scouts from Indian Hills Middle School were in attendance to attain their communications merit badges.

**PRESENTATIONS**

- Mayor Mikkelson read a proclamation declaring November 25 as Small Business Saturday in Prairie Village.





**PRAIRIE VILLAGE**  
KANSAS

- Chief Roberson and Sgt. Joel Porter recognized graduates of the Citizens Police Academy.
- Senator Ethan Corson and Representatives Stephanie Clayton, Jerry Stogsdill, and Rui Xu provided legislative updates to the Council.

**PUBLIC PARTICIPATION**

- Pam Justus, Ward 6, Tom Ward, Ward 4, and Tom Clough, Ward 5, shared their thoughts about proposed changes to the code of ethics.
- Leon Patton, Ward 5, spoke about issues related to housing proposals.
- Paul Gorelick, Ward 6, spoke in opposition to the ethics complaints brought against the Mayor and certain Councilmembers.
- Tim Swanson, Ward 3, shared concerns about election integrity.

**CONSENT AGENDA**

Mayor Mikkelson asked if there were any items to remove from the consent agenda for discussion:

1. Consider approval of regular City Council meeting minutes - November 6, 2023
2. Consider approval of expenditure ordinance #3032
3. Consider reappointment of City Municipal Judges and Prosecutor

**Mr. Nelson made a motion to approve the consent agenda as presented. A roll call vote was taken with the following votes cast: “aye”: C. Robinson, Herring, Selders, Nelson, Limbird, Wolf, D. Robinson, Reimer, Shelton, McFadden, Graves, Gallagher. The motion passed unanimously.**

**COMMITTEE REPORTS**

- Mr. Shelton noted that a carbon disclosure project scorecard had been provided to Councilmembers noting the City’s progress in its “race to zero” pledge to reduce carbon emissions.
- Ms. Limbird stated that the Arts Council’s gallery reception was held on November 8 at City Hall.
- Ms. Reimer said that the United Community Services’ Drug and Alcoholism Council would meet on December 4 to discuss grant recipients for 2024. She added that she had attended the Mid-America Regional Council’s regional transportation meeting and a United Community Services public policy forum.



**PRAIRIE VILLAGE  
KANSAS**

- Mr. Dave Robinson shared that the Mayor's holiday tree lighting would take place on November 30 at the Corinth Shops, and the annual gingerbread house building party would be held on December 3 at Briarwood Elementary School.
- Mr. Nelson spoke about a children's book written by Prairie Village Police Officer Brian Wolf, who formerly served as DARE officer for elementary schools in the City.

**MAYOR'S REPORT**

- The Mayor shared information about events that had taken place since the prior Council meeting:
  - The U.S. State Department's visit to City Hall with representatives from Stand-Up Ukraine.
  - The Northeast Johnson County Chamber of Commerce gala on November 18.
  - The Jewish Community Relations Bureau and American Jewish Council's human relations event on November 19 at which Greater Kansas City Chamber of Commerce President Joe Reardon was recognized.
  - A kickoff meeting for the proposed community center project with architectural firm BNIM, the YMCA and the Johnson County Library.
  - A meeting with staff from the Mid-America Regional Council to discuss grant opportunities related to the proposed community center and construction of a new municipal building.
  - A memorial service for a local Korean War veteran on Veterans Day weekend.
  - Several one-on-one meetings with residents.
- The Mayor noted the following upcoming events:
  - A 20-year anniversary celebration for Lenexa Mayor Michael Boehm on November 28.
- The Mayor also congratulated newly elected Councilmembers.

**STAFF REPORTS**

None

**OLD BUSINESS**

None

**NEW BUSINESS**

**COU2023-68**

**Consider audit services contract**



Mr. Hannaman noted that state statute required the City to have an annual audit. In 2012, the City issued a request for proposals (RFP) for auditing services and selected Berberich Trahan & Co., P.A. (now known as BT & Co., P.A.). The firm performed the audits of the 2012 - 2015 financial statements. In 2016, the City issued a new RFP for auditing services and again selected BT & Co., who continued to perform annual audits of the 2016 - 2022 financial statements.

Mr. Hannaman said that the services provided by BT & Co. had been of high quality with annual price increases averaging under 2% per year. Given the firm's experience with Prairie Village and competitive pricing, staff was comfortable continuing to use BT & Co.'s services. However, in early September, BT & Co. notified the City that due to increases in costs, it would need to implement a significant price increase.

In late September, staff issued an RFP for professional audit services for the City for a period of three years, with options to renew for an additional two years. A selection committee made up of the Chair and Vice-Chair of the Finance Committee, Finance Department staff, and the Deputy City Administrator received two proposals. Both were reviewed for services needed as well as pricing. A summary of the two proposals is shown below:

	BT & Co.	Gordon CPA
2023	\$42,000	\$30,625
2024	\$44,100	\$31,850
2025	\$46,200	\$33,125
2026*	\$48,300	\$33,450
2027*	\$50,400	\$35,825

\*City option to renew

After reviewing the proposals, the Selection Committee interviewed Sean Gordon, Principal of Gordon CPA, and conducted reference checks with three active clients. The committee found Gordon CPA's services to be of high quality and its proposal the best fit for the needs and philosophy of the City. Mr. Hannaman said that the agreement was for three years with two, one-year options to renew, and that funding was included in the 2024 budget for the financial management program.

**Mr. Herring made a motion to approve the agreement with Gordon CPA, LLC to audit the City's 2023 financial statements. The motion was seconded by Mr. Shelton and passed unanimously.**

**Mr. Herring made a motion for the City Council to move to the Council Committee of the Whole portion of the meeting. The motion was seconded by Mr. Shelton and passed unanimously.**



**COUNCIL COMMITTEE OF THE WHOLE**

**COU2023-69      Consideration of ethics complaints by Mr. Mike Sullinger**

Mr. Waters shared information about the complaints made by Mr. Sullinger, which alleged that Mayor Mikkelson and Councilmembers Mr. Cole Robinson, Ms. Selders, Mr. Graves, Ms. Limbird, and Mr. Nelson had violated Article 2, Section 1-212 of the Prairie Village Code of Ethics. He noted that the language of the code detailed that ethics complaints should be brought before the Council Committee of the Whole for consideration but lacked details about a process to follow. He suggested that the committee should review the allegations against each person individually.

Mr. Waters added that he had concluded Mr. Sullinger's complaints were generally based on broad goals and guidelines of the Code of Ethics, and it appeared that the complaints were primarily based on personal, political and policy disagreements. Lastly, the complaints submitted by Mr. Sullinger were often the same as those that he submitted to the Johnson County District Attorney's Office in an effort to recall the Mayor, which were rejected seven times. As a result, Mr. Waters recommended that the Council Committee of the Whole reject all complaints filed by Mr. Sullinger.

Mr. Cole Robinson asked if there was a particular threshold that ethics complaints needed to meet in order to be considered. Mr. Waters said that there was not a threshold; rather, the process of addressing ethics complaints was based on City code and state statute.

Mr. Water's memorandum of findings are attached to the minutes for specific reference.

**Mrs. McFadden made a motion for the Council Committee of the Whole to dismiss all ethics complaints raised by Mr. Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Mayor Mikkelson and recommend that no further action be taken. The motion was seconded by Mr. Cole Robinson. After further discussion, the motion passed unanimously.**

**Mr. Shelton made a motion for the Council Committee of the Whole to dismiss all ethics complaints raised by Mr. Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Mr. Cole Robinson and recommend that no further action be taken. The motion was seconded by Mr. Dave Robinson. After further discussion, the motion passed 11-0, with Mr. Cole Robinson recusing himself.**

**Mr. Herring made a motion for the Council Committee of the Whole to dismiss all ethics complaints raised by Mr. Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Ms. Selders and recommend that no further action be taken. The motion was seconded by Mrs. McFadden. After further discussion, the motion passed 11-0, with Ms. Selders recusing herself.**



**Mr. Gallagher made a motion for the Council Committee of the Whole to dismiss all ethics complaints raised by Mr. Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Mr. Graves and recommend that no further action be taken. The motion was seconded by Mrs. McFadden. After further discussion, the motion passed 11-0, with Mr. Graves recusing himself.**

**Ms. Wolf made a motion for the Council Committee of the Whole to dismiss all ethics complaints raised by Mr. Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Ms. Limbird and recommend that no further action be taken. The motion was seconded by Mrs. McFadden. After further discussion, the motion passed 11-0, with Ms. Limbird recusing herself.**

At this time, Mr. Nelson relinquished Chairmanship of the Council Committee of the Whole to Mr. Herring.

**Mr. Shelton made a motion for the Council Committee of the Whole to dismiss all ethics complaints raised by Mr. Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Mr. Nelson and recommend that no further action be taken. The motion was seconded by Mrs. McFadden. After further discussion, the motion passed 11-0, with Mr. Nelson recusing himself.**

At this time, Mr. Herring relinquished Chairmanship of the Council Committee of the Whole back to Mr. Nelson.

Councilmembers cited in the document expressed their individual concerns with the resident who filed the unfounded complaints.

**Mr. Shelton moved that the City Council end the Council Committee of the Whole portion of the meeting. The motion was seconded by Ms. Limbird and passed unanimously.**

### **ANNOUNCEMENTS**

Announcements were included in the Council meeting packet.

### **ADJOURNMENT**

Mayor Mikkelson declared the meeting adjourned at 8:45 p.m.

Adam Geffert  
City Clerk



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***Attorney-Client Privileged Memorandum***

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File No.

TO: Governing Body  
Mr. Wes Jordan  
City of Prairie Village, Kansas

FROM: David E. Waters  
City Attorney  
Spencer Fane LLP

RE: Mr. Mike Sullinger Code of Ethics Complaints

DATE: November 14, 2023

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On September 20, 2023, Mr. Mike Sullinger sent to the City a “Memorandum” in which he raised his belief that the Mayor and several members of the City Council have violated the Prairie Village Code of Ethics, codified at Section 1-212 of the City Code (the “Code of Ethics”). A copy of Mr. Sullinger’s complaint is provided with this memorandum. Specifically, Mr. Sullinger cited to the following portions of the Code of Ethics:

- Sec. 1-212(c): *Policy.* The proper operation of democratic government requires that public officials and employees be independent, impartial and responsible to the people; that government decisions and policy be made in the proper channels or governmental structures; that public office not be used for personal gain; and that the public have confidence in the integrity of its government. In recognition of these goals, there is hereby established a code of ethics for all officials and employees.
- Sec. 1-212(e)(1): No councilmember or other official or employee, whether paid or unpaid, shall engage in any business or transaction or shall have a financial or other personal interest, direct or indirect, which is incompatible with the proper discharge of his or her duties in the public interest or would tend to impair his or her independence of judgment or action in the performance of his or her official duties.
- Sec. 1-212(e)(4): Incompatible Employment - No councilmember or other official or employee shall engage in or accept private employment or render services for private interests when such employment or service is incompatible with the proper discharge of his or her official duties or would tend to impair his or her independence of judgment or action in

the performance of his or her official duties, unless otherwise permitted by law and unless disclosure is made as provided in this Code.

On the same day as Mr. Sullinger filed his Code of Ethics complaints with the City, Mr. Sullinger also filed separate individual complaints against two members of the City Council related to their individual Facebook pages. These complaints were not brought under the Code of Ethics and, therefore, are not addressed in this memorandum. The City of Prairie Village does not itself sponsor, host, maintain, publish on, regulate, or otherwise have any involvement in Facebook pages, websites, or other social media channels maintained by individual members of the Governing Body, nor any past, present, or future candidates for the City Council. No City resources are provided in furtherance of any such social media accounts. The City also does not review or regulate claims of violations of any social media user agreements or terms and conditions.

There are aspects of the allegations on which the city attorney, in that role, cannot—and will not—pass judgment, especially as to non-legal matters and campaign issues. That is to say, there is a difference in many cases between conduct that may or may not be “right” and conduct that may or may not be “legal”. Please also note that we cannot and should not provide specific legal advice “to” any individual members of the City Council regarding the issues raised by Mr. Sullinger. That is to say, while in this memorandum we address our opinion on the application of City Code as to alleged conduct, we are not in a position to provide a legal “defense” to individual members of the Governing Body or advocate on their behalf as individuals. Accordingly, we must recommend that impacted individuals seek out their own legal counsel.

#### **ANALYSIS:**

Having reviewed Mr. Sullinger’s complaint, our conclusions are as follows:

▪ **Mayor Mikkelson:**

- The Council Committee of the Whole should dismiss all of Mr. Sullinger’s complaints against Mayor Mikkelson under that portion of Sec. 1-212(c) of the Code of Ethics cited by Mr. Sullinger. The portion of Sec. 1-212(c) relied on by Mr. Sullinger contains only prefatory language, introducing the purposes of having a Code of Ethics. This paragraph does **not** itself prohibit any certain conduct, or establish any specific obligations, but instead recites the “policy” for and the “goals” of the Code of Ethics. Therefore, it is our opinion that this paragraph cannot itself support a claim for any violation of the Code of Ethics. We do not believe that mere political, personal, or policy disagreements can support a claim for a violation of the Code of Ethics unless a specific prohibition or requirement of the Code of Ethics is claimed to have been violated.
- The Council Committee of the Whole should dismiss Mr. Sullinger’s claims under Sec. 1-212(e)(1) of the Code of Ethics, as Mr. Sullinger has not sufficiently pled and, at this time, the City has no evidence supporting, that Mayor Mikkelson entered into a “business” or a “transaction” or had a “financial interest” or “personal interest” in UCS of the kind covered by the Code of Ethics. In reaching this determination, we relied, in part, on definitions cited by the Johnson County District Attorney in rejecting seven (7) previous recall petitions filed by Mr. Sullinger.
- The Council Committee of the Whole should dismiss the allegation referencing Code Sec. 1-205(a) as to the mayor’s “superintending control of all officers” of the City and responses to emails. Members of the Governing Body are not “officers” of the City for purposes of Code Sec. 1-205(a), and Mr. Sullinger has not identified a cognizable

claim under the Code of Ethics on this point.

- The Council Committee of the Whole should dismiss Mr. Sullinger's complaint as to Mayor Mikkelson related to KOMA. Mr. Sullinger does not sufficiently allege that a majority of the Governing Body participated in any meeting in violation of KOMA.

▪ **Cole Robinson:**

- For the same reasons given above, the Council Committee of the Whole should dismiss all of Mr. Sullinger's complaints against Mr. Robinson under that portion of Sec. 1-212(c) of the Code of Ethics cited by Mr. Sullinger.
- The Council Committee of the Whole should dismiss Mr. Sullinger's allegations related to his employment as Executive Director of the Johnson County Democratic Party, that he has a "financial or personal interest" that is "incompatible with the proper discharge of his or her duties in the public interest or would tend to impair his or her independence of judgment or action in the performance of his or her official duties" under Sec. 1-212(e)(1) of the Code of Ethics. Mr. Sullinger has made no allegation as to how this employment, in and of itself, constitutes a violation of the Code of Ethics. Furthermore, based on current information available to us, we do not see that Mr. Robinson's employment—in and of itself—would constitute a legal conflict of interest under Kansas statutes. The Johnson County Democratic Party does not have any contract or any other matter before the Governing Body.
- The Council Committee of the Whole should also dismiss Mr. Sullinger's allegations related to Sec. 1-212(e)(4) and the acceptance of incompatible private employment or the rendering of incompatible services. There is no law which would prohibit an employee of a private political party from holding public office, and Mr. Sullinger makes no specific allegation as to how Mr. Robinson's employment is "incompatible" with his duties in office. We do not believe that Mr. Sullinger has made any substantive claim that could actually be considered by the Council Committee of the Whole. Furthermore, we do not believe that a generalized allegation of employment with any business or entity can itself suffice as a violation of the Code of Ethics where there is no allegation that any matter related to such business or entity has come before the Governing Body. The First Amendment to the United States Constitution clearly protects the freedoms of assembly and association.
- The Council Committee of the Whole should dismiss Mr. Sullinger's complaint as to Mr. Robinson related to KOMA. Mr. Sullinger does not sufficiently allege that a majority of the Governing Body participated in any meeting in violation of KOMA.

▪ **Inga Selders:**

- For the same reasons given above, the Council Committee of the Whole should dismiss all of Mr. Sullinger's complaints against Ms. Selders under that portion of Sec. 1-212(c) of the Code of Ethics cited by Mr. Sullinger.
- The Council Committee of the Whole should dismiss Mr. Sullinger's complaint as to Ms. Selders related to KOMA. Mr. Sullinger does not sufficiently allege that a majority of the Governing Body participated in any meeting in violation of KOMA.
- We acknowledge that, in public comments, certain residents have strongly objected to statements that Ms. Selders made from the dais in August 2023. As Mr. Sullinger did



not raise that incident in his complaints under the Code of Ethics, we do not address them here. We repeat that we do not and cannot provide legal advice to candidates for City Council on campaign matters.

▪ **Ian Graves:**

- For the same reasons given above, the Council Committee of the Whole should dismiss all of Mr. Sullinger's complaints against Mr. Graves under that portion of Sec. 1-212(c) of the Code of Ethics cited by Mr. Sullinger.
- The Council Committee of the Whole should dismiss Mr. Sullinger's complaint as to Mr. Graves related to KOMA. Mr. Sullinger does not sufficiently allege that a majority of the Governing Body participated in any meeting in violation of KOMA.

▪ **Bonnie Limbird:**

- In his Memorandum, Mr. Sullinger cited "10201(c) of the Code", a section that does not exist. It may be the case that Mr. Sullinger intended to refer to Sec. 1-212(c). However, in citing section "10201" Mr. Sullinger quotes the terms "incompatible with" and "impairs", terms which do not appear in that portion of Sec. 1-212(c) specifically cited by Mr. Sullinger. Therefore, we do not address Sec. 1-212(c) as to Ms. Limbird, as Mr. Sullinger has not made a cognizable claim under that section. Nevertheless, to the extent Mr. Sullinger intended to make a complaint thereunder, and for the same reasons given above, the Council Committee of the Whole should dismiss all of Mr. Sullinger's complaints against Ms. Limbird.
  - The Council Committee of the Whole should dismiss Mr. Sullinger's complaints related to UCS and Secs. 1-212(e)(1) and (4). Mr. Sullinger has not sufficiently alleged any paid or unpaid "business" or "transaction" with UCS nor any "financial or personal interest"; nor has Mr. Sullinger asserted any cognizable claim that Ms. Limbird is paid by UCS or rendered services that are prohibited by law or for which Ms. Limbird has not made disclosures she is otherwise required to. Again, in reaching this determination, we relied, in part, on definitions cited by the Johnson County District Attorney in rejecting seven (7) previous recall petitions filed by Mr. Sullinger.
  - We further see no legal conflict in members of the Governing Body "voting for [their] own work", as claimed. To find such a legal conflict would mean, for example, that a member of the Governing Body who worked on the City's Finance Committee or the Pension Board of Trustees/Employee Retirement Board could not later vote on the budget or any other finance matters coming before the City. Such committee or task force group participation is not in and of itself prohibited under Kansas law.
- **Ron Nelson:** For the same reasons given above, the Council Committee of the Whole should dismiss all of Mr. Sullinger's complaints against Mr. Nelson under that portion of Sec. 1-212(c) of the Code of Ethics cited by Mr. Sullinger.

**CONSIDERATION OF ZONING AND PETITION MATTERS:**

Issues related to zoning and planning, and citizen-led petitions related to the same, are mentioned throughout Mr. Sullinger's complaint. In considering Mr. Sullinger's allegations, we also considered the case of *Tri-County Concerned Citizens, Inc., v. Board of County Commr's of Harper County*, 32 Kan.App.2d 1168, 1179 (2004), in which the Kansas Court of Appeals stated:

[M]ere evidence that a zoning official has a particular political view or general opinion about a given issue will generally not suffice to show bias. Courts recognize that public officials have opinions like everyone else and inevitably hold particular political views related to their public office. In fact, zoning officials are typically chosen to serve in their official capacity because they are expected to represent certain views about local land use planning and development.

As of this writing, the Governing Body has not considered any actual amendments to the Zoning Regulations, and none have been drafted.

### **PROCEDURES FOR CONSIDERATION:**

The Code of Ethics, at Section 1-212(J), provides the following procedures where a violation of the Code of Ethics has been alleged:

**Enforcement of Code.** Any alleged violation by a public official or employee shall be brought to the attention of the Council Committee of the Whole by a written complaint duly signed by a complaining party. The Council Committee of the Whole shall investigate the written complaint. The Council Committee of the Whole shall adopt its own rules for studying and investigating complaints. After investigating the complaint, the Council Committee of the Whole shall make recommendations in writing to the mayor and the department head of the employee. The mayor and department head shall take whatever action they deem appropriate. In the case of employees, action shall be based upon established employment policies of the city, including dismissal where appropriate. On the part of public officials, action, if any, shall either be public censor or ouster, provided that all action be in accordance with the applicable statutes of the State of Kansas.

The Code of Ethics does not have any time parameters within which actions must be investigated. We recommend the following process:

1. We would present our findings and recommendations as to each impacted person. If desired, the CCOW can meet in executive session first to review any findings.
2. We recommend that each member of the governing body against whom Mr. Sullinger raised a complaint be considered in turn, and in open session. We recommend this because, under Code Sec. 1-212(J), the Council Committee of the Whole shall make recommendations "in writing" to the mayor, and the CCOW cannot act to approve such a recommendation in closed session.
3. The CCOW may provide each impacted individual with an opportunity to respond, if they so wish. Such individuals should consider whether they wish to otherwise "recuse" themselves from further discussion, debate, and voting. There is no legal requirement that individual members of the Governing Body (or CCOW) recuse themselves from these matters, and the CCOW cannot likely force a member to recuse himself or herself or abstain. We would recommend individual "recusal" as opposed to "abstention" from just a vote given Code Sec. 1-211, Rule 11:

**Rule 11. Voting; Abstaining From Voting.** When a question is put by the chair, every member present shall vote unless for special reasons the chair shall excuse him or her. **For those questions for which an abstention is permitted, such a vote shall be counted as a vote cast in favor of the position taken by the majority of those persons present and**

**voting.** In doubtful cases the chair may direct, or any member may call for, a division. ...

Emphasis supplied. That is to say, persons abstaining—but not recusing—would still have their vote counted either in favor or opposed to the motion, depending on the result of the remaining majority.

4. The CCOW should discuss findings, recommendations, and responses as to each individual. If the CCOW believes that further investigation is necessary, the CCOW would need to consider what process it would like to use for studying and investigating any of the complaints further. The Council Committee of the Whole may do that from the dais, or it may move to direct City staff to develop a process which the CCOW could consider and adopt at a subsequent meeting.
5. If the Council Committee of the Whole does not believe that further investigation is necessary, then a motion should be made as to disposition of each complaint, with a vote. Recommended motions are provided below; however, the CCOW may entertain other motions, provided, that under the current Code of Ethics, remedies are limited to censure and the institution of ouster proceedings.
6. Under Sec. 1-212(J), the Council Committee of the Whole shall make recommendations “in writing” to the mayor. We believe that recommendations made in open session that are then established in the meeting minutes should serve as a sufficient “writing” to the mayor. The mayor may then accept the CCOW’s recommendation or, if the CCOW recommends that certain action be taken, we can follow up with appropriate proceedings.

#### **RECOMMENDED MOTIONS:**

**As to Mayor Mikkelson:** *I move that the Council Committee of the Whole dismiss all complaints raised by Mr. Mike Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Mayor Mikkelson and recommend to the Mayor that no further action be taken.*

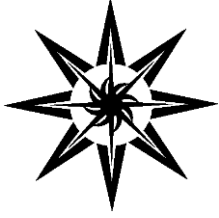
**As to Cole Robinson:** *I move that the Council Committee of the Whole dismiss all complaints raised by Mr. Mike Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Cole Robinson and recommend to the Mayor that no further action be taken.*

**As to Inga Selders:** *I move that the Council Committee of the Whole dismiss all complaints raised by Mr. Mike Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Inga Selders and recommend to the Mayor that no further action be taken.*

**As to Ian Graves:** *I move that the Council Committee of the Whole dismiss all complaints raised by Mr. Mike Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Ian Graves and recommend to the Mayor that no further action be taken.*

**As to Bonnie Limbird:** *I move that the Council Committee of the Whole dismiss all complaints raised by Mr. Mike Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Bonnie Limbird and recommend to the Mayor that no further action be taken.*

**As to Ron Nelson:** *I move that the Council Committee of the Whole dismiss all complaints raised by Mr. Mike Sullinger on September 20, 2023, under the Prairie Village Code of Ethics as to Ron Nelson and recommend to the Mayor that no further action be taken.*



## ADMINISTRATION

Council Meeting Date: December 4, 2023  
CONSENT AGENDA

Consider Resolution 2023-06, approving the Prairie Village Arts Council artist receptions in 2024 as special events promoting the arts to allow the serving of free alcohol.

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### BACKGROUND:

Non-profit organizations sponsoring an event promoting the arts may secure a permit to serve free alcoholic liquor or cereal malt beverages to members of the general public during the event with authorization of the local governing body by ordinance or resolution. The attached resolution covers the artist receptions in 2024.

### RECOMMENDATION:

Staff recommends the City Council approve Resolution 2023-06, to designate the Artist Receptions in 2024 as Special Events to Promote the Arts.

### PREPARED BY:

Nickie Lee  
Deputy City Administrator  
Date: November 13, 2023

**RESOLUTION 2023-06**

**WHEREAS**, the Prairie Village Arts Council is a non-profit organization promoting the arts in Prairie Village through bi-monthly art exhibits at the R. G. Endres Art Gallery located at 7700 Mission Road; and

**WHEREAS**, the Arts Council hosts an artist reception on various Wednesdays in 2024 for the exhibiting artists between the hours 5:00 to 8:30 p.m. and desires to serve alcoholic and cereal malt beverages on the following dates: January 10, March 6, May 8, July 10, September 11, and November 6.

**WHEREAS**, the Governing Body may approve special events and exempt public areas, streets and sidewalks from the prohibitions concerning drinking or consuming of alcoholic liquor and cereal malt beverages in public areas, streets and sidewalks;

**WHEREAS**, the Prairie Village Arts Council shall secure the appropriate license from the State of Kansas to sell alcoholic liquor and cereal beverages in accordance with all applicable state laws and municipal ordinances in the area designated by the Division of Alcoholic Beverage Control within the enclosed designated area during the event;

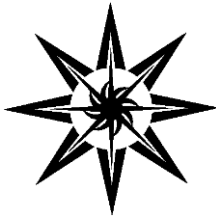
**THEREFORE, BE IT RESOLVED** that Prairie Village Arts Council artist receptions are hereby designated as a special event and authorization is given by the Governing Body of the City of Prairie Village for the sale and consumption of alcoholic liquor and cereal malt beverages during the specified dates and times at 7700 Mission Road.

**ADOPTED BY THE GOVERNING BODY ON DECEMBER 4, 2023.**

\_\_\_\_\_  
**Mayor Eric Mikkelson**

**ATTEST:**

\_\_\_\_\_  
**Adam Geffert, City Clerk**



City Clerk

Council Meeting Date: December 4, 2023  
Consent Agenda

Consider approval of issuance of cereal malt beverage licenses for 2024

---

#### **RECOMMENDATION**

Staff recommends the City Council approve the issuance of Cereal Malt Beverage Licenses for 2024 to the following businesses:

- Hen House - Hen House 22 located at 4050 W 83<sup>rd</sup> Street
- Hen House - Hen House 28 located at 6950 Mission Rd
- Hy-Vee Inc - Hy-Vee located at 7620 State Line Rd
- Kansas CVS Pharmacy - CVS Store #5261 at 8200 Mission Rd
- Minit Mart LLC - Minit Mart located at 9440 Mission Rd
- Walgreen Co - Walgreens Store #13032 located at 4016 W 95<sup>th</sup> Street

#### **BACKGROUND**

The State of Kansas requires a Cereal Malt Beverage license for each business selling cereal malt beverages. The listed businesses have submitted an application for a 2024 Cereal Malt Beverage License to allow for the sale of beer in unopened original containers only. This application is being submitted in accordance with Prairie Village Municipal Code 3-202. The applications are available for review in the City Clerk's Office.

#### **ATTACHMENTS**

None

#### **PREPARED BY**

Adam Geffert  
City Clerk

Date: 11/28/23



## POLICE DEPARTMENT

Council Meeting Date: December 4, 2023

**CONSENT AGENDA:** Consider Renewal of the Blue Valley Public Safety Contract for the City's Outdoor Warning Siren System Maintenance for 2024.

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### RECOMMENDATION

Staff recommends approval of the agreement between the City of Prairie Village and Blue Valley Public Safety in the amount of \$5,310.00 to be paid out of 01-03-21-6000-000 for 2024.

### BACKGROUND

Blue Valley Public Safety has maintained the siren system for the City's outdoor warning each year since 1984. There have been no changes in the terms and conditions from previous years -- this is a renewal for maintenance.

The Department has experienced no problems with the past contracts and the City Attorney has previously reviewed and approved this document.

### ATTACHMENTS

2024 Maintenance Agreement, including Terms and Conditions.

**PREPARED BY**  
Byron K. Roberson  
Chief of Police  
November 27, 2023



509 James Rollo Dr - PO Box 363  
 Grain Valley, MO 64029  
 1-800-288-5120

**MAINTENANCE AGREEMENT**

**Contact Name:** Chief Byron Roberson  
**Customer:** City of Prairie Village, KS  
**Address:** 7710 Mission Rd  
**City:** Prairie Village  
**State:** KS  
**Zip:** 66208  
**Phone:** 913-385-4617  
**Cell:** 816-863-6851  
**Email:** broberson@pvkansas.com

Maintenance Agreement No.:  
**1114231216**  
 Please reference this  
 no. on your order  
 Date: 11/14/23  
 Maintenance Period  
**01/01/2024 thru 12/31/2024**

**Notes:**

Item No.	Qty.	Contract Model No.	Description	Unit Per Month	Month Total	Annual
12 Month Maintenance Contract on the Following Equipment Standard Terms: 5 Business Days Contract does not cover damage due to Vandalism, Theft, Misuse, Lightning or other Acts of Nature.						
1	4	MC-2001ACDC	Maintenance Contract for Model 2001/508/Eclipse/Equinox ACDC head	\$21.50	\$86.00	\$1,032.00
2	2	MC-2001DC	Maintenance Contract for Model 2001/508/Eclipse/Equinox DC Siren head	\$20.00	\$40.00	\$480.00
3	6	MC-DCFCTD	Maintenance Contract for Two-Way DC Siren Control	\$19.75	\$118.50	\$1,422.00
4	24	MC-BATT	Maintenance Contract per standard battery	\$8.25	\$198.00	\$2,376.00
<b>Total of Contract Monthly</b>						<b>\$442.50</b>
<b>Total of Contract Annually</b>						<b>\$5,310.00</b>

Contract Notes:

**Terms / Conditions**

Prices are firm for 120 days from the date of quotation unless otherwise shown. Upon acceptance, prices are firm for 6 months. This quotation is expressly subject to acceptance by Buyer of all Terms stated in the attached Terms document, and any exception to or modification of such Terms shall not be binding unless expressly accepted in writing by an authorized agent or Office of the Seller. Any order submitted to Seller on the basis set forth above, in whole or in part, shall constitute an acceptance by Buyer of the Terms. Any such order shall be subject to acceptance by Seller in its discretion. Installation is not included unless specifically quoted as a line item above.

**Sales Tax:** Sales Tax will be additional unless an Exemption Certificate is provided.

**Proposed By:** Dee W  
**Company:** Blue Valley Public Safety Inc.  
**Address:** P.O. Box 363 - 509 James Rollo Dr.  
**City, State, Zip:** Grain Valley, MO 64029  
**Country:** USA  
**Work Phone:** 1-800-288-5120  
**Fax:** 816-847-7513  
**Approved By:** Dee A. Wieduwilt  
**Title:** Office Manager

Purchase Order must be made out to, and e-mailed, mailed or faxed to:  
 Blue Valley Public Safety, Inc., PO Box 363, Grain Valley, MO 64029  
 Fax: 816-847-7513  
 dee@bvpsonline.com





509 James Rollo Dr - PO Box 363  
Grain Valley, MO 64029  
1-800-288-5120

**MAINTENANCE AGREEMENT**

Contact Name: Chief Byron Roberson  
Customer: City of Prairie Village, KS  
Address: 7710 Mission Rd  
City: Prairie Village  
State: KS  
Zip 66208  
Phone: 913-385-4617  
Cell: 816-863-6851  
Fax: \*  
Email: broberson@pvkansas.com

Maintenance Agreement No.:  
**1114231216**  
**Please reference this**  
**no. on your order**  
Date Quoted: 11/14/23

*I hereby agree to the Terms stated on this document on behalf of the above mentioned Company or Government Entity.*

Accepted By: \_\_\_\_\_  
Signature: \_\_\_\_\_ Date: \_\_\_\_\_  
Title: \_\_\_\_\_

Purchase Order must be made out to, and e-mailed, mailed or faxed to:  
Blue Valley Public Safety, Inc., PO Box 363, Grain Valley, MO 64029  
Fax: 816-847-7513  
dee@bvpsonline.com

**TERMS AND CONDITIONS**

This Maintenance Agreement (this Agreement) is between Blue Valley Public Safety ("BLUE VALLEY") and the ("CUSTOMER") as indicated on the reverse side of this Agreement. In consideration of the mutual agreements herein contained, BLUE VALLEY and the CUSTOMER agree as follows:

1. Subject to the terms and provisions of the Agreement, BLUE VALLEY hereby agrees to maintain and service for equipment (the "EQUIPMENT") described on the reverse side of this Agreement beginning and ending on the dates indicated.
2. CUSTOMER hereby agrees to pay BLUE VALLEY the total of monthly charge(s) set forth on the reverse side for the one-year term of this Agreement. In addition, CUSTOMER shall pay for any sales, use, excise or other taxes, if any, which may be imposed upon the furnishing of parts, components or service pursuant to this Agreement.
3. The services to be performed by BLUE VALLEY hereunder shall consist of repair or replacement of the EQUIPMENT and parts and components thereof which have malfunctioned or become inoperative in normal wear and usage. This Agreement does not extend to repair or replacement of the EQUIPMENT or parts or components thereof which have malfunctioned or become inoperative for any other reason, including, but not limited to, misuse, abuse, vehicular accident, fire, natural disaster, explosion or other casualty, or modification or alteration by any party other than BLUE VALLEY.
4. BLUE VALLEY'S obligation to service the EQUIPMENT pursuant to this Agreement shall consist of its obligation of repair or replacement hereinabove set forth. In the event of any breach of such obligation by BLUE VALLEY, CUSTOMER'S sole remedy shall be to terminate this Agreement and receive from BLUE VALLEY the lesser of: (i) the actual and reasonable cost of such repair or replacement by another party; or (ii) the monthly charges theretofore paid by CUSTOMER in respect of such of the EQUIPMENT for which breach is claimed by CUSTOMER. In no event shall BLUE VALLEY be responsible for consequential damages or other damages, such as, but not limited to, loss of profits, cost of purchasing or renting replacement equipment, or loss of use of the EQUIPMENT or vehicles in which the EQUIPMENT shall be installed. This limitation on the liability of BLUE VALLEY shall not extend to any claim for damages arising out of injury to person or property directly and proximately caused by the Equipment.
5. BLUE VALLEY shall be under no obligation to provide services at any site other than the site, designated pursuant to this Agreement. In the event that BLUE VALLEY should nonetheless perform service at any other site at the request of CUSTOMER, then CUSTOMER shall be responsible for providing a safe and suitable working site, and shall be responsible for all additional costs and expenses incurred by BLUE VALLEY in performing services at such site, including, but not limited to, transportation costs, temporary equipment rentals, employee overtime, and additional labor costs resulting from utilization of local union workmen to conform with any agreements or other requirements affecting such work site.
6. Any item of the EQUIPMENT which is not new or which has not been subject to a Maintenance service agreement with BLUE VALLEY immediately prior to this Agreement shall be inspected by BLUE VALLEY at CUSTOMER'S request and restored to operative condition at the expense of CUSTOMER. In the event BLUE VALLEY is unable to restore the EQUIPMENT to operative condition, then effective upon the date of notice of such fact to CUSTOMER, this Agreement shall be terminated as to such EQUIPMENT and the charges hereunder equitably reduced. Such termination shall have no effect as to any other EQUIPMENT hereinabove specified, and in addition, CUSTOMER shall pay its reasonable charges for parts and labor expended in its attempt to restore such EQUIPMENT to operative condition.
7. BLUE VALLEY warrants that parts, components and services furnished pursuant to this Agreement shall be commercially free from defects of material and workmanship at the time EQUIPMENT is returned to CUSTOMER. Any claim for breach of this warranty shall be ineffective unless written notice thereof shall be given to BLUE VALLEY within the period of one year from the date hereof. THIS WARRANTY IS EXCLUSIVE AND IN LIEU OF ALL OTHER WARRANTIES OF MERCHANTABILITY, FITNESS FOR PURPOSE AND OF ANY OTHER TYPE, WHETHER EXPRESS OR IMPLIED.
8. BLUE VALLEY shall use reasonable diligence to perform its obligations hereunder on a commercially timely basis but subject to delays or failures resulting from fire, war, labor disputes, acts of God, governmental regulations, commercial shortages, component or material unavailability, and other causes beyond its reasonable control. Performance by BLUE VALLEY is further conditioned upon complete information or instructions being furnished by CUSTOMER regarding inoperative or malfunctioning conditions of the EQUIPMENT and possible causes thereof.
9. CUSTOMER represents and warrants that: (i) CUSTOMER owns the EQUIPMENT or has full right of possession and use thereof throughout the term of this Agreement; (ii) CUSTOMER has full power and authority to enter into this Agreement; and (iii) the performance of this Agreement by BLUE VALLEY as hereinabove set forth will not violate any contracts or arrangements to

Purchase Order must be made out to, and e-mailed, mailed or faxed to:  
Blue Valley Public Safety, Inc. , PO Box 363, Grain Valley, MO 64029  
Fax: 816-847-7513  
dee@bvpsonline.com

which CUSTOMER is a party or which may be binding upon CUSTOMER.

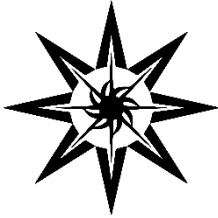
10. This Agreement may terminate by either party hereto in whole or in part as to less than all items of the EQUIPMENT upon giving to other party sixty (60) days advance written notice of its intent to terminate; except that (i) BLUE VALLEY shall complete all services herein required of it with respect to EQUIPMENT therefore delivered to BLUE VALLEY and shall return same to CUSTOMER; (ii) CUSTOMER shall pay for all charges or other costs accruing prior to the effective date of termination or with respect to EQUIPMENT thereafter returned to CUSTOMER by BLUE VALLEY; and (iii) BLUE VALLEY shall return to CUSTOMER all payments made by CUSTOMER applicable to terminated maintenance service to have been rendered by BLUE VALLEY subsequent to the effective date of termination.

11. This Agreement constitutes the only agreement between BLUE VALLEY and CUSTOMER respecting the subject matter hereof and supersedes all prior agreements or understandings, whether written or oral. This Agreement may not be amended or modified except in writing signed by BLUE VALLEY and CUSTOMER. Neither party may assign any rights hereunder without the prior written consent of the other. This Agreement shall be solely for the benefit of BLUE VALLEY and CUSTOMER and no other party shall have any rights hereunder.

12. \*SPECIAL PROVISIONS

5 Business Days Response Time.

Purchase Order must be made out to, and e-mailed, mailed or faxed to:  
Blue Valley Public Safety, Inc. , PO Box 363, Grain Valley, MO 64029  
Fax: 816-847-7513  
dee@bvpsonline.com



## PUBLIC WORKS DEPARTMENT

Consent Agenda: December 4, 2023

### **SUBMITTAL OF FORM 1302 TO THE KANSAS DEPARTMENT OF TRANSPORTATION FOR WINDSOR PARK TRAIL PROJECT**

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#### **RECOMMENDATION**

Authorize the Mayor to sign the Project Programming Request (KDOT Form 1302) to secure funding for the Windsor Park Trail Project.

#### **BACKGROUND**

The 5-year Park CIP includes a 2026 trail project in Windsor Park to improve the trail and create an accessible entry point into the park from the north.

This project was awarded \$200,000 in 2026 Kansas Transportation Alternatives Program (TAP) funds through MARC's Active Transportation Programming Committee in November 2022. Since that time, the 2025-26 TAP funding recommendations were approved by the MARC Board of Directors and have been incorporated into the 2022-2026 Transportation Improvement Program.

City Staff has been coordinating this project with the Kansas Department of Transportation and one of the first steps is to formally request this programming with a Form 1302, the Project Programming Request.

#### **FUNDING**

Funding is shown in the CIP for the year 2026 for this project. Accepting this funding from the Active Transportation Programming Committee reduces the funding burden of the City.

#### **ATTACHMENTS**

1. Form 1302 - Project Programming Request

#### **PREPARED BY**

Melissa Prenger, City Engineer

November 29, 2023

### PROJECT PROGRAMMING REQUEST

<input checked="" type="checkbox"/> New Project		<input type="checkbox"/> Amend Existing Project		<b>Date:</b> 7/7/2023	
<b>Program Year: 2026</b>		<b>Funding Program:</b>		<b>TA (Transportation Alternatives)</b>	
<b>KDOT District</b>		<b>MPO</b>		<b>MPO TIP #</b>	
1		MARC		351002	
<b>County</b>	<b>City</b>	<b>Route / Corridor</b>	<b>Functional Classification</b>		
Johnson	Prairie Village				
<b>Project Sponsor / Lead Agency</b>					
Prairie Village					
<b>Project Mgr / Contact</b>		<b>Phone</b>		<b>E-mail Address</b>	
Melissa Prenger		913-385-4655		mprenger@pvkansas.com	
<b>Project Title</b>					
Windsor Park Trail 2023					
<b>Project Length:</b> 0.300 miles		<b>Desired Letting Date:</b>		April 2026	
<b>Letting Type:</b> <input type="checkbox"/> KDOT		<input checked="" type="checkbox"/> LPA		<input type="checkbox"/> Force Account	
<b>Location, Project Limits, Description, Scope of Work</b>					
Widen existing recreational trail loop at Windsor Park and incorporate ADA accessible route to nearby senior living facility.					
<b>Purpose and Need</b>					
current bike/ped facility is an asphalt trail with limited width in need of repairs and a non-compliant trail head at the adjacent senior living facility.					
<b>Project Benefits</b>					
Replacing asphalt with concrete pavement reduces heat signature and allows for more time between maintenance needs/reconstruction.					
<b>RR within 1/2 mile?</b>	<b>RR Company Name</b>		<b>No. of Tracks</b>	<b>Existing Crossing Protection</b>	
No					

In accordance with the Bureau of Local Projects (BLP) Memo 99-11, dated December 16, 1999, we are required, under the Comprehensive Transportation Program (CTP), to collect and record total costs of all work phases of projects. This includes local agency federal-aid and state-aid projects that include any non-participating, pre-construction local agency costs for preliminary engineering (plan design), rights of way and utility adjustments. Please show your estimate of the cost for all work phases below:

<b>Project Cost Estimate</b>			
	<i>Participating</i>	<i>Non-Participating</i>	<i>Total</i>
PE (Design)	\$ -	\$ 15,000.00	\$ 15,000.00
Utilities	\$ -	\$ -	\$ -
ROW	\$ -	\$ -	\$ -
CE (Inspection)	\$ -	\$ 10,000.00	\$ 10,000.00
<b>Construction Total</b>	<b>\$ 200,000.00</b>	<b>\$ 50,000.00</b>	<b>\$ 250,000.00</b>
	\$ 200,000.00	\$ 50,000.00	\$ 250,000.00
	\$ -	\$ -	\$ -
	\$ -	\$ -	\$ -
	\$ -	\$ -	\$ -
	\$ -	\$ -	\$ -
	\$ -	\$ -	\$ -
	\$ -	\$ -	\$ -
	\$ -	\$ -	\$ -
<b>Project Totals</b>	<b>\$ 200,000.00</b>	<b>\$ 75,000.00</b>	<b>\$ 275,000.00</b>

# PROJECT PROGRAMMING REQUEST

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BE IT RESOLVED: That sufficient funds from Prairie Village

are now, or will be available and are hereby pledged to the Secretary in the amount and at the time required for the supplementing of federal funds available for the completion of this project. Prior to Federal Authorization, any project expenditures made by the LPA are ineligible for federal funding and remain the responsibility of the LPA. Upon cancellation of the project by the LPA, the LPA shall reimburse the Secretary within thirty (30) days after receipt of statement of cost incurred by the Secretary prior to cancellation.

Please sign below in accordance with your local policy.

Recommended for Approval:

Appropriate Local Officials

\_\_\_\_\_  
Keith Bredehoeft, Director of Public Works

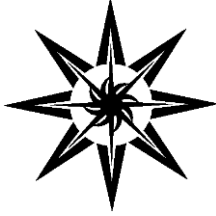
\_\_\_\_\_  
Eric Mikkelson, Mayor

ATTEST:

\_\_\_\_\_  
Title

\_\_\_\_\_  
Adam Geffert, City Clerk

\_\_\_\_\_  
Title



## ADMINISTRATION DEPARTMENT

Council Meeting Date: December 4, 2023  
New Business Agenda

**COU2023-71: Consider 2024 contribution allocation recommended by United Community Services for Human Service Fund grants**

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### RECOMMENDATION

Staff recommends the City Council approve the recommendations of the UCS Grant Review Committee contained in the 2024 Human Service Fund Recommendation Report and a contribution to UCS of \$10,500.

### BACKGROUND

For many years, the City has contributed to the United Community Services (UCS) Human Service Fund. This fund helps support local non-profit agencies. The 2024 budget has designated \$10,500 for this contribution, an increase of \$500 over both 2023 and 2022, when \$10,000 was contributed. The UCS grant review committee and the UCS Board of Directors reviewed grant applications from a variety of agencies. Information about the agencies they interviewed and the UCS funding recommendation is attached.

If approved, the City's contribution to UCS will be pooled with funds from other cities in Johnson County and distributed to the agencies listed in the 2024 Human Service Fund Recommendation Report.

### FUNDING SOURCE

Funding is included in the 2024 budget for the Community Programs.

### ATTACHMENTS:

- 2024 Human Service Fund Cover Letter
  - 2024 Human Service Fund Recommendation Report
    - Appendix A - Participating Jurisdictions and Review Committee
    - Appendix B - Human Service Fund Guidelines
- 

Prepared By: Jason Hannaman, Finance Director  
Date: November 28, 2023



# United Community Services of Johnson County

## Board Members

Thomas Herzog, President  
Dr. Putul Allen, MD  
Janet Barrow, EdD  
David Brown  
Marshaun Butler  
Joe Connor  
Erik Erazo  
Rev. Adam Hamilton  
Robin Rollins Harrold  
Stephen Kyle  
Patty Markley  
Dr. L. Michael McCloud, PhD  
Hon. Eric Mikkelson  
Jeff Short  
Hon. Donald Roberts  
Vanessa Vaughn West  
Dave White  
Rebecca Yocham

## Council of Advisors

Mary Birch  
Dr. Andy Bowne  
Pat Colloton  
Dr. Stuart Day  
Hon. Peggy Dunn  
Jeff Ellis  
SuEllen Fried  
Ellen Hanson  
Terrie Huntington  
Audrey Langworthy  
Hon. Mike Kelly  
Penny Postoak Ferguson  
Jill Quigley  
Tom Robinett  
Clint Robinson  
Carol Sader  
Brad Stratton  
Charlie Sunderland  
Hon. Stephen Tatum  
David Warm

## Executive Director

Kristy Baughman

October 27, 2023

To: Wes Jordan, City Administrator

From: Kristy Baughman, Executive Director

RE: 2024 Human Service Fund Recommendation Report

The United Community Services (UCS) Board of Directors has prepared its 2024 Human Service Fund allocation recommendations. An electronic version of the 2024 Human Service Fund Recommendation Report is attached. Print copies are available upon request.

UCS is sincerely grateful for the funding from the participating jurisdictions which resulted in total funding of approximately \$463,190. 2024 was a highly competitive grant year, with requests for funding exceeding fund availability by more than 25%. During 2024, HSF allocations will benefit Johnson County residents who will be served through 22 programs recommended for grants. Thanks to your support, in 2022, programs receiving Human Service Fund grants provided over 221,000 units of service to more than 61,000 Johnson County residents.

The Human Service Fund agreement gives participating jurisdictions the authority and responsibility for approving UCS' recommendations for Human Service Fund grants. **The city of Prairie Village is requested to approve the recommendations and notify UCS no later than December 29, 2023.** After that date, the recommendations will stand as presented.

If you have any questions about the recommendations or process, please contact Erika García Reyes at [erikag@ucsjoco.org](mailto:erikag@ucsjoco.org) or (913) 689-2325. We appreciate your support of this county-wide partnership. Thank you.

CC: Nickie Lee, Jason Hannaman

Enclosure: 2024 Human Service Fund Recommendations Report





# United Community Services of Johnson County

## 2024 HUMAN SERVICE FUND RECOMMENDATIONS REPORT

### Board Members

- Thomas Herzog, President
- Dr. Putul Allen, MD
- Janet Barrow, EdD
- David Brown
- Marshaun Butler
- Joe Connor
- Erik Erazo
- Rev. Adam Hamilton
- Robin Rollins Harrold
- Stephen Kyle
- Patty Markley
- Dr. L. Michael McCloud, PhD
- Hon. Eric Mikkelson
- Jeff Short
- Hon. Donald Roberts
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- Penny Postoak Ferguson
- Jill Quigley
- Tom Robinett
- Clint Robinson
- Carol Sader
- Brad Stratton
- Charlie Sunderland
- Hon. Stephen Tatum
- David Warm

### Executive Director

Kristy Baughman

Human service programs are vital to the well-being, safety, and stability of Johnson County residents. United Community Services (UCS) commends city and County government leaders for recognizing the important role of local government in supporting human service programs. Together, Johnson County Government and 14 cities have budgeted \$463,190 for the **Human Service Fund (HSF)** in 2024.

This is a highly competitive grant year; HSF received twenty-two applications requesting a total of \$555,368 in funding. Three applicants are welcomed through the Small Grants Program, which provides grants of less than \$5,000 for new, growing, and grassroots organizations working to build their footprint and grant capacity. Thank you for making this work possible!

The HSF offers local governments a cost-efficient, accountable mechanism to support an array of services that help residents of every city and township who are facing difficult circumstances. Funding is competitive and is awarded to local nonprofit agencies which provide vital programs that meet the needs of Johnson County residents who live with income at or near the federal poverty level. Priority is given to programs that address work support services, emergency aid and shelter, child/adult abuse, child welfare, and health care. (See Appendix B for all funding priorities.)

Agencies recommended for grants demonstrate positive outcomes and are working collaboratively with other organizations in the community. Funding recommendations represent the maximum HSF award for the calendar year(s), and UCS is not responsible for reductions in grant awards that may occur due to reduction in allocated funds by participating jurisdictions.

Thanks to your support, in 2022, programs receiving HSF grants provided over 221,000 units of service to more than 61,000 Johnson County residents. In 2022, “units of service” included medical and dental appointments, mental health supports, nights of safe housing, counseling and case management, emergency rental and utility assistance, food pantries, employment training and more. These programs benefit more than just the individual and their family; the entire community, including local government, benefits.

Without a strong human service infrastructure to address issues such as unemployment, lack of childcare and transportation, homelessness, child abuse and neglect, domestic violence, and untreated medical conditions, our community will experience higher crime rates and lower tax revenue, a decline in the standard of living, and weakened economic health.

**Jurisdictions are asked to accept the funding recommendations by December 29, 2023.**



## 2024 Human Service Fund Applicant History and Recommendations

<i>Small</i> HSF Grant Applicant	2022 Grant	2023 Grant	2024 Recommended	HSF Small Grant Program Description Small grants new beginning in 2022, grants in amounts <\$5,000
Community Center of Shawnee	\$4,500	\$4,900	\$4,950	Food pantry, clothing, and emergency financial assistance for shelter, fuel, utilities, healthcare, and transportation to support basic needs, healthcare access, and employment in Johnson County.
Gateway of Hope	\$4,500	\$4,999	\$4,950	Sisters of Hope/Hermanas en la Esperanza: behavioral healthcare accessible to low income, under/uninsured teen girls and women in Johnson County through free and reduced fee services with services provided in English and Spanish.
Starfish	-	-	\$3,000	A Life With Dignity: provides necessities including clothing, hygiene products, meals, rent and utility assistance, and health screenings to families at or below poverty in Johnson County.

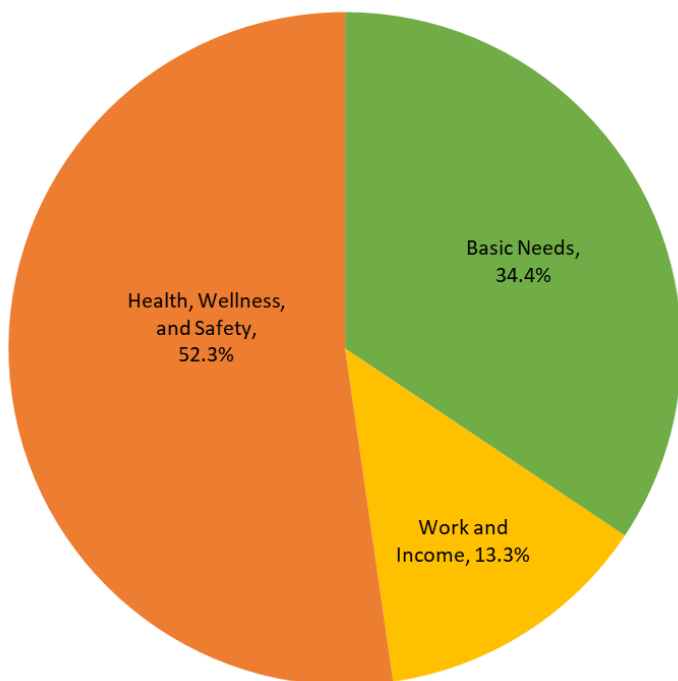
Regular HSF Grant Applicant	2022 Grant	2023 Grant	2024 Recommended	Program Description
CASA of Johnson & Wyandotte*	\$50,000	\$45,000	\$50,000	Child Advocacy: court-ordered intervention by trained volunteers for children determined by a judge to be a "Child in Need of Care" due to abuse or neglect, or as high concern for safety and placement.
Catholic Charities of NE Kansas*	\$68,500	\$68,500	\$67,000	Emergency assistance and supportive housing, including case management to meet basic needs of low-income families and help them work towards self-sufficiency.
Center of Grace	-	-	\$7,500	Free preschool for English language learner children, supporting caregivers as they attend JCCC classes at COG. COG is a community hub serving low-income, diverse families through emergency assistance, food, clothing, hygiene items, and connection to employment.
El Centro*	\$25,000	\$25,000	\$25,000	Johnson County Family Services Center supports low-income, under/uninsured households through economic empowerment (emergency assistance, financial literacy, assistance filing taxes), and access to healthcare (health navigation and health promotion).
FosterAdopt Connect	\$5,000	\$10,000	\$7,500	Reducing barriers to participation in Fostering Prevention, providing one-on-one services in the home with at-risk families to support behavioral and emotional management, stabilize housing placement, and reduce need for foster care.
Growing Futures EEC*	\$19,398	\$19,398	\$20,000	Wrap-around Care: Scholarships for pre-kindergarten childcare fees for low-income families, supporting full-time education/employment of caregivers, provides family support, and results in strong kindergarten preparedness.
Habitat for Humanity	-	\$5,000	\$5,000	Neighborhood Revitalization: minor home repair, critical home repair, and home weatherization projects for low-income clients, who provide "sweat equity," to support home retention and safe and adequate housing.
Health Partnership Clinic*	\$49,500	\$49,500	\$49,500	Free and sliding-scale health care, dental care, and behavioral healthcare, through a medical home model, for uninsured and low-income Johnson County residents.
Hillcrest Ministries*	\$10,000	\$10,000	\$10,000	Transitional housing for youth, single adults, and families experiencing homelessness; case management, budget counseling, and supportive services.
HopeBuilders	\$4,999	No Request	\$5,000	Supports adequate housing and retention of affordable housing stock by providing accessibility modifications and home repair for older adults and individuals living with disabilities in Johnson County.
JoCo IHN	\$9,000	\$8,000	\$8,000	Case management, including shelter, for single women and families with children experiencing homelessness.
Ks Children's Service League*	\$20,340	\$20,340	\$20,000	Healthy Families Program: Home-based education and family support for new parents whose children are at-risk for child abuse and neglect.
Kansas Parents as Teachers	-	\$5,000	\$5,000	Bright Futures: an in-home assistance program providing developmental, social-emotional, and health screenings for children and resources for families to support family health and reduce the need for foster care.

KidsTLC	\$17,500	\$17,500	\$17,500	Thriving Communities: Crisis counseling, parent education, and assistance navigating health and mental healthcare, housing, and resources to support positive family outcomes.
NCircle	\$19,696	\$19,696	\$23,790	Reentry Program: intensive, on-site 60 day cognitive and behavioral therapy, skills training, financial literacy, and job placement assistance for clients in Department of Corrections custody assessed as at high risk of recidivism and unprepared to obtain/maintain employment.
Pathway to Hope	\$4,999	\$4,999	\$5,000	Reclamation Clubhouse empowers adults diagnosed with serious mental illness to secure and maintain stable employment and self-sufficiency through job training, transportation, work tools and attire, and employment support.
SAFEHOME*	\$21,000	\$22,310	\$24,000	Case management services for clients of the domestic violence shelter, including emergency shelter, housing assistance, therapy, legal services, and advocacy.
Salvation Army Family Lodge*	\$25,000	\$25,000	\$25,000	Olathe Family Lodge: transitional housing for families in Johnson County experiencing homelessness, including related services and comprehensive case management utilizing strengths-based case management.
Sunflower House*	\$46,898	\$46,898	\$47,000	Personal safety, education and prevention programs for children and youth. Prevention and education programs for childcare professionals and caregivers, including mandated reporters, provided both online and in-person.
<b>Subtotal Regular HSF</b>	\$391,832	\$397,142	\$421,790	
<b>Subtotal Small HSF</b>	\$18,998	\$14,898	\$12,900	
Administration	\$27,000	\$27,000	\$28,500	Fee for administration of HSF.
<b>Total</b>	\$437,830	\$439,040	\$463,190	The 2023 federal poverty level for a family of three is \$24,860

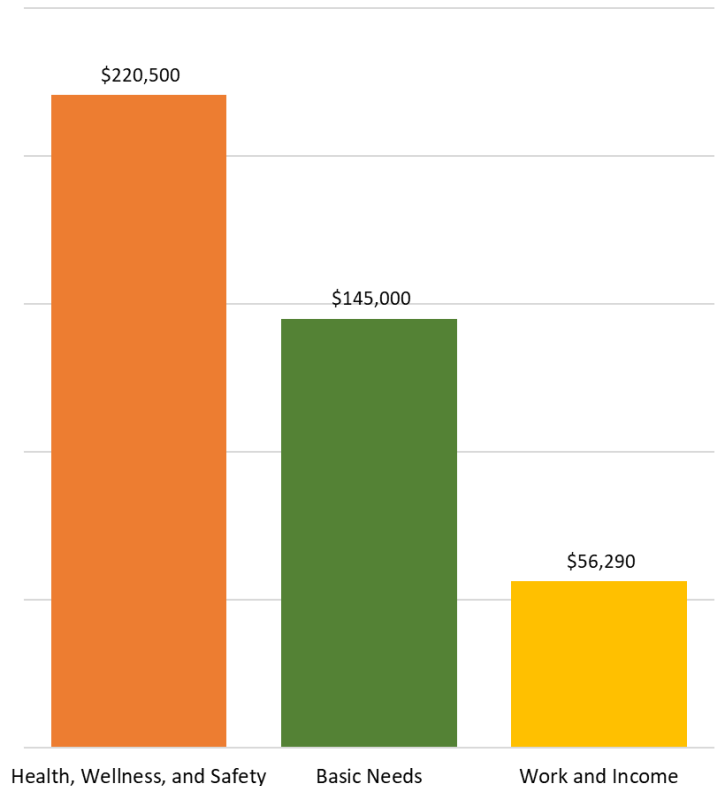
\*Applicants are returning grantees with established programs for which the UCS Board recommends two years of funding. The two-year funding recommendation is contingent on: continued agency performance and timely semi-annual reporting; jurisdiction funding commitment and review; and agency affirmation that it wishes to continue substantially the same program in 2025.

### Distribution of Human Service Funds by Program Type

Total Recommended Grants in 2023: \$412,040



### Human Service Fund: Funding by Program Type



## 2024 HSF Small Grants Recommendations

HSF Small Grants were developed and launched in 2022 after consultation with contributing jurisdictions. HSF Small Grants are for amounts less than \$5,000 for agencies that are new, growing, or grassroots and working to build their footprint and grant capacity in Johnson County. Like regular HSF applicants, these nonprofits must meet Human Service Fund guidelines (see Appendix B), including funding priorities, eligibility criteria, and reporting requirements. \$12,900 in total funding is recommended for these applicants for 2024.

<b>Community Center of Shawnee</b>	<p>Funding is recommended to support transportation assistance and food pantry services to decrease food insecurity and increase self-sufficiency of Johnson County’s low-income residents as part of the emergency assistance program, which includes food, clothing, holiday meals, school supplies, and transportation assistance. Transportation is a recognized barrier to employment and healthcare access in Johnson County.</p>
\$4,950	
Recommendation	<p><b>2024 Results Projected:</b> Reduction of food insecurity in Johnson County through the provision of food and increase in transportation supporting employment, housing and employment retention, and access to healthcare by Johnson County residents.</p> <p><b>Outcomes Achieved 2022:</b> 9,181 individuals, including 3,361 Johnson County residents, were served in 2022 through provision of food to approximately 85 families per month, as well as transportation assistance, through gas cards in the amount of \$25 or \$30, to an average of 65 households per month. Transportation assistance supported households in maintaining employment, accessing healthcare, and securing shelter.</p>
<b>Gateway of Hope</b>	<p>Funding is recommended to subsidize the Sisters of Hope/Hermanas en la Esperanza program, which provides sliding scale and free quality behavioral healthcare to low-income, under/uninsured women in Johnson County, with an emphasis on Latina women and other women of color. Services are provided in English and Spanish. Access to behavioral healthcare services are an acute need for low-income women in Johnson County.</p>
\$4,950	
Recommendation	<p><b>2024 Results Projected:</b> Increased access to behavioral healthcare for low-income and under/uninsured women; reduction of depression and anxiety among clients; increase in client work attendance and productivity; and decrease in work absences among clients.</p> <p><b>Outcomes achieved during 2022:</b> 230 Johnson County residents were served through 1,498 hours of therapy or life coaching sessions. Based on surveys, 90% of clients reported that they were being provided the help they needed, 88% reported gaining insights and tools that help them transform their lives, and 90% reported an increase in self-confidence and ability to handle challenges.</p>
<b>Starfish Project</b>	<p>Funding is recommended for a new applicant, Starfish Project’s a Life with Dignity program, which supports retention of employment and housing by providing individuals with communal lunches, clothing, hygiene products and other basic necessities to low-income residents, homeless individuals, foster families, and grandparents caring for children in Johnson County.</p>
\$3,000	
Recommendation	<p><b>2024 Results Projected:</b> Retention of housing and employment for 5,000 individuals by providing necessities, allowing clients to divert income to rent/utilities and remain stably housed.</p>

## 2024 HSF Regular Grants Recommendations

Note: applicants designated with an asterisk (\*) are returning grantees with established programs for which the UCS Board recommends two years of funding. The two-year funding recommendation is contingent on: continued agency performance and timely semi-annual reporting; jurisdiction funding commitment and review; and agency affirmation that it wishes to continue substantially the same program at the same level of funding from HSF in 2025.

### CASA of Johnson and Wyandotte Counties\*

\$ 50,000  
Recommendation

A \$5,000 increase in funding, for a total of \$50,000, is recommended for the Child Advocacy Program, a court-ordered program that serves children from birth to age 18. Most children in the program are those whom a Juvenile Court Judge has determined to be a “Child in Need of Care” due to abuse or neglect by parent or caretaker (commonly placed in foster care). Children may also be referred by a Family Court Judge when child safety and placement are of great concern in a high conflict divorce or separation. In these cases, the judge determines if the child can reside in a safe placement without having to be placed in state custody (foster care). A trained CASA volunteer advocate regularly meets with the child and focuses on the child’s situation, including safety, mental health, education needs, etc. The volunteer also gathers information from the parents, foster parents, social workers, attorneys, and teachers, then with the CASA supervisor, identifies service needs. CASA submits a report to the judge which includes information about the child’s statements, behavior, and interaction with parents; these reports support judges’ critical decisions about where children should live and what services should be court-ordered.

**2024 Results Projected:** CASA anticipates serving 325 Johnson County children during 2024. 95% of children will be safe from additional findings of abuse or neglect. 98% of children will have a stable adult presence in their lives through their CASA volunteer, and 80% will graduate from high school.

**Outcomes achieved during 2022:** 299 Johnson County children were served. The presence of a stable adult is a key factor in building resilience from a history of trauma. 98% of children served by CASA had a stable adult presence through their CASA volunteer during their court involvement. While assigned to a CASA advocate, 99% of the children served did not have an additional affirmed or substantiated report of abuse to Kansas Department for Children and Families (DCF). Of the CASA-served youth eligible for graduation, 92% graduated.

### Catholic Charities of Northeast Kansas\*

\$67,000  
Recommendation

Funding is recommended for the Emergency Assistance and Supportive Housing program which operates out of two locations within Johnson County. The program provides direct assistance and strengths-based case management, without regard to religious affiliation, to families living at or below 150% of federal poverty guidelines. Emergency Assistance services include those that meet residents’ basic needs such as food, clothing, and shelter, as well as financial assistance with prescription medication and medical supplies, utilities, childcare, and transportation. The case management delivery model emphasizes practices to achieve self-sufficiency, including asset development/financial literacy, workforce development and job-seeking assistance, life skills, and referrals to other available community resources.

**2024 Results Projected:** The agency anticipates serving 17,950 Johnson County residents with assistance that includes food and/or financial support to maintain housing and

utilities. Every client who receives financial assistance will maintain stable housing for 30 days. 80% of households receiving direct financial assistance will receive referrals to other services and 40% are assisted in accessing other public benefits like WIC, SNAP, Medicaid and more. 90% of households receiving direct financial services will demonstrate an increase in financial knowledge during case management meetings.

**Outcomes achieved during 2022:** 16,458 Johnson County residents were served through 39,826 service encounters. Direct financial assistance enabled 748 individuals to maintain safe housing for at least 30 days. 892 individuals benefited from utility service assistance which enabled them to sustain utility services for 30 days. 91% of households who received direct financial assistance completed a financial assessment with their case manager and 81% of individuals who received financial assistance also completed at least one component of financial literacy education (Money Smart, Your Money-Your Goals), and received one-on-one budget coaching.

**Center of Grace**  
\$7,500  
Recommendation

Funding is recommended for a new applicant, Center of Grace’s English Language Learner Preschool, which provides free preschool classes to children while their caregiver(s) are attending Johnson County Community College (JCCC) English and workforce classes at the Center of Grace campus. All participants, caregivers and children, are English language learners. 85% of families are at or below 130% of the Federal Poverty Level. This is the only JCCC location that offers an English language learner preschool. Center of Grace also serves as a community hub supporting low-income Johnson County families through emergency assistance, food, clothing, hygiene items, dental care, childcare and connection to employment.

**2024 Results Projected:** During 2024, Center of Grace expects to serve 110 Johnson County residents through this program. Program results include increased parental engagement in their child’s education and development, students will improve notably in their academic performance, and students will make substantial progress in language acquisition.

**El Centro, Inc.\***  
\$25,000  
Recommendation

Funding is recommended for El Centro’s Johnson County Family Services Center located in Olathe where a set of safety-net services are provided to low-income and/or under/uninsured Johnson County individuals and families. Services promote self-sufficiency, well-being, and health. The Family Services Center provides economic empowerment supports through emergency assistance, financial literacy classes, assistance filing taxes; access to healthcare through health navigation and promotion, and support filing for benefits, like Medicaid, and policy education.

**2024 Results Projected:** During 2024, El Centro expects to serve 2,500 Johnson County residents at the Olathe office. Results include meeting clients’ basic needs (sustain housing and utility services, completion of financial classes), assisting clients with work and income supports (filing taxes, obtaining an Individual Tax Identification Number if needed) and clients leading healthier lives (successful access of community healthcare resources and increased knowledge of chronic disease prevention and healthy consumer behaviors).

**Outcomes achieved during 2022:** 2,007 unduplicated Johnson County residents were served through 2,893 service encounters. 83 households received utility assistance and were able to maintain utilities for minimum of 30 days; 61 households received rental assistance. 145 individuals completed financial empowerment classes. 67 people were assisted with the process that enabled them to receive an Individual Tax Identification Number and 921 supported in completing income taxes. 293 individuals were assisted with applying for the Supplemental Nutrition Assistance Program (SNAP) and received benefits; 413 enrolled in KanCare with assistance. In 2022, they continued virtual advocacy by reaching 12,368 views on COVID-19, economic empowerment, and public benefits videos.

**FosterAdopt  
Connect**

\$7,500  
Recommendation

Funding is recommended to support families participating in the Fostering Prevention program at FosterAdopt Connect. The Fostering Prevention program is an intensive in-home support program that utilizes Motivational Interviewing and the Nurturing Parenting Program model to increase the capacity of at-risk families to meet the needs of their children with the intent to stabilize housing placement and reduce the need for foster care. As of 2023, KDHE reports 52.7% of individuals in Johnson County have experienced at least one Adverse Childhood Experience and 19.1% have endured three or more. Supporting families and avoiding cost of foster care results in a return on investment on the overburdened foster care system as well as improved long-term outcomes for children and families.

**2024 Results Projected:** In 2024, FosterAdopt anticipates serving 40 Johnson County residents through 140 hours of service. 90% of children during services will maintain placement stability, 90% of families will be offered access to direct services, and 80% of parents who complete initial and post assessments will show improvement in parenting skills.

**Outcomes achieved during 2022:** In 2022, HSF funded a different program at FosterAdopt Connect – *Behavioral Intervention Program*; through that program, 18 Johnson County children were served through 5,126 hours of service. 80% of children showed a decrease in the need for redirection or safety holds as a result of maladaptive behaviors and 73% of those who demonstrated maladaptive behaviors qualifying them for admittance to an in-patient program, were able to maintain current housing and avoid residential treatment.

**Growing Futures  
Early Education  
Center\***

\$20,000  
Recommendation

A \$602 increase in funding, for a total of \$20,000, is recommended for Growing Futures' Scholarship Assistance for the Wrap Around Care (WAC) Program. WAC complements the Head Start program, providing full-day care and education from 7 a.m. to 5:30 p.m. Families served by Growing Futures are living at or below federal poverty guidelines. The majority of Growing Futures families speak English as a second language and half of families are single parent households. Through the HSF grant, childcare scholarships help low-income families experiencing financial hardships who are unable to pay their share of childcare fees and who are working or going to school for at least 30 hours per week. Scholarships allow for continuity of early childhood care and education while parents are working or attending school. Growing Futures also provides resources and support for the family to support self-sufficiency including connection to health, nutrition, social services, mental health services, parental education and parenting events. Affordable, quality childcare is an acute need in Johnson County.

**2024 Results Projected:** Through the extended WAC program, Growing Futures will provide over 4,700 hours of care for enrolled children, serving an estimated 120 Johnson County residents. With Growing Futures, children will maintain daily attendance rates of 85%, supporting caregivers in maintaining employment and/or education. Families will engage in family counseling and support with Growing Futures, resulting in 80% of families achieving at least one large family goal, based upon family determined strengths and needs. Despite the financial hardship of families, fewer than 10% of children will leave the program due to inability to pay tuition, ensuring that children obtain a high quality HeadStart education.

**Outcomes achieved during 2022:** 58 children and their families, a total of 200 residents, received short-term help or fee subsidies that allowed children to remain in quality full-time daycare while caregivers worked or remained in school. No children left the program due to inability to pay fees in 2022. 98.5% of families took steps toward completion of a large family goal, such as learning English, purchasing a first home, or working toward a G.E.D. 92% of children achieved kindergarten readiness. Attendance rates for 2022 were 85.25%.

**Habitat for  
Humanity Kansas  
City**

\$ 5,000  
Recommendation

Funding is recommended for Habitat for Humanity Kansas City's Neighborhood Revitalization: Home Preservation Program, which supports home retention and safe and adequate housing through home maintenance assistance. The Home Preservation Program provides minor home repair, critical home repair, and home weatherization. All clients are low-income and engage in "sweat equity" as well as financial literacy counseling as part of the program. This program also provides energy audits and education. Retention of existing housing stock through home repair and modification is highlighted as a need in the Johnson County Housing Study. Currently, Habitat has a waitlist of more than 80 Johnson County families in need of assistance from the Home Preservation Program; Habitat is a member of the Johnson County Home Modification Coalition and has a 5-year strategic plan to address home repair needs in the region.

**2024 Results Projected:** Habitat for Humanity anticipates serving additional Johnson County families in 2024. 85% of clients will report satisfaction with services, 70% will experience improved financial security, and 85% will experience improved quality of life. These measures will be assessed with follow-up surveys upon project completion and a year later.

**Health  
Partnership  
Clinic (HPC)\***

\$49,500  
Recommendation

Funding is recommended for primary and preventative medical care, which are provided at Health Partnership Clinic's office in Olathe, a pediatric clinic in Shawnee Mission, and a school-based clinic in Merriam. Funding helps to support a Nurse Practitioner providing care to uninsured patients at the Olathe Clinic. HPC's patients are primarily low-income, and the majority are uninsured or publicly insured. HPC is Johnson County's largest safety-net clinic and only Federally Qualified Health Center; it utilizes a medical home model which emphasizes prevention and health maintenance while providing a broad scope of services including care for patients with chronic diseases. HPC also provides dental and behavioral health services, and works in partnership with homeless shelters, delivering onsite health



care services and case management. Specialty care is provided through a network of providers.

**2024 Results Projected:** Anticipated program results include access to a medical and dental home for low-income and uninsured residents, patients achieve better health outcomes and are satisfied with services they receive, and patients continue to utilize HPC as their health home. During 2024, HPC anticipates serving 9,394 Johnson County residents through 25,251 patient office visits or encounters.

**Outcomes achieved during 2022:** 12,365 Johnson County residents were served through 23,368 patient office visits and/or clinical encounters. Over 90% of patients surveyed indicated they were either satisfied or very satisfied with the care they received as a patient. HPC also provided 4,322 dental screenings through Johnson County school districts and immunizations to 303 community members who are not HPC patients. HPC provides school-based services at Shawnee Mission West High School.

**Hillcrest  
Ministries of  
MidAmerica\***

\$ 10,000

Recommendation

Funding is recommended for Hillcrest’s Transitional Housing – Homeless Youth and Families Program. Transitional housing for homeless youth, up to age 24, families with children, and single adults will be provided in seven apartments located in Johnson County. Hillcrest uses either the U.S. Housing and Urban Development or McKinney-Vento definition of homeless and clients are at or below federal poverty guidelines. The program provides housing and food, case management, budget counseling and connection to community services to address immediate and ongoing needs, such as medical, dental, vision, mental health, substance abuse treatment, employment training, tutoring, and mentoring.

**2024 Results Projected:** 26 homeless children, youth, and adults will be provided transitional housing and achieve at least one goal from their assessment plan. Homeless youth will work toward achieving an education goal and adults will maintain or improve employment.

**Outcomes achieved during 2022:** In 2022, 23 residents of Johnson County were served through 2,004 nights of transitional housing. All clients completed individual service assessments and completed at least one achievement goal. Of those, 6 youth worked toward achieving education goals and 4 moved into permanent housing. 9 adults improved and maintained employment and 8 households obtained permanent housing.

**HopeBuilders**

\$5,000

Recommendation

HopeBuilders is a former HSF small grantee transitioning to the regular HSF grants pool. Funding is recommended for HopeBuilder’s home repair/home accessibility program. Hopebuilders provides free home repair, modification, and home accessibility projects for low-income older adults and individuals with disabilities. Projects include critical home repairs as well as home modifications that make it possible for individuals to remain in their homes safely. A recommendation of the 2021 Johnson County Community Housing Study, home modification and repair are an important component of maintaining existing housing stock in our region.

**2024 Results Projected:** HopeBuilders will continue to expand its footprint in Johnson County, providing additional home safety, accessibility and mobility repairs and modifications to support low-income, older adults and individuals with disabilities remaining safely in their own homes. Clients will report a 75% reduction in falls and 100% will report feeling safer in their homes.

**Outcomes achieved during 2022:** As a small grantee in 2022, HopeBuilders served 22 Johnson County residents through 12 home repair and modification projects. Throughout the region, HopeBuilders served a total of 200 individuals through a range of home repairs and modifications, including 42 accessibility ramps, 73 accessibility modifications (such as replacing tubs with zero-entry showers, installing handrails and grab bars), 6 full bathroom modifications, and 100 critical home repairs (such as roofing and guttering, siding and weatherization, and replace or repair of HVAC units).

**JoCo IHN**  
(Previously,  
Johnson County  
Interfaith  
Hospitality  
Network)

Funding is recommended for shelter, meals, transportation and case management for families and single unaccompanied females experiencing homelessness at JoCo IHN. Area congregations provide shelter and meals at congregational sites on a rotating schedule while JoCo IHN staff helps families regain self-sufficiency and independence. Human Service Funds are used to support case management which includes assistance with transportation, referrals to other community resources, assistance with budgeting, money management, and job and housing searches.

\$8,000  
Recommendation

**2024 Results Projected:** During 2024, the agency expects to serve 40 Johnson County residents with 2,500 days of shelter and case management. Clients completing the program will increase their economic resources by 25%, and approximately 50% will move into homes of their own within four months of entering the network. 75% of volunteers will increase their awareness of human service needs in Johnson County.

**Outcomes achieved during 2022:** During 2022, 35 Johnson County residents accessed 2,164 nights of shelter through a combination of hotel rooms and congregation partnerships due to continued COVID-19 precautions. 47.5% of families moved into homes of their own or transitional housing within four months and 85.5% reported increasing their income by 25% or more while in the program. 94% of volunteers trained in 2022 reported increased awareness of human service needs in the community.

**Kansas Children's  
Service League  
(KCSL)\***

\$ 20,000  
Recommendation

Funding is recommended for Healthy Families Johnson County, a child abuse prevention program which provides intensive home-based education and family support services to parents who are experiencing extreme stress and are "at-risk" for abuse and neglect. Eligibility is based upon risk factors, not income, however, most of the families are low-income. Participants receive routine at-home visits, case management, referrals to community resources and services, child development and parent education, and linkage to health care services. Parent engagement includes Parent Cafés, parent support groups, and a parent advisory group.

**2024 Results Projected:** During 2024, 250 Johnson County individuals are expected to be served. Anticipated outcomes include: 95% of families will not have any substantiated child

abuse or neglect while in the program; 90% of children will be covered by health insurance; and 90% of children will have had a developmental screen in the last six months.

**Outcomes achieved during 2022:** 165 Johnson County residents were served. 98% of the families served remained free from substantiated abuse and neglect while in the program. 100% of children enrolled for at least six months had health insurance and 86% had a developmental screening.

**Kansas Parents  
as Teachers  
Association  
(KPATA)**

\$5,000  
Recommendation

Funding is recommended for the Bright Futures program, an intensive in-home program providing developmental, social-emotional, and health screenings for children and supports and connection to resources for at-risk families referred by the Department of Children and Families. Regular home visits provide over 105 hours of in-home support per year per family. This program supports family health, helps alleviate poverty, and reduces child abuse and family displacement, reducing the burden on the foster care system, reducing costs to the legal system of increased Child in Need of Care cases, and resulting in better outcomes for families and children.

**2024 Results Projected:** During 2024, 25 Johnson County families (estimated 100 individuals) will be served through approximately 802 home visits. As a result of this intensive program, children will be able to maintain housing placement and families will complete home visits and have increased access to needed services. Parents will set and complete a goal within 120 days of enrollment.

**KidsTLC**

\$17,500  
Recommendation

Funding is recommended for KidsTLC Thriving Communities program which offers resource referral, parent support groups, and health care navigation to families who face behavioral and mental health issues with their children. The program serves families in the community and families who have children in one of KidsTLC's programs. Eligibility is not based upon income, however, most of the families are low-income (75% of KidsTLC's clients are on Medicaid). The program serves as the navigation arm for the agency, helping families find mental health/health care, housing, and community resources/support. It also provides education and support to Spanish-speaking families, partly through the Que Onda Familias program. The program receives referrals from the Greater Kansas City Hispanic Collaborative, health clinics, mental health centers, school districts and additional programs which serve youth and families who are at-risk for homelessness. The goal of Thriving Communities is to educate families about health issues, trauma, and raising healthy children; and, to provide health navigation resources so parents can raise healthy children.

**2024 Results Projected:** KidsTLC estimates serving 233 Johnson County residents through this program. Anticipated outcomes include: 75% of clients referred to health providers will keep their initial appointment, 60% referred to health care providers or medication management will remain in services for 30 days, 70% will initiate benefits or public assistance services, and 75% of clients will express increased awareness of resources.

**Outcomes achieved during 2022:** Through crisis intervention, housing support, and health navigation, the Thriving Communities program served 396 individuals in and outside of Johnson County and provided 44 Que Onda Familias online classes with 5,554 views by clients. 80% of clients reported an increase in knowledge of their needs and resources available, 88% of families kept their initial appointment for a service they were referred to and 79% remained in those services after 30 days.

**NCircle**  
\$23,790  
Recommendation

A \$4,094 increase in funding, for a total of \$23,790, is recommended for a new program at NCircle: the Reentry Program. The Reentry Program, a private-public partnership offered in coordination with Johnson County Department of Corrections, is an intensive sixty-day program offered on-site at the Adult Residential Center. This program is for individuals in custody who are scheduled for release and have been assessed as at high risk of recidivism and unprepared to obtain or maintain employment. The focus of the program is to break the cycle of incarceration and support clients in successful reintegration. Staffed by certified Offender Workforce Development Specialists (OWDS) the program provides critical cognitive and behavioral therapy to support employment readiness as well as career track assessment, Essential Skills for Workplace Advancement (10 hours/week), job coaching (10 hours/week), Lifeskills (3 hours/week). Program participants will demonstrate an increased rate of employment, increased income, and decreased recidivism, as compared to nonparticipants, resulting in costs savings for local government and judicial system.

**2024 Results Projected:** NCircle plans to serve 40 Johnson County residents through this program. Participants will obtain employment prior to release from program, improve their job stability, exhibit improved career readiness skills, as indicated by the Employment Readiness Assessment (ERS), and reduce recidivism rates (tracked over three years) as compared to nonparticipants.

**Outcomes Achieved in 2022:** In 2022, HSF funded NCircle’s College of Trades program in which the organization served 67 individuals through 4,842 hours of training and case management. Clients of the program earned 64 certificates such as OSHA 10, Construction Basics, Welding, Shop Blueprint, Customer Service, Skills for Professional Assistants, MS Word, MS Excel, and Forklift certificates. Upon completion, based on ERS pre- and post-assessment, clients demonstrated a 33% improvement in career decision-making, 35% increase in ability to search for a job, and a 37% increase in ability to manage their career even during unexpected changes. Post-program assessments also indicated that clients demonstrated an average of 17% improvement in self-efficacy, 34% improvement in understanding social networks and supports, and a 12% improvement in understanding what it takes to obtain and maintain employment. Program graduates also had reduced recidivism as compared to non-program participants – 90% of program graduates had no revocations and 97% had no new convictions.

**Pathway to Hope**  
\$5,000  
Recommendation

Pathway to Hope is a small HSF grantee transitioning to the regular HSF grant pool. Funding is recommended to support the Reclamation Clubhouse, the local chapter of a national program, which provides a day program and free education and employment training as well as work tools, clothing, and transportation for adults with a diagnosis of serious mental illness to support stable employment and self-sufficiency. HSF funding will support club members in addressing specific work and housing-related needs that serve as a barrier to employment and housing stability.

**2024 Results Projected:** In 2024, 200 Johnson County residents will be served by Pathway to Hope. Clients will report increased confidence in themselves and will show positive steps toward becoming employed, gaining knowledge towards work goals, maintaining employment, maintain and/or improving housing. In 2024, the number of members

employed will increase from an average of 18% to 25%. 70% of individuals will report that funds were successfully utilized to keep utilities/rent up to date, complete minor home repairs, and/or keep major appliances functioning.

**Outcomes achieved during 2022:** As a small grantee in 2022, Pathway to Hope served 68 Johnson County residents through 8,105 hours of support. 19 clients were in part-time or full-time paid work and were supported through transportation assistance and subsidization of work-related attire. 62 clients built skills to support them in obtaining paid work, including training on data processing programs such as Sheets, Access, Docx, and Slides.

**Safehome\***

\$24,000  
Recommendation

A \$1,690 increase in funding, for a total of \$24,000, is recommended for Safehome's Shelter. Safehome provides shelter, case management, and other assistance to survivors of domestic violence living in its emergency shelter. Safehome clients are provided case management as well as therapy, legal services, hospital advocacy, and a hotline. Employment assistance and financial literacy will continue to be supported through case management services for shelter clients.

**2024 Results Projected:** Safehome will provide emergency shelter to 110 Johnson County residents for a total of 6,770 bed nights. 30% of residents will transition from Safehome to permanent housing, 60% for those at the shelter for at least 90 days and 60% will remain housed 6 months after leaving. 50% of residents will report looking for work, 80% will work on a budget with a case manager, and 65% of those in the shelter for at least 4 weeks will make a plan to pay off past due bills. 85% of clients in the shelter for at least 2 weeks will know more about a plan for safety and domestic violence and 50% in therapy for 4+ sessions will show an average decrease in symptoms by 5%.

**Outcomes achieved during 2022:** In 2022, 76% of clients reported looking for work while in the shelter, with 73% in residence for at least 4 weeks working on a budget and 66% making a plan to pay off past due bills. 94% reported knowing more ways to plan for their safety and 80% of clients who completed 4+ therapy sessions showed a decrease in symptoms. 78% of clients in residence for at least 90 days transitioned into permanent housing and 75% reported remaining housed 6 months later.

**Salvation Army  
Family Lodge –  
Olathe\***

\$25,000  
Recommendation

Funding is recommended to assist low and very-low-income homeless families in Johnson County with food and shelter at the Salvation Army Family Lodge in Olathe. In most cases, the Lodge provides up to 90 days of shelter (with a maximum stay of 180 days in some circumstances). Residents meet weekly with a case manager who utilizes the strengths-based case management model. Classes and/or skill building opportunities include parenting, financial literacy, maintaining employment, housing searches, daily living/life skills, developing a support system, and navigating mainstream resources.

**2024 Results Projected:** The Family Lodge anticipates serving 125 Johnson County residents in 2024. 90% of those who exit the program will enter permanent or transitional housing, 80% will increase income or decrease housing barrier debt. 10 children will receive financial assistance for daycare services as a work support for guardians and 5 families will

receive financial assistance for past utility or eviction debt, employment barriers, car repairs, required shoes or uniforms and more.

**Outcomes achieved during 2022:** The Family Lodge provided 19,206 nights of shelter, meals, and hygiene kits to 105 Johnson County residents. 78% of families exiting the program moved into transitional or permanent housing. 83% of families increased their income and decreased their housing debt to support living in permanent housing. 13 children and 15 families were served through childcare tuition supports and reduction in past due eviction or utility debt, which, if not addressed, often serves as a barrier to securing new permanent housing.

**Sunflower House\***

\$47,000  
Recommendation

A \$102 increase in funding, for a total of \$47,000, is recommended to support the Personal Safety Education Program, a child abuse prevention education program. Sunflower House provides child-based education and mandated reporter training free of charge; without grant support, these programs are not sustainable. The program includes: 1) *Happy Bear*, an interactive drama in Spanish and English for children ages four to seven enrolled in public and private early childhood centers and elementary schools; 2) *Think First and Stay Safe*, a curriculum for grades PreK-5 that reinforces personal and digital boundaries and emphasizes that bullying and sexual abuse are against the law; 3) *E-Safety*, provides middle school students with information about how to protect themselves from online predators, and includes safety topics such as sexting, bullying, child exploitation, and social networking; 4) *Keeping Kids Safe Online*, a workshop for parents and caregivers provided in partnership with the FBI Cyber Crimes Unit; 5) *Stewards of Children*, a child sexual abuse prevention and education training for adults; 6) *Mandated Reporter Training* which teaches attendees to recognize signs of sexual abuse, correct procedures/laws for reporting, and how to handle a child's disclosure; and, 7) *Child Protection Project*, a presentation designed to raise the awareness of child sexual abuse among parents and caregivers, and give them tools needed to be proactive in protecting children.

**2024 Results Projected:** The agency anticipates reaching 29,000 Johnson County residents during 2024. Age-appropriate person safety/abuse education will be provided to at least 30,000 children; 8,000 adults will be educated on child abuse indicators and reporting abuse, 95% will indicate that they gained new information; youth and adults will increase their knowledge of online crimes against children, including online safety steps and proper reporting. 95% of adults indicate they will more closely monitor electronic communications of children in their care. Sunflower House has added Spanish-based mandated reporting and has developed an online training academy to provide mandated reporter training to local school districts and other agencies, such as Girl Scouts.

**Outcomes achieved during 2022:** 24,984 Johnson County residents were served. Due to passage of House Bill 2662, requiring parental permission for all non-educational surveys administered to children, Sunflower House is no longer able to administer surveys measuring the impact of their programming to children. Surveys are still administered to adults who participate. 8,146 adults, including 3,699 within the special needs community, were trained regarding child abuse. 98% of participating adults indicated that they gained new information. After completing online safety training, 100% of adults indicated that they would more closely monitor the electronic communications of children in their care.

**APPENDIX A: 2024 HSF PARTICIPATING JURISDICTIONS AND GRANT COMMITTEE**

<b>JURISDICTION</b>	<b>CONTRIBUTION</b>
Johnson County	\$162,500
De Soto	\$3,030
Edgerton	\$3,000
Gardner	\$7,300
Leawood	\$19,000
Lenexa	\$23,500
Merriam	\$11,000
Mission	\$10,500
Olathe	\$70,000
Overland Park	\$99,000
Prairie Village	\$10,500
Roeland Park	\$6,360
Shawnee	\$33,000
Spring Hill	\$2,500
Westwood	\$2,000
<b>Total from County Government &amp; Cities</b>	<b>\$463,190</b>
UCS Administration	\$28,500
<b>Total Available to Allocate</b>	<b>\$434,690</b>

**2024 HUMAN SERVICE FUND GRANT REVIEW COMMITTEE**

UCS Board Members

- Janet Barrow, *Committee Chair*, WaterOne
- Dr. Putul Allen, Children’s Mercy
- David Brown, Haystax
- Don Roberts, City of Edgerton Mayor
- Jeff Short, Overflow

UCS Council of Advisors

- Pat Colloton
- Hon. Steve Tatum (ret’d)

Community Volunteers

- Katie Werner, Black & Veatch
- Jennifer Pozzuolo, Garmin
- Josh Hill, Foulston Siefkin

Staff support: Christina Ashie Guidry, UCS Director of Policy & Planning and Erika García Reyes, UCS Director of Resource Allocation.

## APPENDIX B

### 2024 HUMAN SERVICE FUND GUIDELINES

The Human Service Fund is a competitive process that awards grants to nonprofit organizations for operating health and human service programs that promote self-sufficiency, well-being and/or personal safety of Johnson County residents who live with income at or near the federal poverty level. Funded programs provide pathways and opportunities for building a healthy community where every resident is empowered to reach their full potential. Components of the safety net investment that are supported by the HSF are: 1) basic needs, 2) work and income supports, and 3) health, wellness, and personal safety.

#### FUNDING PRIORITIES 2024

Health and human service programs funded by the Human Service Fund must:

- promote self-sufficiency, well-being and/or personal safety of Johnson County residents and fit within safety net investment components of basic needs, education/training, work, and income supports, or health.
- offer county-wide services or fill a gap which results in county-wide benefit.
- offer equal access to all clients and prospective clients who could benefit from the program.
- deliver measurable outcomes which benefit county residents and, in the long-term, benefit local governments by avoiding, deferring, or preventing costs that otherwise might be incurred by local government.

Priority is given to programs that:

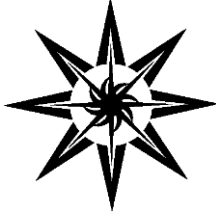
- address emergency aid and shelter, adequate housing, child/adult abuse, child welfare, health and mental health, work support services such as transportation, childcare and early childhood development, and job training.
- serve individuals and/or families with income below or near the federal poverty level.
- demonstrate innovation and/or collaboration in program delivery.
- are consistent with an evidence-based program, best practices, or promising practices, or replicate a successful model.
- build the capacity of neighborhoods and local jurisdictions to support equity in the social determinants of health.

#### ELIGIBILITY

- Applicants must deliver direct services to Johnson County residents, be recognized by the IRS under section §501(c)(3), provide health and human services programming as their primary mission, and be in good standing in Kansas or Missouri as a nonprofit corporation, i.e., may not be an entity of city or county government.
- Agency must provide most recent IRS form 990 and, if requesting \$5,000 or greater in HSF funds, an independent certified audit of the previous year's financial records, or, if total agency revenues were less than \$250,000, an independent review of financial statements prepared by a Certified Public Accountant. The audit or review must have been completed within nine (9) months of the close of the fiscal year. Upon request, the agency may need to provide additional financial information.
- The applicant complies with Agency Standards.



- Applicant affirms compliance with any applicable nondiscrimination ordinances and/or policies of the municipalities that provide resources to the Human Service Fund.
- Funded program must:
  - promote self-sufficiency, well-being and/or personal safety of Johnson County residents and fit within safety net investment components of basic needs, work and income supports, or health.
  - primarily serve Johnson County, Kansas residents who live with income at or near federal poverty level. However, programs that do not meet this criterion may still be eligible if the program addresses child/adult abuse, and/or leads to the prevention of poverty, and primarily serves Johnson County residents.
  - clearly define and measure outcomes for participants.
  - benefit local governments by avoiding, deferring, or preventing costs that otherwise might be incurred by local government.
  - offer county-wide services or fill a gap which results in county-wide benefit.
  - offer equal access to all clients and prospective clients who could benefit from the program.
- Only one HSF application may be submitted by an agency. Applications will not be accepted for both the HSF and Substance Use Continuum of Care Fund (SUF, managed by Drug and Alcoholism Council, a program of UCS) for the same program during the same funding cycle. However, applications may be submitted for both funds by the same agency or department for discrete programs during the same funding cycle. Criteria of discrete programs include, but are not limited to, programs for which expenses are recorded separately for purposes of functional accounting, programs that, if serving a population targeted by another program, serve a distinct need of that population, and/or employ distinct strategies and projected outcomes.
- Applications for substance abuse programs are not accepted and should be directed to the SUF.



## ADMINISTRATION DEPARTMENT

Council Meeting Date: December 4, 2023  
New Business Agenda

**COU2023-72: Consider 2024 contribution allocation recommended by the Drug and Alcoholism Council of Johnson County for the 2024 Alcohol Tax Funds and 2024 Opioid Settlement Funds**

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### RECOMMENDATION

Staff recommends the City Council approve the recommendations of the Drug and Alcoholism Council of Johnson County contained in the United Community Services Fund Recommendations Report and approve a contribution to UCS of \$44,000 of Alcohol Tax Funds (ATF) and \$50,000 of Opioid Settlement Funds (OSF) from the 2024 Community Programs Budget in the Special Alcohol Fund.

### BACKGROUND

State Statutes require that one-third of the revenue derived from a state excise tax on liquor sold by the drink be used for alcohol or drug prevention or rehabilitation programs. The Drug and Alcoholism Council of Johnson County formed a grant review process that provides a structured and accountable system that allows organizations, through one application, access to funds from multiple jurisdictions.

The Council makes recommendations to cities for the expenditure of their funds. The City has ultimate authority and responsibility for determining the allocation of the City's portion of the Alcohol Tax Fund. The 2024 budget included an allocation of \$44,000 from the Special Alcohol Fund, the same amount as in 2023.

In addition, UCS is managing the allocation of statewide Opioid Settlement Funds (OSF) for Prairie Village as well as five other cities and Johnson County. Because there is not much history to plan for OSF amounts received, staff told UCS that we intended to make allocations in the year following receipt. Based off of actual 2023 OSF receipts, the 2024 Budget allocated \$50,000 to UCS for the program.

For 2024, UCS is combining Alcohol (ATF) and Opioid (OSF) funds into the Substance Use Continuum of Care Fund (SUF). Information about the agencies requesting funds and the funding recommendation for the City of Prairie Village is attached.

### FUNDING SOURCE

Funding is included in the 2024 budget for Community Programs out of the Special Alcohol Fund.

**ATTACHMENTS:**

- 2023 SUF Recommendations Cover Letter
- 2023 SUF Confirmation Memo
- 2023 SUF Fund Recommendations Report
  - Appendix A - Funding Priorities
  - Appendix B - Review Committee Members

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Prepared By: Jason Hannaman, Finance Director  
Date: November 28, 2023



# United Community Services of Johnson County

## Board Members

Thomas Herzog, President  
Dr. Putul Allen, MD  
Janet Barrow, EdD  
David Brown  
Marshaun Butler  
Joe Connor  
Erik Erazo  
Rev. Adam Hamilton  
Robin Rollins Harrold  
Stephen Kyle  
Patty Markley  
Dr. L. Michael McCloud, PhD  
Hon. Eric Mikkelson  
Jeff Short  
Hon. Donald Roberts  
Vanessa Vaughn West  
Dave White  
Rebecca Yocham

## Council of Advisors

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Dr. Andy Bowne  
Pat Colloton  
Dr. Stuart Day  
Hon. Peggy Dunn  
Jeff Ellis  
SuEllen Fried  
Ellen Hanson  
Terrie Huntington  
Audrey Langworthy  
Hon. Mike Kelly  
Penny Postoak Ferguson  
Jill Quigley  
Tom Robinett  
Clint Robinson  
Carol Sader  
Brad Stratton  
Charlie Sunderland  
Hon. Stephen Tatum  
David Warm

## Executive Director

Kristy Baughman

Date: November 3, 2023  
To: Wes Jordan, City Administrator, Prairie Village  
From: Kristy Baughman, Executive Director  
Re: Allocation of special alcohol tax revenue and opioid settlement funds through the 2024 Substance Use Continuum of Care Fund (SUF)

### **2024 SUF Recommendation Report**

The Drug & Alcoholism Council of Johnson County (DAC), supported by United Community Services, has prepared and approved the 2024 Substance Use continuum of Care Fund (SUF) recommendations for allocation of 2024 Alcohol Tax Funds (ATF) and Opioid Settlement Funds (OSF) which accord with statutory requirements. The enclosed electronic report is submitted for the City of Prairie Village's consideration. The DAC is an advisor to the City on the expenditure of these funds. **Together, Johnson County Government and ten cities committed \$2,943,318 for 2024 SUF.**

The city has the ultimate authority and responsibility for determining the allocation of its portion of the special alcohol tax revenue and opioid settlement fund. Therefore, the DAC requests the city confirm its acceptance of these recommendations and the city's funding distributions as stated on the distribution chart. *UCS, the DAC and SUF grant recipients understand that distribution of city funds may be altered should Kansas tax policy or statutes change, or revenues are not received by the City as expected.* **Enclosed is a verification statement which we request be signed and returned to UCS by December 29, 2023.**

### **Distribution of Funds**

As agreed by all participating jurisdictions, beginning in 2024, UCS will serve as fiscal agent for SUF. You have elected to be invoiced semiannually and will receive an invoice for your contribution along with a detailed itemization of how your contribution will be allocated in January. A distribution chart for your funds is also enclosed here, for your tracking purposes. The UCS/DAC administrative cost of approximately 6.3% is prorated among all jurisdictions.

Thank you for your continued support of SUF, which matches public resources to services that address substance abuse education, prevention, intervention, treatment, recovery, and reintegration needs for Johnson County residents. In 2022, approximately 42,000 residents benefited from ATF supported programs. Please contact me or Erika Garcia Reyes if you have questions.

Enclosures: 2024 SUF Recommendations Report  
2024 SUF Distribution Spreadsheet  
2024 SUF Recommendations Verification

CC: Jason Hannaman, Nickie Lee



# United Community Services of Johnson County

DATE: November 3, 2023  
 TO: Wes Jordan, City Administrator, Prairie Village  
 FROM: Kristy Baughman, Executive Director  
 RE: 2024 Substance Use Continuum of Care Fund (SUF) Recommendations and Distributions

The Drug and Alcoholism Council (DAC), supported by United Community Services (UCS), has approved recommendations for allocation of special alcohol tax revenue and opioid settlement fund through the 2024 SUF grant process. With the understanding that distribution of funding may be altered should state tax policy change or revenues are not received by the City as expected, we ask an authorized representative of the City to sign below to indicate the City’s acceptance of the 2024 SUF Recommendations Report and agreement that UCS will distribute funds as stated in the report.

Please sign and return via email to UCS by **December 29, 2023**.

Contact Erika García Reyes if you have any questions at [erikag@ucsjoco.org](mailto:erikag@ucsjoco.org).

Thank you.

### 2024 SUF Recommendations Verification

The City of Prairie Village accepts the 2024 SUF Recommendations Report as submitted by the DAC and UCS and agrees that UCS may distribute funds as stated in the report on behalf of the City.

Name: \_\_\_\_\_

Signature: \_\_\_\_\_

CC: Jason Hannaman, Nickie Lee





# United Community Services of Johnson County

## 2024 SUBSTANCE USE CONTINUUM OF CARE FUND (SUF) RECOMMENDATIONS REPORT DRUG and ALCOHOLISM COUNCIL OF JOHNSON COUNTY

*Participating jurisdictions: Johnson County, De Soto, Gardner, Leawood, Lenexa, Merriam, Mission, Olathe, Overland Park, Prairie Village, and Shawnee*

### Board Members

- Thomas Herzog, President
- Dr. Putul Allen, MD
- Janet Barrow, EdD
- David Brown
- Marshaun Butler
- Joe Connor
- Erik Erazo
- Rev. Adam Hamilton
- Robin Rollins Harrold
- Stephen Kyle
- Patty Markley
- Dr. L. Michael McCloud, PhD
- Hon. Eric Mikkelson
- Jeff Short
- Hon. Donald Roberts
- Vanessa Vaughn West
- Dave White
- Rebecca Yocham

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- Dr. Stuart Day
- Hon. Peggy Dunn
- Jeff Ellis
- SuEllen Fried
- Ellen Hanson
- Terrie Huntington
- Audrey Langworthy
- Hon. Mike Kelly
- Penny Postoak Ferguson
- Jill Quigley
- Tom Robinett
- Clint Robinson
- Carol Sader
- Brad Stratton
- Charlie Sunderland
- Hon. Stephen Tatum
- David Warm

### Executive Director

Kristy Baughman

Since 1980, the Drug & Alcoholism Council of Johnson County (DAC), supported by United Community Services (UCS), has worked in partnership with Johnson County government and cities to recommend allocation of Alcohol Tax Fund (ATF) dollars in accordance with Kansas statutes. Beginning in 2024, the DAC is also recommending allocation of opioid settlement funds (OSF).

This report is a result of DAC grant review and evaluation processes. The purpose of the DAC’s grant review process is to direct local ATF and OSF *effectively* to substance use education, prevention, intervention, treatment, recovery, and reintegration programs that serve Johnson County residents. The entire community benefits when substance abuse is prevented and/or effectively treated. A continuum of services from education through recovery and reintegration is vital to reducing drug and alcohol use and addiction; this continuum of services lowers healthcare costs, reduces crime and child abuse and neglect— lowering associated public costs, and increases productivity in employment.

ATF are derived from a state excise tax on liquor sold by the drink; part of the tax is returned to the jurisdiction (city or county) in which it was collected, with the stipulation that a specified portion be used for programs “whose principal purpose is alcoholism and drug abuse prevention or treatment of persons who are alcoholics or drug abusers or are in danger of becoming alcoholics or drug abusers” (KSA 79-41a04). OSF are derived from national opioid settlement agreements in which Kansas joined other states in lawsuits against opioid manufacturers and distributors; the State passes through a portion of the OSF dollars received to cities and counties. OSF dollars are anticipated to be distributed through 2040. Statutes and settlement agreements limit the use of OSF dollars, including to address substance use, and mandate reporting on the usage of funds to the State.

The DAC’s grant review process provides an efficient, structured, and accountable system that allows organizations, through one annual application, access to funds from multiple jurisdictions. The recommendations are guided by funding priorities, which are developed through a formal planning and research process that includes input from key stakeholders, literature review, and analysis of indicator data in Johnson County. The 2023-28 Funding Priorities Report is available on UCS’ website.

The Board of County Commissioners and city councils have ultimate authority and responsibility for determining which organizations receive funds from their respective jurisdictions based upon the recommendations in this report. Jurisdictions are asked to accept the recommendations by no later than December 29, 2023. Together, Johnson County Government and ten cities committed **\$2,943,318** for 2024 SUF: \$2,463,318 in ATF and \$480,000 in OSF (see page 29); this is a *significant* increase from 2022 as jurisdictions exercise the foresight to combine ATF and OSF to strengthen the substance use continuum of care for Johnson County.

For the 2024 SUF grant cycle, 27 applications plus UCS administration fee total **\$4,981,443** in funding requests. Despite the increase in contributions, due to increased reported need from applicants and strong applications, this is a highly competitive grant year. After reviewing applications, interviewing agencies, and deliberating, the DAC developed the following funding recommendations, which are separated by fund source – ATF and OSF.

For additional information, contact Erika García Reyes, erikag@ucsjoco.org.

## RECOMMENDATIONS

Applicant	Fund	2022 Allocation	2023 Allocation	2024 Request	2024 Allocation	Program Description & Opioid Abatement Strategy^
<b>Johnson County School District Applicants</b>						
Blue Valley USD 229	ATF	\$11,186	\$10,031	\$37,329	\$37,329	School & Community Prevention: coordinates prevention in all schools through EverFi programs, ASPIRE, Signs of Suicide, and outreach. Adding specialist certifications to address tobacco and vaping.
De Soto USD 232	ATF	\$20,979	\$20,979	\$27,129	\$27,129	Prevention: implements EverFi programs, Too Good for Drugs, and social workers to support students dealing with substance use.
	OSF	\$ -	\$ -	\$4,831	\$4,831	<b>New:</b> Drug Awareness and Disposal program with drug disposal and specialized drug education/outreach. <b>Strategy:</b> prevention, harm reduction, public safety.
Olathe USD 233	ATF	\$ -	\$ -	\$17,796	\$17,796	Safe & Drug-Free Schools: implements EverFi programs, Guiding Good Choices, Project Alert, Botvin LifeSkills, and after-school supports through The Spot.
	OSF	\$ -	\$ -	\$27,704	\$27,704	<b>New:</b> Opioid & Substance Use Education & Prevention through education, intervention, and naloxone availability. <b>Strategy:</b> prevention, harm reduction, public safety.
Spring Hill USD	ATF	\$13,560	\$13,560	\$13,560	\$13,560	Provides EverFi programs, PALS, and social workers to support students dealing with substance.
<b>School District Subtotals:</b>	ATF	<b>\$45,725</b>	<b>\$44,570</b>	<b>\$95,814</b>	<b>\$95,814</b>	
	OSF	<b>N/A</b>	<b>N/A</b>	<b>\$32,535</b>	<b>\$32,535</b>	
<b>10th Judicial District Court and Programs of Johnson County Government</b>						
10th District Judicial Court	OSF	\$ -	\$ -	\$40,000	\$20,000	<b>New:</b> Reducing barriers to successful participation in probation and Adult Drug Treatment Court through subsidized urinalysis testing. <b>Strategy:</b> prevention, recovery, public safety.
JoCo Corrections: Voucher + Treatment	ATF	\$6,500	\$12,900	\$26,000	\$26,000	Vouchers: expanding deployment of substance use assessment and treatment vouchers for those under corrections supervision.
	OSF	\$ -	\$ -	\$181,874	\$100,000	<b>New:</b> expanding residential substance use disorder treatment in the Treatment Center at the Adult Residential Center. <b>Strategy:</b> treatment, recovery, public safety.
JoCo District Attorney/Drug Court Diversion	ATF	\$88,410	\$84,920	\$99,128	\$84,920	Supervision for youth drug court diversion and minor-in-possession cases.
	OSF	\$ -	\$ -	\$55,078	\$ -	<b>New:</b> adding .5 FTE to address co-occurring substance use/mental health youth clients in drug court diversion.

Applicant	Fund	2022 Allocation	2023 Allocation	2024 Request	2024 Allocation	Program Description & Opioid Abatement Strategy^
JCMH Adolescent Center for Treatment (ACT)	ATF	\$242,170	\$242,170	\$306,093	\$242,170	Operates a residential youth substance abuse disorder program.
	OSF	\$ -	\$ -	\$51,198	\$45,198	<b>New:</b> Opioid Track with evidence-based curriculum, naloxone kits for clients with opioid use disorder. <b>Strategy:</b> treatment, harm reduction, recovery, providers and healthcare.
JCMH Adult Detoxification Unit (ADU)	ATF	\$276,835	\$276,835	\$349,908	\$276,835	Operates a residential, social adult detoxification program.
	OSF	\$ -	\$ -	\$72,897	\$55,897	<b>New:</b> medication support for detoxification and support for recovery housing, transportation, and care coordination. <b>Strategy:</b> recovery, linkage to care, harm reduction, public safety.
JCMH Dual Diagnosis Outpatient (DDOP)	ATF	\$223,044	\$133,044	\$281,918	\$223,044	Outpatient substance use and co-occurring services for adults and youth.
	OSF	\$ -	\$ -	\$58,000	\$50,000	<b>Expand:</b> medication assisted treatment, client assistance. <b>Strategy:</b> treatment, recovery, harm reduction, providers and healthcare.
JoCo MH Prevention	ATF	\$168,274	\$170,000	\$213,185	\$170,000	Provides support to school programs and outreach, pays EverFi contract for all JoCo schools.
	OSF	\$ -	\$ -	\$61,000	\$ -	<b>New:</b> Social Norms Campaign to address opioid and substance abuse.
<b>Court/Govt. Subtotals:</b>	<b>ATF</b>	<b>\$1,005,233</b>	<b>\$919,869</b>	<b>\$1,276,232</b>	<b>\$1,022,969</b>	
	<b>OSF</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$520,047</b>	<b>\$271,095</b>	
<b>Nonprofit Community-Based Programs Serving Johnson County Residents</b>						
Artists Helping the Homeless	ATF	\$50,000	\$75,000	\$100,000	\$90,000	Be The Change: gap services, discharge planning/support, and residential recovery with comprehensive wrap around services for clients with substance use/co-occurring disorders.
	OSF	-	-	\$25,000	\$15,000	Expanding Be The Change to additional opioid use disorder JoCo clients. <b>Strategy:</b> linkage to care, harm reduction, recovery.
Boys & Girls Club (Olathe)	ATF		\$25,000	\$20,000	\$20,000	Provides SMART Moves substance use prevention program after school and in summers.
	OSF		-	\$20,000	\$20,000	<b>New:</b> Positive Action program after school and in summers. <b>Strategy:</b> prevention.
Church of the Resurrection*	OSF		-	\$48,600	\$0*	Substance Abuse Program leads recovery meetings, provides space for recovery meetings to be held, and provides one-to-one support in recovery.
Cornerstones of Care	ATF	\$70,703	\$80,000	\$160,000	\$84,000	Provides Functional Family Therapy at no cost to Johnson County families referred with substance use/co-occurring disorders.
First Call	ATF	\$68,000	\$60,000	\$77,259	\$72,847	Prevention Services: coordinated with and in school districts and with families through Caring for Kids, How to Cope, sobriety groups, LifeSkills, and presentations.
	OSF	\$ -	\$ -	\$221,580	\$43,517	<b>New:</b> Community Outreach, Family Services with naloxone support. <b>Strategy:</b> prevention, treatment, recovery, harm reduction, public safety.



Applicant	Fund	2022 Allocation	2023 Allocation	2024 Request	2024 Allocation	Program Description & Opioid Abatement Strategy^
Friends of Recovery	ATF	\$60,000	\$60,000	\$300,200	\$60,000	Provides support to over 40 sober-living Oxford Houses throughout Johnson County.
	OSF	\$ -	\$ -	\$50,000	\$10,000	Funding for naloxone kits and urinalysis for Johnson County houses. <b>Strategy:</b> recovery, harm reduction, public safety
Health Partnership Clinic	ATF	\$ -	\$80,590	\$100,590	\$80,590	Provides outpatient substance use treatment through medication assisted treatment and counselor as part of comprehensive medical services.
Heartland RADAC	ATF	\$159,734	\$225,000	\$240,570	\$225,000	Intensive Case Management and barrier reduction (transport, housing) for adults with substance use/co-occurring disorders.
	OSF	\$ -	\$ -	\$125,000	\$ -	<b>New:</b> Peer First Program to provide recovery support for clients waiting to get into treatment.
KidsTLC	ATF	\$54,407	\$59,617	\$60,756	\$59,617	Psychiatric Residential Treatment Facility for youth with substance use and co-occurring disorders.
KVC Behavioral HealthCare	ATF	\$32,995	\$66,281	\$82,607	\$66,000	Family Substance Abuse Recovery Services for families with youth in foster care.
	OSF	\$ -	\$ -	\$159,918	\$ -	<b>New:</b> add staff and client training, naloxone, fentanyl test strips.
Lorraine's House*	ATF	\$ -	\$ -	\$42,962	\$21,481*	Women's transitional recovery housing, partial case management.
	OSF	\$ -	\$ -	\$98,280	\$ -	<b>Expand:</b> additional JoCo houses and supervision.
Mirror Inc.	ATF	\$176,000	\$210,000	\$225,000	\$210,000	Residential adult co-occurring disorder program, including case management, housing and employment supports.
	OSF	\$ -	\$ -	\$125,000	\$ -	<b>Expand:</b> Outpatient Program with peer mentor and transport supports.
NCircle	OSF	\$ -	\$ -	\$57,853	\$57,853	<b>New:</b> works with Corrections to provide on-site employment and lifeskills training for residents of substance use Treatment Center to support reintegration and reduced relapse and recidivism. <b>Strategy:</b> recovery, public safety.
Preferred Family Healthcare	ATF	\$120,000	\$120,000	\$240,000	\$130,000	<b>Expand</b> outpatient substance use/co-occurring treatment for adults and youth and reduced sliding-scale cost.
	OSF	\$ -	\$ -	\$80,000	\$ -	<b>New:</b> provider and evidence-based curriculum medication assisted treatment.
The Family Conservancy	ATF	\$40,000	\$40,000	\$40,000	\$40,000	Substance use assessments and Conscious Discipline training for families and daycare centers throughout Johnson County.
Valley Hope Foundation	ATF	\$ -	\$ -	\$50,000	\$30,000	<b>New applicant</b> requesting funds to subsidize Johnson County clients in outpatient substance use/co-occurring treatment at Valley Hope.
	OSF	\$ -	\$ -	\$71,500	\$ -	Fund Alumni Coordinator to continue existing peer recovery program.
<b>Nonprofit Subtotals:</b>	ATF	<b>\$831,839</b>	<b>\$1,101,488</b>	<b>\$1,739,944</b>	<b>\$1,189,535</b>	
	OSF	<b>\$ -</b>	<b>\$ -</b>	<b>\$1,082,731</b>	<b>\$146,370</b>	

<b>SUF Funding Summary</b>					
	ATF			OSF	2024 Totals
	2022	2023	2024	2024	
Grant Requests			\$3,111,990	\$1,635,313.00	
<b>Grant Allocations</b>	<b>\$1,882,797</b>	<b>\$2,065,927</b>	<b>\$2,308,318</b>	<b>\$450,000</b>	<b>\$2,758,318</b>
<i>Administrative Fees (UCS)</i>	<i>\$102,000</i>	<i>\$104,500</i>	<i>\$155,000</i>	<i>\$30,000</i>	<i>\$185,000</i>
<b>Total Allocations</b>	<b>\$1,984,797</b>	<b>\$2,170,427</b>	<b>\$2,463,318</b>	<b>\$480,000</b>	<b>\$2,943,318</b>

**NOTES:**

\*applicant received funding for the program described from the state level opioid settlement funds allocated by the Kansas Fights Addiction Board, reducing applicant need for funds from SUF.

**^Opioid Abatement Strategy:** Opioid settlement funds are distributed by the Kansas Attorney General’s Office to local jurisdictions. Local jurisdictions report annually on usage of opioid settlement funds, including the abatement strategies employed through programs using these funds. Abatement strategies include: prevention, treatment, recovery, linkage to care, harm reduction, providers & health systems, public safety & first responders.

## 2024 SUBSTANCE USE CONTINUUM OF CARE FUND (SUF) GRANT RECOMMENDATIONS

*SUF supports programs offered by three core sets of providers: **public school districts, the 10<sup>th</sup> Judicial District Court and departments of Johnson County government**, and programs delivered by **nonprofit community-based organizations**. Together these programs comprise the substance use continuum of care for Johnson County residents providing substance abuse education, prevention, detoxification and intervention, treatment, recovery, and reintegration services for individuals and families dealing with substance abuse and co-occurring substance abuse and behavioral health diagnoses. Grantee programs convene at least quarterly to learn about emerging best practices, to discuss trends in substance abuse and treatment, to identify gaps in services, to share new program efforts, and to coordinate delivery services for Johnson County residents.*

***Public school districts** are critical partners focused on preventing and reducing substance abuse and addressing risk factors associated with substance abuse, such as disruptive behavior, suicide, and truancy. **The 10<sup>th</sup> Judicial District Court and departments of Johnson County government** provide programs focused on diversion, treatment, recovery, and successful reintegration into the community for **all** Johnson County residents with low- and no-cost services. **Nonprofit community-based agencies** provide a full range of services – both for individuals experiencing substance use and co-occurring substance use and behavioral health challenges as well as for family members. The services of nonprofit community-based programs help lower rates of substance abuse, which result in lower mental and physical healthcare costs and reduced costs for law enforcement and the criminal justice system. Funding recommendations are based upon a review of each proposal (see Appendix A for criteria) and consider program type, outcome data, and accountability.*

### **Public School District Programs**

Each school district offers a unique mix of programs to its students and parents, and each district has multiple funding sources to support these programs. Consequently, SUF recommended programs and fund allocation differ for each district. At a minimum, all Johnson County school districts, public and private, receive a subscription for EverFi's programs, including, but not limited to: *AlcoholEdu*, *Vaping: Know the Truth*, *Mental Health Basics*, and *Prescription Drug Safety*. Funding for EverFi and navigation support are provided by an ATF grant to the Johnson County Mental Health Prevention Center, which secured a lower cost for these programs than school districts were able to obtain individually. Each school district reports on its students' outcomes for these programs and Johnson County Mental Health reports the total number of students who participated in the programming each year.

### **Blue Valley School District**

**ATF Request: \$37,329**

**ATF Recommendation: \$37,329**

The DAC recommends an ATF award of \$37,329 to Blue Valley School District, combined with \$8,460 in carryover, which will result in a total budget of \$45,789. Blue Valley requested ATF funding for its School and Community Prevention Program, including an increase in funding to facilitate certification of 8 Tobacco Treatment Specialists (TTS) for all high schools and one middle school for the 2023-24 school year. Blue Valley's Drug and Alcohol Council (DAC) guides programming efforts, carried out by qualified, licensed professionals and using evidence-based curricula like Everfi's *AlcoholEdu* and *Mindwise' Signs of Suicide*. Funding will support curriculum subscriptions, no-cost drug and alcohol assessments, national speakers for community events, and modest stipends for coordinating council

members. New Tobacco Treatment Specialists (TTS) will include counselors, social workers, and nurses who will undergo certification through the University of Kentucky. The TTSs will act as an expert resource for students in overcoming tobacco and substance use/addiction, provide support for students and families in dealing with tobacco and substance use/addiction, and act as a liaison to community providers.

**Results Projected:** The goals of the School and Community Prevention Program are to increase protective factors and reduce risk factors for students and promote healthy decisions both now and in the future. Programming funded with ATF dollars will increase students' knowledge of substance abuse, develop skills to resist social pressures related to drug and alcohol use, reduce favorable attitudes towards drug and alcohol use, and provide information about available resources. Early intervention is provided through no-cost drug and alcohol assessments for students who show signs of misuse and/or have received a discipline referral. During the 2024 school year, the district anticipates serving approximately 65,545 individuals (students and caregivers) through ATF-supported programs.

**Outcomes Achieved During 2022:** Blue Valley's Drug and Alcohol Council and its four subcommittees supported ATF program goals by distributing prevention posters to display at events and facilities; monitoring curriculum implementation to ensure consistent application and use across the district; coordinating community education and engagement events for students and parents; and promoting use of prevention videos by teachers, coaches, and families.

In 2022, Blue Valley served a total of 12,548 Johnson County residents (12,375 youth and 173 adults). The district expanded its use of EverFi's virtual programming, including *Vaping: Know the Truth* (522 students), *Mental Wellness Basics* (373 students), and *Prescription Drug Safety* (583 students). A total of 3,585 students participated in *AlcoholEdu* in 2022. Based on pre- and post-assessments, 100% of students felt that *AlcoholEdu* helped them resist pressure to drink and establish a plan to make responsible decisions about drinking; 97% of students felt prepared to stop a friend from driving drunk. First Call, another SUF grantee, provides sobriety supports for students at all Blue Valley high schools. Blue Valley provided 103 Suicide Risk Assessments in 2022.

### **De Soto School District**

**ATF Request: \$27,129**

**ATF Recommendation: \$27,129**

The DAC recommends the De Soto School District be awarded \$27,129, level funding with 2022, which combined with \$150 in carryover, will result in an ATF budget of **\$27,279**. ATF funds support De Soto's Prevention program, which provides instruction, student engagement, and Tier 2 and Tier 3 interventions with social work staff. Instruction is provided using *Too Good for Drugs*, health classes, *AlcoholEdu*, and *Vaping: Know the Truth*. The PRIDE Prevention Club (Students Against Destructive Decisions or SADD) provides peer support by engaging students in activities and learning strategies to make healthy choices and avoid drug and alcohol abuse. ATF funding also covers a portion of the salary of social workers who assess students for risk and provide the appropriate intervention and/or referrals to outside agencies for additional support. In addition, ATF dollars support alcohol and drug screening for eligible students referred by building administrators.

### **Results Projected:**

The goals of De Soto's Prevention program are education and prevention of substance use, reduction in drug and alcohol related offenses, and reduced cost of intervention. Students who participate in *Too Good for Drugs* will demonstrate increased knowledge about their ability to make good choices.

Elementary students will score an average of 95% on the *Too Good for Drugs* post-assessment, and high school referrals for illicit possession/use will decrease by 30%. *AlcoholEdu* participants will increase post-test scores an average of 11% over pre-test.

Students who use social work services will demonstrate through interviews and documentation an improved ability to resist substance use to cope with stress by developing and using healthy coping strategies to deter substance use/abuse. The district anticipates serving approximately 7,489 students through ATF supported programs during the 2024 school year.

**Outcomes Achieved During 2022:** As projected, all DeSoto students were exposed to prevention messages and parents were provided opportunities to learn more about substance use prevention and resources. *Too Good For Drugs* pre- and post-test assessments of elementary and middle school students showed a 21% average gain in knowledge. In addition, middle school counselors provided classroom instruction regarding substance use, prevention, and mental health. In high schools, 528 ninth graders participated in *AlcoholEdu*; pre- and post-assessments indicate a 16% increase in student knowledge across all three units of programming: “Know Your Influence”, “Brain and Body”, and “Smart Decisions.” The district served 11,586 Johnson County residents (7,269 youth and 4,317 adults) in 2022.

**De Soto School District OSF Request \$4,831**

**OSF Recommendation \$4,831**

**OSF Abatement Strategies:** Prevention, Harm Reduction, Public Safety

**OSF Description:** The DAC recommends \$4,831 in OSF support for De Soto’s new Drug Awareness and Disposal Program. The district will host a drug prevention community night, using the Hidden in Plain View curriculum, along with distribution of Deterra drug disposal pouches to community members. Deterra pouches deactivate unused prescription medications, including fentanyl pills and patches, for safe disposal.

**Results Projected:** Possession/consumption incidents at the High School level will decrease by end of 2024 SY. Forty or more families will attend drug prevention community night, and all 40 Deterra pouches will be distributed.

**Olathe School District**

**ATF Request: \$17,796**

**ATF Recommendation: \$17,796**

The DAC recommends Olathe School District be awarded \$17,796, which combined with \$8,826 in carryover, will result in an ATF budget of \$26,622. A portion of increased funding will be allocated to equipping each of Olathe’s 70 district buildings to be stocked with naloxone under supervision of Olathe’s district medical advisor. ATF funding will also be used to continue the Olathe Safe and Drug Free Schools Program. The program uses a two-pronged approach: reducing students’ perception of social benefits associated with substance use, while increasing access to pro-social afterschool activities to provide students a safe, productive place to spend time and build positive relationships. The district provides transportation support for afterschool programs, such as Boys and Girls Club, and supports *The Spot*, an afterschool program developed in collaboration with the Olathe Police Department, Fire Department and Library. *The Spot* provides homework support, mentoring, videogaming, sports, and mechanical low-rider bicycle building to engage students in increasing protective factors and reducing risk factors for substance use. Collaboration with ATF-funded support agencies like First Call assists the district in further addressing substance use issues with student drug assessments and sobriety groups. Olathe uses education, prevention, and intervention

curricula including *AlcoholEdu*, *Project Alert*, *Second Step*, *Guiding Good Choices*, and *Botvin Life Skills* to increase protective factors, including student social competency and problem-solving skills to prevent and reduce substance use.

**Results Projected:** Olathe’s initiatives provide evidenced-based substance abuse prevention programs to increase student social competency and problem-solving skills. Goals for the 2024 school year include working to increase online EverFi parent involvement; promoting sobriety group attendance; decreasing student binge drinking and cigarette use in 30-day prevalence; and delaying onset age for use of alcohol, tobacco, and other substances. During the 2024 school year the district anticipates serving 2,675 students through ATF supported programs.

**Outcomes Achieved During 2022:** Olathe School District served a total of 2,278 Johnson County residents (2,267 youth and 11 adults) in school year 2022. A total of 1,708 students participated in *AlcoholEdu* and demonstrated increases in knowledge across all curriculum metrics: 16% average increase for “Know Your Influence”, 6% average increase for “Brain and Body”, and 12% average increase for “Smart Decisions.” During SY 2022, 50 alcohol/drug assessments were provided to students. *The Spot* provided 41 after-school and summer sessions for 1,775 (not unduplicated) students, building connections through mentorship, supporting students in skill-development and in achieving graduation.

**Olathe School District OSF Request \$27,704**

**OSF Recommendation \$27,704**

**OSF Abatement Strategies:** Prevention, Harm Reduction, Public Safety

**OSF Description:** The DAC recommends \$27,704 in OSF support for Olathe’s Opioid and Substance Use Education and Prevention program. Nurse 911 calls for suspected overdoses last year increased by 120%, and 11 doses of naloxone have been implemented in the district since 2019, demonstrating the need for early intervention and treatment strategies. Part-time staff will receive 8+ hours of specialized opioid/SUD training, enabling them to use established resources and protocols (DEA, NIDA, SAMSHA, CDC, Office of National Drug Control Policy), as well as stakeholder input to ensure programming is current, relevant, and developmentally and culturally appropriate.

**Results Projected:** The district will hire program staff hired by 10/31/23 and complete program development by 2/2/24, with 5/1/24 implementation. Pre-and post-surveys will demonstrate increase in participant knowledge of opioid harms, risk, and protective factors; safety strategies; recognition of warning signs of misuse or overdose; and use of harm reduction strategies like reversal medications. Funding will allow program staff to host 25 prevention/intervention sessions.

**Spring Hill School District**

**ATF Request: \$13,560**

**ATF Recommendation: \$13,560**

The DAC recommends the Spring Hill School District be awarded **\$13,560** level funding with 2023. ATF funding would again support leadership training for the *Peer Assistance and Leadership (PALS)* program; *AlcoholEdu* implementation, and a contracted social worker available for individual student interventions.

**Results Projected:** Students participating in *AlcoholEdu* will show knowledge gained pre- to post-assessment in three key areas: Know Your Influences, Brain & Body, and Smart Decisions. *PAL*-trained students will increase connections and impact with other students as demonstrated by increased

program participation over the school year. Students receiving social work services will report reduced drug alcohol/usage, including abstinence, from the beginning to end of the school year, as well as a reduction in self-harming behaviors. The district anticipates serving 2,545 students during the 2024 school year with ATF-funded services.

**Outcomes Achieved During 2022:** In SY 2022, 275 students engaged in *AlcoholEdu*, with an average knowledge gain of 15.2% across all metrics, including awareness of alcohol’s effects on the brain and body, acknowledging alcohol’s influences on decision-making, and making safe choices where alcohol is involved. In addition, 168 students completed *Mental Wellness Basics* and gained an average of 20% in knowledge about the impacts of stress and the environment on the brain. In the fall of 2022, 36 *PALS* students were trained on how to handle tough situations, including peer pressure to use drugs and alcohol, and when it is appropriate to involve adults in dealing with an issue. *PALS* students then provided monthly peer support to students impacted by substance abuse and other issues. The district’s mental health social workers provided evaluation, referral, and counseling to 53 middle and high school students during the 2022 school year; over half of these students reported being impacted by substance abuse (their own substance use, that of a close family member, or both). When appropriate, students were referred to outside therapy to further reduce their risk of future substance abuse or to counseling or treatment for substance abuse. Spring Hill USD served 2,545 Johnson County residents (2,355 youth and 190 adults) in the 2022 school year with ATF funding.

*Note: Gardner Edgerton School District and Shawnee Mission School District did not apply for SUF, but maintain access to substance use education and prevention programming through EverFi through Johnson County Mental Health Prevention Services. Shawnee Mission School District participates in regular grantee meetings.*

### **10<sup>th</sup> Judicial District Court and Johnson County Government Programs**

*The 10<sup>th</sup> Judicial District Court and other programs supported by Johnson County government occupy a critical part of the Johnson County substance use continuum of care. Johnson County Mental Health provides a range of education and prevention services, including technical assistance for school districts, as well as detoxification and in-patient and outpatient treatment services. The District Attorney’s Office prioritizes substance use intervention and treatment through diversion programs for justice-involved youth who have significant substance use or co-occurring substance use and behavioral health issues. The Department of Corrections provides in-patient residential treatment for justice-involved individuals with substance use or co-occurring substance use and behavioral health needs as well as vouchers to support linkages to care and recovery to individuals under supervision. Corrections also provides critical support to recovery through employment and recovery programs.*

### **10<sup>th</sup> Judicial District Court**

**OSF Request: \$40,000**

**OSF Recommendation \$20,000**

**OSF Abatement Strategies:** Prevention, Recovery, and Public Safety

The DAC recommends the 10<sup>th</sup> Judicial District Court be awarded \$20,000 in OSF. The 10<sup>th</sup> Judicial District Court is a new applicant to the SUF grant process. The District Court is a trial court with jurisdiction over criminal and civil cases. The District Court is committed to increasing justice access and using evidence-based approaches to address the criminal cases under its jurisdiction. To support the work of its specialized courts, which include the Veterans Court and new Behavioral Health Court and Adult Drug Treatment Court, the Court has requested ATF dollars to subsidize urinalysis testing

for substances, including alcohol, tobacco, prescription and illicit substances, for adult probation clients who are assessed as at moderate to high risk of re-offending and/or are facing revocation of probation due to technical violations of probation related to substance abuse issues. Failure of clients to complete urinalysis testing is one of the most common violations resulting in probation revocation, with the cost of testing, often required multiple times per week, serving as a barrier to compliance. All participants in the Adult Drug Treatment Court have significant substance abuse and/or co-occurring substance abuse and behavioral health issues which directly have contributed to the criminal cases or charges for which the District Court has jurisdiction.

**Results projected:** With support of urinalysis subsidization, adult drug treatment court participants will appear for urinalysis testing at a rate of 90% or greater, reducing the number of technical violations and probation revocations and resulting in cost savings for treatment court and department of corrections. The District Court plans to subsidize the cost of approximately 1,600 urinalysis tests for at least 30 clients, prioritizing clients enrolled in the new adult drug treatment court.

#### **Johnson County Department of Corrections: Voucher Assistance**

**ATF Request: \$26,000**

**ATF Recommendation: \$26,000**

The DAC recommends the Department of Corrections be awarded \$26,000, an increase of \$13,000 for their Voucher Assistance program. From 2017-2022, Johnson County has seen a 41% increase in filings for stimulant drugs and 38% increase in criminal filings for opioids; concomitantly, justice-involved individuals have demonstrated a higher need for intervention through substance abuse assessment and treatment. The Voucher Assistance program supports substance use disorder evaluations and treatment for adult offenders who face financial barriers to obtaining those services and are less likely to successfully recover from substance abuse without treatment. Voucher assistance will be provided to adults in the Adult Residential Center (ARC) and adults who are under Intensive Supervised Probation, House Arrest, or Bond Supervision, as well as clients who are graduating from the in-patient Therapeutic Community and require continued outpatient treatment. Evaluation and treatment services will be provided by providers who maintain licensure pursuant to the Kansas Behavioral Sciences Regulatory Board and who have demonstrated success in keeping clients engaged.

**Results Projected:** The goal of the Voucher Assistance Program is to reduce or eliminate the financial barriers associated with accessing alcohol/drug evaluations and treatment in a timely manner. In 2024, at least 80% of clients referred for evaluation will receive their drug/alcohol evaluation within 30 days of voucher approval. At least 70% of voucher clients recommended for treatment will undergo intake within 60 days, and at least 80% of voucher clients released from the Corrections Treatment Center will remain in outpatient treatment for 3 months. Corrections anticipates serving 83 Johnson County individuals during 2024.

**Outcomes Achieved During 2022:** The Voucher Assistance Program provided 60 Johnson County and non-Johnson County individuals with 90 total vouchers (some participants received assistance more than one time). A total of 44 Johnson County adults received 60 vouchers for assessment and treatment in 2022. 85% of clients referred for an evaluation completed their evaluation within 30 days of the voucher approval. Of those individuals recommended for substance abuse treatment, 94% commenced treatment within 60 days of the completion of the substance abuse evaluation.



**Johnson County Department of Corrections – Treatment Center**

**OSF Request \$181,874**

**OSF Recommendation \$100,000**

**OSF Abatement Strategies:** Treatment, Recovery, Public Safety

**OSF Description:** The DAC recommends \$100,000 in OSF to support the Treatment Center (TC), a 6-month substance abuse and co-occurring behavioral health and substance abuse residential treatment program in the Adult Residential Center in New Century, Johnson County operated by the Johnson County Department of Corrections. This program is focused on long-term behavioral change for justice-involved individuals. Individuals incarcerated due to substance abuse-related crimes who have substance abuse or co-occurring substance abuse and behavioral health issues require treatment of these underlying issues to support recovery and reintegration and to reduce recidivism. Successful recovery and reduced recidivism reduce costs to local governments and the justice system. The OSF dollars would support an additional substance abuse counselor, allowing expanded and more intensive services to additional individuals. The TC is currently licensed for 50 beds and is at capacity with a 90-day waiting list and the TC is undergoing an intensive planning process to expand its services to meet the needs of additional justice-involved individuals. An additional counselor would allow for more licensed beds and elimination of the waitlist. Once the counselor is onboarded and curriculum updated, counselor caseload will drop from 13 to 10 patients and allow for increased group treatment capacity.

**Results Projected:** Within 30 days of curriculum update, each counselor will deliver 4 additional client treatment hours per week. Added capacity will allow for addition of Hazelden co-occurring disorders classes. 75% of all TC admissions will successfully complete the program and be released back into community supervision. Recidivism rates for TC graduates 1 year after completion will decrease as compared to nonparticipants in the TC, resulting in decreased costs for local governments, the court system, and corrections and jail system costs.

**Johnson County District Attorney’s Office: Juvenile Drug Court Diversion and Minor-In-Possession Programs**

**ATF Request: \$99,128**

**ATF Recommendation: \$84,920**

The DAC recommends Johnson County District Attorney’s Office be awarded \$84,920, level funding with 2023, to support Juvenile Drug Court Diversion, the Minor-In-Possession (MIP) program, and other clients who have drug/alcohol contract cases. The Juvenile Diversion Unit provides programming and supervision to youth referred for juvenile offenses. Youth with misdemeanor or felony violations who have a substantial drug or alcohol problem are diverted to the eight-month Drug Court program, which offers a higher level of supervision and closely monitors treatment compliance. The MIP program is a non-court resolution of a police report indicating a juvenile has been in possession of alcohol. Drug/Alcohol contract cases are Intermediate Intervention for juveniles who have a drug/alcohol problem that require education, intervention, and/or completing random drug screens in addition to standard contacts. Supervision of diversion cases interrupts alcohol and/or drug use that has become problematic personally and legally for participants. The programs support clients in completing treatment and changing behavior.

**Results Projected:** The overarching programmatic goal is to help youth who are prone to relapse to develop tools to overcome substance abuse dependence. In 2024, 83% of Drug Court participants will test negative for all substances; 70% of Drug Court participants will be involved in prosocial

activities; and Drug Court participants will increase their school grade point average (GPA). During 2024, the DA's Office anticipates serving 370 Johnson County youth.

**Outcomes Achieved During 2022:** The programs served 317 Johnson County residents in 2022. Participants demonstrated an increase in motivation to remain drug free as measured by improvement in school grades, involvement in pro-social activities, drug screens and parental feedback. Average semester GPA of Drug Court clients increased from 2.9 at the start of the program to 3.4 at completion. 51% of clients participated in prosocial activities such as sports, and 74% of participants' drug screens were negative for all substances.

### **Johnson County Mental Health Center, Adolescent Center for Treatment (ACT)**

**ATF Request: \$306,093**

**ATF Recommendation: \$242,170**

The DAC recommends **\$242,170** in funding for Johnson County Mental Health Center's Adolescent Center for Treatment (ACT); this represents level funding with 2023. ACT is a 10 bed, residential substance use disorder treatment facility for adolescents ages 12-18. Each client receives a thorough bio-psychosocial assessment and receives an individualized treatment plan. Youth participate in over 50 hours of structured activities per week including at least 10 hours of clinical therapy hours. Activities include addiction and health education, anger management, 12-step meetings and recreation. Youth also attend academic programming during the school year. ACT is the only residential, community-based treatment center for adolescents in Kansas; the cost of residential treatment is significantly less than hospital, psychiatric residential, or detention facility stays.

**Results Projected:** The goal of ACT is that youth with substance use disorder begin their recovery in a safe and sober environment. In 2024, 75% of ACT clients will remain in residential treatment for a minimum therapeutic length of stay. 75% of clients will complete treatment plan goals and receive a "successful completion" upon discharge. Client satisfaction surveys at discharge will rate ACT at least 4/5 for program quality and staff performance. During 2024, ACT anticipates serving 20 Johnson County youth in the residential program. ACT works with the Dual Diagnosis Outpatient Program to connect youth with outpatient services upon completion of inpatient treatment at ACT.

**Outcomes Achieved During 2022:** In 2022, ACT served 17 Johnson County youth through 356 bed days. 67% of first-time admits remained in treatment for at least 21 days. 68% of re-admits remained in treatment for at least 14 days. 67% of all ACT clients remained in treatment for the prescribed length of time, with 69% of all clients receiving a successful discharge. Average client satisfaction score was 4.3 out of 5.

### **Johnson County Mental Health Center, Adolescent Center for Treatment (ACT)**

**OSF Request \$51,198**

**OSF Recommendation \$45,198**

**OSF Abatement Strategies:** Treatment, Harm Reduction, Recovery, Providers and Healthcare.

**OSF Description:** The DAC recommends \$45,198 in OSF to support the ACT residential program. Local opioid use and addiction among adolescents continues to rise with youth diagnosed with opioid use disorder (OUD) comprising 55% of admissions at the ACT program in 2022. To address the growing OUD population in achieving and maintaining recovery, JCMH requests funding to support the implementation of an additional treatment track specifically designed to address opioids for OUD clients in its Adolescent Center for Treatment (ACT) program. The OSF grant will fund additional

treatment and interventions for OUD clients, including evidence-based curriculum, harm reduction kits (naloxone and fentanyl test strips) and Medication Assisted Treatment (MAT).

**Results Projected:** In 2024, OUD clients will demonstrate increased knowledge of fentanyl addiction and harm reduction strategies based on pre/post surveys. OUD clients will engage with MAT, as appropriate, to support stabilized recovery and reduce likelihood of relapse and successfully complete the Opioid Track programming. ACT anticipates serving 12 Johnson County youth through the Opioid Track through 216 therapy and MAT sessions.

### **Johnson County Mental Health Center, Adult Detoxification Unit (ADU)**

**ATF Request: \$349,907**

**ATF Recommendation: \$276,835**

The DAC recommends the Johnson County Mental Health Center Adult Detoxification Unit (ADU) be awarded \$276,835, level funding with 2023. ADU is an 8-10 bed unit which is staffed 24 hours a day, 7 days a week to admit and monitor individuals who may present a danger to the public or themselves due to alcohol/drug intoxication or withdrawal. ADU is the only social detoxification program in the KC Metro area that admits uninsured individuals. Services are provided at no cost to participants and serve as a safety net for individuals with serious substance use disorders. Licensed addiction counselors provide an assessment and recovery plan, with a 3-day average length of stay. ADU is part of JCMH's division of Addiction and Residential Services and shares a residential unit with the Crisis Recovery Center (CRC). Behavioral health staff are trained in both ADU and CRC services, and clients may transition from ADU to CRC when they need additional mental health supports or are waiting on a bed elsewhere. Johnson County ADU patients with other mental health needs are offered an intake and service referrals from an ADU-adjacent office.

**Results Projected:** ADU aims to provide social detoxification that protects individuals from negative effects of withdrawal and protects the public from the risks associated with having intoxicated individuals on their streets. In 2024, 75% of ADU clients will remain in social detox until discharge is recommended, based on symptom reduction or transfer to a higher care level. 75% of ADU clients not referred to a higher care level will have a written discharge plan with referral to primary care, behavioral health, or community services. Client satisfaction surveys at discharge will rate ADU at least 4/5 for program quality and staff performance. ADU anticipates serving 253 clients in 2024.

**Outcomes Achieved During 2022:** ADU provided 250 Johnson County Adults with 832 bed days of service in 2022. 73.6% of clients remained in ADU until staff recommended discharge; average length of stay was 3 days. 94.6% of clients left ADU left with a recovery plan upon discharge; those leaving without a recovery plan were given standard discharge instructions. Average ADU customer satisfaction survey scores after discharge were 4.6/5.

### **Johnson County Mental Health Center, Adult Detoxification Unit (ADU)**

**OSF Request \$72,897**

**OSF Recommendation \$55,897**

**OSF Abatement Strategies:** Recovery, Linkage to Care, Harm Reduction, Public Safety

**OSF Description:** The DAC recommends \$55,897 in OSF for the ADU operated by JCMH. Like other providers in Johnson County, the ADU program has seen an increase in the number of clients referred from emergency rooms, law enforcement, or other agencies who have an opioid addiction, often concurrent with addictions to alcohol or other substances. ADU requests OSF funding in order to implement additional services to support immediate harm reduction and long-term recovery of

clients. OSF dollars will support the implementation of Medication Assisted Treatment (MAT), testing supplies, naloxone, and client supportive services, including connection to and support in obtaining recovery housing for unhoused clients.

**Results Projected:** Program goals are to reduce harm caused by OUD and adulterated substances that contain opioids, promote addiction recovery, and provide supportive services to reduce barriers to care. In 2024, 75% of all clients presenting for admission will be tested for Opioid Use at program admission. 75% of clients with OUD will leave the facility with a harm reduction kit, including naloxone, for emergency use. 50 clients with OUD will receive support with transitional housing and/or transportation supports to support recovery. OSF funding will support services for an anticipated 58 Johnson County clients with OUD.

### **Johnson County Mental Health Center – Dual Diagnosis Outpatient Program (DDOP)**

**ATF Request: \$281,918**

**ATF Recommendation: \$223,044**

The DAC recommends \$223,044 in funding to support the Dual Diagnosis Outpatient Program (DDOP), which includes the Adolescent Outpatient Addiction Services (AOAS) at Johnson County Mental Health Center; this represents level funding with 2022 (in 2023 DDOP utilized carryover funding from 2022, reducing its 2023 award). The DDOP provides integrated outpatient services for individuals 12 and over with co-occurring mental health and substance use disorders. DDOP's target population includes uninsured, underinsured, and indigent patients, and the program provides a sliding fee scale to assist those unable to pay for services. Combined with ACT and ADU, DDOP is a critical part of JCMH's substance use continuum of care. Clients receive 1 to 8 hours of weekly counseling group or individual sessions per week, focusing on basic alcohol/drug education, recovery, and relapse prevention skills, as well as helping clients understand and manage mental health issues that complicate recovery. DDOP provides connection to community treatment and supportive services, including psychological testing and therapy, and psych and medication evaluations. In collaboration with the Medical Services Team, DDOP also administers Medication Assisted Treatment (MAT), as appropriate, for clients.

**Results Projected:** The goal of the program is to provide integrated outpatient services for individuals aged 12 and over with mental health and substance use disorders. In 2024, DDOP expects to serve 530 Johnson County residents, including 450 adults and 80 youth. 65% of adult clients discharged from DDOP will complete at least 8 hours of integrated treatment. 70% of adult DDOP clients will remain alcohol/drug free during participation, and 80% of enrolled adult clients will not engage in new criminal activity. For AOAS, 50% of all youth clients admitted will remain in treatment for at least 6 sessions, and 50% of youth clients served will have reported a reduction in alcohol/drug use during the prior 30 days.

**Outcomes Achieved During 2022:** In 2022, DDOP served 259 adults and 87 youth in Johnson County. 73.5% of adults and 49.5% of youth\* remained alcohol/drug free while participating in the program (\*an increase from 21% in 2020). 79% of all adult clients received at least 8 hours of treatment and 71% of youth received at least 6 hours of treatment. 92% of clients did not incur new legal charges in 2022.

### **Johnson County Mental Health Center – Dual Diagnosis Outpatient Program (DDOP)**

**OSF Request \$58,000**

**OSF Recommendation \$50,000**

**OSF Abatement Strategies:** Treatment, Recovery, Harm Reduction, Providers and Healthcare.

**OSF Description:** The DAC recommends \$50,000 in funding for DDOP. Like other treatment providers in Johnson County, the DDOP program is moving with intentionality to address the specialized needs of clients with opioid use disorder (OUD). JCMH requests OSF funding to support the purchase and implementation of additional evidence-based curriculum focused on addressing opioid abuse as well as to support implementation of Medication Assisted Treatment (MAT) services, as appropriate and prescribed, for OUD adults and youth.

**Results Projected:** In 2024, JCMH - DDOP will serve 100 Johnson County clients with OUD through 1,350 OUD interventions with OSF funding. 75% of adult clients with Opioid Use Disorder (OUD) will engage in MAT services; 50% of adult MAT clients will maintain employment, supporting continued recovery. OUD youth clients will engage in new evidence-based harm reduction curriculum in addition to other treatment, the benefits of which will be assessed through pre- and post-treatment surveys, and 75% of youth OUD clients will engage in MAT services.

### **Johnson County Mental Health Center, Prevention Services**

**ATF Request: \$213,185**

**ATF Recommendation: \$170,000**

The DAC recommends Prevention Services be awarded \$170,000 in ATF funds, level funding with 2023, to support the cost of prevention efforts aimed at Johnson County youth through public and private schools. Programming funded by ATF includes *AlcoholEdu*, *End the Trend*: an anti-vaping social media campaign, Youth Leadership Summit, School Prevention Roundtable, Café Conversations for middle school families, Opioid Prevention and Recovery Coalition, and the Strengthening Families Program for high-risk students and families.

**Results Projected:** The Prevention Services Program goal is to reduce substance use among youth and adults by addressing community factors that increase risk and by promoting factors that minimize risk. At least 90% of participants in the 2024 Youth Leadership Summit (YLS), will indicate increased knowledge about alcohol, tobacco, and other drugs (ATOD) prevention as measured by self-report evaluation. At least 80% of Strengthening Families Program (SFP) parent participants will report increased knowledge and confidence as measured by self-report evaluation. 5,250 or more high school students will use *AlcoholEdu* in 2024 and demonstrate at least a 15% increase in knowledge across the five program modules, as measured by in-platform assessments. In 2024, JCMHC-PS will host at least 6 School Prevention Roundtable (SPR) discussions sharing best practices in prevention. At least 90% of SPR participants will indicate increased knowledge/awareness of the topic presented as measured by self-report evaluation. End the Trend (ETT) will earn 100,000 social media impressions in 2024. ETT website users and page views will increase by 20%. JCMHC-PS staff will collaborate with Johnson County Prevention and Recovery Coalition to facilitate the Strategic Prevention Framework, identifying and implementing deliverables and strategies for each of five identified work groups. Each work group will implement at least one strategy in 2024. JCMHC-PS staff will plan and co-host four Café Conversations for middle schools in 2024. At least 80% of participants will indicate increased knowledge and confidence as measured by self-report evaluation. Prevention Services anticipates serving 4,980 Johnson County residents with ATF funding.

**Outcomes Achieved During 2022:** ATF funding supported services for 794 adults and 481 youth (1,275 total) in Johnson County in 2022. 100% of School Prevention Roundtable participants reported an increased level of knowledge and confidence related to substance use prevention, and 98% of Youth Leadership Summit participants reported an increase in knowledge and confidence in substance use

prevention, according to pre- and post-surveys. July 2022 legislation limited the administration of surveys to students in schools, so Prevention Services pivoted to providing technical support to school districts for administration of the Kansas Communities that Care Survey and alternative data collection mechanisms for Johnson County students' risk and protective factors and substance use. In addition, Prevention Services provided 143 presentations to schools and the community. The End the Trend campaign received 545,869 impressions across social media platforms (Facebook, Instagram, and Snapchat).

### **Nonprofit Community-Based Programs**

*Nonprofit community-based programs round out and fill in linkages to care in the substance use continuum of care. For example, some community-based programs partner with school districts to provide education, prevention, and treatment programs on campus for students at low or no cost. Other programs provide substance use and behavioral health assessments that support the justice system and school districts. Other programs provide substance use and behavioral health in-patient and outpatient treatment to support individuals and families in recovery through recovery housing, case management, and employment supports. These programs also work closely with law enforcement and the Department of Corrections, supporting individuals who are being released back into the community through the recovery process, including supporting transportation and housing, employment training and connections, peer recovery, and linkages to care.*

### **Artists Helping the Homeless**

**ATF Request: \$100,000**

**ATF Recommendation: \$90,000**

The DAC recommends Artists Helping the Homeless (AHH) be awarded \$90,000 in ATF; this represents an increase of \$15,000 from 2023. Since 2008, through its BE THE CHANGE program, AHH has been providing innovative solutions to individual and systemic challenges faced by the unhoused and the agencies that serve them. ATF dollars will support Discharge Planning and Residential Recovery services for Johnson County residents who are unhoused and dealing with substance abuse issues. The Respite Houses of the Residential Recovery Program fill a critical gap for unhoused adult males seeking recovery, and provide shelter, food, and basic needs in a sober environment with peer support. Discharge Planning assists adults being released from hospitals, detox, and jail in securing housing and services. Referrals to AHH come from hospitals, agencies providing recovery and treatment supports, law enforcement, Johnson County Mental Health Center, and state mental health and aging services. The program uses Housing First, Recovery Oriented Systems of Care, and Strengths-Based management approach with clients.

**Results Projected:** The goal of the program is for participants to maintain sobriety, reintegrate and lead fulfilled lives as contributing members of society, and to reduce the need and cost of substance use treatment and homelessness. In 2024, AHH will assess, place and/or assist 200 unduplicated Johnson County residents at risk of alcohol or drug abuse referred from Johnson County sources. The program will provide Residential Recovery Services to 40 unduplicated Johnson County residents at risk of alcohol or drug abuse referred from Johnson County sources. 85% of RRS participants will maintain sobriety while enrolled, and 85% will be successfully discharged from the program. 80% of participants discharged will find employment within 60 days, and 85% will address outstanding legal issues. 100% of participants will avoid interaction with law enforcement after entering the program, and 90% will not require ER or ambulance calls after entering the program.

**Outcomes Achieved During 2022:** AHH provided housing and other intervention and recovery services to 181 unhoused Johnson County individuals recovering from substance use disorder. 93% of clients successfully discharged and transitioned into permanent housing. 83% of enrolled clients maintained sobriety, based on urinalysis results. All residential AHH clients obtained employment, enrolled in school or job training, or entered treatment within 30 days of the initial recovery period. No Johnson County clients had new interaction with law enforcement and only three AHH clients required emergent hospital visits.

### **Artists Helping the Homeless**

**OSF Request \$25,000**

**OSF Recommendation \$15,000**

**OSF Abatement Strategies:** Linkage to Care, Harm Reduction, Recovery

**OSF Description:** The DAC recommends \$15,000 in OSF to enable AHH to support additional Johnson County clients with an opioid use disorder through the BE THE CHANGE program, which supports unhoused men with substance use disorders through its respite houses. Be The Change fills a critical gap in the continuum of care by providing shelter, food, and basic needs, free of charge, in a clean environment with peer support so residents can focus on recovery. Be The Change uses a Housing First, recovery-oriented model and a strengths-based approach.

**Results Projected:** Through BE THE CHANGE, AHH will assess, assist, and/or place in respite housing 50 Johnson County individuals experiencing OUD. 15 Johnson County individuals will receive housing and supportive services, with at least 85% successfully discharged, 85% maintaining sobriety while enrolled, 80% employed within 60 days after discharge, and 85% addressing outstanding legal issues. AHH will also strive to expand its outreach and care network. As a result, 80% of assessed clients will be connected with necessary and appropriate resources.

### **Boys and Girls Club**

**ATF Request: \$20,000**

**ATF Recommendation: \$20,000**

The DAC recommends the Boys and Girls Club be awarded \$20,000 for implementation of *SMART Moves (Skill Mastery and Resistance Training)* at the Boys and Girls Club in Olathe; this represents a decrease in requested funding for *SMART Moves*, but Boys and Girls Club is requesting OSF dollars for additional curriculum delivery. In 2022, the Boys and Girls Club moved to a new, expanded campus and has been able to continue to expand its capacity to serve more students. *SMART Moves* teaches Olathe club members (ages 5-18) to recognize and resist media and peer pressure to engage in tobacco/alcohol/drug use, and other risky behavior. *SMART Moves*, endorsed by SAMHSA, has shown great impact in increasing awareness of the dangers of drug and alcohol use, increasing knowledge of how to resist peer pressure and media influences, and increasing self-esteem among participants. Boys and Girls Club has established relationships with corporate partners, such as Comcast, Sysco, Garmin, and Compass Minerals to support older youth with job experience opportunities. The Olathe School District provides transportation to the Club from Central Elementary, Oregon Trail Middle School, Washington Elementary, and Olathe North High School.

**Results Projected:** The objective of *SMART Moves* is to prevent or delay the onset of alcohol and drug use as well as involvement in other risky behaviors by young people, providing protective factors to resist the influences toward negative behaviors and the confidence and knowledge to make informed, positive decisions. In 2024, 85% of *SMART Moves* participants will increase their knowledge of dangers of alcohol and drug use; 85% will increase knowledge of tools to resist peer pressure and

media and influence; 85% will increase knowledge of non-violent conflict resolution; 95% will self-report abstinence from drug and alcohol use. SMART Moves will reach 550 Johnson County youth in 2024.

**Outcomes Achieved During 2022:** Boys and Girls Clubs provided 151 program sessions, both after school and all-day summer sessions, to 364 Johnson County youth in 2022. Pre-and post-test results showed 93% of SMART Moves program participants demonstrated increased knowledge of the dangers of alcohol and drug use. 94% of participants also increased their knowledge of tools and strategies to resist peer pressure and media influence, and 86% demonstrated greater knowledge about non-violent conflict resolution.

### **Boys and Girls Club**

**OSF Request \$20,000**

**OSF Recommendation \$20,000**

**OSF Abatement Strategies:** Prevention

**OSF Description:** The DAC recommends \$20,000 in OSF to enable the Boys & Girls Club to support additional staffing to implement its Positive Action program, which promotes positive behaviors, character development, and academic success to additional children and teens. Positive Action, endorsed by SAMHSA, provides after school activities, mentoring, academic support, and life skills training, designed to foster personal growth, social-emotional development, and resilience. The program emphasizes the importance of positive decision making, conflict resolution, and building healthy relationships. These skills increase protective factors in youth and reduce risk factors for substance use so that youth are better equipped to avoid substance abuse and to self-regulate without the use of substances.

**Results Projected:** Positive Action is designed to empower young people and promote positive behaviors, character development, and personal growth. In 2024, 85% of participants will demonstrate increased academic achievement such as improved grades or test scores. 85% of participants will show, through participant, parent and staff surveys and feedback, improved social and emotional competencies like communication, conflict resolution, and self-confidence. 85% of participants will have greater involvement and positive community contributions, measured by community service hours performed, surveys, and feedback from community organizations. Boys & Girls Club expects to serve 550 youth with Positive Action in 2024.

### **Cornerstones of Care**

**ATF Request: \$160,000**

**ATF Recommendation: \$84,000**

The DAC recommends Cornerstones of Care be awarded \$84,000, a \$4,000 increase for inflation costs, for the implementation of *Functional Family Therapy* (FFT) for families dealing with a substance use related issue. The FFT program is a short-term (12-14 sessions), evidence-based, in-home, intensive family-based treatment program for youth ages 11-17, who are at risk for substance use, including those with co-occurring mental health issues and those involved in child welfare or juvenile justice systems. Through FFT, families enhance protective factors and interrupt patterns that contribute to substance use. FFT is provided at no-cost to families; families are referred by Johnson County Juvenile Intake and Assessment Center, Court Services, Corrections, and schools.

**Results Projected:** The goal of this program is to divert youth from residential programs and justice-involvement. In 2024, following the completion of *Functional Family Therapy*, 80% of youth



participants will demonstrate a decrease in delinquent behavior, including no violations of the law or new charges related to substance use. 89% of participants' families will demonstrate improved communication and reduced conflict. During 2023 Cornerstones anticipates serving 95 Johnson County residents whose problems are related to substance abuse.

**Outcomes Achieved During 2022:** In 2022, 68 Johnson County youth engaged in 300.5 Functional Family Therapy service encounters (not including time for travel, documentation, consultation, training, or supervision.) As a result of the therapy, closing assessment scores for both youth and parents showed an average of 3.6 (between "3 = some better" and "4= a lot better") for improved family relationships as evidenced by reduced levels of conflict and improved communication. In addition, approximately 79% of 2022 program participants had no subsequent drug/alcohol charges.

### **First Call**

**ATF Request: \$77,259**

**ATF Recommendation: \$72,847**

The DAC recommends First Call be awarded **\$72,847** in ATF, an increase of \$12,847 to address cost increases, for Prevention Services. First Call will provide effective, no-cost prevention programming to children and youth at nine Johnson County school sites, naloxone (generic Narcan for opioid overdose reversal) to schools and other programs requesting it, recovery support (at First Call and virtually), and a 24/7 crisis call line. First Call's prevention programming includes the *How to Cope* program for families with a member who has substance abuse disorder; *Caring for Kids* program (psycho-educational program on effects of substance abuse disorder and establishing protective factors) at local schools; sobriety and life skills groups at local high schools, and virtually; Prevention Education Presentations for school-aged youth and the general community; and recovery support, clinical care, and a 24/7 hotline for the community. Within the Shawnee Mission, Olathe, and Blue Valley School Districts, First Call's programming reduces students' risk factors and increases their protective factors.

**Results Projected:** The overall goal is that participants lead safe, healthy lives and avoid substance use, misuse, and addiction. Participants in *How to Cope* and *Caring for Kids* will increase knowledge of the harmful effects of alcohol, tobacco, and other drugs. Participants in *Life Skills Training* demonstrate positive change in knowledge and attitudes related to alcohol, tobacco, drugs and protective life skills. Participants in sobriety groups will sustain or increase motivation to change. Participants in Prevention Education will increase knowledge of the harmful effects of alcohol, tobacco and other drugs. Participants in recovery support will sustain or increase motivation to change and will show a decrease in severity of substance use disorder and its impact on other domains. First call anticipates serving 1,678 Johnson County residents in 2023.

**Outcomes Achieved During 2022:** First Call's overall goal is for participants to lead safe, healthy lives and avoid substance use, misuse, and addiction. In 2022, 95% of *How to Cope* participants reported an increase in knowledge regarding the harmful effects of alcohol, tobacco, and other drugs, based on pre- and post-assessments, and 89% of *Caring for Kids* participants reported an increase in knowledge regarding the harmful effects of alcohol, tobacco, and other drugs. There were twenty *Life Skills Training* sites at nine sites in Johnson County in 2022. Participants saw an average 8% increase over their baseline score in knowledge and positive attitude related to protective life skills and the harmful effects of drugs, alcohol, tobacco, and other drugs.

In 2022, First Call served 2,068 Johnson County clients through 4,661 service encounters, and expanded youth services with an intensive 3-day Caring for Kids summer camp. In addition, First Call added a new Team Lead position for youth Prevention-based services, as well as Life Skills Training classes in Shawnee Mission School District with plans to expand to Blue Valley in 2023.

### **First Call**

**OSF Request \$221,580**

**OSF Recommendation \$43,517**

**OSF Abatement Strategies:** Prevention, Treatment, Recovery, Harm Reduction, Public Safety

**OSF Description:** The DAC recommends \$43,517 in OSF funding to support First Call's expansion of its Linkage to Care programming to Johnson County with a focus on providing outreach, recovery support, and harm reduction. Harm Reduction, launched in 2022, uses practical approaches to reduce negative consequences of drug use, including naloxone distribution. First Call's 24/7 crisis line provides counseling and referrals to address SUD and SUD/MH crises.

**Results Projected:** Implementation of Harm Reduction strategies will result in decreases in community emergency department use, overdose deaths, and unaddressed medical needs. In 2024, First Call will distribute over 1,000 units of Narcan and provide at least 30 Narcan/harm reduction trainings for at least 500 people; and complete at least 15 linkages to SUD recovery services and five linkages to medical treatment. In 2024, 85% of callers to First Call's 24/7 Crisis Call Line will receive at least one appropriate referral.

### **Friends of Recovery Association**

**ATF Request: \$300,200**

**ATF Recommendation: \$60,000**

The DAC recommends that Friends of Recovery (FORA) be awarded \$60,000, level funding with 2023, to expand staffing and training capacity for its Johnson County Oxford Houses. Oxford Houses are self-sustaining, democratically run, transitional homes that help participants live productive, meaningful lives in recovery from substance abuse. Participants include adults who are experiencing homelessness or in danger of homelessness, individuals with mental health challenges, and adults recently released from incarceration. FORA utilizes a peer mentorship model (alumni or current residents) to help newly-recovering residents. ATF funding will help support 45 Johnson County Oxford Houses through startup activities like house identification, lease negotiation, charter establishment as well as intervention and recovery services and training.

**Results Projected:** The goal of the program is to increase awareness, positive activities, self-efficacy, and skill building with a Recovery Center model to allow those in recovery to remain alcohol and drug free. In 2024, FORA participants will demonstrate the following outcomes: 1. Decreased substance use; 2. Reduced recidivism; 3. Housing Stability; 4. Continuing education. Results will be verified through monthly reports. During 2024, FORA anticipates serving approximately 1,005 Johnson County participants.

**Outcomes Achieved During 2022:** Johnson County's 45 Oxford Houses, including two new houses that opened in 2022, provided 375 beds for individuals in recovery. All Johnson County Oxford Houses remained open during the pandemic, as demand for sober living continued (and continues) to exceed availability. FORA provided many virtual training and engagement sessions in 2022, including COVID-related education and financial literacy classes. The virtual format helped increase class size and client engagement. Over 92% of residents remained employed during their Oxford House stay, 9%

higher than the national average. Johnson County Oxford House relapse rates were 5.5%, markedly below the national average of 22.9%, and are attributed in large part to FORA's peer support model. Approximately 65% of residents successfully transitioned out of Oxford House in 2022.

### **Friends of Recovery Association**

**OSF Request \$50,000**

**OSF Recommendation \$10,000**

**OSF Abatement Strategies:** Recovery, Harm Reduction, Public Safety

**OSF Description:** DAC recommends \$10,000 in OSF to support the purchase of drug testing and naloxone kits to be deployed in all Johnson County Oxford Houses as well as training for naloxone deployment.

**Results Projected:** In 2024, OSF funding will allow each Oxford House will be supplied with 2 bottles of naloxone and training for deployment and storage to be provided.

### **Health Partnership Clinic (HPC)**

**ATF Request: \$100,590**

**ATF Recommendation: \$80,590**

The DAC recommends that Health Partnership Clinic (HPC), be awarded \$80,590 in ATF, level funding with 2023, to support HPC's Substance Use Disorder Services, including partial funding for a psychiatric nurse practitioner providing Medication Assisted Treatment (MAT), a psychiatrist, and a substance use counselor. HPC is a Patient-Centered Medical Home and the only Federally Qualified Healthcare Center (FQHC) in the region and provides care for low-income and uninsured populations through primary care, dental care, and mental health and substance use related care. As a "medical home" HPC is uniquely equipped to address a full range of substance use and health concerns for its clients; individuals with a substance use disorder are more likely to have a serious medical or mental health issue and may be more susceptible to serious infections. HPC's approach to whole patient care results in cost-savings in treatment and comprehensive support for clients.

The Substance Use Disorder program provides early intervention and outpatient treatment for adults and adolescents, including up to 6 hours of programming per week for adolescents and 8 hours per week for adults. Treatment includes behavioral intervention, relapse prevention, social support and education in individual, group, and family therapy settings. The cost of treatment is provided on a sliding scale to accommodate financial need of clients. HPC utilizes the SAMHSA-endorsed Screening, Brief Intervention, and Referral to Treatment (SBIRT) tool during primary care visits and Hazelton's Living in Balance treatment (endorsed by National Institute on Drug Abuse) including cognitive-behavioral and experimental therapeutic methods for substance use disorder treatment. In substance use disorder treatment, HPC utilizes evidence-based Motivational Interviewing and MAT to support recovery of clients.

**Results Projected:** The overall program goal is for patients to successfully complete recommended treatment and remain sober. In 2024, HPC projects serving 92 clients through 600 patient visits; 90% of patients will indicate that they are satisfied with the services they receive through post-treatment surveys. Patients without housing will be connected to housing resources. MAT services will be provided to patients who demonstrate a need with at least 70% of clients remaining in compliance with MAT medications.

## **Heartland Regional Alcohol & Drug Assessment Center (RADAC)**

**ATF Request: \$240,750**

**ATF Recommendation: \$225,000**

The DAC recommends that Heartland RADAC be awarded \$225,000 in ATF, level funding with 2023, to support its Intensive Case Management program. ATF supports personnel providing intensive case management (ICM) for Johnson County individuals with co-occurring substance abuse and mental health issues, who are experiencing homelessness or housing insecurity, and who need treatment or treatment-related services. The program also purchases services and items needed to secure safe housing, access treatment, promote recovery and eliminate barriers to success. When clinically appropriate, HRADAC assists clients in accessing care such as Medication Assisted Treatment (MAT). Recovery coaching, provided with case management and care coordination services, complements the clinical work of the ICM and helps clients engage in the recovery community.

**Results Projected:** The goal of HRADAC's program is to intervene with individuals who have substance use disorder and other co-occurring issues, stabilize them in their home community, and engage in recovery activities. When clients begin ICM they are typically experiencing homelessness and untreated mental health and substance abuse issues. Therefore, results focus on accessing services and maintaining conditions in three areas of improvement – *housing, substance use, and mental health services*. *Housing* includes accessing safe transitional or permanent housing. *Substance use* includes engaging in treatment, recovery groups, and Recovery Oriented Systems of Care with a Recovery Coach. *Mental health services* focus is on accessing behavioral and mental healthcare services. During 2024, Heartland RADAC anticipates serving 125 Johnson County clients.

**Outcomes Achieved During 2022:** HRADAC served 135 Johnson County residents through 163 service encounters in 2022. 83% of ICM clients obtained transitional (9%) or permanent (74%) housing while receiving services. 99% of ICM clients actively worked on recovery issues. 76% of clients accessed substance abuse treatment, 63% attended 12 step and other recovery groups, and 84% engaged in Recovery-Oriented Systems of Care (ROSC) activities with a Recovery Coach. Additionally, 19% accessed Medication Assisted Treatment (MAT). HRADAC clients also increased engagement with recommended mental health services with an additional 29% engaged in mental health services, for a total of 73% of clients accessing mental health services, since they began ICM.

## **KidsTLC**

**ATF Request: \$60,756**

**ATF Recommendation: \$59,617**

The DAC recommends KidsTLC be awarded \$59,617 in ATF, level funding with 2023, for its Psychiatric Residential Drug and Alcohol Program. Funding will support substance abuse screening/assessment, evaluation, prevention/education, and clinical treatment for youth participants ages 13-18. Clinical treatment is provided to youth with a dual diagnosis of substance use disorder and mental health issues. The evidence-based *Seeking Safety* curriculum is utilized in treatment as well as Eye Motion Desensitization Reprocessing (EMDR). Relapse prevention and prevention education, utilizing the *Positive Action* evidence-based program, are provided to all youth in the PRTF.

**Results Projected:** KidsTLC provides substance use prevention groups and intervention/therapy services for youth. In 2024, 19 Johnson County youth will receive 250 total clinical service hours of Substance Abuse Therapy as part of PRTF. 100% of youth in the three PRTF adolescent units will participate in one 60-minute psychoeducation prevention group each week during their treatment.

80% of program participants will abstain from drugs/alcohol during passes/breaks, and 80% of youth in treatment will respond favorably regarding program access on the program satisfaction survey.

Pre- and Post-treatment assessments will show 80% of participants will gain an improved outlook; 65% will report maintenance or decrease in problem severity; and 60% will report an increase in hopefulness and functioning between admission and discharge. 85% of substance use program participants will have at least one community follow-up appointment scheduled at the time of discharge.

**Outcomes Achieved During 2022:** PRTF provided 72.5 hours of services to 16 Johnson County youth in 2022. 87% of Seeking Safety participants remained abstinent from drugs and alcohol after an outside pass/break. At discharge, 100% of youth were somewhat or very confident that things will improve in their life regarding substance abuse and 98% demonstrated an improved outlook. 73% of discharging participants demonstrated increased hopefulness and 67% reported an increased level of functioning after receiving KidsTLC services.

#### **KVC Behavioral HealthCare**

**ATF Request: \$82,607**

**ATF Recommendation: \$66,000**

The DAC recommends KVC Behavioral HealthCare be awarded \$66,000 in ATF, level funding with 2023, for Family Substance Abuse Recovery Services. Family Substance Abuse Recovery Services assists caregivers and youth in identifying lasting supports and walks alongside families toward recovery from substance abuse. This program serves Johnson County families who have had children removed to foster care and have been assessed by a KVC case manager or therapist or are referred by Kansas Department of Children and Families (DCF). If there is an indication of substance abuse, a Licensed Addiction Counselor (LAC) administers the KS Client Placement Criteria (KCPC) and works with case workers, therapists, and behavioral/mental healthcare and medical staff to find the best level of care and wraparound services. KVC utilizes ecomapping to help clients identify sources of support – community resources, government services, friends, family, treatment options, etc. – for positive family outcomes. Outpatient in-home therapy, the focus of this program, is determined using the KCPC and the family’s willingness to participate. Other options include referral to local support groups, and in-patient therapy.

**Results Projected:** The goal of the program is to reduce trauma and adverse childhood experiences (ACEs) and improve family outcomes related to substance use recovery, which results in significant cost savings in the medical system, law enforcement, and emergency response system. 80% of outpatient services will be provided in-home, and families will report increased efforts to improve family stability through lifestyle changes. Each family works with KVC to set and monitor outcome goals, which may include maintaining sobriety, housing stability, and avoiding criminal activities; KVC will assist with connection to resources and services to help reach program goals. 80% of participants will stay within the lowest probability range (11%) of relapse, based on the AWARE questionnaire. KVC anticipates serving 113 Johnson County residents in 202.

**Outcomes Achieved During 2022:** Family Substance Abuse Recovery served 51 adults and 44 youth (95 total) with 327 hours of assessment and treatment in 2022. All families coming into the program were contacted and 85% completed an intake/assessment within 10 days of referral. During treatment, 87% of clients reported an increase in family stability through lifestyle changes. After

program completion, 89% of KVC clients who took the AWARE assessment fell in the 11% average range, indicating the lowest likelihood of relapse. (According to National Institute on Drug Abuse (2018), relapse rates for substance-use disorders are approximately 40-60%.)

### **Lorraine's House**

**ATF Request: \$42,962**

**ATF Recommendation: \$21,481**

The DAC recommends Lorraine's House be awarded \$21,481 in ATF funds; Lorraine's House did apply for and receive opioid settlement funding from the Kansas Fights Addiction Board. Lorraine's House is a structured transitional living program for women recovering from addiction. Founded in 2016, Lorraine's House currently operates four homes located in Johnson County and serves women who are transitioning from residential treatment, incarceration, unhealthy living environments or detox. In 2022, Lorraine's House received National Alliance of Recovery Residences Level 2 accreditation through a Missouri affiliate. Lorraine's House is considered a non-therapeutic milieu. Residents receive partial case management and houses have on-site house managers, who serve as peer mentors. Clients are expected to follow house rules, pay rent, be employed (or actively seeking employment), remain abstinent, and participate in recovery-oriented groups. Referral sources include hospitals, crisis centers, prison ministries, and former residents.

**Results Projected:** Clients will remain at Lorraine's House recovery residences for six to twelve months and fulfill four components of the program, including: remain free from substance use, exit to stable housing, maintain employment or have an income plan, and have a plan for social supports. Lorraine's House anticipates that 60% of clients will complete all components of the program, 70% complete two components, and 80% complete one component.

**Outcomes Achieved During 2022:** During 2022, 56% of Lorraine's House clients completed all components: substance use free, exit to stable housing, maintain employment, and plan for social supports; 77% of clients completed two components. 107 Johnson County women resided at a Lorraine's House recovery residence in 2022 with an average length of stay of 120 nights.

### **Mirror, Inc.**

**ATF Request: \$225,000**

**ATF Recommendation: \$210,000**

The DAC recommends Mirror be awarded \$210,000 in ATF, level funding with 2023, to support its Co-Occurring Disorder (COD) Residential Treatment Program for Johnson County residents. The COD program serves clients living below 200% of Federal Poverty Level and reduces barriers to treatment and shortens wait time for clients (5-day wait for ATF clients vs. 21.5 days for Block Grant funded clients). Expedited services help clients stabilize and engage in recovery sooner, increasing the likelihood of successful treatment. Mirror clients receive substance abuse and mental health services through individualized treatment plans and coordinated services. Support is also provided to address barriers to recovery such as legal, housing, health and employment issues.

**Results Projected:** The goal of the program is to provide quicker access to treatment services for Johnson County residents who have no resources to pay for treatment and to aid them in accessing support services and stable housing after treatment completion and discharge. Projected results include reduced time on Mirror's wait list for Johnson County clients as compared to the average wait time for Block Grant funded clients; 70% retention in the treatment program; and compliance with

all discharge recommendations. After discharge, 80% of discharged clients will receive appropriate service referrals, and 80% of participants who identify as housing insecure will receive housing support services. Mirror anticipates serving 170 Johnson County residents with its ATF grant in 2024.

**Outcomes Achieved During 2022:** Johnson County clients entering the COD program in 2022 spent a cumulative average of 8.06 days on the program waitlist, compared to 54.4 days for clients funded with a state Block Grant or other source. Program data for 2022 show 65.4% of Mirror’s co-occurring clients were successfully discharged, and clients reported an average of an 55% improved confidence level in handling high risk situations that could lead to substance use. Mirror served 166 individuals with 4,537 service days in the COD program in 2022.

**NCircle**

**OSF Request: \$57,853**

**OSF Recommendation: \$57,853**

**OSF Abatement Strategies:** Recovery, Public Safety

**OSF Description:** The DAC recommends \$57,853 in OSF funding for a new applicant, NCircle, which is partnering with Johnson County Department of Corrections to provide the College of Trades program on-site for individuals who are incarcerated in the residential substance use Treatment Center (TC) in Johnson County. College of Trades provides employment and life skills training for individuals at high-risk of unemployment or recidivism upon release, with a goal to end the cycle of incarceration and stabilize families. Program participants are assessed utilized the Employment Readiness Scale before and after training completion. NCircle coordinates with Johnson County Community College, Engage South KC, the Johnson County Library, and the Johnson County Community College Foundation to deliver job training, classes, and credentials, such as OSHA-10 and welding certificates. There is no charge to participants to participate in this program and no cost for obtaining trade certifications.

**Results Projected:** In 2024, 50 participants will receive 2,200 hours of workforce development services through NCircle’s College of Trades (COT). Work is one of the best predictors of positive outcomes for individuals with SUD. Colocation of workforce development services inside the Treatment Center and Adult Residential Center (ARC) lowers barriers and increases the opportunity for clients to complete the COT program. From 2024-26, 75% of TC Clients exiting COT and eligible for work will be able to secure employment prior to leaving the ARC. Client pre- and post-participation scores will show a 10%+ improvement in job maintenance and social support and 10%+ improvement in identifying a career pathway.

**Preferred Family Healthcare, Inc.**

**ATF Request: \$240,000**

**ATF Recommendation: \$130,000**

The DAC recommends Preferred Family Healthcare (PFH) be awarded **\$130,000** in ATF funding, an increase of \$10,000 from 2023 for inflationary costs, to support the delivery of outpatient substance abuse treatment and treatment for co-occurring disorders of substance abuse and mental health disorders to Johnson County residents with limited or no resources to pay for services (e.g. uninsured, indigent and low-income residents). PFH operates multiple facilities in multiple states, including a Level I Outpatient Treatment and Level II Intensive Outpatient Treatment center in Olathe providing assessment, individual and group counseling, and drug testing. Treatment interventions include

Cognitive Behavioral Therapy, Trauma-Focused Cognitive Behavioral Therapy, Motivational Interviewing, and Motivational Enhancement Therapy.

**Results Projected:** The goal of the programs is to support Johnson County residents struggling with substance use disorder as they move toward recovery. In 2024, 80% of participants will demonstrate abstinence from substance use; 55% of participants (who are not disabled or retired) will obtain and/or maintain employment/ educational activities; and 70% of clients will successfully complete treatment as measured by PFH – Olathe’s discharge criteria. Preferred Family Healthcare anticipates serving 446 individuals, including 396 Johnson County residents in 2024.

**Outcomes Achieved During 2022:** In 2022, all PFH clients who were not funded through Senate Bill 6 (DUI offenses) or Medicaid, paid a reduced fee for services. Of those, 46% paid less than \$50 per session and 35% paid less than \$35 per session. Random urinalysis testing continued to be limited in 2022, due to COVID 19 and the increase in telehealth support; of clients tested, 100% were negative for substances. Upon admission, 42% of clients were employed or involved in educational activities; upon discharge, that figure had increased to 54% of clients maintain employment. 63% of clients successfully completed treatment. A total of 276 Johnson County individuals (219 adults and 57 youth) engaged in 5,327 service hours at PFH in 2022.

### **The Family Conservancy**

**ATF Request: \$40,000**

**ATF Recommendation: \$40,000**

The DAC recommends the Family Conservancy be awarded \$40,000, level funding with 2023. ATF supports two programs: Substance Use Screening and Education and implementation of *Conscious Discipline* programming in four Johnson County childcare centers that serve families living at or below the federal poverty level. Those who screen positive for substance misuse receive substance use education as needed and are referred to community resources, when appropriate. *Conscious Discipline* is an evidence-based self-regulation program that integrates social-emotional learning and discipline, fostering healthy development to reduce future risk of substance abuse.

**Results Projected:** Clients in counseling programs will successfully complete their treatment plan and report increased knowledge of harmful effects of misuse of substances. Clients who have a family member with substance misuse problems will report improved knowledge or change in attitude to support family health. 80% of Parents and teachers completing the *Conscious Discipline* program will maintain or show an increase in four of the program’s seven “Powers/Beliefs” designed to help teach self-regulation (override impulsive and reactive tendencies), resulting in positive child guidance and responsiveness to needs of child. 80% of parents and teachers participating in *Conscious Discipline* will apply at least 5 of 10 strategies learned. Based on closed case data, 80% of participants will successfully complete their treatment plan. During 2024, TFC anticipates serving 588 Johnson County residents.

**Outcomes Achieved During 2022:** In 2022, Family Conservancy served 532 Johnson County residents. Of clients who had a family member with substance misuse problems, 80% increased knowledge or experienced an attitude change that supported the family’s health. Of clients who had a substance misuse concern, 82% increased their knowledge of the harmful effects of alcohol, tobacco, and other drugs. 70% of closed cases successfully completed their full counseling treatment plan with 59% of clients confirming their willingness to work on change and 50% demonstrating improved resiliency



based on Connor-Davidson Resilience Scale (CD-RISC) assessments. 90% of individuals participating in Conscious Discipline programming showed improvement in at least four of the seven Powers/Beliefs (perception, attention, unity, free will, acceptance, love, and intention), and 82% indicated that they successfully applied five or more of the 10 positive impacts or successful applications of Conscious Discipline strategies.

**Valley Hope**

**ATF Request: \$50,000**

**ATF Recommendation: \$30,000**

The DAC recommends Valley Hope be awarded \$30,000 in ATF for the Patient Assistance Program. The Patient Assistance Program provides financial assistance to Johnson County clients who are otherwise unable to pay for necessary substance abuse treatment services. Valley Hope provides intensive outpatient services in Overland Park for adults with substance use disorder and has an Alumni Program serving clients who have completed treatment through Valley Hope.

**Results Projected:** At least 20 Johnson County clients will receive funds from the Patient Assistance Program to complete their treatment with 50% of these patients remaining in treatment for at least 18 of 28 days or complete at least half of the recommended program. At least 30% of these clients will join the Alumni Program and continue in recovery. Valley Hope anticipates serving 594 Johnson County clients through all of its programs in 2023.

**2024 Substance Use Continuum of Care Fund  
Participating Jurisdictions**

<b>Jurisdiction</b>	<b>2024</b>
Johnson County Government	\$ 221,318
Johson County OSF	\$ 100,000
De Soto	\$ 19,000
Gardner	\$ 30,000
Leawood	\$ 300,000
Leawood OSF	\$ 85,000
Lenexa	\$ 170,000
Lenexa OSF	\$ 50,000
Merriam	\$ 20,000
Mission	\$ 60,000
Olathe	\$ 250,000
Olathe OSF	\$ 25,000
Overland Park	\$ 1,250,000
Overland Park OSF	\$ 100,000
Prairie Village	\$ 44,000
Prairie Village OSF	\$ 50,000
Shawnee	\$ 99,000
Shawnee OSF	\$ 70,000
Total ATF	\$ 2,463,318
Total OSF	\$480,000
Total SUF Funds to Allocate	\$2,943,318

**The recommended grant awards represent the maximum SUF award for the calendar year and are based upon an estimate from local jurisdictions of local liquor tax revenue and estimates of opioid settlement fund distributions. Awards will only be made if jurisdictions receive adequate revenue. Actual dollars disbursed are dependent upon local liquor tax revenue and opioid settlement fund distributions received by participating jurisdictions. Neither United Community Services (UCS) nor the Drug and Alcoholism Council is responsible for a reduction in SUF awards payable by participating jurisdictions.**

**APPENDIX A**  
**DRUG & ALCOHOLISM COUNCIL of JOHNSON COUNTY FUNDING PRIORITIES**

**Alcohol Tax Funds (ATF)**

By legislative mandate (KSA §79-41a04 as amended), ATF dollars must be used to fund services or programs whose principal purpose is substance abuse education, prevention, detoxification, intervention and/or treatment. Programs funded through the ATF grant process create a substance use continuum of services. Programs are defined as follows:

- Education and Prevention programs are designed to promote awareness and self-efficacy, and provide information, activities, and skill building to prevent problems with, or addiction to, alcohol and/or drugs.
- Intervention programs are designed to interrupt alcohol and/or drug use and may include involvement in activities applied during early stages of substance use which may prevent the transition from drug use to abuse.
- Substance Abuse Treatment programs are licensed by the State of Kansas to provide substance use disorder treatment services, including detoxification, and are designed to assist clients with discontinuing the use of alcohol and drugs and recovery programs supporting a reduction in relapse.

**Opioid Settlement Funds (OSF)**

OSF are special purpose, special revenue funds distributed by the Kansas Attorney General’s Office to municipalities that joined the statewide opioid settlement agreement. Pursuant to state statute and a Memorandum of Understanding, funds are distributed based on each municipality’s population and must be used for **“projects and activities that prevent, reduce, treat, or mitigate the effects of substance abuse and addiction or to reimburse the State or Political Subdivisions for previous expenses related to substance abuse mitigation or arising from covered conduct.”** KSA 75-775—781.

The national opioid settlement agreements governing this funding provide a [List of Opioid Remediation Uses](#), including Core Strategies and nonexclusive Approved Uses to support treatment of Opioid Use Disorder (OUD) and co-occurring Substance Use Disorder or Mental Health (SUD/MH) conditions through evidence-based or evidence-informed programs and strategies, such as:

- Naloxone and Medication-Assisted Treatment (MAT) distribution, education, and training.
- Treatment, intervention, and wrap-around services to specialized populations, such as pregnant and postpartum women and families and incarcerated individuals.
- Expansion of recovery and reintegration services for OUD, SUD and SUD/MH, including peer support and comprehensive wrap-around services such as housing, transportation, job training/placement, education, and/or childcare.
- Education and prevention programs, including media campaigns, K-12 education, drug disposal, diversion programs, and syringe service programs.

**JOHNSON COUNTY REGION FUNDING PRIORITIES FOR SUF**

**In addition to consideration of core purposes of ATF and OSF referenced above, overall priority is given to:**

- Programs that target populations who are at-risk for substance use or abuse including individuals who have mental health issues, people who are homeless and/or have other co-occurring issues, women who are pregnant or nursing, and individuals involved in the child welfare or criminal justice system.
- Programs that address barriers to service including hours of operation, transportation, lack of care for children of parents seeking services, and physical location.

- If fees are charged for services, there are accommodations for clients with no ability, or limited ability, to pay the fees including a sliding fee scale based upon income.
- Programs that demonstrate competency in addressing language and cultural barriers and provide bilingual services in multiple languages, such as Spanish.
- Programs that provide services to meet a current community need defined through indicator data or *Communities That Care* survey trends.
- Programs that demonstrate an awareness of the negative impact of trauma in the prevention and treatment of substance use and co-occurring substance use and mental health disorders and utilize a trauma-informed care approach in the delivery of services.
- Programs that are evidence-based or reflect a best or promising practice and include measures to ensure fidelity.
- Programs that utilize measurable outcome data to improve service delivery.
- Strategies and services that involve families, parents, guardians, and/or other support systems.
- Programs that demonstrate coordination and collaboration with other agencies that support the substance abuse continuum of services in Johnson County and provide connection to community supports.
- Programs that demonstrate through service delivery, competency in addressing the interrelationship between substance use/abuse and other risk factors as defined above.

**Priorities for Education and Prevention Programs include:**

- Strategies that seek to delay the onset of the initial use of substances.
- Programs that target use of gateway drugs and address new trends in drug use across all age groups.
- Programs that utilize *Risk and Protective Factors* strategies across all age groups.

**Priorities for Treatment and Intervention Programs include:**

- Programs that provide effective treatment strategies for individuals with co-occurring substance use and mental health disorders.
- Programs that serve targeted populations and introduce early intervention strategies.
- Programs that incorporate Recovery Oriented Systems of Care (ROSC) which sustain and support recovery. These include providing peer support, housing, case management, and/or to linkages to recovery communities and activities.

***For Opioid Settlement Funds only, priorities further include:***

- Programs that support early education evidence-based prevention programs and mental health services and supports in schools, including school-based contacts and outreach.
- Programs and services providing training and workforce development for individuals providing support for this population.
- New and/or expansions of existing evidence-based or evidence-informed programs specifically focused on OUD and OUD/MH.
- Programs that expand warm hand-off and recovery services for OUD, SUD and SUD/MH to provide comprehensive wrap-around services, including housing, transportation, education, job training, and childcare.
- Programs that expand reintegration services for individuals in recovery, including recovery centers and peer support as well as supportive housing, and community navigators.

*Approved by the Drug and Alcoholism Council  
April 21, 2023*

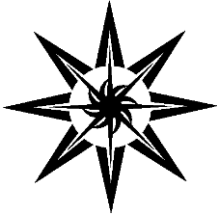
**APPENDIX B**

**2023 DRUG and ALCOHOLISM COUNCIL of JOHNSON COUNTY  
2024 SUF GRANT REVIEW COMMITTEE MEMBERS**

*Charlene Whitney, Chair, Community Volunteer*  
*Judge Catherine Triplett, Vice Chair, De Soto Representative*  
*Sharon Morris, Secretary, Community Volunteer*  
*Judge Jenifer Ashford, 10<sup>th</sup> Judicial District Court\*\**  
*Jason Bohn, LPC, Renew Counseling Center*  
*Major Chris Brokaw, Merriam Police Department, City of Merriam Representative*  
*Mike Brouwer, Johnson County Government\*\**  
*Chan Brown, Kansas Health Foundation*  
*Jenny Cappelatti, City of Gardner, City of Gardner Representative*  
*Michelle Decker, City of Olathe Prosecutor's Office, City of Olathe Representative*  
*Dr. Sarah Gilliland, DNP, Olathe School District, School District Representative\*\**  
*Stefanie Kelley, DNP, RN, Tomahawk Elementary, Community Volunteer*  
*Martha LaPietra, M.D., IPC-The Hospitalist Company, Community Volunteer*  
*Jaime Murphy, Overland Park Municipal Court, City of Overland Park Representative*  
*Bethany Butler Myers, LSCSW, LCSW, City of Leawood Representative*  
*Undersheriff Daryl Reece, Johnson County Sheriff's Office*  
*Piper Reimer, City of Prairie Village Councilperson, City of Prairie Village Representative*  
*Mickey Sandifer, City of Shawnee Representative*  
*Steven ShROUT, City of Lenexa, City of Lenexa Representative*  
*Joy Springfield, Kansas Legal Services, Community Volunteer*  
*Michelle Van Doren, MSW, City of Mission Representative*  
*Pastor Chris Winn, Community Life Church, Johnson County Board of County Commissioners  
Representative*

\*\*Denotes Non-Voting Member

UCS Staff Support: Christina Ashie Guidry, Director of Policy & Planning, Teresa Winfield, Community Planning Manager, and Erika García Reyes, Director of Resource Allocation



## Discuss the 2024 Legislative Platform

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### ACTION NEEDED

Provide direction to staff through motions and votes on what changes the Council would like to make for the 2024 Legislative Platform.

### BACKGROUND

Each year the City Council discusses and adopts a legislative platform, which establishes the City's legislative priorities for the upcoming legislative session. This document is shared and discussed with local, state, and federal elected officials who represent Prairie Village. It is also used by staff and the City's lobbyist when determining whether the City should submit testimony on legislation.

The previous 2023 Legislative Platform is attached for the Council's review. In 2021, the Council changed the format of the platform, which included endorsing the League of Kansas Municipalities' Statement of Municipal Policy and then identifying the top priorities of the City in an additional document. Staff asked our lobbyists at Little Government Relations (LGR) to make recommendations for the changes for the 2024 platform. We also asked the City Council to individually send any requested changes for 2024 so that we could incorporate them into the council packet for review prior to the meeting. The recommended changes we received are summarized below.

- From LGR: Consider moving the "local control" section to the top of the document.
- From LGR: Consider whether to amend the tax policy section to address the pending appraisal constitutional amendment. The League of Kansas Municipality 2024 platform already includes: "We support appraisals based on fair-market value as historically used in Kansas. We oppose caps in property valuations and limitations on valuation methods that shift the property tax burden, benefiting one category of property to the detriment of all others, as unconstitutional and inequitable."
- From LGR: Consider changing the term "marijuana" to "cannabis" to be consistent with other potential pending legislation.
- From Lori Sharp: "I am not in support of using tax payer dollars to lobby the statehouse. I also do not support the additional Prairie Village platform. The KS league of municipalities is sufficient." *It should be noted that Mrs. Sharp is to be sworn in on December 4 as a Ward 3 representative.*
- From Councilmember Terrence Gallagher: "I would like to amend our statement to revise and eliminate the legislation of marijuana; revising it to legalization of Medical Marijuana."

It is anticipated that the 2024 Legislative Platform will be brought forward at the next Council meeting.

### ATTACHMENTS

LGR Presentation

2023 Prairie Village Legislative Platform

2024 Statement of Municipal Policy from the League of Kansas Municipalities

**PREPARED BY**

Nickie Lee

Deputy City Administrator

Date: November 28, 2023

# Session Highlights: 2023 & 2024

1

**Stuart J. Little, PhD & Mallory Lutz**  
**Little Government Relations**

December 4, 2023



# 2023 Big Picture Issues

2

- State has historically high ending balances.
- Failure to pass major tax bill will drive 2024 Session debate.
- Taxes—Property taxes, tax relief for seniors, fixed income; sales tax on food.
- Property taxes. Ongoing RNR; growing debate around valuations; government competition legislation defeated again.

# 2023 Passed

3

- Sub SB 174: Decriminalizing Fentanyl Testing Strips.
- SB 25: Omnibus Budget Bill incl. local infrastructure investments (\$215 million for “Build Kansas Matching Grant Fund” for locals to utilize matching dollars for federal grant opportunities)
- HB 2196: Expanding deferred retirement option program (DROP) membership to all Kansas police and firemen’s retirement system members.
- Common consumption areas (HB 2059): Up to cities if they want to close streets in a CC area.

# 2023 Failed

4

- Sub SB 169. Flat tax bill, vetoed, override failure.
  - 5.15% single tax bracket. End state sales tax on food. Smoothing of social security income tax cliff. Increase in standard deduction, allow COLA.
- SB 8: Government competition bill. Vetoed. Allowed private businesses to seek property tax reimbursements if local government services (childcare center, restaurant, or health club) within 5 miles.
- Various election bills: Partisan local elections; 3-day grace period repeal.
- Prohibition on locals banning Plastic bags, other goods, defeated for another year in a row.

# PV Engagement in Legislation--Examples

5

- Host of Local Control issues (i.e., prohibition on locals of regulating certain goods; preserving local authority in emergency response, etc.).
- Government competition.
- Local Right-of-Way issues.
- Protecting local sales tax on food.
- Protecting nonpartisan local elections.
- Preserving local zoning laws and authority.

# 2024: What Comes Next

6

- What's next for Kansas policy issue?
  - Revenue and taxes.
  - Unknown: inflation, ag prices, wars, economic confidence.
- Possible, but most likely not in play.
  - Medicaid Expansion.
  - Medical Cannabis.
  - LAVTRF.
- In play.
  - Appraisal constitutional amendment.
  - Non-public and homeschool public funding.
  - Child welfare reform.
  - Tinkering with 20 mills.
  - KPERS Tier 3.
  - Restrictions on local authority regulating plastics, specific consumer goods.

# LKM and KAC

7

- LKM and KAC policy priorities.
  - In most cases, overlap, but not always.
  - Good working partnership with LKM and KAC.
- KAC: LAVTR restoration; continued adjustments to RNR law; oppose appraisal cap; Medicaid expansion.
- LKM: Oppose government competition change; non-partisan elections; retain local sales tax authority; funding replacement due to elimination of STOF; LAVTR restoration.

# Wrap Up

8

- Discuss 2024 Platform



CITY OF PRAIRIE VILLAGE

# 2023 LEGISLATIVE PRIORITIES



[WWW.PVKANSAS.COM](http://WWW.PVKANSAS.COM)



The City of Prairie Village endorses the League of Kansas Municipalities 2023 Statement of Municipal Policy. In addition, the following topics are the top legislative priorities for the City of Prairie Village in 2023:

## 2023 LEGISLATIVE PRIORITIES

### NON-DISCRIMINATION

We strongly believe all people should be treated fairly and equally under the law. However, in Kansas, a gap currently exists in the applicable state and federal discrimination laws, leaving LGBTQ people without protection from discrimination in housing, employment, and public accommodations. While the City of Prairie Village has passed a local non-discrimination ordinance to fill this gap, we urge the State to pass legislation to extend these protections statewide.

### TAX POLICY & DARK STORE

We support stable revenue sources and urge the Kansas Legislature to avoid applying any further exemptions to the ad valorem property tax base, including exceptions for specific business entities or the state/local sales tax base, as well as industry-specific special tax treatment through exemptions or property classification. The local tax burden has shifted too far to residential property taxes due to state policy changes. We do not support changes in State taxation policy that would narrow the tax base or significantly reduce available funding for key programs. These changes put Kansas counties and cities at a competitive sales tax disadvantage with Missouri. We also strongly support legislation that would require commercial properties to be appraised and valued based on their highest and best use and oppose any legislation that would allow commercial properties to utilize the "dark store theory" to appeal their assessed valuations. Municipalities rely on property tax revenue from large commercial retailers to pay for their share of essential city services. Any change in the way these properties are valued will have a detrimental impact to municipal operations and will result in the property tax burden shifting to residential property owners to make up for lost revenue.

### TAX LAW

We strongly oppose any state imposed limits on the taxing and spending authority of cities and counties. We believe those elected to manage the affairs of cities and counties can be most responsive to the local taxpayers and make budget and tax decisions that are most reflective of the community's needs and financial interests. State government should abide by the same taxing and spending decisions they impose on cities and counties. The legislature should address the replacement for the tax lid that was passed in 2021 that intentionally confuses the electorate and causes additional unintended problems with taxing policy. The law should return to what it was before the 2021 Legislative change and to the state it was before the tax lid was imposed in 2016 and 2014. If this cannot be accomplished, the current revenue neutral rate process should be amended to include exemptions for inflation and new construction. The State legislature, as required by Kansas statutes, should help relieve the burden on property taxpayers by funding the Local Ad Valorem Tax Reduction (LAVTR) program.

### LEGALIZATION OF MARIJUANA

We support the legalization of marijuana and its derivatives.

### SALES TAX ON FOOD

We support immediate elimination of the state portion of sales tax on food. We do not support eliminating the City's portion of sales tax on food, as this is a major source of revenue for cities throughout Kansas, including Prairie Village, and would negatively impact the services provided by local governments throughout Kansas.

## ADDRESSING THE CLIMATE CRISIS AS A PUBLIC POLICY PRIORITY

We believe that climate change poses a global economic, social, and public safety crisis. We support policy makers at all levels of government elevating sustainability and decarbonization to be included among the top line of policy priorities.

### FEDERAL FUNDS

With historic investments in infrastructure, sustainability, and clean energy projects through the Bipartisan Infrastructure Law and Inflation Reduction Act, the City of Prairie Village encourages the Legislature and state agencies to provide support, coordination, and guidance to local governments in order to maximize opportunities through federal investments.

The City of Prairie Village supports the expansion of Medicaid to extend healthcare coverage to low-income Kansans.

### LOCAL FIREARMS ISSUES

We strongly believe the ability to govern how firearms are possessed and transported throughout our community is a matter of local control. Local government should have the ability to regulate and enforce the possession and use of weapons within City-owned facilities, public parks, municipal pools, and City-owned vehicles. We urge state legislatures to amend K.S.A. 75-7c that restricts local government from enacting important gun safety measures in their communities.

## STATE FUNDING OF PUBLIC EDUCATION

We strongly support constitutionally adequate, equitable, and responsible funding for the public school system to a level that places Kansas among the leading states in support of a "world class" education. We oppose any further reduction in school funding, including any constitutional amendment releasing the legislature from this important duty. We also urge the state government to fund special education at the level required by K.S.A. 72-3422.

### STATEWIDE FUNDING FOR THE ARTS

The U.S. Bureau of Economic Analysis reports that the arts and culture sector contributed \$4.1 billion to Kansas' economy in 2020. We support restoration of state funding for the arts. The arts industry provides jobs, generates revenue and economic activity, and enhances quality of life. The City of Prairie Village recognizes the important role individual artists and creative organizations play in building and sustaining cultural and economic vibrancy in Kansas.

### LOCAL CONTROL

Our local communities across the state are best served and residents' values and standards are best reflected when local taxing and spending are determined by local voters and taxpayers. We support the retention and strengthening of local home rule authority to allow locally elected officials to conduct the business of their jurisdiction in a manner that best reflects the desires of their constituents and results in maximum benefit to that community. This includes matters dealing with public health and safety, such as local health orders and rental inspections, and the ability to govern possession of firearms in public spaces in the interest of community safety.



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CITY OF PRAIRIE VILLAGE  
7700 MISSION ROAD  
PRAIRIE VILLAGE, KANSAS 66208  
913-381-6464

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# 2024 Statement of Municipal Policy

# State



THE  
**LEAGUE**  
OF KANSAS MUNICIPALITIES



# TABLE OF CONTENTS

Governing Body..... 3

About the League ..... 4

Legislative Priorities ..... 5

Finance & Taxation ..... 6

Public Safety ..... 8

Infrastructure..... 9

Human Resources ..... 12

Government Policies & Procedures ..... 13

City Facts ..... 16

League Legislative Staff ..... 17

Policy Development ..... 17





# GOVERNING BODY



**President**  
J. Michael Wilkes  
City Manager, Olathe



**Vice President**  
Roy Cessna  
Commissioner, Garden City

## Past Presidents

Mike Boehm, Mayor, Lenexa  
Sara Caylor, Commissioner, Ottawa  
Daron Hall, City Manager, Pittsburg  
David McDaniel, Mayor, Ellis  
Terry Somers, Mayor, Mount Hope

## Directors

Bob Becker, Commissioner, Stockton  
Thomas Brown, Mayor, McPherson  
Tyrone Garner, Mayor, Unified Government  
of Wyandotte County/Kansas City  
Christy Gibson, City Clerk, Greensburg  
Everett Green, Mayor, Scott City  
Nick Hernandez, City Manager, Dodge City  
Katie Jackson, City Attorney, Manhattan  
Russ Kessler, Mayor, Haysville  
Jenny Landers, Mayor, Otis  
Amy Lange, City Manager, Concordia  
Ty Lasher, City Manager, Bel Aire  
Stan Luke, Mayor, Burlington  
Michael Padilla, Mayor, Topeka  
Curt Skoog, Mayor, Overland Park  
Austin St. John, City Administrator, Mulvane  
Brandon Whipple, Mayor, Wichita

## Executive Director

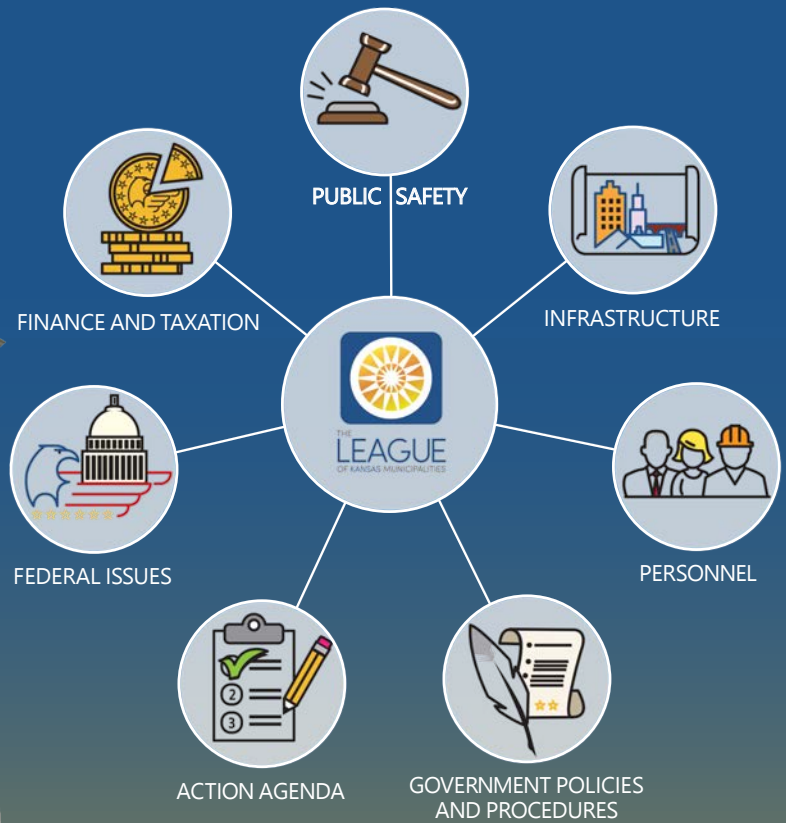
Nathan Eberline



# ABOUT THE LEAGUE

SUPPORTING KANSAS CITIES

The League of Kansas Municipalities is a membership association that advocates on behalf of cities, offers training and guidance to city appointed and elected officials, and has a clear purpose of strengthening Kansas communities. Since 1910, the League has been a resource for cities across Kansas and has acted as a body to share ideas, facilitate communication between members, and provide information on best practices in city operations.





# LEGISLATIVE PRIORITIES

The prosperity of Kansas is dependent upon the prosperity of its cities. More than 84% of Kansans live in an incorporated city. To promote healthy and sustainable communities, the elected and appointed city officials of Kansas establish the following as 2024 legislative priorities:

**HOME RULE.** Consistent with the Home Rule Amendment of the Kansas Constitution approved by voters, we support local elected officials making decisions for their communities, particularly tax and revenue decisions.

**GOVERNMENT COMPETITION.** Local governments should retain local control over the services they provide to residents and businesses. Free markets are the best vehicle for allocating goods and services. However, there are circumstances where the free market does not efficiently allocate goods and services, creates externalities that endanger public safety and welfare, or simply does not provide a service. In these instances, it falls to local government to respond to the needs of the people. In addition, local governments provide services for the sole benefit of their residents and should continue to receive tax benefits to provide those services at a low cost.

**CITY ELECTIONS.** We oppose any actions by the state government to impose partisan elections on cities. All cities have the authority to make this decision for their community, and each city, in consultation with its citizens, should make that determination.

**SALES TAX & EXEMPTIONS.** Cities should continue to retain voter-approved local sales tax allocations. The Legislature is granted authority to make decisions relating to statewide sales tax. Local voters vote on and are granted authority to make decisions regarding local sales taxes. Any sales tax exemptions considered by the Legislature should only apply to the state portion of sales tax and not eliminate voter-approved local sales taxes.

**MENTAL HEALTH.** We support allocating additional resources for mental health programs. Funds should be allocated for community mental health centers and additional bed space for patients with mental health issues.

**HOUSING.** A lack of quality housing across the state creates an impediment to growth and economic development. The League supports programs that encourage access to quality housing.

**SALES TAX REVENUE IN STAR BOND DISTRICTS.** The reduction and elimination of the state food sales tax threatens the viability of existing STAR Bond project districts that include groceries by eliminating a source of revenue pledged to repay the bonds. We support the creation of a long-term funding mechanism to ensure state reimbursement of lost funds caused by reduction and elimination of the state share of food sales tax in impacted STAR Bond districts.

**WATER.** Access to water is paramount for the growth and viability of communities. Government at all levels should pursue the conservation, protection, and development of current and future water supplies to ensure access to clean, safe, and affordable water for all Kansans. We support state action, in consultation with municipal providers, to address surface and groundwater resources.

**LAVTR.** The state legislature, as required by statutes, should fund the Local Ad Valorem Tax Reduction (LAVTR) program.

**AMBULANCE ATTENDANTS.** We support allowing non-certified attendants to drive ambulances for inter-facility patient transfers with one attendant providing patient care. These staff should be trained to operate emergency vehicles. We continue to support the use of certified attendants for emergency situations.





# FINANCE & TAXATION

**E**ach city is unique in services provided and ability to pay for such services; maximum flexibility should be granted to local governing bodies to determine the amount and source of funding for city services. The League supports the long-established policies of balancing revenue from income, sales, and property taxes to assure the fiscal ability of the state and local governments to provide services citizens need.

**TAX POLICY & SPENDING.** Local spending and taxing decisions are best left to local officials representing the citizens that elected them. We oppose state-imposed limits on the taxing and spending authority of cities. Changes to tax policies should not be undertaken without a full understanding of the overall impact on all taxpayers, taxing entities, and the sources and amounts of revenues generated or eliminated by such policy changes.

**PROPERTY TAXES.** All property taxing authorities, including cities, counties, the state, school districts, special districts, and community colleges should be transparent, and abide by the same limitations, restrictions, and requirements. Any additional transparency measures should not be burdensome or costly. We encourage the state and local governments to make government more efficient and recognize the need to work together on innovative approaches to reduce property taxes.

**PROPERTY TAX EXEMPTIONS.** We encourage the legislature to resist any proposal to further exempt any specific property classification from taxation, including industry-specific exemptions. We support the current statutory definition of machinery and equipment, and the exemption should not be expanded. The Legislature should review existing exemptions to determine if they should continue or be repealed.

**SALES TAX & EXEMPTIONS.** Cities should continue to be able to determine voter-approved local sales tax allocations. The Legislature is granted authority to make decisions relating to statewide sales tax. Local voters vote on and are granted authority to make decisions regarding local sales taxes. Any sales tax exemptions considered by the Legislature should only apply to the state portion of sales tax and not eliminate voter-approved local sales taxes.

**PROPERTY VALUATION.** We support appraisals based on fair-market value as historically used in Kansas. We oppose caps in property valuations and limitations on valuation methods that shift the property tax burden, benefiting one category of property to the detriment of all others, as unconstitutional and inequitable.

**LAVTR.** The state legislature, as required by statutes, should fund the Local Ad Valorem Tax Reduction (LAVTR) program.

**COUNTYWIDE SALES AND USE TAXES.** Since 1977, Kansas has successfully used a city-county revenue sharing formula for the benefit of all. The existing formula benefits city and county taxpayers and ensures there is a fair method to distribute funds generated primarily in cities and approved by voters. The Legislature should fund existing city and county revenue sharing programs as required by statutes.



**SALES TAX REVENUE IN STAR BOND DISTRICTS.**

The reduction and elimination of the state food sales tax threatens the viability of existing STAR Bond project districts that include groceries by eliminating a source of revenue pledged to repay the bonds. We support the creation of a long-term funding mechanism to ensure state reimbursement of lost funds caused by reduction and elimination of the state share of food sales tax in impacted STAR Bond districts.

**REVENUES & SPENDING.** We oppose any law requiring a city to spend a certain threshold to receive and maintain state dollars. All spending decisions should remain at the local level. Cities should be authorized to approve alternative revenue sources to maintain appropriate levels of funding for the health, safety, and welfare of citizens. Cities should be allowed to set financial policies in-line with bond rating requirements and other generally accepted best practices for municipal management.

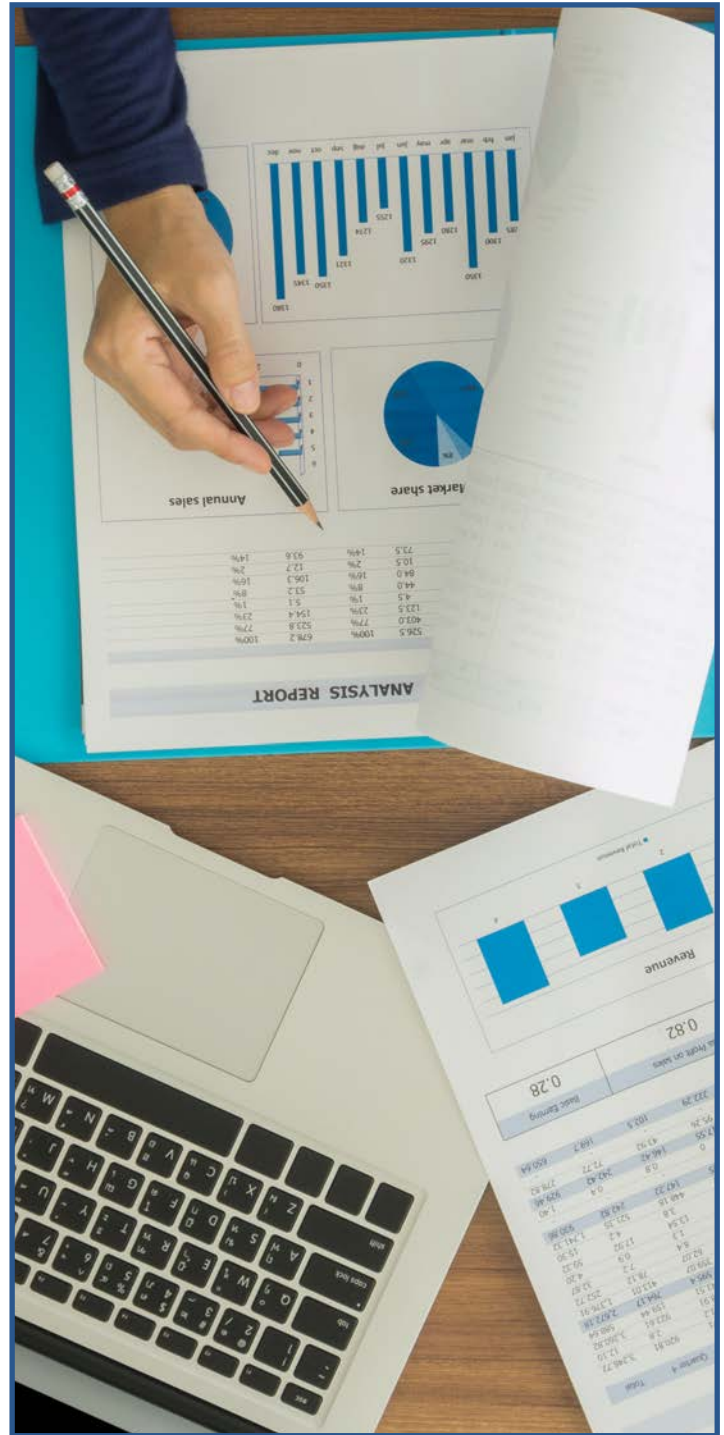
**BUDGET TIMELINE.** The current statutory framework for adoption of municipal budgets makes it difficult for cities to develop budgets that must be presented to governing bodies five months before the start of a fiscal year. We support legislation to allow the adoption of City budgets by November 30.

**EMS/HOSPITAL FUNDING.** We support expansion of Medicaid to allow hospitals and emergency medical services (EMS) access to federal funding, helping cities maintain and provide critical services for citizens. Absent Medicaid expansion, additional state funding needs to be made available to rural hospitals to retain businesses and employees and sustain the health and lives of Kansans.

**UNFUNDED MANDATES & LOAN PROGRAMS.**

We oppose unfunded mandates. If the state or federal governments seek to promote particular policy objectives, such mandates must be accompanied by an appropriate level of funding. We support changes to allow local governments to participate directly in federal loan programs.

**LOCAL AUTHORITY.** We support cities’ ability to impose and collect taxes and fees on telecommunications providers. All cities should have the same banking and investment authority the state grants itself. We support Kansas statutes being modernized to reflect revenue neutral rate requirements when determining a public library’s eligibility for state funding.





# PUBLIC SAFETY

Cities play a critical role in the protection of the health and safety of citizens. Government at all levels should cooperate in the development of health and safety programs.

**ASSET FORFEITURE.** All assets forfeited, or proceeds of the sale of the same, should remain with the local government that seizes the property.

**MUNICIPAL COURT.** All assessed court funds under a municipal court order, other than restitution collected and payable to a third party and state assessments paid under K.S.A. 12-4117, should be retained by the local municipality. We support municipalities' ability to set appropriate fines and fees.

**EMERGENCY 911 SERVICES.** Cities and counties should maintain local control of the 911 system. The 911 tax should continue to include wireline and wireless communications. We support legislation providing flexibility for local governments to utilize these funds to provide emergency services. 911 funds should not be diverted by the legislature for other uses.

**EMERGENCY MANAGEMENT.** Implementation strategies must promote cooperative efforts between federal, state, and local governments. Changes to the Emergency Management Act should consider the role of a city in responding to disasters.

**MEDICAL CHARGES.** The first person responsible for payment of medical costs should be the individual in custody. Clarification is needed that the entity charging for a crime is responsible in the event those costs cannot be recovered. We support the pooling of resources between state and local law enforcement agencies.

**LAW ENFORCEMENT DISCRETION.** We support local governments' discretion in establishing law enforcement vehicle pursuit policies and the ability of law enforcement officers to use discretion in determining when to make an arrest.

**SERVICE ANIMAL FRAUD.** We support strengthening and redefining the crime of service animal fraud to disincentivize individuals from asserting an animal is a service animal to avoid vicious animals, exotic, livestock, or breed-specific ordinances.

**ALCOHOL & CMB REGULATION.** We support the authority of cities to license and regulate alcoholic liquor and cereal malt beverage retailers and establishments.

**MEDICAL MARIJUANA.** Medical marijuana should be subject to existing state and local sales tax and cities should be able to levy their own excise fees and receive a portion of any state funds to offset the impact of medical marijuana. Cities should have the ability to opt-in to allowing dispensaries in their city. Kansas should only allow the cultivation and processing of medical marijuana and THC in licensed facilities and not allow residential grow operations.

**HOMELAND SECURITY.** Local first responders are the front-line defense in the prevention and response to terrorism and security risks. Local governments should be granted maximum flexibility over implementation of monies and strategies regarding homeland security.

**CYBERSECURITY.** We encourage the State to provide collaborative discussions, training programs, and feasibility studies for the impact of cyber-attacks on cities. Cities will use information provided by the state to determine best practices and policies for municipal implementation.

**AMBULANCE ATTENDANTS.** We support allowing non-certified attendants to drive ambulances for inter-facility patient transfers with one attendant providing patient care. These staff should be trained to operate emergency vehicles. We continue to support the use of certified attendants for emergency situations.

**MENTAL HEALTH.** We support allocating additional resources for mental health programs. Funds should be allocated for community mental health centers and additional bed space for patients with mental health issues.

**MEDICAL WORKFORCE INITIATIVE.** Hospitals and Health Care Facilities are facing an alarming shortage of licensed medical and clinical staff who specialize in the medical and mental health treatment of individuals. We support additional state resources being put toward programs to recruit and retain Health Care Professionals. We support the development of a behavioral health tech certificate program at community or technical colleges. We also support the establishment of a rural psychiatric residency program.



# INFRASTRUCTURE

Cities construct, manage, operate, and maintain numerous infrastructure components that provide a high quality of life. Infrastructure involving transportation, municipal utilities, energy services, and water and environmental structures are dependent on the ability of local officials to self-determine what's appropriate for their communities. This relies on cooperation from state government and full funding as required by law under statutory programs from the state and federal governments.

## TRANSPORTATION

**CONNECTING LINKS.** The State should maintain KDOT's funding for connecting link programs at a minimum of the FY 2020 level for cities to provide for the maintenance of state highways within city limits. We support full funding of the City Connecting Link Improvement Program (CCLIP).

**CITY-COUNTY HIGHWAY FUND.** The City-County Highway Fund should be fully funded and not diverted for other purposes. Such funding should include the transfer of fees from the registration of out-of-state commercial vehicles, as directed by K.S.A. 9-3425i. Proceeds from increases to the motor fuel tax rates should be allocated in accordance with current statutory provisions.

**COMPREHENSIVE TRANSPORTATION PROGRAM.** We support a comprehensive transportation system that is safe, efficient, and accessible. The state should fully fund the Eisenhower Legacy Transportation Program (IKE) and cooperate with local governments to maintain and improve the state's transportation infrastructure. We support continued development of multimodal transportation networks and local transportation districts that enable cities to develop transportation initiatives to advance these objectives.

**MODERN TRANSPORTATION DEVELOPMENT.** We support a modern and sustainable transportation system that meets the needs of all Kansans. The state should invest in expanding electric charging station infrastructure, enhancing airport facilities and services, developing recreational trails, and improving passenger and freight rail service. We also support changes to state law that make it easier and more affordable to develop these projects.

**ELECTRIC CHARGING STATIONS.** Any fees or taxes imposed on charging stations remitted to the state should be put into the Special Highway Fund, not the general fund.

**UNIFORM TRAFFIC CODE.** We support a comprehensive review and recodification of the Uniform Traffic Code.

**MATCHING FUNDS.** We support allocating surplus state fund revenues to cities to maximize federal discretionary grant funds.

## UTILITIES

**BROADBAND.** Access to reliable broadband service is essential to the economic health of cities. We support establishment of Broadband grants to facilitate expansion. Guidance for the grant program and broadband-related statutes must recognize the important role local governments play in such expansion and not remove planning and right of way authority from local governments.

**SERVICE TERRITORY.** Municipalities must retain authority to purchase, construct, or extend infrastructure necessary to supply cities and their inhabitants with public utilities, including electric services. Cities should have the freedom and flexibility to grow and expand service territories.

**MUNICIPAL OPERATION.** We support the ability of cities to operate municipal gas, water, electric, sewer, telecommunications, broadband, solid waste, stormwater or other utility services. We further support the ability of cities to set and control the rates for locally owned and operated utilities.

**RIGHT OF FIRST REFUSAL.** We support municipal utilities having the ability to invest in new electric/transmission projects to provide reliable, affordable service to customers. We oppose efforts prohibiting competition for transmission projects.



**FRANCHISE AUTHORITY.** We oppose any legislation restricting the current franchise authority for cities, including limits on franchise fees.

**MANDATES.** Any mandates passed down to cities by the state or federal government on utility services should not be imposed without a cost-benefit analysis and accompanied by appropriate funding. Regulations should be reasonable in overall scope and timing of implementation.

**RIGHT-OF-WAY.** Cities must maintain the ability to regulate public right-of-way and recover reasonable compensation for use of the right-of-way. Kansas policy should not be dictated by federal mandates. We oppose efforts to codify at the state level federal directives limiting cities' powers.

## ENERGY

**ELECTRIC UTILITY DEREGULATION.** Community-owned and operated municipal electric utilities make long-term power supply decisions and investments to benefit the overall community. We support continued local control over power supply decisions.

**STATEWIDE ENERGY POLICY.** We support development of a coordinated and comprehensive Energy Plan. Further, we support creative and cooperative implementation of renewable energy and energy efficient technologies that are environmentally sustainable and economically successful. We support public and private incentives to encourage energy efficiency and renewable energy.

**BUILDING CODES.** Cities should continue to be allowed to shape local codes to incentivize net zero or net-zero ready building requirements.

**PROPANE.** We support cities' authority to protect public safety by regulating the capacity of propane units/facilities for residential or commercial purposes.

## WATER AND ENVIRONMENT

**WATER QUALITY.** We support a clean and safe public water supply and the protection of public health and aquatic life. We endorse regional and cooperative solutions to water quality challenges that address point and non-point source pollution while balancing municipal cost concerns.

**WATER QUANTITY.** We support efforts to extend the life of reservoirs and expand reservoir storage for use by municipal water suppliers. We support immediate state action, in consultation with municipal providers, to address surface and groundwater resources while respecting priority of water rights. Water rights management tools that have been developed in recent years should be modified or expanded so they provide the same type of flexibility and authority to any water rights holder regardless of class.





**PUBLIC WATER SUPPLY SUPERVISION PROGRAM.** We support changes to the statutory language increasing the funding stability for the Kansas Department of Health and Environment's Public Water Supply Supervision program. These changes must balance municipal concerns while recognizing the state has a responsibility to contribute to these public health matters.

**WATER PLANNING.** We support increased municipal representation on the Kansas Water Authority; broad-based revenue sources and distribution for the state Water Plan Fund; and a re-evaluation of the process for adopting the annual state Water Plan Fund budget.

**INFRASTRUCTURE FUNDING.** We support increased federal and state funding to assist local communities with water, wastewater, stormwater, levee and dam infrastructure and associated security needs. We call for loan terms of up to 40 years when the usable lifespan of an improvement will exceed the term of the loan.

**STORMWATER MANAGEMENT.** We endorse regional and cooperative solutions to stormwater quality and quantity challenges that address point and non-point source pollution. We further endorse state measures to incentivize and enable investment in green infrastructure to support sustainable communities.

**SOLID WASTE.** Home rule powers of cities to dispose of and manage municipal solid waste should not be restricted. This includes recycling, electronic waste and composting programs.

**HAZARDOUS WASTE.** We support a comprehensive state and local cooperative approach to provide assistance in identifying hazardous waste and to develop programs to monitor and dispose of such waste. Appropriate education and training should be provided prior to implementation of such programs.

**CLEAN AIR.** We support a state-developed air quality plan that protects the health and safety of Kansans while balancing municipal cost concerns.

**WATER AND WASTEWATER CERTIFICATION.** We support improved certification programs that align necessary skillsets for real-world water and wastewater system operation with the content of the corresponding exams. We support review of water and wastewater certification to ensure validity and reliability. We encourage contracting and collaboration to help utilities acquire the knowledge, skills, abilities, and certifications needed to effectively serve rate payers.





# HUMAN RESOURCES

City employees are the foundation of city government. City governing bodies must have authority to develop local personnel policies to attract and maintain a high-quality workforce.

**WORKERS' COMPENSATION.** We support reasonable and just benefits for employees injured within the course and scope of their public employment, and effective enforcement of the Workers' Compensation Act.

**KPERS & KP&F.** We support full funding of the Kansas Public Employees Retirement System (KPERS) and Kansas Police & Fire (KP&F) retirement systems and honoring all commitments made by KPERS and KP&F. The local KPERS system should remain separate from the state and school retirement system. Changes to the KPERS system should support a city's ability to hire and retain qualified public employees, including any undue burden on hiring KPERS retirees, or reduce benefits promised to employees.

**PUBLIC EMPLOYER-EMPLOYEE RELATIONS ACT (PEERA)/COLLECTIVE BARGAINING.** We oppose any federal or state mandate requiring collective bargaining at the local level.

**MANDATES.** We oppose state and federal mandates involving public personnel. We oppose federal and state mandates requiring or prohibiting the payment of prevailing wages.

**WEAPONS AND FIREARMS.** We support the ability of local governments to set policies regarding the carrying of weapons and firearms by municipal employees while engaged in their work.

**HEALTH CARE & OTHER BENEFITS.** We support cooperation and study of ways to relieve the financial burden of securing employee health care coverage, including the continued option for cities to participate in the state health care program.

**UNEMPLOYMENT.** We support reasonable and just benefits for employees who are qualified individuals under the Kansas Employment Security Law. We oppose the finding that volunteers, who are paid a nominal stipend, are considered qualified individuals. We support legislation to define "volunteer" in Kansas employment law that is consistent with federal law.







# GOVERNMENT POLICIES & PROCEDURES

**A** biding by constitutional Home Rule, there is a need to ensure local governments maintain autonomy and the authority of self-governance to create a safe and sustainable quality of life for residents.

**HOME RULE.** Consistent with the Home Rule Amendment of the Kansas Constitution approved by voters, we support local elected city officials making decisions for their communities, particularly tax and revenue decisions.

**GOVERNMENT COMPETITION.** Local governments should retain local control over the services they provide to their residents and businesses. Free markets are the best vehicle for allocating goods and services. However, there are circumstances where the free market does not efficiently allocate goods and services, creates externalities that endanger public safety and welfare, or simply does not provide a service. In these instances, it falls to local government to respond to the needs of the people to provide the good or service. In addition, local governments provide services for the sole benefit of their residents and should continue to receive tax benefits to provide those services at a low cost.

**PROTECTION OF THE FIRST AMENDMENT.** The right of the people through democratically elected and appointed officials to petition and speak to government officials shall not be abridged. We support cities' First Amendment right of freedom of association to work together to accomplish common goals.

**POLICE POWERS.** We support the authority of cities to regulate to protect the health, safety, and welfare of the public.

**NON-DISCRIMINATION.** We oppose discrimination against any person by reason of their race, color, religion, sex (including pregnancy, gender identity, or sexual orientation), age, national origin, ancestry, disability, military/veteran status, or genetic information.

**CITY ELECTIONS.** We oppose any actions by the state government to impose partisan elections on cities. All cities have the authority to make this decision for their community, and each city, in consultation with its citizens, should make that determination.

**FILING FOR OFFICE.** To encourage a higher number of candidates to file for office, we support the filing location for city elections being available in the city clerk's office. The state should evaluate remote filing options.

**FILLING OF VACANCIES.** Vacancy filling should remain the responsibility of local governing bodies made up of duly elected officials.

**ANNEXATION.** We support local jurisdictions' ability to make their own decisions regarding orderly growth through annexation.

**SIGN REGULATION.** We support the authority of local government to regulate signs in compliance with federal law.

**PUBLIC PROPERTY & RIGHTS-OF-WAY.** We support the right of cities to control and manage public property and rights-of-way and to impose franchise or use fees on entities that utilize rights-of-way.

**EMINENT DOMAIN.** We support flexibility for local governments to use eminent domain for economic development purposes, including blight remediation, without seeking legislative approval.

**GOVERNMENTAL IMMUNITY.** We support continued immunity for cities from tort liability and legislation strengthening the Kansas Torts Claims Act.

**INTERLOCAL COOPERATION.** We support the principle of voluntary cooperation among all levels of government.

**CITY/COUNTY CONSOLIDATION.** We support processes for local consolidation without undue statutory barriers. Voters should be allowed to determine whether consolidation with another unit of government occurs.

**PRIVATE CEMETERY LIABILITY.** We support removing the requirement for cities to care for and maintain formerly private cemeteries that have been dissolved.



## COMMUNITY DEVELOPMENT

**HOUSING.** The League supports programs that encourage access to quality housing, including but not limited to, the Housing Investor Tax Credit Act, the Kansas Affordable Housing Tax Credit Act, the Kansas Rural Home Loan Guarantee Act, guaranteeing appraisals in rural counties, the Historic Kansas Act, and the Kansas Rural Housing Incentive District Act.

**RURAL HOUSING INCENTIVE LOAN FUND.** We support the creation of a State low interest revolving loan fund to finance development in Reinvestment Housing Incentive Districts.

**ABANDONED AND BLIGHTED HOUSING.** We support streamlining and expediting the process for local governments, neighborhood organizations and private businesses to deal with the blight of abandoned, nuisance, foreclosed housing, and commercial structures to protect the rights and property values of surrounding property owners. Cities should continue to retain the ability to manage vacant property registry programs to counter blight.

**HOUSING-RENTAL INSPECTIONS.** We support giving cities authority to require inspections of rental housing for the safety of tenants and to protect the rights and property values of surrounding property owners.

**REVITALIZATION TOOLS.** We support continued use of the Neighborhood Revitalization Act, Downtown Redevelopment Act, Transportation Development District Act and Community Improvement District Act to promote local neighborhood development.

**ECONOMIC DEVELOPMENT PARTNERSHIPS.** State and regional partnerships are vital to the sustained growth of the state and should be supported by policy and with adequate funding.

**TAX ABATEMENTS.** We support the authority of cities to offer tax abatements to encourage business investment in communities.

**TAX INCREMENT FINANCING (TIF).** We support the continued use of TIF to promote economic development. TIF laws should allow maximum flexibility for efficient use by communities.

**STAR BONDS.** We support the ability of cities to utilize STAR bonds to promote economic development in communities.

**LAND USE AND ZONING.** We support the ability of local officials to make land use and zoning decisions within their community, including decisions about location, placement, size, appearance, and siting of transmission and receiving facilities and any other communications facilities.

**BUILDING CODES.** We oppose any measures to preempt local building codes.

**TOURISM.** We support cooperative ventures between state and local government to promote tourism as an industry vital to growth and development.

**TAX CREDITS.** We support the continued availability of tax credits as a tool for economic development.

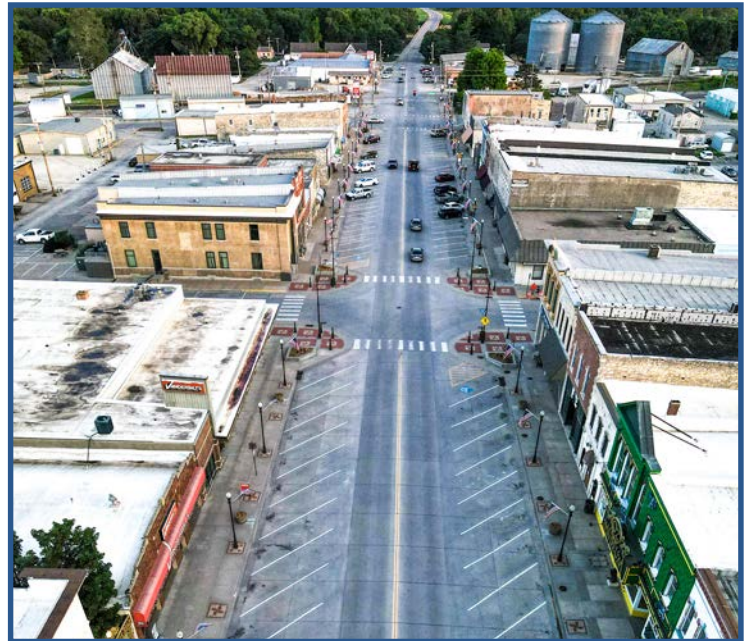
## TRANSPARENCY IN GOVERNMENT

**OPEN MEETINGS.** All levels of government should be subject to the same open meetings requirements. These laws should not be unduly burdensome.

**OPEN RECORDS.** All levels of government should be subject to the same open records requirements. State laws governing open records should balance the public's right of access, with the necessity of protecting the privacy of individual citizens, and the ability of public agencies to conduct essential business functions. We support a city's ability to recoup reasonable costs associated with requests.

**INTERGOVERNMENTAL DIALOGUE.** We support current law regarding the use of state and local public moneys to provide information and advocate on behalf of our cities and citizens. Any reporting system should not increase the administrative burden on local governments.

**BODY CAMERAS.** We support the ability of local governments to determine when and how body cameras will be used by law enforcement officers, including the regulations concerning public access to those recordings, balancing the needs of law enforcement and the individuals whose images are captured in the recordings.



# Relationships Are the Cornerstone of Effective Advocacy



1

## Make Contact Before Legislative Session

- Eggs & Issues, town halls, etc.
- Communicate the city's agenda and priorities.
- Invite them to a League Legislative Dinner.



2

## Follow the Legislative Session

- *League News*
- List servs
- News media
- [www.lkm.org](http://www.lkm.org)



3

## Participate in Local Government Day January 24, 2024

- Make appointments to visit with your legislators in the morning.
- Invite them to the League reception.



4

## Make Contact During Legislative Session

- Watch for alerts about key bills/issues.
- Follow the issue, not the bill number.
- Be specific; give your city's unique insight into the legislation.
- Don't waste time and political capital on meaningless bills that have no chance of becoming law.



5

## Make Contact Following the Legislative Session

- Thank your legislator for their hard work.
- Be honest and express concern when bills negatively affect your city.



• Know your legislators on a first-name basis



• Always be respectful and avoid personal attacks



• Ask your legislator how he or she prefers to be contacted (email, phone, texts, etc.)



• Share your contact information



• Follow legislators' communications



• Sign up for emailed newsletters



• Follow legislators' social media accounts



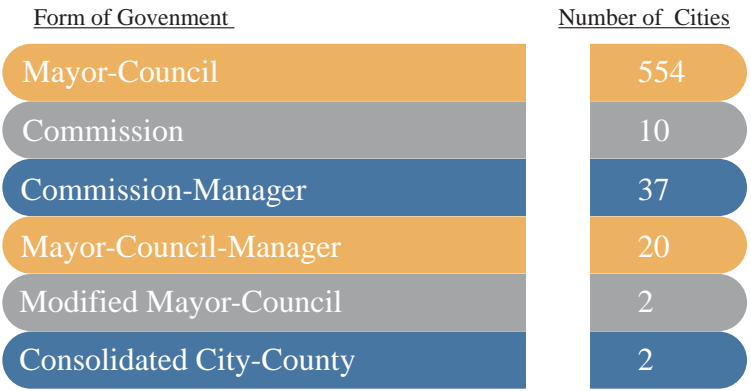
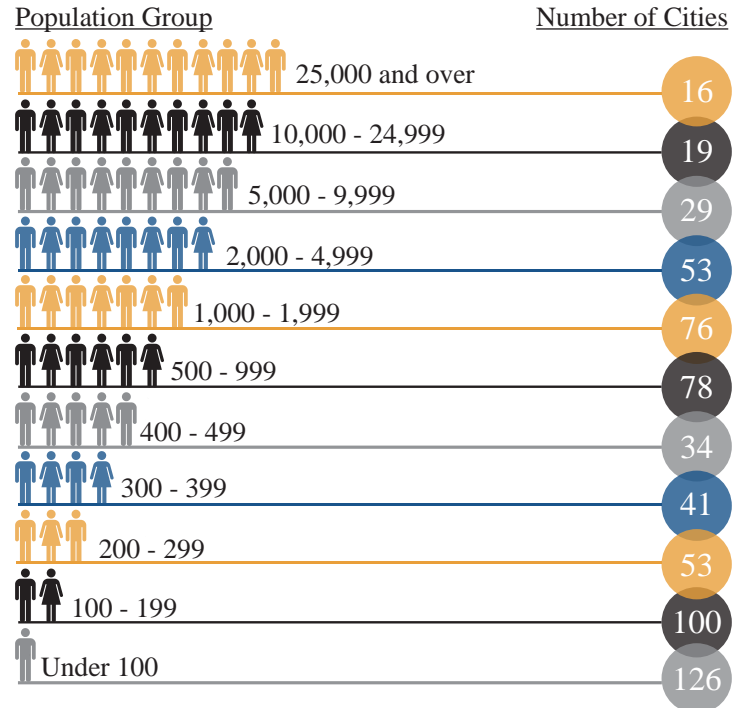
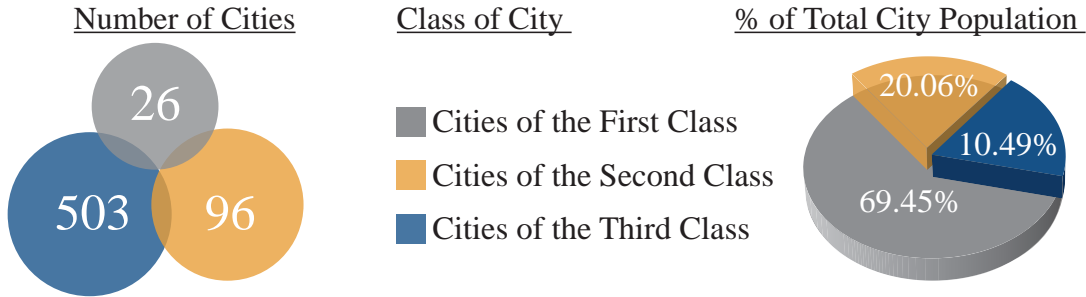
• Send legislators your newsletter/updates

# CITY FACTS

Total Number of Incorporated Cities = 625

Total Population of the State = 2,937,150  
 Total City Population = 2,443,840

83.20% of the state's population resides in an incorporated city.





# LEAGUE LEGISLATIVE STAFF



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## POLICY DEVELOPMENT

This *Statement of Municipal Policy* was developed by city officials through the League's policy committees. There are three policy committees that are focused in specific areas: Finance & Taxation, Public Officers & Employees, and Utilities & Environment. The fourth committee, the Legislative Policy Committee, reviews the entire *Statement* and the recommendations of the three specific committees. The *Statement* is then submitted to the Governing Body and is ultimately adopted by the Convention of Voting Delegates at the League's Annual Conference. For more information about the League policy committees or process, check out the League website at [www.lkm.org](http://www.lkm.org) or contact us at (785) 354-9565.



### THE LEAGUE ADVOCATES FOR CITIES

The League advocates on our members' behalf to sponsor and encourage beneficial legislation for cities and oppose legislation that would be detrimental to our members' interest.



### THE LEAGUE OFFERS GUIDANCE

Member cities can contact the League with a legal inquiry or question. Additionally, we provide sample ordinances and guidance on legislation and rulemaking from both the state and federal level.

### COMMUNICATIONS & OUTREACH

Since 1914, the League has published the *Kansas Government Journal*, a publication for city, county and state government officials that is printed six times a year. The League publishes a weekly e-newsletter, researches municipal issues affecting Kansas communities and develops programs for cities to use to engage their residents and reinforce the importance of civic engagement.

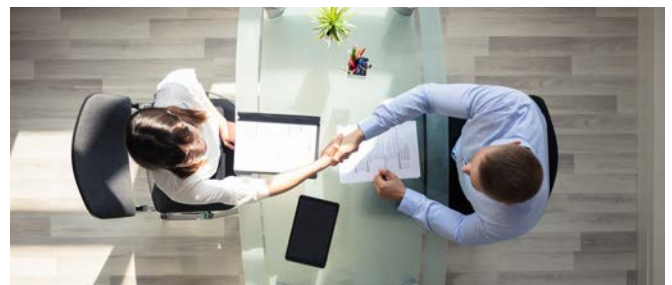


### MUNICIPAL TRAINING & EDUCATION

The League offers members a variety of education and training opportunities throughout the year. Our annual conference brings together leaders in municipal government to offer innovative ideas for cities. Throughout the year, the League works with professionals in the field to train, inspire and solve problems facing municipal leaders at all levels. The League offers over 30 manuals and publications on municipal issues ranging from finance and budgeting, personnel, planning, economic development, open meetings and open records to traffic ordinances.

### CONTRACT SERVICES

The League offers members a competitive rate to have the League engage in contract services, which include codification services, executive personnel search program (LEAPS) and personnel policies.



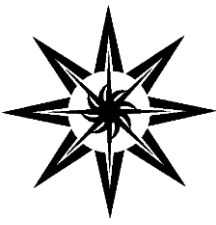




THE  
**LEAGUE**  
OF KANSAS MUNICIPALITIES

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**COU2023-73      2024 Recommended Program Changes: Exterior and Sustainability Grants**

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**RECOMMENDED MOTION:**

Make a motion to accept staff's recommendation for the 2024 Exterior Grant and Sustainability Grant programs, increasing the appraised value maximum for the Exterior Grant from \$375,000 to \$400,000; reducing the time to complete from 180 to 120 days; opening the program application period on February 1, 2024; and utilizing unspent 2023 funds in 2024.

**BACKGROUND**

In 2008, the Exterior Grant Program was funded to encourage homeowners to invest in their home's curb appeal. Each year, City staff prepares an annual report for the Governing Body that outlines how the Exterior Grant Program funds were utilized. In 2023, the City allocated \$90,000 from the Economic Development Fund to this grant program (\$74,000 in new money and \$16,000 from prior year carry over funds). Below is a brief overview of the 2023 program results:

- 32 exterior grants awarded totaling \$59,546 (*as of 11/22/2023*)
- 10 applications were abandoned due to various issues including contractor and supply limitations
- Total homeowner investment: \$323,847
- Average grant award for exterior grant: \$1,861
- Average appraised value for homes receiving grants: \$313,750

In 2021, the Residential Sustainability Grant was created to encourage residents to reduce their carbon footprint by improving the energy efficiency of their homes. \$30,000 was set aside for the program in 2023. Below is a brief overview of the 2023 program results:

- 15 sustainability grants awarded total \$30,139
- 2 applications were abandoned
- Total homeowner investment: \$126,970
- Average grant award: \$2,009

**RECOMMENDED CHANGES FOR 2024 PROGRAMS**

Staff recommends the following changes for 2024:

- Increase the appraised value maximum for the 2024 Exterior Grant Program from \$375,000 to \$400,000
- Continue to open the program on February 1 and shorten the amount of days to complete the project from 180 to 120 days, allowing for a second round of grant applications to open in the summer if funds are available
- Reallocate the unused 2023 exterior grant funds (estimated around \$30,000) to the 2024 Grant Programs - increasing the 2024 Exterior Grant budget to \$90,000 and Sustainability Grant budget to \$40,000



**ATTACHMENTS**

Exterior and Sustainability Grant Presentation

**PREPARED BY**

Nickie Lee

Deputy City Administrator

Date: November 28, 2023



# Residential Exterior & Sustainability Grant Update

December 4, 2023





# Exterior Grant Program Overview

- ▶ Grants reimburse 25% of total project cost, up to \$2,500
- ▶ Grants range from \$500 to \$2,500 depending on total project cost
- ▶ Funded through the Economic Development Fund
- ▶ Projects must be on the list of eligible improvements, abide by municipal code, and may require a building permit
- ▶ \$90,000 budgeted for 2023, recommending \$90,000 for 2024 including prior year roll over
- ▶ Purpose of the program is to promote beautification and property maintenance and provide a tool to address code violations within neighborhoods



# 2023 Exterior Grant Eligibility Requirements

- ▶ Appraised value not to exceed \$375,000
- ▶ Repairs must total at least \$2,000
- ▶ Property must be owner-occupied or must have active rental license for last 365 days



# Exterior Grant Eligible Improvements

- ▶ Roofs
- ▶ Lighting
- ▶ Shutters
- ▶ Garage Doors
- ▶ Masonry
- ▶ Foundations
- ▶ Gutters
- ▶ Fencing-front
- ▶ Additions
- ▶ Concrete
- ▶ Front Doors
- ▶ Windows
- ▶ Awnings
- ▶ Decks
- ▶ Trash Screening



# Exterior Grant - Ineligible Expenses

How Funds CANNOT Be Spent:

1. Ladders
2. Construction Tools
3. Decks and Fencing (unless front-facing)
4. Interior Home Improvements



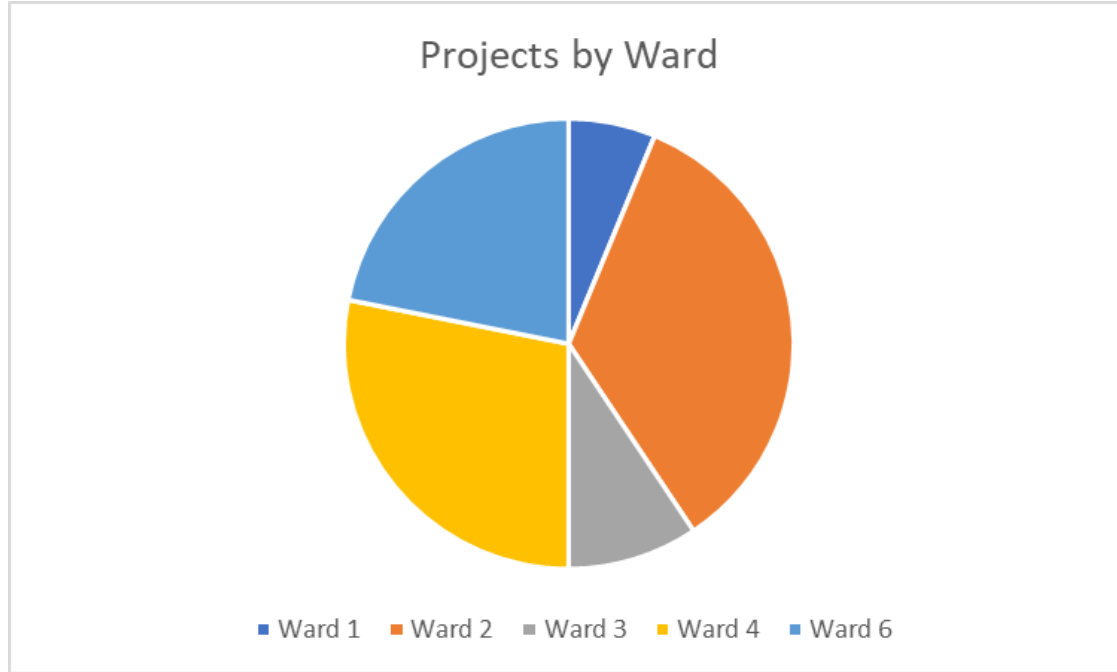
# 2023 Exterior Grants by the Numbers

- ▶ Grants Awarded: 32
- ▶ Abandoned Projects: 10
- ▶ Homeowner Investment: \$323,847
- ▶ Money Awarded: \$59,546
- ▶ Average Grant: \$1,861
- ▶ Average App. Value: \$313,750

*\*Figures as of 11/21/2023*



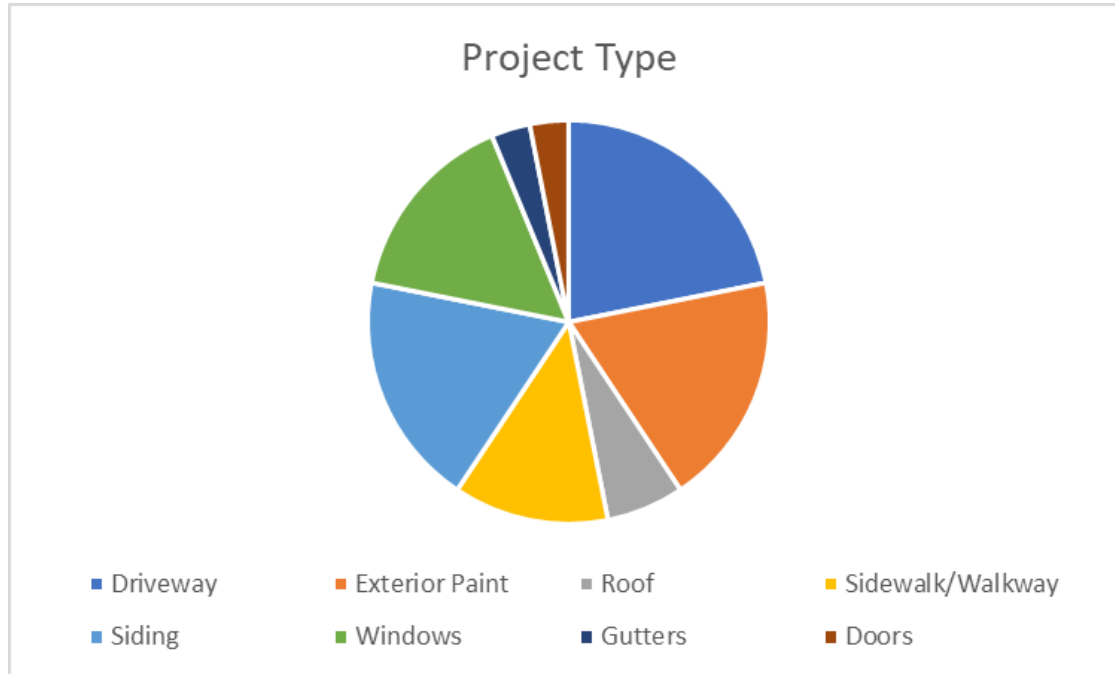
# Grants Awarded by Ward in 2023







# Exterior Grants by Project Type in 2023





# New Siding Pictures





# New Siding Pictures







# New Driveway Pictures





# Exterior Paint Pictures







# New Roof Pictures





# Residential Sustainability Grant Program Overview

- ▶ Program began in 2021
- ▶ City provides a 25% match for energy efficiency improvement with a minimum investment by the property owner of \$2,000
- ▶ Energy saving improvement must meet the 2021 International Energy Conservation code
- ▶ Purpose is to encourage residents to reduce their carbon footprint by improving the energy efficiency of their homes
- ▶ \$30,000 budgeted for 2023; recommend \$40,000 for 2024 including prior year roll over.



# 2023 Sustainability Grant Eligibility Requirements

- ▶ No appraised value maximum
- ▶ Must be current on all taxes and free of code violations
- ▶ Property must be a one or two-family dwelling





# Sustainability Grant Eligible Improvements

- ▶ Windows/Doors/Skylights
- ▶ Air Conditioners
- ▶ Furnaces
- ▶ Solar Panels
- ▶ Water Heating Equipment
- ▶ Energy Audits
- ▶ Wind Power Installations
- ▶ Insulation
- ▶ Geothermal
- ▶ Duct sealing
- ▶ Other energy efficiency projects as deemed appropriate by Building Official



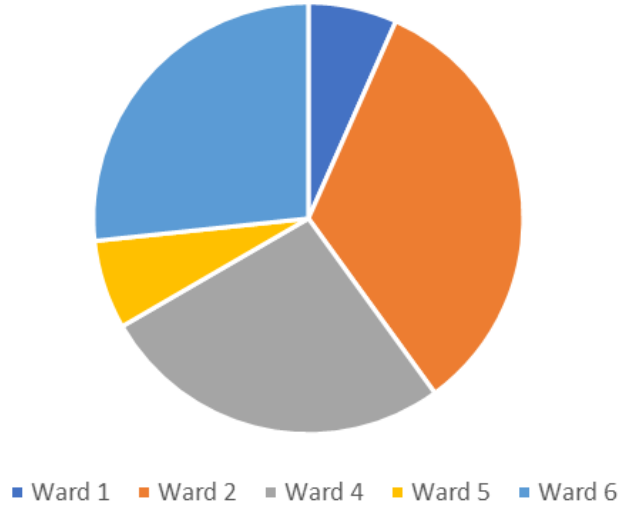
# 2023 Sustainability Grants by the Numbers

- ▶ Grants Awarded: 15
- ▶ Homeowner Investment: \$126,970
- ▶ Money Awarded: \$30,139
- ▶ Average Grant: \$2,009



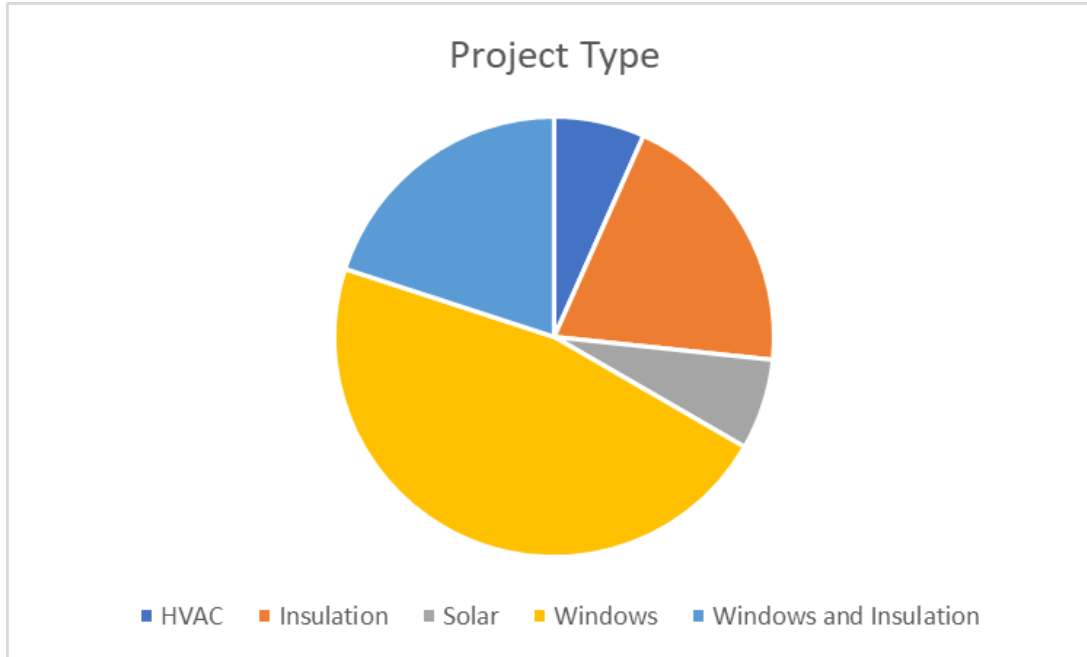
# Grants Awarded by Ward in 2023

Projects by Ward





# Sustainability Grants by Project Type in 2023





# New Window Pictures







# New Solar Panel Pictures





# Recommended Program for 2024

## Exterior Grant Program for 2024

- ▶ Increase the appraised value maximum for the 2024 Exterior Grant Program from \$375,000 to \$400,000
- ▶ Continue to open the program on February 1 and shorten the amount of days to complete the project from 180 to 120 days, allowing for a second round of grant applications to open in the summer if funds are available
- ▶ Reallocate the unused 2023 exterior grant funds (estimated around \$30,000) to the 2024 Grant Programs - increasing the 2024 Exterior Grant budget to \$90,000 and Sustainability Grant to \$40,000

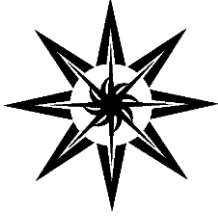


# Recommended Program for 2024

## Sustainability Grant Program for 2024

- ▶ Reallocate the unused 2023 exterior grant funds (estimated around \$30,000) to the 2024 Grant Programs - increasing the 2024 Sustainability Grant to \$40,000
- ▶ Continue to open the program on February 1 and shorten the amount of days to complete the project from 180 to 120 days, allowing for a second round of grant applications to open in the summer if funds are available





## ADMINISTRATION

Council Committee of the Whole Meeting Date: December 4, 2023

Council Meeting Date: December 18, 2023

COU2023-74

Consider 2024 property tax rebate program recommendations

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### RECOMMENDED MOTION

Make a motion to accept staff's recommendations for the 2024 property tax rebate program, allocating \$25,000 to the program from the Economic Development Fund, increasing the maximum property value to \$496,424, and maintaining income limits of 65% of the U.S. Department of Housing and Urban Development's (HUD) regional median family income for a household of four people.

### BACKGROUND

In November 2021, the City Council voted to allocate \$20,000 from the City's 2022 general fund to a property tax rebate program designed to alleviate some of the burden of home ownership due to rising property values. Only property owners that are Prairie Village residents living in owner-occupied homes, are current on payment of their property taxes and special assessments and meet the income guidelines are eligible for the program. Applicants must also live in a home that is appraised by the county at or below the previous year's average property value in the City (in 2023, this amount is \$496,424).

Initially, income limits were based on data provided by the U.S. Department of Housing and Urban Development's (HUD) "very low income" guidelines, which represent 50% of the regional median family income for a household of four people. For 2023, income guidelines were increased to 65% of the median family income in an effort to assist a larger number of residents.

In 2022, rebates were issued to 28 households totaling \$14,015.94. In 2023, the response from residents was significantly larger, and staff asked for an additional \$5,000 in funding to accommodate as many applicants as possible. In total, rebates were issued to 53 households, totaling \$29,201.53 (note that along with the \$25,000 allocated by Council, an additional \$6,000 in unused funds was rolled over from 2022).

For 2024, staff is recommending \$25,000 be allocated to the program again, and that income limits remain at 65% of the Kansas City metro area median family income, as shown below. \$1,798.47 currently remains available in the 2023 budget allocation, bringing the total available funding for 2024 to \$26,798.47.

HUD Income Limits - FY 2023

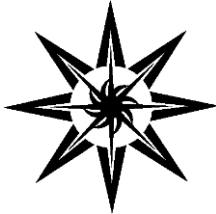
Kansas City Metro Area Median Family Income: \$104,600

<b>Household Size</b>	<b>65% MFI</b>
1	\$46,670
2	\$53,300
3	\$59,995
4	\$67,990
5	\$71,955
6	\$77,285
7	\$82,615
8+	\$87,945

**PREPARED BY**

Adam Geffert  
City Clerk

Date: November 29, 2023



## PUBLIC WORKS DEPARTMENT

Council Committee Meeting Date: December 4, 2023  
Council Meeting Date: December 18, 2023

COU2023-75

### CONSIDER INSTALLATION OF STOP SIGNS AT THE INTERSECTION OF 69<sup>TH</sup> STREET AND FONTICELLO

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#### RECOMMENDATION

Move to approve the installation of stop signs at the intersection of 69<sup>th</sup> Street and Fonticello.

#### BACKGROUND

Currently the intersection of 69<sup>th</sup> and Fonticello has two permanent stop signs located on the Fonticello approaches to the intersection. It has been requested over the years to consider making this intersection a 4 way stop. Jeff Wilke, the City's traffic engineering consultant, evaluated the area and intersection and determined it would be acceptable to install the additional 2 stop signs on 69<sup>th</sup> Street. Two studies completed by Jeff Wilke are attached. Back in 2018 I requested Jeff Wilke to evaluate all the stop signs along Fonticello as I wanted to better understand how the area was operating. During recent new home construction at this intersection additional stop signs were temporarily installed due to safety concerns due to limited sight lines. These temporary signs have been in place for more than a year and we have not received any complaints. The second traffic memo by Jeff Wilke summarizes that it is acceptable to make the temporary stop signs permanent at this time.

City Council approval is necessary to install permanent stop signs which are regulatory signs. The Police Department has reviewed the studies and agrees with the installation of the stop signs.

#### FUNDING SOURCE

Costs for the signs will come from the Public Works Operations Budget.

#### ATTACHMENTS

Two Traffic Memos

#### PREPARED BY

Keith Bredehoeft, Public Works Director

November 27, 2023

## MEMORANDUM

To: Keith Bredehoeft, PE  
Public Works Director

From: Jeff Wilke, PE, PTOE  
Kimley-Horn and Associates, Inc.

Date: October 20, 2023

**Subject: 69<sup>th</sup> Street & Fonticello Street Intersection Control Evaluation  
Prairie Village, Kansas**

Kimley-Horn has prepared the following evaluation of intersection control at 69<sup>th</sup> Street & Fonticello Street in Prairie Village, Kansas. The purpose of the evaluation is to review the intersection and determine the appropriate form of intersection control.

Some pertinent information about the intersection is listed below.

- Sixty-Ninth (69<sup>th</sup>) Street is a two-lane local street that runs east-west.
- Fonticello Street is a two-lane local street that runs north-south.
- The posted speed limit on 69<sup>th</sup> Street is 25 mph. There is no posted speed limit on Fonticello Street.
- There is a sidewalk along the south side of 69<sup>th</sup> Street.
- Both streets are shared lane local streets per the Citywide Bike/Ped plan.
- The area surrounding the intersection consists of single-family residences.

The intersection generally operates under two-way stop sign control, with stop signs posted for the Fonticello Street approaches while the 69<sup>th</sup> Street approaches are uncontrolled. However, stop signs have been temporarily installed for the 69<sup>th</sup> Street approaches due to sight line obstructions. Construction fencing was installed at times in the southeast and southwest corners of the intersection while new residences were constructed on the lots in both of these corners. The construction fencing limited sight lines, therefore multi-way stop sign control was installed to mitigate the limited sight distance.

The residential construction has recently been completed and the fences are removed. Therefore, the intersection could return to two-way stop control. However, the intersection was previously studied in 2018 and it was determined that multi-way stop sign control would interrupt the flow of through traffic on 69<sup>th</sup> Street which could allow 69<sup>th</sup> Street to function as more of a local street. This is in accordance with the criteria in the *Manual on Uniform Traffic Control Devices* (MUTCD) which states that multi-way stop control may be considered at the intersection of two residential neighborhood through streets of similar design and operating characteristics where multi-way stop control would improve traffic operational characteristics of the intersection.

Conditions at this time have not changed from when the intersection was previously studied in 2018. Therefore, it would be appropriate for the 69<sup>th</sup> Street and Fonticello Street intersection to remain under multi-way stop sign control in the permanent condition. Permanent Stop signs (MUTCD No. R1-1, size 30" x 30") should be installed for the 69<sup>th</sup> Street approaches. All Way plaques (MUTCD No. R1-3P, size 18" x 6") should be installed below all four stop signs at the intersection.

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## Memorandum

2400 Pershing Road  
Suite 400  
Kansas City, MO 64108  
Tel 816 329 8600  
Fax 816 329 8601

www.transystems.com

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**To:** Keith Bredehoeft, PE  
Public Works Director  
7700 Mission Road  
Prairie Village, Kansas 66208

**From:** Jeff Wilke, PE, PTOE  
**Date:** November 29, 2018

**TranSystems Project No.:** P101170366

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**Subject: Fonticello Street Stop Sign Review**

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In accordance with your request, TranSystems has completed the following stop sign review for Fonticello Street from 67th Street to 71st Street in the City of Prairie Village. In general, the purpose of this study is to review the existing intersection control signage along these local street segments and determine whether some changes might be appropriate. Our assessment has been based on field observations and the procedures described in the Manual on Uniform Traffic Control Devices (MUTCD). Our findings are summarized in this memorandum.

Fonticello Street operates under stop sign control at five local street intersections in this one-half mile long segment. Several of these intersections are fairly close together, which makes the frequent stop sign control seem excessive for through traffic on Fonticello Street. The volume of traffic on Fonticello Street is likely low, and therefore not a significant concern.

At 68th Street, the direction of stop control could be changed because there are no pedestrian crossings at the intersection and sight lines are good on all approaches. The volume of traffic on 68th Street is also likely low, so there is no compelling reason to make a change in control at this location.

At 69th Street, there is a sidewalk along the south side of the street and a dip in the road along the north side of the street. As such, Fonticello Street should remain stop controlled at the intersection to reduce conflicts for pedestrians crossing the street and slow traffic traveling through the dip.

There is also a desire from residents for some stop sign control on 69th Street in this area, since it is a local street which is uncontrolled for one-half mile between Nall Avenue and Roe Avenue. The street is a through connection between Overland Park and the Prairie Village Shops. At other nearby locations along 69th Street, the traffic volume is as high as 2,000 vehicles per day which, is much higher than the typical volume for a local street. The MUTCD states that multi-way stop control may be considered at the intersection of two residential neighborhood collector (through) streets of similar design and operating characteristics where multi-way stop control would improve traffic operational characteristics of the intersection. Multi-way stop control would interrupt the flow of through traffic on 69th Street, which could allow it to function as more of a local street. Therefore, it would not be unreasonable for the 69th Street and Fonticello Street intersection to operate under multi-way stop sign control.

The direction of stop sign control could be changed at the 69th Terrace, 70th Street and 70th Terrace intersections; however, large tree trunks located close to the street would block a stop sign from an eastbound driver's view at the 69th Terrace and 70th Terrace intersections. At the 70th Street intersection, the tree trunk in the northeast corner of the intersection is in close proximity to the corner. A stop sign could be posted for the westbound approach, as long as it is located approximately 30 feet from the curb on Fonticello Street, in advance of the tree trunk. Another option would be to install a second stop sign on the

left-hand side of the street to enhance visibility. This would allow the direction of stop sign control to be changed at the 70th Street and Fonticello Street intersection, if it is desirable to have less stop control along Fonticello Street in this segment with several closely spaced intersections.

It is likely that the current type of intersection control signage along Fonticello Street been in place for many years. Local driver's tendencies and patterns in these areas are established and a change in stop sign control may be unexpected. It will be important to gain the support of the area residents before making any change to the existing intersection control. Further, any new stop signs should have orange warning flags temporarily installed above the stop sign for at least 90 days to allow drivers to adjust to the change in traffic controls. Additionally, the Cross Traffic Does Not Stop (MUTCD No. W4-4p, size 24" x 12") should be installed below any stop signs installed at a new location.

**MAYOR'S ANNOUNCEMENTS**  
**Monday, December 4, 2023**

Planning Commission	12/05/2023	7:00 p.m.
Diversity Committee	12/12/2023	4:00 p.m.
Environmental Committee	12/13/2023	5:30 p.m.
City Council	12/18/2023	6:00 p.m.
Christmas Day – City offices closed	12/25/2023	
New Year's Day – City offices closed	01/01/2024	

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**INFORMATIONAL ITEMS**  
**December 4, 2023**

1. December plan of action




# THE CITY OF PRAIRIE VILLAGE

## STAR OF KANSAS

**DATE:** November 29, 2023

**TO:** Mayor Mikkelson  
City Council

**FROM:** Wes Jordan 

**SUBJECT:** DECEMBER PLAN OF ACTION

The following projects will be initiated during the month of December:

- CRPG Grant - Nickie (12/23)
- Council Committee Preference Requests - Adam (12/23)
- Annual Contract Renewals - Staff (12/23)
- Windsor Park Trail Grant - Melissa (12/23)
- 2023 Non-Health Insurance Midyear Evaluation - Jason/Nickie (12/23)
- 2024 Employee Status Sheet Updates - Cindy (12/23)
- 2024 Arts Council Beverage License Renewal - Nickie (12/23)
- 2024 Commercial Beverage License Renewals - Adam (12/23)
- Council Work Session - Meghan (12/23)
- 2023 Employee Appreciation/Recognition - Meghan (12/23)
- Village Voice Articles for Jan/Feb Edition - Ashley/Staff (12/23)
- Sustainability and Exterior Grant Presentation - Nickie (12/23)
- Tax Rebate Program Presentation - Adam (12/23)
- 2024 NE Chamber State of the Cities Presentation - Mayor/Staff (12/23)
- Local Government Day in Topeka - Nickie (12/23)
- Administrative Support Specialist Hiring Process - Adam/Meghan (12/23)

### In Progress

- Conducting "Sign Sweep" of temporary signs - Nickie (11/23)
- Update Code of Ethics Ordinance & Enforcement - David/Wes (11/23)
- Updated Fee Schedule - Adam (11/23)
- 2024 Legislative Platform - Nickie (11/23)
- 2023 Employee Evaluations - Dept. Supervisors (11/23)
- Year-End Budget Expenditure Review - Jason/Dept. Heads (11/23)
- STO/UPOC Update - Deana (11/23)
- Annual Volunteer Applications for Committees - Staff (11/23)
- Prairie Village Foundation Annual Giving Campaign - Meghan (11/23)
- First Washington Annual Report to Council - Wes/Nickie (11/23)

- Annual Meetings with external Elected Officials - Nickie (11/23)
- UCS Presentation - Jason (11/23)
- 2023 Annual Report - Ashley (11/23)
- Annual Community Garden applications/renewals - Ashley (11/23)
- Legislative Updates to Council - Nickie (10/23)
- Holiday Event Planning - Meghan/JD (09/23)
- Summer Recreation Program and Fee Review - Meghan (09/23)
- Project Updates and Cleanup to Website - Staff (08/23)
- Housing Forum follow Up discussion in R-2/R-3/R-4/Commercial - Nickie/Chris (08/23)
- Update Design Guidelines in R1-B - Nickie/Chris (05/23)
- Short Term Rental Update - Nickie/Chris (05/23)
- Research Federal Infrastructure/Job Act Grants - Jason/Nickie/Keith (12/22)
- Park Sign Replacement and Branding Process - Melissa (09/22)
- Recycle Right Initiative - Ashley/Adam (07/22)
- Subdivision Regulations Amendments/Easement Vacation - Nickie/Chris (04/22)
- Agenda Management Software Evaluation - Adam/Ashley (12/21)
- Phone System Replacement - IS (11/21)
- American Rescue Plan Act Fund Uses & Expiration - Staff (04/21)
- Research Viability of Interior Rental Inspections - Nickie (06/19)

### Completed

- Little Government Relations Contract Renewal - Nickie (11/23)
- Crossing Guard Study/63<sup>rd</sup> & Roe - Chief (11/23)
- Mayor's Holiday Tree Lighting - Staff (11/23)
- Annual Health Benefits Enrollment - Cindy/Tim (11/23)
- Native American Heritage Month Proclamation - Adam (11/23)
- Council Transition/New Council Orientation - Staff (11/23)
- Community Center
  - Process to Select Architect for Community Engagement/Project Design Study - Keith (08/23)
- Audit Services RFP - Jason/Nickie (10/23)
- Insurance Committee
  - Property & Casualty Insurance Mid-year Review - Jason/Nickie (10/23)
- Accounting and Software Upgrade Implementation - Jason (06/23)

### Ongoing

- KERMIDA Sustainability Program Implementation - Meghan/Ashley (03/23)
- City Hall/PD Project - Melissa/Staff (04/3/22)
- Disaster Recovery Plan - Dan/Tim (03/22)
- Community Center Project - Staff

### Tabled initiatives

- Pool Mural Project - Meghan (04/21) [placed on hold until the Community Center is decided upon]
- Review & Update the City Code/Ordinances
- Review & update City Policies
- Review of Smoking Ordinance/e-cigs
- Single Use Plastic Bag Discussion - Staff (02/20) [pending Council direction]